IN RE: 959 RICH AVENUE,
DECISION AFTER HEARING

	Ms. Fadaee attended the Hearing, along with Ms. Cassandra Brown in the capacity as a							
witness on behalf of Petitioner. Also attending on behalf of Respondent were Pam Chen ("M								
Chen") and Ramiro Hernandez ("Mr. Hernandez") from Spieker Properties and additional								
witnesses from Orion Pest Control and Earl's Pest Control. Ms. Fadaee and Respondent e								
	proffe	red testimony, including from their witnesses, in support of and in opposition to, the						
	consol	lidated petitions.						
		EXHIBIT LIST						
		Following receipt of the parties' testimony at the Hearing and review of the documentary						
	evider	ace submitted in advance of the Hearing in support of and in opposition to the Petition, this						
	Hearir	ng Officer issued an order that Respondent submit further documentary evidence relating to						
	the iss	ues raised by the Petition. The record for the Petition closed on April 1, 2024.						
	<u>Petitio</u>	oner's Exhibits						
	T-1	Petition for Downward Rent Adjustment [12/11/23]						
	T-2	Workbook (Petitions A and B) [12/11/23]						
	T-3	E-Mail from H. Fadaee to JoAnn Pham (photograph of service of petition) [12/13/23]						
	T-4	Amended Workbook (Petitions A and B) [2/13/24]						
	T-5	Amended Workbook (Petitions A and B) [2/22/24]						
	T-6	Rental Agreement (959 Rich Avenue [9/3/20]						
	T-7	Compilation: E-Mails from Conservice to ("Monthly						
		Conservice Statement for Park Rich") [8/11/22 and 11/10/23] along with copies of two						
		checks from Heidi Fadaee to Comservice [9/25/23 and 10/12/23]						
	T-8	Compilation: E-Mails from Cassandra Brown to Ramiro Hernandez ("Had [sic] [F]adaee						
		bites") [10/8/23]						
	T-9	Compilation: Photographs of Conditions (9 unique photographs, 11 photographs total)						
	T-10	Compilation: Maintenance Requests [12/11/23 and 1/15/24]						
	T-11	Maintenance Request (Lock) [2/11/24]						
	T-12	Compilation: Photographs (3) of Door						
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-1-

IN RE: 959 RICH AVENUE.

DECISION AFTER HEARING

1	T-13	Photograph: Spider in sink [1/14/24] accompanied by 1/15 maintenance request					
2	T-14	Compilation: Notices from SCI to "All Residents" [8/18/23; 8/24/23; 9/22/23; and					
3		9/29/23]					
4	T-15	Compilation: Photographs of (a) Exterior Door; (b) Spider in Sink (duplicate); and (c)					
5		Lower extremity showing redness/irritation/bumps (4 new, 3 duplicates)					
6	T-16	Compilation: Rent Checks [10/1/23, 11/1/23 and 12/1/23]					
7	T-17	Compilation: Notices of Change of Monthly Rent [8/25/22 and 8/22/23]					
8	T-18	E-Mail from Heidi Fadaee to JoAnn Pham (transmitting copy of Maintenance Request					
9		dated 2/11/14) [2/13/24]					
10	T-17	Video: Door Covered by Plastic with Worker/Painter (0:23) [Undated]					
11	T-18	Video: Paint (0:07) [Undated]					
12	T-19	Video: Locks and Strike Plates of Doors (0:56) [Undated]					
13	T-20	Video: Video of "Sounds" and Exterior Work through complex (2:16) [Undated]					
14	T-21	Video: Re: Door Lock (1:50) [2/13/24 @9:45 PM]					
15	T-22	Video Re: Gaps in Door (2:05) [3/18/24 @ 11:45 AM]					
16	T-23	E-Mail from Heidi Fadaee to JoAnn Pham ("Statement about the Hearing on 3/11/24")					
17		[3/14/24]					
18	All Ex	chibits submitted by Petitioner were admitted into evidence.					
19	Respondent's Exhibits						
20	LL-1	Representative Authorization Form (Pam Chen) [3/4/24]					
21	LL-2	Representative Authorization Form (Ramiro Hernandez) [3/4/24]					
22	LL-3	Respondent's Witness List [3/4/24]					
23	LL-4	Response to Petition [3/4/24]					
24	LL-5	Rental Agreement [9/4/20]					
25	LL-6	Notices of Rent Increase [8/25/22 and 8/24/23]					
26	LL-7	Rent Ledger [September 2020 – March 1, 2024]					
27	LL-8	Utilities Ledger [September 2020 – March 1, 2024]					
28		-2-					

IN RE: 959 RICH AVENUE. DECISION AFTER HEARING

-3-

1	work allegedly done by Respondent at/for the Unit, so this date discrepancy is problematic.
2	However, other documents do establish the exact date (December 14, 2023) upon which work
3	relating to spiders at the Unit was undertaken. Given this, this particular SCI Work Order
4	referencing multiple, inconsistent dates is not necessary for a fair evaluation of the Petition. This
5	Hearing Officer therefore exercises her discretion to exclude two pages of Respondent's LL-11
6	(p. 5 and 13) from evidence on the grounds of lack of authentication. See, e.g., Evidence Code §§
7	1400-1402 [evidence not authenticated inadmissible.]
8	Exhibit LL-12. This summary of events unrelated to the issues raised by the Petition deals
9	with a history of conflicts by and between Ms. Fadaee, her visitors/co-residents, other residents at
10	the complex and/or SCI personnel. Except for the last narrative paragraph (see page 3-4 of LL-
11	12) relating to Petitioner's reaction to receiving a rent increase notice during the time that
12	construction was occurring at the complex (which Petitioner now contends was unlawful), these
13	documents do not bear on any issues impacting the outcome of the Petition; to wit, the alleged
14	problems with the Unit for which Ms. Fadaee seeks a rent reduction/rebate or the allegedly
15	unlawful rent increase. This Hearing Officer therefore exercises her discretion to exclude Exhibit
16	LL-12, except for the single paragraph referenced above. See Evidence Code § 352 [discretion to
17	exclude evidence that would confuse the issues.]
18	Hearing Officer Exhibits
19	HO-1 Notice of Acceptance of Petition [Petition A and B] [1/12/24]
20	HO-2 Follow-Up Information for Petition [1/12/24]
21	HO-3 Notice of Consolidation [2/5/24]
22	HO-4 Notice of Prehearing Meeting and Hearing Date [2/5/24]
23	HO-5 Summary of Pre-Hearing Conference Call and Order [2/26/24]
24	HO-6 Notice of Hearing Officer Prehearing Order and Notice of Hearing [2/29/24]
25	HO-7 Notice of Post-Hearing Order [3/15/24]
26	HO-8 Compilation: City of Mountain View Fire Safety and Multifamily Housing Inspection
27	Reports [4/24/12 through 2/1/22]

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HO-9 Community Portal re: Registration Status [11/08/23]

HO-10 Notice of Extension of Hearing Officer Deadline [6/21/24]

TESTIMONY

I. Petitioner's Testimony

A. Testimony of Heidi Fadaee

Petitioner testified about issues set forth in her separate petitions seeking a downward rent adjustment for (a) failure to maintain the Unit; and (b) increasing rent while the Unit did not comply with the CSFRA. According to Ms. Fadaee, she has been living at the Unit for 19 years,³ but Respondent had only raised rent "this past year." Ms. Fadaee felt that this rent increase was discriminatory, and she was stressed about it.

Petitioner testified that the conditions that existed during Respondent's construction project between August 23, 2023 and October 6, 2023 were "hell." She was trapped in her unit "for a couple of hours" when plastic was covering the exit. There was constant noise for the entire construction period of approximately 40 days. She works from home, and her boss calls all the time, so the noise was very inconvenient. Petitioner had to shut her windows to avoid it. In response to an inquiry from the hearing officer, Ms. Fadaee testified that she did not put in a maintenance request about the noise, because Ms. Chen and Mr. Hernandez were "retaliating against, and discriminating against" her.

