

To	City of Mountain View	Memo	
From	Steer		
Date	14 January 2025		
Project	City of Mountain View TDM Ordinance	Project No.	24363902

Draft Transportation Demand Management (TDM) Toolkit

The Draft TDM Toolkit is provided as an aid to applicants. It includes a standardized list of measures which applicants will use as they develop their TDM Plan. It provides implementation guidance as to which strategies may be suitable for different development types (e.g., residential, non-residential, mixed use). The TDM Toolkit offers guidance to applicants for building their TDM Plan.

Table 1 presents the list of TDM strategies according to TDM category and strategy type including:

- Required TDM Strategies,
- Core TDM Strategies, and
- Auxiliary TDM Strategies.

The table also provides estimated potential ADT reduction for each Core Strategy based on the Santa Clara Countywide VMT Evaluation Tool. Applicants may submit supplemental trip generation analyses that calculate trip reduction at the site level to verify meeting the ADT target, including approved methodologies reviewed by the City (such as the VTA VMT Tool).

The estimated ADT reduction potential for Required Strategies are not provided because these strategies address administrative arrangements such as agreements with the City and reporting requirements.

The estimated ADT reduction potential for Auxiliary Strategies are also not provided, because research has indicated that these provide minimal trip reduction as standalone strategies. TDM research associated with the [California Air Pollution Control Officers Association](#) (CAPCOA) and [Santa Clara Countywide VMT Evaluation Tool - Version 2](#) indicates that trip reductions for Auxiliary Strategies typically range from 0.1% and 2%. Instead, auxiliary strategies support more effective implementation of the core strategies.

Table 2 provides the justification for the estimated ADT reduction for the Core Strategies listed.

Table 1. TDM Toolkit

TDM Strategy	Strategy Category	Strategy Type	Description	Potential Trip Reduction	Implementation Guidance	Relevant Development Type		
						Residential	Non-Residential	Mixed-Use
Transportation coordinator	Administrative	Required	A designated person or entity responsible for implementing the TDM Plan and liaising with the City regarding monitoring and reporting requirements.		Within 60 days of occupancy	Medium and large projects		
Mountain View Transportation Management Association (MTMA) membership	Administrative	Required	Membership of the TMA. (Applicants required to join the TMA may select strategies related to TMA-provided programming from the below list of Core and Auxiliary strategies.)		Prior to receiving certificate of occupancy	Large	Medium & Large	Non-residential >50 ksf AND residential ≥1,000 ADT
TDM Agreement	Administrative	Required	Execution of TDM Agreement between Property Owner and City, memorializing the property’s TDM commitments and addressing procedures related to change in tenure.		Prior to receiving certificate of occupancy	x	x	x
Annual TDM reporting	Administrative	Required	Submission of annual TDM reporting to the City, per stipulated deadline.		Annually, beginning 1 year after certificate of occupancy and on the first of January thereafter	x	x	x
Annual travel survey	Administrative	Required	Completion of a travel survey of regular site users.		Annually, beginning 1 year after certificate of occupancy	Medium and large projects		
Daily driveway counts	Administrative	Required	Completion of daily driveway counts. (Sites are permitted to conduct driveway counts with an independent third party to verify the data provided.)		Annually, beginning 1 year after certificate of occupancy	Medium and large projects		
Property transfer form	Administrative	Required	Submission of Property Transfer form to the City. This form transfers responsibility for implementing the TDM plan when ownership or tenure of a property changes, ensuring that the new property owner understands and		Within 30 days of change in ownership	Any project subject to the ordinance that undergoes a change in ownership following completion of the initial entitlement process		

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			agrees to the TDM Plan and/or Agreement. It also provides contact details for the new owner or occupant.					
Alternative transportation subsidies	Incentives	Core	Provide subsidies to all building occupants from certificate of occupancy until between two and ten years after full occupancy, for at least one of the following: a) Transit b) Vanpool c) Carpool d) Active transportation.	5% near Major Transit Stop 4% in High-Quality Transit Area 2% elsewhere	Within 60 days of receiving certificate of occupancy	x	x	x
Bikeshare and/or scootershare program	Programming	Core	Implementation of campus bike sharing system that includes capital investment and operations, preferably with interoperability to neighbouring systems and high penetration within the region (e.g. Bay Wheels).	6%	Initial occupancy	x	x	x
Bike facilities	Infrastructure	Core	Provide and maintain facilities for bicycle users at the project site. Examples of end-of-trip facilities include bike parking, bicycle lockers, showers, and personal lockers. The extent of VMT reduction is based on the Project provision of secure bike parking or secure bike parking and additional facilities.	3%	During construction	x	x	x
Rideshare program	Programming	Core	Organize a program to match individuals interested in carpooling who have similar commute patterns or leverage existing County and/or regional programs (MTC and VTA).	4%	Initial occupancy	x	x	x
Free door-to-door transit	Programming	Core	Provide direct shuttle service to the Project site from areas with high concentrations of employees.	10%	Initial occupancy	x	x	x