Petitioner testified that there were noxious odors the entire time construction was ongoing, Monday through Friday from 8-5 and that smells would come through the Unit's ventilation. Normally, she always keeps her windows open and opens her blinds, but during construction she had to keep them shut. She testified that because there is no patio for her Unit, there was "no distance" between her and the construction workers. Ms. Fadaee further testified that she had to go out after 5:00 PM and clean the workers' debris with Clorox wipes "all the time." She noted that there were still paint spots outside the Unit

26

Petitioner's rent was \$1,931.86 per month as of the date of the Petition.

According to Ms. Fadaee, the construction work also disturbed insects. Ms. Fadaee felt that she should have been evacuated to a hotel during this period. She expressed concerns that she was breathing "all this" and might get cancer. She said that the reason she did not wish anyone to spray inside her unit was because she kept her unit "really clean" and did not want anything harmful coming inside her Unit.

Ms. Fadaee admitted, in response to questioning from the hearing officer, that she did not know why she had received a rent increase notice; she did not know whether it was for an annual general adjustment or in retaliation for her complaints about the Unit. In response to a question by the Hearing Officer, Ms. Fadaee also confirmed that she had not made any complaints to Respondent about a deterioration in the Unit's air quality or chemical smells affecting the Unit.

Petitioner also testified about difficulties with her Unit's door. Prior to August 27, 2023, when Respondent's construction project began, her apartment/studio entrance door was fine. However, after Respondent painted the door, on the following Monday Petitioner noticed it was hard to open her front door. She observed her neighbors kicking their doors, so she knew her sense that it was harder to open the door was not just her imagination. According to Petitioner, however, opening the door "got harder and harder every day." Ms. Fadaee concluded that because of the painting, Respondent's workers must have made the door "thicker." Petitioner testifies that she goes in and out of her Unit a great deal, because she works from home and needs fresh air. Petitioner testified that she opens her door approximately 30 times a day and each time it hurts her physically, particularly her shoulder, to open the door.

According to Petitioner, when she spoke to Respondent about the problems with the lock on her front door making it difficult to open and close, Mr. Hernandez contended there were problems because "[Petitioner's] friend came and tried to fix the door" but she told him that this was untrue. According to Petitioner, Respondent has changed all of her neighbors' locks but have only attempted to make a partial repair to fix hers. She said that at one point she saw maintenance people working on another tenant's door and enquired why he was not also working to fix her door.

Ms. Fadaee testified that she initially let the door problems go without complaint because Respondent was "retaliating against her," but eventually reported the problem on approximately November 10, 2023. Petitioner has put in a total of 5 maintenance requests relating to the door, although she did not take pictures of her first three requests.

Ms. Fadaee first noticed spiders and mosquitoes the first week Respondent started working on the construction project because she is allergic to bees. This was approximately August 27 or 28, 2023. The workers "dug a hole" into her Unit (which Petitioner later clarified to mean removal of the eaves on her side of the building). She said that while Respondent replaced the deteriorated wood on the other side of the complex on the same day it removed the old wood, they left the wood on her side unreplaced and not covered by plastic. Petitioner was scared because "this is where the insects come from." According to Petitioner, the "gap" above the door lasted approximately 3 days and 3 nights. Petitioner testified that "This is where I know the spiders and those bees and maybe mosquitoes may come from because they removed the nests, so they are pissed off." Petitioner later clarified, in response to a question from the Hearing Officer, that the gap above the door was located outside, above the front door in the building's eaves, and did not open up into the Unit itself. Ms. Fadaee said that for her neighbor who arrived in December, they came and fixed his door because it had a gap in it but left hers unrepaired. According to Petitioner there is still a hole at the bottom right hand corner of her entry door.

Petitioner testified that she never told Respondent that there was a "hole" above her door that opened into her Unit, because she felt that Ms. Chen or Mr. Hernandez were raising her rent in retaliation against her and had mistreated her. In response to an inquiry from the Hearing Officer, Ms. Fadaee visually described the hole in her door as a 1" diameter hole at the lower right hand side of her door.

Petitioner testified that she experienced mosquito bites on the back of her legs. She discussed the issue of insect bites with Ms. Brown when she was being bitten and her bites were burning and itching. She was afraid because "a spider bite can be deadly." She was also scared because she did not have medical insurance. Petitioner did not remember when she first notified

-7-

Respondent that mosquitoes were biting her. Later in the Consolidated Hearing, Ms. Fadaee expressed that Respondents were "torturing her" and she was scared that Respondent would "attack" or retaliate against her, so she did not complain about this issue. In response to questions from the Hearing Officer, Ms. Fadaee testified that she "guessed" and "assumed" that ceratopogonidae⁴ was the cause of her itching and burning because Ms. Brown had the same thing and that is what Ms. Brown said caused the bites. Ms. Fadaee confirmed that she got the insect name shown on her Petition from Ms. Brown.

Petitioner did not recall whether she told Respondent about spiders at the Unit during construction. However, she testified that, after the construction, spiders were still coming into the Unit in November and December 2023 whereas, according to Petitioner, "usually they die down after summer."

Petitioner testified that as of February 13, 2024 (the date of her amended workbook, the doorknob, spiders and "infestation" were not completely fixed. She stated that the door was "80 percent" fixed as of the date of her Petition, but she was "not going to take a 20% chance of a spider coming in." She said that the spider problem was also 80% fixed. Petitioner asked that Respondent send pest control at least once a month to treat the outside of the Unit because "that is where [the spiders] come from." Before the hearing, Jordan (Orion Pest Control), came at least twice and every time he comes it "helps a lot." According to Ms. Fadaee, on the morning of the hearing, Mr. Hernandez and a pest control worker did come to her Unit, but she told them to come back later because she was trying to finish work.

B. Testimony of Cassandra Brown:

As of the date of the Hearing, Ms. Brown was the tenant residing at of Ms. Fadaee's apartment complex, and the tenant with whom Ms. Fadaee's petitions were consolidated for the purposes of hearing.⁵

⁴ Ceratopogonidae is the family name for approximately 5,000 different insects in multiple genera all commonly known as "biting midges" or "No See Ums" given their tiny size.

In April, 2024, Ms. Brown served Respondent with a 30-day notice of her intent to vacate. This hearing officer does not know whether Ms. Brown has in fact moved from the complex.

According to Ms. Brown, she and Ms. Fadaee both went outside one day, and Ms. Fadaee was taking a video of a storage unit outside. Each had a similar bite on their ankle; Ms. Fadaee had one on her thigh as well. Ms. Brown and Petitioner discussed what could have bitten them and when it started. Ms. Brown shared that she began experiencing bites approximately September 1, 2023; Petitioner told her that her bites began around September 10, 2023. Petitioner and Ms. Brown subsequently shared pictures of their bites with each other to see if the bites looked the same. In Ms. Brown's opinion "they turned out to be the same thing." Ms. Brown based her opinion, in part, on the fact that both women were also experiencing burning and itching.

With Ms. Fadaee's permission, Ms. Brown sent pictures of Ms. Fadaee's bites to Ramiro Hernandez, the onside property manager, by e-mail on October 7, 2023. *See* Exh. T-8. According to Ms. Brown, Mr. Hernandez subsequently called her. Mr. Hernandez said that he had spoken to Petitioner, she had told him that she had never been bitten, had not given Ms. Brown permission to send the photographs, that the photograph was not of Ms. Fadaee's leg, and that Ms. Fadaee did not give Ms. Brown permission to include Ms. Fadaee in any complaints about bug bites. According to Ms. Brown, she later learned that Mr. Hernandez said the inverse to Ms. Fadaee, *i.e.*, that Ms. Brown had no complaints about bites or similar.

Ms. Brown testified that she had attempted to call Pam Chen, District Manager, about the bug bite situation but her call had been routed, first, to Ms. Chen's secretary and then to voicemail.

II. Respondent's Testimony

A. Testimony of Pam Chen:

Ms. Chen is the Regional Manager for Spieker Properties. She testified that for the construction project in 2023, they did have to remove and replace sections of wood that were dry rotted. As the complex's buildings were built in the 1970s, according to Ms. Chen there are termites that feast on the wood, so sometimes the wood has to be left exposed so that it can be treated for this by pest control. In terms of holes being left open, SCI's goal is to resolve those

completely as quickly as possible.

According to Ms. Chen, on her written work orders Ms. Fadaee has always requested to have only exterior pest treatment, not interior. Ms. Chen did not know whether anyone had ever asked Ms. Fadaee if they could treat the interior of her apartment despite this.

Ms. Chen also testified that the August 24, 2023 rent increase notice given to Petitioner was for the 2023 Annual General Adjustment under the CSFRA. She stated that every tenant at the complex does not get their AGA increase notice at the same time, the timing of any particular tenant's notice would be based on their particular circumstances and eligibility to receive one.

As it related to the insect problems at the Unit, Ms. Chen testified that Orion Pest Control has the exterior pest control contract for the entire complex and comes weekly. The owner of the complex, SCI, also has a "secondary" pest control company, Earl's Pest Control, that they call in for help with specific rental units.

Ms. Chen admitted that she did not have personal knowledge about the hole Ms. Fadaee testified exists in her door.

B. Testimony of Ramiro Hernandez

Mr. Hernandez is the onsite Property Manager for the Unit. He personally delivered the notice of rent increase to Petitioner and posted it on her door on August 24, 2023, one day after the construction/repair work began at the apartment complex.

According to Mr. Hernandez, when Respondent receives work orders from Ms. Fadaee and other tenants they are in writing and retrieved from a laundry room drop box used by tenants. At that point, he documents the request and assigns the work to Respondent's maintenance technician (John Solis.) Mr. Hernandez testified that Petitioner's work orders said that Respondent does not have permission to enter her Unit. He also testified that when he visited Petitioner's unit and asked for permission to enter, she said to Mr. Hernandez that she does not have insurance, and she does not want anyone putting chemicals inside her Unit.

Mr. Hernandez stated that he assumed that Petitioner's claims about a hole in her apartment entry door did not refer to an actual hole. He interpreted them to mean that light was

coming through her door. He visited the Unit with the maintenance technician (John Solis) and saw light coming through the door frame, so they added an extra-wide weather strip around the door. According to Mr. Hernandez when issues relating to Petitioner's door having problems first came up (November 25, 2022), the only thing wrong with the door was that two of the screws that attached the deadbolt and door handle had come loose. Mr. Solis offered to replace the lock and door handle, but Petitioner refused that option. Mr. Hernandez testified that, in his opinion, there was nothing wrong with the door lock other than possibly a couple of screws again coming loose. He based that opinion on the fact that on October 23, 2023, following a complaint from Petitioner, Respondent and Mr. Solis inspected the door and there was absolutely nothing wrong with the deadbolt or door handle, and that he tightened the deadbolt screws again on October 23, 2023.

According to Mr. Hernandez, he does not have a record of any maintenance request relating to Petitioner's door "sticking" or being difficult to open. He testified that he has no recollection of this issue being raised by Petitioner.

As it relates to spiders and mosquitoes in the Unit or nearby, Mr. Hernandez called pest control companies. According to him Orion Pest Control comes to treat the complex as a whole on a weekly basis, but he did not know whether the entire complex is treated at the same time.

Mr. Hernandez testified that, until the date of the Petition he received no written maintenance requests from relating to spiders or mosquitoes, no complaints from Ms. Fadaee about noise or chemical smells while construction was ongoing at the complex. He did not recall the last date of construction but based upon his notes it was "around October 3 [2023]." As of that date, Mr. Hernandez had received no complaints from Ms. Fadaee.

Mr. Hernandez acknowledged having received an e-mail from Ms. Brown. He stated that Ms. Brown's written communications did not include any statements discussing Ms. Fadaee, just a picture. According to Mr. Hernandez, he saw and interacted with Petitioner while he was walking through the complex. During one such walk occurring after Ms. Brown's letter to him, according to Mr. Hernadez he talked to Petitioner about insects. He testified that he asked her if she had seen any insects or infestations inside her apartment, like bedbugs and fleas. According to Mr.

Hernandez, Petitioner said that she had not. She did tell him that there were spiders outside her unit but did not, during that conversation, tell him that she had been bitten by any insects.

As it relates to Petitioner's contention that he yelled at her and made her leave the office, Mr. Hernandez testified that he "firmly" asked Ms. Fadaee to leave his office only because she came by and she started yelling, screaming and cursing at him, calling him an "evil person" and saying that "God was going to send him to hell." He testified that he has no record of this event in Petitioner's file. He testified that the incident happened approximately six months before the Consolidated Hearing, but he was otherwise unsure of the date.⁶

C. Testimony of Jordan Venter:

Mr. Venter is an employee of Orion Pest Control. He has been working on this property and has done the exterior spray every month for the past 5-6 years. Once per month, Orion does an exterior perimeter spray of the apartment complex; it also will treat individual units for pests if that is asked for by the manager. Mr. Hernandez reaches out to Orion Pest Control whenever there is a unit that needs interior treatment. Generally, Mr. Venter's work involves treating the foundation of the complex's buildings. Between August 2023 and the date of the Consolidated Hearing, Mr. Venter has seen only one biting insect at the Rich Avenue complex (which was in a trap placed outside Ms. Brown's unit,

At present, Mr. Venter's work also can include treating the exterior area around Unit because Petitioner reported seeing spiders. Mr. Venter began working at during his regular visits after he was first notified in December 2023. Each time he comes to the apartment complex now, he checks in with Mr. Hernandez and if appropriate he "touches up" Unit Mr. Hernandez who tells Mr. Venter whether the "spider issue" with is still ongoing.

When Mr. Venter does pest control work around the Sprays around the Unit's windows and door frames when requested and when possible. Mr. Venter also has treated around

Petitioner strenuously disagreed with this characterization of what happened and accused Mr. Hernandez of lying, going as far as to interrupt him during his testimony. However, it is not necessary to evaluate the credibility of either witness to this event to reach a decision on the merits of the Petition.

the parking area assigned to Petitioner (Space) for spiders, after having Petitioner move her personal items from area so that he could access it. According to Mr. Venter, he does not spray areas around s windows unless he is asked to because Petitioner often has her windows open. He has never treated the interior of Petitioner's Unit.

According to Mr. Venter, he has not seen any increase in the number of spiders at the apartment complex since last year and has seen none at all around the Unit since then. He has seen an occasional spider web near the Unit and in the parking space and when he sees them he clears them. Mr. Venter testified that the presence of some spider webs outside is not generally surprising.

Mr. Venter has no knowledge of any interior spray done at the Unit for the past 16-18 months.

D. <u>Testimony of Richard Serrato:</u>

Mr. Serrato is the Qualified Operator and Manager for Earl's Pest Control and holds licenses in agricultural and structural pest control. He is Art Quinones' direct supervisor. Earl's usually gets called in by Respondent if there is a suspicion about things such as hitchhiking-type bugs. When that happens, they initially try to identify bedbugs as well as a couple of other types of biting insects.

According to Mr. Serrato, whenever there is reason to believe there may be a problem in one unit with bedbugs or other biting insects, he sends notification to the property manager, Mr. Hernandez, that the company wants to also look at adjacent, or wall to wall, units at the same time. Earl's Pest Control received a report on September 21 that mentioned , so the company looked at that apartment as well as Unit Mr. Serrato testified that the company also had on the intended inspection list for that September 21 visit. Ultimately, he inspected every unit except because (according to Mr. Hernandez) the tenant at Unit refused to permit access to the inside of the apartment.

In response to Petitioner's testimony that she had not made any reports of insects at various times, Mr. Serrato testified that in his experience, nonreporting self-treating tenants end

up causing pest problems for other tenants. Mr. Serrato expressed that he was very concerned after the testimony by Ms. Fadaee where she admitted that at times she did not report being bitten by insects and was using Clorox wipes after she saw spiders. Mr. Serrato testified that, since a tenant self-treating or non-reporting can make effective pest control more difficult, his company does not usually just "take 'No' for an answer" when it believes that it needs to inspect a Unit.

Mr. Serrato has only interacted with Petitioner one time, on the morning of the Consolidated Hearing. He said that, given her testimony about spiders, he intended to follow up immediately after the hearing with Mr. Hernandez to try to inspect

E. Testimony of Art Quinones:

Mr. Quinones is a licensed pest control treatment operator employed by Earl's Pest
Control and a Field Representative licensed by the Structural Pest Control Board. He testified
that, when the company comes out to inspect following a report of insects, they always try to
check adjacent units when bedbugs are suspected or whenever someone complains about a bite.