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Telecommuting and alternative work schedules	Incentives	Core	Allow and encourage employees to telecommute or allow alternative work schedules that result in fewer in-office days.	5%	Initial occupancy		x	x
First/Last Mile transit	Programming	Core	Provide free shuttle service to and from nearby transit hubs/stations. Participation in the MVgo shuttle program qualifies applicants to select this strategy via TMA membership	X%	Initial occupancy	x	x	x
Unbundled parking costs**	Parking Management	Core	Unbundle the cost of parking space from the rental price of properties. **Required for multi-family residential properties with 16 + residential units, per AB 1317 Unbundled Parking	14%	Initial occupancy	x		x
Limit parking supply	Parking Management	Core	Provide parking supply at rates lower than the Institute of Transportation Engineers (ITE) Parking Generation Manual or the Mountain View City Code. Decreasing parking supply encourages employees to choose an alternative transportation mode for their commutes. This measure only applies if street parking is not free or unrestricted during typical working hours. Surrounding street parking must be metered, have time limits during typical working hours, and/or be available to residential parking permit (RPP) holders only.	10%	During construction	x	x	x
Employee Parking Cash-Out	Parking Management	Core	The State's Parking Cash-Out Program, California Health & Safety Code, Section 43845 and AB 2206 requires certain employers who provide subsidized parking for their employees to offer a cash allowance in lieu of a parking space.	12%	Initial occupancy		x	x
Price workplace parking	Parking Management	Core	Require commuters to pay for parking on-site.	12%	Initial occupancy		x	x

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VTA Equitable VMT Mitigation Program	Programming	Core	Participate in VTA's Equitable VMT Mitigation Program. This could potentially include: <ul style="list-style-type: none"> • Vanpool subsidies • E-bike subsidies • Bus speed improvements 	TBD	Initial occupancy			
Transit service expansion	Programming	Core	Subsidize transit service through fees and contributions to the transit provider. This strategy must be negotiated with the transit agency.	10%	During construction	x	x	x
On-site wayfinding	Infrastructure	Auxiliary	Provide clear information for site users guiding them to transit and active transportation infrastructure and resources, consistent with City wayfinding practices.		During construction	x	x	x
Support Safe Routes to School Programs	Programming	Auxiliary	In coordination with Mountain View Safe Routes to School Program, support efforts to encourage students to walk or bike to school. Initiatives may include annual efforts to form bike trains and walking school buses and offering bicycle and pedestrian safety training.		Initial occupancy	x		
Priority carpool/vanpool parking	Parking Management	Auxiliary	Provide dedicated carpool/vanpool spaces near entrances. Parking may also be discounted.		Prior to initial occupancy		x	x
Transportation information hub	Infrastructure	Auxiliary	Provide virtual (webpage) or physical (bulletin board) information on local transportation resources and promote programs selected through site's 'Core' strategies. Information must be kept current and reviewed/updated quarterly.		During construction	x	x	x
Transportation events	Programming	Auxiliary	Virtual or on-site gatherings or workshops at least two times per year focused on transportation information sharing.		Initial occupancy	x	x	x

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Raffles and giveaways	Programming	Auxiliary	Provide raffle prizes for individuals who participate in Core strategies or indicate they travel to site without driving alone.		Initial occupancy	x	x	x
Behavioural intervention	Programming	Auxiliary	Provide personalized travel planning assistance such as information on how to use transit and transit itineraries, carpool matching and personal follow-up to tenants/employees.		Initial occupancy	x	x	x
Carshare program	Programming	Auxiliary	Provide subsidies and promotions, as well as dedicated parking spaces, for car sharing services such as ZipCar, Car2Go, and GetAround.		Initial occupancy	x	x	x
Mid-day Mobility	Programming	Auxiliary	Employees who take transit, carpool or bike to work can request reimbursement of up to \$15 for mid-day trips taken between 10am and 3pm via Uber, Lyft or taxi. (MTMA membership and information qualifies applicants to select this strategy.)		Initial occupancy		x	x
Guaranteed Ride Home (GRH) program	Programming	Auxiliary	Provide eligible tenants/employees with a return trip home if they used a sustainable mode of transport to commute to work, when an unforeseen emergency arises and riding transit, cycling or ridesharing isn't possible, for up to at least three trips per year. (MTMA Membership and information qualifies applicants to select this strategy.)		Initial occupancy	x	x	x
Pre-tax benefits	Incentives	Auxiliary	Taking advantage of the Federal Pre-tax Commuter Benefit law, provide opportunity for employees to receive a tax-free allotment to be spent on		Initial occupation		x	x