After he inspected Unit on September 21, 2023 for bedbugs, he also got access to and checked
Units the same day; however, he did not check of Mr. Quinones has never
personally been in contact with Petitioner; all his communications are through Mr. Hernandez.

Mr. Quinones testified to being advised that the tenant did not want service. He concurred with Mr. Serrato's testimony that a biting insect like a "No See Um" can be present and not be findable by most people. Mr. Quinones also testified that fungus gnats are not biting insects, and spiders generally do not bite people; such bites are rare.⁷

ANALYSIS

In her consolidated petitions, Ms. Fadaee seeks a downward rent adjustment under the CSFRA on two different grounds: (a) an alleged existence of conditions affecting the habitability of the Unit (failure to maintain); and (b) an increase in rent by Respondent while the Unit was "not habitable" due to those alleged conditions. As the question of whether the August 2023 rent

This testimony was given within the context of Mr. Quinones' testimony about his work at Unit but is material to this Petition as well.

increase imposed by Respondents for the Unit turns on whether the conditions at the Unit were in fact noncompliant with one or more habitability requirements beginning in August 2023, an evaluation of those conditions is required before any determination can be made about whether the rent increase was lawful.

I. Conditions at the Unit

The CSFRA permits a tenant to file a petition seeking a downward adjustment of rent if his or her landlord has failed "to maintain a Rental Unit in compliance with governing health and safety and building codes including, but not limited to, Civil Code Sections 1941.1 et seq. and Health and Safety Code Sections 17920.3 and 17920.10..." See CSFRA §1710 subd. (b)(1). A failure to maintain these conditions is deemed a rent increase for the purposes of the CSFRA. Id. To prevail on such a petition, a tenant must show that the landlord had (a) received reasonable notice of the conditions rendering the rental unit noncompliant with the requirements for habitability; and (b) been given a reasonable time to repair the condition after notice. See CSFRA §1710 subd. (b)(2).

Petitioner cited all of the following conditions as affecting the habitability of the Unit that entitled her to a downward rent adjustment on the grounds of "failure to maintain": (a) "Infestation of ceratopogonidae;" (b) Chemical Smells; (c) Construction Noise; (d) Excessive Dust and Dirt; (e) Spider Infestation; (f) Gap in Door; and (g) Extremely Stuck Doorknob. *See* Exhs. T-1, T-2, T-4 and T-5.

A. "Quality of Air" and Chemical Smells:

Petitioner contends that, as a result of construction that took place at her complex between August 23, 2023 and October 6, 2023, "The quality of air inside of my unit of the complex was bad." *See* Exh. T-1, p. 6. Petitioner wrote she had to close all her windows and door "all day long" because "the workers and their equipments [sic] were all over (safety issue)." *Id.* Ms. Fadaee also testified at the hearing that, while normally she always keeps her windows and blinds open, she "had to" keep her windows and doors shut from 8:00 A.M.-5:00 P.M. each day the workers were there. She complained that during the time frame of the construction, she felt that

she could not go outside for fresh air because there were chemical smells, and the construction workers were using sprays that Ms. Fadaee was worried could result in illness or cancer.

Petitioner expressed that, in her opinion, Respondent should have "evacuated" her or relocated her to another building while the construction was underway.

Similarly, Petitioner contends that chemical smells also arose as a result of Respondent's construction work. Specifically, Ms. Fadaee wrote in her Petition that Respondent's workers were "using some kind of chemicals to remove paint/rotten wood planks;" that she received a notice on 8/18/2023 that said to "keep all windows and doors closed from the hours of 8 am to 5 pm because of workers working during these hours; and that "the smell of paint was strong" *See* Exh. T-1, p. 6.

A residential unit violates Health and Safety Code section 17920.3 subd. (a)(8), which requires certain minimum levels of ventilation, a lack of ventilation renders a residence uninhabitable when a lack of ventilation exists "to an extent that endangers the life, limb, health, property, safety, or welfare of the public or the occupants thereof." That did not occur here.

Petitioner did not meet her burden of proof to show, by a preponderance of the evidence, that conditions relating to air quality and chemical smells existed to such a degree that they rendered the Unit in violation of Civil Code section 1941.1 or Health and Safety Code section 17930.3. Petitioner also did not meet her burden of proof to establish that these conditions existed to such a degree, and for such a period of time, that they significantly impacted her ability to reside at the Unit. "A landlord is not required to ensure that leased premises are in perfect, aesthetically pleasing condition." Green v. Superior Court, (1974) 10 Cal.3d 616, 637. A landlord is not automatically out of compliance with the CSFRA if for a short period of time merely because aesthetically unpleasing conditions temporarily exist.

This is particularly true when the reason for the problem for which a tenant seeks a rent reduction arises because the landlord was fulfilling its duty to maintain the rental property. In a court case with similarities to the Petition, <u>Golden Gateway Ctr. v. San Francisco Residential Rent Stabilization & Arbitration Bd.</u>, (1999) 73 Cal.App.4th 1204, the Court emphasized that

temporary inconvenience, a temporary reduction of ventilation, and temporary limits on a tenant's use of common areas caused by necessary repairs and construction by the landlord does not support a rent decrease pursuant to a rent stabilization ordinance: "The ordinance contemplates that landlords will provide repair and maintenance services, which by necessity will at times inconvenience the tenants. We hold that this unavoidable type of inconvenience, which may interfere with housing services, but which does not substantially interfere with the right to occupy the premises as a residence, does not entitle a tenant to a reduction in rent." *Id.*, at 1212.

Even though the evidence established that Petitioner was asked to keep her windows and door closed while construction was ongoing, *see* Exhs. T-11 and LL-14, Petitioner did not submit any evidence that she could not go outside at any time⁸ to get fresh air while construction was occurring. To the contrary, Petitioner clearly felt she *could* go outside for at least a few minutes more than once while construction was occurring for her own purposes; *i.e.*, to document conditions arising from the construction work that resulted in her Petition, *see* Exhs. T-18 and 20, and for the purpose of taking the video of storage unit(s) which Ms. Brown testified Ms. Fadaee was taking on the day they first discussed bug bites.

Petitioner emphasized repeatedly in her testimony her fear of health impacts if she was exposed to chemicals, and many people have similar fears about the health impacts of chemicals in their environment. However, as a general rule mere speculation about, and fears of, possible health effects arising from the use of chemicals conduct or *potentially harmful* uses of land do not support a claim against the property owner in the absence of either an actual injury or a strong likelihood of it. *See, e.g.,* San Diego Gas Electric Co. v. Superior Court, (1996) 13 Cal.4th 893 [fear of cancer arising from proximity to electromagnetic fields]; Koll-Irvine Center Property Owners Assn. v. County of Orange, (1994) 24 Cal.App.4th 1036, 1041 [fear of catastrophic injury if gasoline and solvents on neighboring property exploded.] As the construction work and

Petitioner and Ms. Brown confirmed that there was a day where the Respondent was painting the exterior part of the door to their apartments and, as part of that process, completely sealed the doorway opening with plastic for 2-3 hours. This was 2 hours in a construction project that lasted more than a month.

painting that appears to have been the cause of the smells and alleged poor air quality ceased months before the petition was filed and given that the "air quality" and "chemical smells" conditions lasted for just over two weeks, there is no proper basis for a rent reduction.

Petitioner also submitted no evidence to establish that during the complained of period (August 23-October 6, 2023) the Unit's interior air quality fell below healthy levels, such as the Ambient Air Quality Standards established by experts such as those the California Air Resources Board. Nor was any testimony or documentary evidence submitted that the air quality around the Unit had any impact on Petitioner's physical health. There was also no evidence that "chemical smells," (whether arising from sprays, cleaning solvents or paint being used by Respondent's contractors), materially impacted Petitioner's health or her use of her Unit (except for her keeping her windows and doors closed for 6 weeks during the workday). Petitioner testified that she did not go outside and kept her windows and doors closed throughout the period of construction, except for the approximately two hours in which Respondent's contractors painted the interior of her apartment door. No evidence was submitted that there were chemical smells in or immediately outside the Unit which were not temporary in nature. There was no evidence that once construction and painting were complete, the apartment complex continued to be impacted by chemical smells.

Even if Petitioner had submitted objective evidence of a decrease in air quality, the testimonial and documentary evidence indicates that any decrease in air quality and chemical smells was temporary and arose solely because of Respondent's construction work. It also establishes that the total time from beginning to end of Respondent's exterior construction and painting project was approximately 6 weeks (from August 23, 2023 through October 7, 2023.) (See Exhs. T-18; LL-9) This is not a substantial amount of time given the size of the apartment complex. See Exh. LL-13. Petitioner therefore has not satisfied her burden of proof to show that either a temporary reduction in air quality or the temporary existence of chemical smells resulted

See, https://ww2.arb.ca.gov/resources/california-ambient-air-quality-standards and links set forth therein.

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from Respondent's failure to maintain the Unit; to the contrary, the conditions were shown through the evidence to exist only because of Respondent's effort to maintain the Unit's common areas. Moreover, the construction work and painting appears to have been the sole cause of the problem. Yet the problem ceased months before the Petition and none of these conditions lasted for more than six (6) weeks. Given this, there is insufficient basis to impose a downward rent adjustment for these transient problems with the Unit and the common areas of the apartment complex. None of them materially affected Petitioner's use of the Unit as a residence while construction was ongoing.

Petitioner's request for a rent reduction because of air quality and chemical smells fails for an additional reason: Respondent did not receive notice of these conditions or a reasonable opportunity to cure them after notice but before the Petition was filed in December 2023. Petitioner admits, through her workbook, that she never gave Respondent notice of these aesthetic problems while they existed during the six week period (August 23, 2023 – October 6, 2023)¹⁰ for which she seeks a rent reduction. See Exhs. T-2, T-4 and T-5.¹¹ Petitioner also admitted when testifying that she never gave Respondent notice of any deteriorated air quality or problematic chemical smells during the ½ month period (September 20, 2023 – October 6, 2023) for which she seeks a partial rent rebate at any time before filing the Petition. ¹² See Exh. T-5. There was no evidence contradicting these admissions relating to insufficient notice submitted by Petitioner

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Petitioner sought a downward rent adjustment for "chemical smells" only beginning when Respondent started painting the buildings at the complex (September 20, 2023.) See Exhs. T-2, T-4 and T-5.

Each workbook line for these conditions shows "N/A" in the column asking for the date that notice was given to the landlord.

In the narrative portion of her Petition filed on December 11, 2023, Petitioner cited "Quality of Air" as a basis for her Petition. See Exh. T-2. However, the original workbook associated with that original petition contains a line item labeled "Quality of Air" or similar as one of the issues for which Petitioner has calculated a potential rent rebate. In that original workbook, only "chemical smells" for a two-week period were listed. This is also the case with her amended workbooks of February 13, 2024 and February 22, 2024. See Exhs. T-4 and T-5.

either before, or during, the Consolidated Hearing. 13

Reasonable opportunity to cure after receipt of notice is a necessary prerequisite to a legal claim based upon an alleged defect in rental premises. *See, e.g.*, Knight v. Hallsthammer, (1981) 29 Cal.3d 46, 67. Thus, reasonable notice and opportunity to cure defective conditions are an absolute prerequisite to a petition under the CSFRA. *See* CSFRA § 1710 subd. (b)(2) ["A Tenant Petition filed pursuant to this Subsection must specify the conditions alleged to constitute the failure to maintain the Rental Unit in habitable condition *and demonstrate that the Landlord was provided with reasonable notice and opportunity to correct the conditions that form the basis for the Petition.*" [Emph. Added.] *See also* CSFRA Regulations Chpt. 4, § E(6). The absence of notice to Respondent is therefore fatal to any effort by a tenant to obtain a decrease in rent grounded in a claim of failure to maintain or to correct a defective condition.

There is no conflict in the evidence here: Respondent did not receive *any* notice of the conditions and a reasonable opportunity to cure them after notice *before* the Petition was filed in December 2023 (2 months after the conditions ended). For this additional reason, Petitioner therefore cannot obtain a decrease in rent based upon these two claimed habitability problems.

B. Construction Noise and "Excessive" Dust and Dirt

Petitioner also sought a downward rent adjustment for the construction period (August 23, 2023 to October 6, 2023) for both construction noise and excessive dust and dirt at the Unit. Failure to keep common areas sufficiently" clean, sanitary, and free from all accumulations of debris, filth, rubbish, [and] garbage also potentially support a downward reduction as it violates Civil Code §1941.1 subd. (a)(6). Excessive noise can also support a reduction in rent under certain circumstances. *See, e.g.*, Ocean Park Ass'n v. Santa Monica Rent Control Bd. (2004) 114 Cal.App.4th 1050, 1065. Petitioner's evidence, however, does not satisfy her burden of proof to

At the hearing, Petitioner testified that she did not want to "rock the boat." She said that she did not complain because she felt that Respondent was already retaliating against her by giving her a rent increase effective October 1, 2023. She also testified that, at various times, the resident manager (Ramiro Hernandez) and the District Manager for Respondent (Pam Chen), either ignored her complaints or "were mean" to her.

show that noise materially interfered with use and enjoyment of the Unit.

Petitioner complained that noise from the construction interfered with her ability to work because she works from home. She also testified that the noise interfered with calls with her boss. Petitioner's own evidence, however, contradicts her claim of excessive noise due to the construction. The videos she submitted as evidence and taken at times where daytime work was occurring do not demonstrate excessive noise (and at times, no audible noise at all) for a daytime construction project, whether in the area located near Petitioner's Unit or more generally through other areas shown on the video. (*See* Exs. T-17, 18 and 20.)

Ms. Fadaee testified that each day, after the workers left, she went outside and cleaned up the worker's debris and opined that she should not have had to do that work if Respondent was raising her rent. However, Petitioner submitted no photographic or other evidence establishing the degree to which Respondent's construction debris was left in front of her Unit.

C. Insect Infestation

In the narrative part of her Petition, Ms. Fadaee describes the relevant insects impacting her use of the Unit collectively as "bugs." *See* Exh. T-1, p. 6. However, in the workbook and amended workbooks supporting her petition, Petitioner identifies two distinct types of bugs: an "Infestation of ceratopogonidae" (aka "No See Ums") and a spider infestation. While testifying at the hearing, Petitioner also identified a third type of insect that was not articulated in her written Petition: mosquitoes. Petitioner contends that she has been bitten by each of these different types of insects at the Unit at varying times since August 27, 2023. *See* Exh. T-2, Ex. T-5. Petitioner also contends that spiders and mosquitoes are currently entering the Unit through what she describes as a hole in the lower right hand part of her entry door.

The presence of mosquitoes or spiders potentially violates Civil Code section 1941.1's prohibition against vermin in rental units and thus can create a "strong indication of a materially defective condition" (*see, e.g.*, <u>Peviani v. Arbors at California Oaks Property Owner, LLC</u> (2021) 62 Cal.App.5th 874, 891.) But that presumption is not a conclusive one. It arises only where the presence of vermin exists to an extent where it impacts the ability to occupy the rental unit safely.

Thus, Civil Code 1941.1 subd. (a)(6) mandates that a landlord of a residential unit ensure that his/her: "[b]uilding, grounds, and appurtenances at the time of the commencement of the lease or rental agreement, and all areas under control of the landlord, kept in every part clean, sanitary, and free from all accumulations of debris, filth, rubbish, garbage, rodents, and vermin." Similarly, Health & Safety Code section 17920.3 subd. (a)(12) prohibits: Infestation of insects, vermin, or rodents to the degree that they affect the health and safety of a resident. The inclusion of the word "accumulations" in these definitions suggests strongly that an occasional sighting of a mosquito or spider does not render a unit uninhabitable under 1941.1. Instead, Civil Code section 1941.1 only prohibits a situation where the affirmative characteristic required (in this case, freedom from insects/vermin) is *substantially* lacking. Civ. Code §1941.1 subd. (a). Similarly, Health and Safety Code §17920.3 deems unlawful only those prohibited conditions which exist "to an extent that endangers the life, limb, health, property, safety, or welfare of the public or the occupants thereof. . ."