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			transit or other allowable travel expenses.					
Developer-defined strategy	Other	Other	Propose a tailored and effective TDM strategy to building occupants with supporting data to demonstrate level of effectiveness, for review and approval by City staff.	TBD	TBD	x	x	x

Table 2. Justification for Estimated Trip Reduction Potential

TDM Strategy	Formula	Estimated Level of Effectiveness (Percent ADT Reduction)	Notes/Source
Transit Subsidies/ Incentives	$\% \text{ VMT Reduction} = [(\% \text{ Vehicle Share}) / (1 - \% \text{ Transit Share})] * (0.43 * \% \text{ fare subsidy} * \% \text{ Transit Share})$	High - 5% for projects near Major Transit Stop; Medium - 4% for projects in HQTA Low - 2% in elsewhere in the City (Assuming subsidy of \$180 per month)	C/CAG - 10%
Bike Share Programs	6% conversion of vehicle to bicycle trips. (CAPCOA formula)	6% (Assuming 50% of the program cost)	As suggested in the VTA Tool ; It is presumed that the Developer will be participating in an existing established program within a dense neighborhood. The 6% reduction appears high for Mountain View but no other study or research is available to state otherwise.
Bike Facilities (Employment land use only)	$\% \text{ VMT reduction} = (\text{Bike mode share}) * (\text{level-of-facility-multiplier})$ then discounted to account for difference between bike trip length and drive trip length	3% Secure Bicycle Storage - 1% Showers and personal lockers - 2%	C/CAG Transportation Demand Management Policy Update Approach, 2021
Rideshare Programs	$\% \text{ VMT Reduction} = (54.5\% \text{ reduction in commute VMT}) * (\% \text{ of total employees that participate})$	4% (Table T-7.1 - CAPCOA)	C/CAG Transportation Demand Management Policy Update Approach, 2022

Free Door-to-Door Transit	% VMT Reduction = 47% * % of total employees that participate	10% (Assuming 20% participation)	C/CAG Transportation Demand Management Policy Update Approach, 2021
Telecommuting and Alternative Work Schedules (Employment land use only)	% VMT Reduction = reduction based on type of alternative schedule * % of total employees that participate	5% (Assuming 1.5 days/week and 10% employee participation)	
Unbundle Parking Costs from Property Cost (On Site Parking)	% Reduction in VMT = Change in vehicle cost * elasticity * A Where: Change in vehicle cost = monthly parking cost / (\$average annual vehicle costs / 12), (taken from CAPCOA)	14% (Based on Testing)	Using the maximum suggested by CAPCOA and rounding it to the nearest integer. C/CAG - 25%
Limit Parking Supply (Employment land use only)	% VMT Reduction = % Reduction of parking supply from minimum in City Code or ITE Manual * 0.5	10% At least 30% below the minimum required parking.	The percent reduction can be adjusted based on the % below minimums. C/CAG - 10% Testing - 9%
Employee Parking Cash-Out (Employment land use only)	% VMT Reduction = % reduction of commute VMT by place type * % of total employees that are eligible	12%	Using the maximum suggested by CAPCOA .
Price Workplace Parking (Employment land use only)	% VMT Reduction = % reduction based on parking fee and place type * % of total employees subject to priced parking	12% (Assuming 10% employee subject to priced parking)	Similar to unbundled parking
VTA Equitable VMT Mitigation Program	TBD upon program adoption	TBD	TBD
Transit Service Expansion	% VMT Reduction = 0.5 * 0.67 * % change in frequency * Route Contribution Proxy * existing transit mode share Route Contribution Proxy = 50% (when less than 50% of the routes are improved); 85% (when more than or equal to 50% of the routes are improved)	10% The Applicant in coordination with the transit agency will determine an appropriate amount per employee or resident, to be paid as a one-time contribution.	C/CAG Transportation Demand Management Policy Update Approach, 2021