Petitioner submitted no evidence of the presence of either mosquitoes or spiders at her Unit at a sufficient level that it could be fairly described as an infestation. The word "infest" when used in connection with reference to insects animals, is defined as "exist[ing] in *large numbers* in a particular place." Oxford Learner's Dictionary[Online at https://www.oxfordlearnersdictionaries.com/us/definition/english/infest.]¹⁴ Similarly, an infestation is defined as "a *large number* of insects, rats, etc. living in a place where they are not wanted." Thus, in all cases, a single, occasional, insect is not enough to declare that a unit is "infested." Instead, temporary or minor failures of conditions are not enough. *See, e.g.,* Green v. Superior Court, *supra*, at 637–638. ["The mere "existence of a prohibited (uninhabitable) condition or other noncompliance with applicable code standards does not necessarily constitute a breach of the warranty of habitability."] Particularly as it relates to minor issues, a landlord is not required to ensure that leased premises are in perfect, aesthetically pleasing condition but it does

See also Cambridge Dictionary, online at

https://dictionary.cambridge.org/us/dictionary/english/infestation [Infestation is defined as "[A] large number of animals and insects that carry disease, that are present where they are not wanted."]

-22-

mean that 'bare living requirements' must be maintained." *Id.*, at 637. "Minor housing code violations standing alone which do not affect habitability must be considered *de minimus* and will not entitle the tenant to reduction in rent." *See, e.g.,* Hinson v. Delis (1972) 26 Cal.App.3d 62, 70, *disapproved on other grounds* in Knight v. Hallsthammar (1981) 29 Cal.3d 46, 55, fn. 7. Second, there must be some evidence even where a condition constituting a breach of the warranty of habitability is found that the condition arose because of a landlord's failure to maintain the Unit *and* that the condition was not fixed despite reasonable notice and opportunity to cure.

1. "No See Ums:

Although there was insufficient evidence submitted by the parties to support a finding that there was an "infestation" at the Unit, the evidence is sufficient to support a finding that during the period of Respondent's construction work, some type of unidentified biting insect, perhaps no-see-ums, was present at least outside of the Unit and that Petitioner was bitten by them. In December 2023, Petitioner wrote in her Petition that she had been bitten by bugs (which left her skin itchy and burning) "while the workers were here" and "during the time they started this project." She wrote that "could not open the door or window even after they left because all the bugs had lost their nests and were loose in the air." She opined that "the property manager needs to bring pest control for outside… to get rid of the bugs." *See*, Exh. T-1.

The evidence in the record also supports a finding that Respondent received notice that some type of insect was biting Petitioner (even if neither Respondent nor Petitioner knew what type of insect it was). Petitioner concedes that she did not personally make a report to Respondent. However, that is not the end of the inquiry. In this case, it is undisputed that Respondent received written notice and photographs *from Ms. Brown* that her neighbor/Ms. Fadaee was being bitten, including photographs that were sent to Mr. Hernandez in an e-mail whose subject line was Petitioner's name (albeit misspelled.) *See* Exh. T-8. The CSFRA requires that a landlord receive notice of a condition, but the language of the ordinance and regulations does not restrict the identity of the person/ people who can provide notice or require that the notice must come directly from the tenant. *See* CSFRA § 1710 subd. (b)(2), ["A Tenant Petition

filed pursuant to this Subsection must...demonstrate that the Landlord was provided with reasonable notice.."] (Emph. Added.) CSFRA Regulations, Chpt. 4, §E(6) ["Notice to Landlord. Tenant must demonstrate that the landlord was provided with reasonable notice...] (Emph. Added). This is consistent with the common law, under which a person is deemed to have received inquiry notice of certain facts after they have received notice of other facts which triggered a duty to investigate. Civil Code § 19 ["Every person who has actual notice of circumstances sufficient to put a prudent person upon inquiry as to a particular fact has constructive notice of the fact itself in all cases in which, by prosecuting such inquiry, he or she might have learned that fact."]

Despite having received notice from Ms. Brown that insects were biting Petitioner, there is no evidence in the record that Mr. Hernandez or anyone else working for Respondent ever investigated what he had been told about Petitioner's bites and seen after receiving photographs of her insect bites. The record is also devoid of records indicating that any of the investigative pest control work which Respondent was doing for was ever offered to ...

Normally, given that Respondent had notice of a condition affecting a Unit, the only issue remaining would be to determine low long after notice the condition existed without cure, so that a downward rent adjustment can be calculated for that period of time. The evidence in the record, unfortunately, makes this step impossible as it relates to this particular insect's impact on the Unit. This is for two reasons.

First, Petitioner submitted no evidence that the "No See Um" issue had affected the Unit in any meaningful way after the date on which the pictures sent to Respondent (on October 7, 2023) were taken. Unlike the tenant in Unit (whose petition was consolidated with Ms. Fadaee's for hearing purposes), Petitioner submitted no evidence of any follow-up communications with Respondent; no photographs to show that she was continuing to be bitten and no evidence that she ever took any self-help steps to address having being bitten. ¹⁵, which

Petitioner repeatedly referenced her lack of insurance, implying that this was the reason. However, there are many over the counter products —many of which her neighbor purchased—that might have been partially successful in reducing (even if not eliminating) an insect biting problem.

-24-

would give rise to a reasonable inference that the biting insect issue was still affecting *Petitioner* (as opposed to Petitioner's neighbor.) This ongoing silence in reporting is in notable contrast to Petitioner's behavior and testimony as it related to other insects. She expressed at times during her testimony that she was being bitten by mosquitos and spiders, made reports and complaints about spiders, and requested pest control service in writing, more than once, during her tenancy (even though it was only external service) – to address spiders, roaches, ants and mosquitoes.

Ms. Fadaee's testimony at the hearing yielded no clarity about whether *she* experienced bites from No See Ums and their symptoms (itching or burning) on an ongoing basis. 16 The narrative portion of her Petition, originally filed in December 2023, describes the "insect infestation" issue and the bites Petitioner experienced only in the past tense. See Exh. T-1, p. 6 ["Insect Infestation."]¹⁷ The pest control witnesses who testified all stated that they did not find any evidence of biting insects in neighboring or adjacent units (including the unit immediately above Petitioner's, Unit (other than a above Petitioner's, Unit (other than a mosquito.) Earl's Pest Control testified that it was told not to check the interior of Unit (presumably by the person it communicated with, Mr. Hernandez) despite that Unit being included on its "hit list" (for want of a better term) of units to inspect on September 21, 2023.

Appreciating Ms. Fadaee's perspective that she usually refrained from complaining because she did not want to "rock the boat", the unfortunate consequence of her decision not to report this issue except through Ms. Brown or complain on an ongoing basis is that she has made it impossible to support, with evidence, a finding that her problem with "No See Ums" continued

In contrast, her testimony was far more certain about being bitten by spiders and/or mosquitoes at various times.

Petitioner repeatedly updated her workbook to change the date upon which the problems with No See Ums was resolved to the date of the Updated Workbook. *Compare Exhs.* T-2, T-4 and T-5. However, Petitioner made the same date change in her Workbooks on her separate line item about spiders. It is impossible to distinguish between the two, especially given that Ms. Fadaee's testimony was significant and repeated about the impact of spiders and almost nonexistent about any subject other than her discussion with Ms. Brown and the assumptions she made from them about "No See Ums."

for any meaningful period of time after the date upon which the photographs she gave to Ms. Brown (who gave them to Respondent on October 7, 2023) were taken. It would be improper and unsupported by the evidence to assume that the fact that Ms. Brown had an ongoing biting insect problem in her Unit means that Petitioner also had one in hers. Thus, while Petitioner has met her burden to establish by a preponderance of the evidence that some insect was biting her from September 10, 2023 until October 7, 2023, Petitioner has not established by a preponderance of the evidence that the landlord received any notice of the problem until Ms. Brown wrote him on October 7, 2023. Petitioner therefore has not met her burden to establish the existence of an ongoing problem from "No See Ums," or that it adversely impacted her use and enjoyment of the Unit, after that date.

Second, because October 7, 2023 was the date upon which Respondent received notice about specifically, Petitioner has also failed to establish by a preponderance of the evidence that, after October 7, 2023 Respondent was given a reasonable opportunity to correct the problem relating to In this case, evidence was submitted by both parties that Petitioner did not wish to have interior pest control work done for the Unit and asked that workers not come inside to treat the Unit. See Exhs. LL-10; T-10. The effect of Petitioner's choice, however, is that she interfered with the landlord's ability to address whatever problem existed at the time. This before-the-fact limitation on Respondents' conduct, even if for what Petitioner felt were justifiable reasons, has the effect of preventing Petitioner from establishing that her landlord failed to correct a problem after a reasonable opportunity to cure. In light of this (and Petitioner's admission that her conclusion that "No See Ums" were responsible for her bites was based solely upon Ms. Brown's statements in any event), Petitioner has not satisfied her burden of proof to establish that she is entitled to a rent decrease as a result of "No See Ums" at the Unit.

2. Spiders and Mosquitoes

Petitioner's evidence is far more detailed on the question of whether spiders impacted her use and enjoyment of the Unit. Spiders have been a periodic problem for which Petitioner submitted maintenance requests at least twice: once in 2022 for the first time (even though Orion

Pest Control ultimately found no spiders outside the Unit at that time) and again in December 2023. See Exh. LL-11, p. 8.

There are inconsistencies in the evidence about the date when spiders first began impacting the Unit and the degree to which a spider problem exists. Ms. Fadaee contends in the Petition that the problem with spiders began almost immediately after Respondent's construction work commenced on August 27, 2023. [See Exs. T-1, Worksheet 4; Exhs. T-2, T-4, and T-5]. Respondent's evidence shows that Petitioner first filed a maintenance request relating to spiders (as well as other insects) a full year earlier, in mid-August 2022. See Exhs. LL-10 and 11. At that time, the Unit was treated by Orion Pest Control. Petitioner submitted no further maintenance request relating to spiders until December 11, 2023 even though Petitioner had agreed to report any further problems with insects at the Unit back in 2022. See Exh. LL-11, p. 8. Petitioner admitted multiple times during the hearing that she did not make any oral or written reports to the landlord about mosquitoes or spiders or bites arising from the construction prior to the date she filed her petition. 18 The written evidence she has provided confirms that the landlord did not receive notice of a spider problem (mosquitoes were not mentioned) until the day the Petition was filed. See Exh. T-9.

In the record, other than Petitioner's testimony, there is no evidence of any infestation of spiders or mosquitoes at the Unit. Petitioner submitted only one photograph indicating the presence of insects inside the Unit: a photograph of a small spider in her kitchen sink taken in January 2024, a month after she filed the petition. Her testimony about where the spiders were coming from was inconsistent: she initially testified that the "gap" from which she believed the spiders and mosquitoes entered the Unit existed for only 3 days in 2023 and that rotted wood that was removed from the eaves during construction was "where the insects were coming from" See Exh. T-13. Later, however, she identified a "hole" at the bottom right corner of her apartment

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According to Ms. Fadaee, her reasons for this were again that she did not wish to "rock the boat" and was "afraid of retaliation." Unfortunately, even if valid, these feelings do not, and cannot, eliminate the legal requirement that a landlord be given notice of a condition and a reasonable opportunity to cure it.

door as the source of the spider problem, although no "hole" is visible in any of Petitioner's videos.

In contrast, Respondent submitted evidence that it has made ongoing, good faith efforts to treat the Unit's exterior for insects, particularly spiders, such as by adding extra-wide weather stripping to the door to minimize the possibility of intrusion by insects. ¹⁹ See Exhs. LL-10 and 11.

Petitioner testified that no one had ever asked to come inside to treat her unit for spiders or mosquitoes. Yet, her written maintenance request on this issue (dated the same day that she filed her petition. *see* Exh. T-9) and the testimony of Respondent's witness are consistent: Ms. Fadaee herself instructed Respondent to *not* treat the inside of her unit for spiders [*See* Exh. T-9]. Petitioner's and Respondent's testimony was also consistent: exterior sprayings of the Unit were begun within days after her December 11, 2023 maintenance request was submitted and that they helped to ameliorate things. Petitioner also testified that when Mr. Venter came and sprayed the outside "it got much better." This is consistent with Petitioner's testimony that that the problem with spiders coming into her Unit was now "80 percent fixed."

Even though Petitioner testified that she did not "want to take a chance" that a spider will take advantage of 20% of the problem remaining unfixed, the pest control experts who testified at the Consolidated Hearing were unanimous in their testimony about two things: (1) that in all their visits, they had not found a single spider near Unit and (2) that spiders rarely bite people. This suggests that even if spiders are still coming into the Unit, they are an unlikely threat to Petitioner's health and safety at this time. Given the *de minimus* evidence about the existence of a spider problem at the Unit, and the testimony and evidence submitted on Respondent's behalf, Petitioner has not met her burden to show by a preponderance of the evidence that spiders (or mosquitoes) resulted from her landlord's failure to maintain the Unit or to repair a material defect after notice.

Petitioner's claim in her rebuttal statement post hearing, that she did not allow pest control into the Unit itself only because of a failure of notice on the part of Respondent is not credible. Other evidence in the record, most notably *her written instruction* that no one was to treat the inside of her Unit because the spiders "were coming from outside" and Petitioner "did not want to breath[e] the spray or chemicals." *See* Exh. T-10.

D. <u>Door Stiffness</u>, <u>Defective Locks and Holes</u>:

Petitioner also stated that, beginning on the date that Respondent painted her apartment's entry door, it has become "sticky." She has complained of both difficulty with the deadbolt lock and difficulty opening the door to the point where she contends that she is experiencing shoulder pain due to the force needed. In support of this claim, Ms. Fadaee submitted video evidence showing that when attempting to unlock her front door using her key, she experienced significant difficulty turning the key. That same evidence showed that, once the deadbolt lock was finally turned, Petitioner still had difficulty getting the door itself to open. *See* Exh. T-21.

Respondent's records confirm that there have been periodic problems with Petitioner's front door as early as 2022. *See* Exh. LL-11 (pp. 1-2, 10.²⁰) Despite Mr. Hernandez' repeated statements that Respondent concluded upon its inspections that there "was nothing wrong with the door," in either 2022 or 2023, Petitioner's video evidence contradicts this. Her videos show that the strike plate for the door's locks is not completely level; there is indication of uneven wear at the upper edge of the doorframe, and it is clear from tenant's videos that the door is not completely level. *See* Exhs. T-19, T-21, T-22. It is the door hanging unevenly in its frame that results in the "hole" about which Petitioner is complaining; it has created not a hole, *per se*, but is instead a small gap between the door frame and the door. Petitioner's video shows that light can be seen coming through the gap, making it a gap large enough for insects to enter the Unit. While Respondent's evidence indicates that, on February 13, 2024, the strike plates for the door and the latch were replaced (*see* Exh. LL-11 at p. 2), at the hearing Petitioner testified that this repair did not completely solve the problems, and that the door "was [only] 80% fixed."

Given this, Petitioner has met her burden to demonstrate that a condition at the Unit existed that resulted from a failure to maintain, that Respondent had reasonable notice of it, and that the condition remained uncorrected as of the date of the Consolidated Hearing. Petitioner

While in mid-2022 Petitioner declined an offered change to her Unit's lock and deadbolt, that is not sufficient to overcome Petitioner's evidence that door problems existed when the Petition was filed in December 2023, a year later, when Petitioner's issues with the door's operation were worse than those reported in 2022.

requested a \$1,500 per month reduction in her rent (which is \$1,931.36 per month) for the door problems. See Exhs. T-4 and T-5. This request is factually unreasonable on this record and legally unsupportable: the door, while problematic, does not severely interfere with Petitioner's ability to use the Unit as her residence or cause any health and safety problems for her. Petitioner's request for this extreme level of downward rent adjustment is therefore rejected. Instead, she will be awarded a downward rent adjustment of 5% per month (\$96.57) beginning on the date listed in the Amended Petition (August 27, 2023; see Exhs. T-4 and T-5) until such time as the condition is repaired.

9

II Petition A - October 1, 2023 Rent Increase

In her workbook for her Petition A, Ms. Fadaee contended that Respondent's October 1, 2023 rent increase was imposed upon her while the conditions at the Unit were not in compliance with the CSFRA. The conditions that Petitioner contended were noncompliant with the CSFRA on October 1, 2023 were those same conditions arising from Respondent's construction activities that underlie her Petition B seeking a downward adjustment of rent reduction due to a failure to maintain the Unit. See Exh. T-1, T-3, T-4 and T-5. As discussed above, however, only one of those conditions (relating to her apartment entry door) rose to a level that supported any rent reduction at all based upon a failure by Respondent to correct conditions after reasonable notice.

Petitioner also testified, however, that she felt that the rent increase she received effective October 1, 2023 was imposed for discriminatory and retaliatory reasons and possibly because of her complaints. She checked with other neighbors and no other tenant received a rent increase when she did, and Petitioner felt that this was unfair. According to Petitioner, "[she pays] the highest" so, she feels strongly that the rent increase was improper and unfair. She highlighted the daily work that she felt she had to undertake to clean the exterior area around her Unit after Respondent's construction workers left it dirty as an example of the unfairness and alleged discrimination.

In response to this claim, Respondent testified that the October 1, 2023 rent increase about

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which Petitioner complained was noticed on August 24, 2023 and was for the 5% annual general adjustment ("AGA") authorized by the CSFRA for 2023. Petitioner's and Respondent's documentary evidence was consistent with that testimony. Respondent noticed Petitioner's rent increase one day after it began construction activities in late August 2023. *See* Exhs. T-17 and LL-6. This date was before Petitioner lodged any complaints about problems arising from Respondent's construction work and defeats a finding that the notice of rent increase was in response to any complaint Petitioner made about the Unit relating to the construction during that time frame. Ms. Chen also testified credibly about the reasons for any differences in dates when Petitioner received her AGA rent increase notice and other tenants received theirs. Petitioner did not testify to any particular events upon which she was basing her claim of retaliation.

This Hearing Officer has no jurisdiction to decide whether discrimination/ retaliation was Respondent's motivation for imposing a rent increase at the Unit, for two reasons. First, this issue was not raised in the Petition. However, in court proceedings, that would not be dispositive. A court can amend pleadings *nunc pro tunc* ("now for then" or "after the fact") to include claims that were not included in a complaint, but for which evidence was actually adduced at the hearing, under certain circumstances. *See, e.g.*, <u>Trafton v. Youngblood</u>, (1968) 69 Cal.2d 17, 31. Here, the Petition serves the same function as a complaint in litigation; it frames the issues to be decided at hearing. Respondent was able to, and did, present defensive evidence on the question of its motivations for its August 2023 rent increase notice, despite this issue not being raised by the written petition. This Hearing Officer therefore exercises her discretion to deem the Petition amended back to the date of Petitioner's last amended workbook (February 22, 2024). *See* Exh. T-5.

However, the CSFRA simply does not authorize a downward rent adjustment in response to a complaint that does not have to do with either the legality of the rent level or physical conditions at a rental unit. It has no mechanism contained in it to address a tenant's claim that a landlord's imposition of an otherwise lawful rent increase was for bad faith reasons. Thus, this decision can resolve only the issue which was properly articulated in the Petition and at the

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It is **FOUND** that Petitioner did not meet her burden of proof to show by a

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preponderance of evidence that any of the following conditions existing from August 30, 2023 through October 6, 2023 resulted from Respondent's failure to maintain the Unit (and its common areas): construction noise, chemical smells, and excessive dust/dirt.

- 7. It is therefore **ORDERED** that Petitioner shall recover nothing on her Petition B for the temporary existence of noise, chemical smells and dust/dirt impacting the Unit while Respondent was engaged in improvements to the apartment complex for the period of August 23, 2023 through October 7, 2023.
- 8. It is further **FOUND** that Petitioner met her burden of proof to show by a preponderance of the evidence the presence of spiders in the Unit, although Petitioner did not meet her burden of proof to show the presence of spiders continued after Respondent's good faith efforts to ameliorate the condition following notice to such a degree that it violated either Civil Code section 1941.1 or Health and Safety Code section 17920.3.
- 9. It is therefore **ORDERED** that Petitioner shall recover nothing on her Petition B claim that the Unit was "infested" with the presence of spiders or other insects beginning when Respondent was engaged in improvements to the apartment complex for the period of August 23, 2023 through October 7, 2023.
- 10. It is further **FOUND** that Petitioner did not meet her burden of proof to show based upon a preponderance of the evidence that conditions at the Unit between August 27, 2023 and the date of the Petition were not otherwise in substantial compliance with the requirements of Civil Code section 1941.1 or Health and Safety Code section 17930.3.
- 11. It is further **FOUND** that Respondent's October 1, 2023 rent increase for the Unit did not violate the CSFRA.
- 12. It is therefore **ORDERED** that Petitioner take nothing on her Petition A as she did meet her burden of proof to show, through a preponderance of the evidence, that Respondent charged and collected any rent in excess of the maximum lawful rent for the Unit.
- 13. It is further **FOUND** that this Hearing Officer lacks jurisdiction to adjudicate

 Petitioner's claims of discrimination and retaliation by Respondent through its imposition of a rent

increase. 2 14. It is further **ORDERED** that if any dispute arises as to whether any party has 3 failed to comply with this Decision, any party may request a Compliance Hearing pursuant to 4 CSFRA Regulations, Chpt. 5, Section J (1). 5 15. It is further **ORDERED** in the event that this Decision is appealed, the final appeal 6 decision shall include an updated refund schedule as applicable. Additionally, if this Decision is 7 appealed, pending the outcome of the appeal this Decision will not be considered final until the 8 appeal decision is issued. 9 16. It is further **ORDERED** the total amount awarded by this Decision is due and 10 payable to Petitioner on or before October 21, 2024, or within thirty (30) days from the date this Decision becomes final, whichever date is later. It is further **ORDERED** that if the amounts 12 awarded by this decision are not paid to Petitioner by this date, Petitioner may withhold her rent 13 payments until such time as she has withheld a total of \$1,120.23 (less any sums Respondent has 14 paid directly to her pursuant to this order.) Ms. Fadaee may refer to Attachment 1 to this Decision, 15 the recommended Credit Schedule in the event that she must withhold rent to recover the sums 16 awarded to her by this decision. As Petitioner remains in residence at the Unit, Petitioner may also 17 seek further orders relating to any unpaid amounts in any subsequent administrative or quasi-18 judicial proceeding. 19 17. The legal obligation to make the payments and credits due to Petitioner pursuant to 20 this Decision shall be enforceable as against any successor in interest or assignees of Respondent in the Unit. 22 IT IS SO ORDERED. 23

DATE: September 19, 2024

Renee Glover Chantler Hearing Officer

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959 Rich Ave

Hearing Officer Decision re Failure to Maintain Habitable Premises and Reduction in Housing Services or Maintenance

Habitability/Housing Service Reduction Issue	Month/Year Issue Began	Month/Year Issue Resolved	Number of Months Issue Persisted	ı	Monthly Rent	Percentage of Rent Reduction	Re	tal Rent duction varded
Quality of air (chemical smells)	n/a	n/a	n/a	\$	1,931.36	0%	\$	
Construction noise and excessive dust and dirt	n/a	n/a	n/a	\$	1,931.36	0%	\$	75
Insect Infestation: No See Ums	n/a	n/a	n/a	\$	1,931.36	0%	\$	=
Insect Infestation: Spiders and Mosquitoes	n/a	n/a	n/a	\$	1,931.36	0%	\$	₽
Door stiffness, defentive locks and holes	8/27/2023	8/13/2024	11 months 18 days	\$	1,931.36	5%	\$	1,120.23
Door stiffness, defentive locks and holes	8/14/2024	TBD	TBD	\$	1,931.36	5%	\$96.57	7/ month
	Т	OTAL*					\$	1,120.23

^{*} The total does not include the potential amounts overpaid after August 13, 2024.

Credit Schedule

Month/Year of Rent Payment	Unpaid Rent Owed to Landlord		Rent Credited to Petitioner		Total Payment to be Paid by Petitioner	
10/1/2024	\$	1,931.36	\$	1,120.23	\$	811.13
TOTAL*			\$	1,120.23		