

# City of Mountain View

Mountain View, California

**Annual Comprehensive Financial Report** 

For the Fiscal Year Ended June 30, 2025

Prepared by:

Finance and Administrative Services Department

# City of Mountain View Annual Comprehensive Financial Report

## **Table of Contents**

INTRODUCTORY SECTION	<u>Exhibit</u>
Letter of Transmittal	1
City Officials	
City Government Organization	
GFOA Certificate of Achievement for Excellence in Financial Reporting	
	<u>Page</u>
FINANCIAL SECTION	
Independent Auditor's Report	1
Management's Discussion and Analysis (Required Supplementary Information) (Unaudited)	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	29
Statement of Activities	30
Fund Financial Statements: Governmental Funds:	
Balance Sheet	34
Reconciliation of the Balance Sheet of Governmental Funds to the Government-	
wide Statement of Net Position – Governmental Activities	
Statement of Revenues, Expenditures, and Changes in Fund Balances	38
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental	44
Funds to the Government-wide Statement of Activities - Governmental Activities	41
Statements of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual:	42
General Fund	
Housing Fund	
Proprietary Funds:	
Statement of Net Position	45
Statement of Revenues, Expenses, and Changes in Net Position	46
Statement of Cash Flows	47
Custodial Funds:	
Statement of Fiduciary Net Position	
Statement of Changes in Fiduciary Net Position	49
Notes to Basic Financial Statements	53

# City of Mountain View Annual Comprehensive Financial Report

## **Table of Contents**

	<u>Page</u>
FINANCIAL SECTION, Continued	
Required Supplemental Information:	
Schedule of Changes in Net Pension Liability and	
Related Ratios – Miscellaneous Plan	110
Schedule of Changes in Net Pension Liability and Related Ratios – Safety Plan	112
Schedule of Employer Pension Contributions – Miscellaneous and Safety Plans	114
Schedule of Changes in Net OPEB Liability and Related Ratios	116
Schedule of Employer OPEB Contributions	118
Other Supplementary Information:	
Schedule of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual – Park Land Dedication Capital Projects Fund	123
Nonmajor Governmental Funds:	
Combining Balance Sheet	128
Combining Statement of Revenues, Expenditures, and	
Changes in Fund Balances	132
Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:	
Gas Tax	136
Other Streets and Transportation	137
Construction & Conveyance Tax	138
Other Developer Fees	139
CSFRA / Rental Housing Committee	140
Mobile Home Rent Stabilization Ordinance (MHRSO)	141
Housing Successor	142
Shoreline Golf Links	143
Downtown Benefit Assessment District	144
General Special Purpose	145
Police Asset Forfeitures	146
Grants	147
Cable Television	148
Deferred Assessments	149
Storm Drain Construction	150
Internal Service Funds:	
Combining Statement of Net Position	152
Combining Statement of Revenues, Expenses, and Changes in Net Position	
Combining Statement of Cash Flows	
Custodial Funds:	
Combining Statement of Fiduciary Net Position	160
Combining Statement of Changes in Fiduciary Net Position	161

## **City of Mountain View** Annual Comprehensive Financial Report

## **Table of Contents**

	<u>Page</u>
STATISTICAL SECTION	
Financial Trends:	
Net Position by Component – Last Ten Fiscal Years	
Changes in Net Position – Last Ten Fiscal Years	168
Fund Balances of Governmental Funds – Last Ten Fiscal Years	172
Changes in Fund Balances of Governmental Funds – Last Ten Fiscal Years	
Revenue Capacity:	
Assessed Value of Taxable Property – Last Ten Fiscal Years	176
Direct and Overlapping Property Tax Rates – Last Ten Fiscal Years	178
Principal Property Tax Payers – Current Year and Nine Years Ago	179
Property Tax Levies and Collections – Last Ten Fiscal Years	180
Debt Capacity:	
Ratio of Outstanding Debt by Type – Last Ten Fiscal Years	
Ratio of General Bonded Debt Outstanding – Last Ten Fiscal Years	184
Direct and Overlapping Governmental Activities Debt	185
Legal Debt Margin Information – Last Ten Fiscal Years	186
Debt Pledged–Revenue Coverage – Last Ten Fiscal Years	188
Demographic and Economic Information:	
Demographic Statistics – Last Ten Fiscal Years	192
Principal Employers – Current Year and Nine Years Ago	193
Operating Information:	
Full-Time Equivalent City Government Employees by	
Function – Last Ten Fiscal Years	194
Operating Indicators by Function/Program – Last Ten Fiscal Years	196
Capital Asset Statistics by Function/Program – Last Ten Fiscal Years	198
COMPONENT UNIT FINANCIAL STATEMENTS SECTION	
Mountain View Shoreline Regional Park Community	201

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#### Exhibit 1



OFFICE OF THE CITY MANAGER

500 Castro Street, P.O. Box 7540 Mountain View, CA 94039-7540 650-903-6301 | MountainView.gov

December 9, 2025

Honorable Mayor, City Council, and Members of the Mountain View Community:

I submit for your information and consideration the Annual Comprehensive Financial Report (ACFR) of the City of Mountain View (City) for the fiscal year ended June 30, 2025.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

The local economy is beginning to show signs of slowing. While the City's major revenues have generally remained stable and, in some cases, benefited from inflationary trends and higher interest rates, these factors are not expected to continue at the same pace. As a result, future growth in the City's major revenue sources is anticipated to be modest, with some areas experiencing minimal increases or potential softening in the near future. Thanks to the leadership of the City Council and through the support and hard work of the Executive Leadership team and our outstanding City employees, we have provided an exceptional level of service to our community while maintaining fiscal stability during the fiscal year.

While revenues have been strong in recent years, expenditures are expected to increase at a faster pace than revenue growth, creating a more challenging long-term fiscal outlook. As a result, we remain cautiously optimistic about the future fiscal health of the City. However, continued uncertainty related to inflationary pressures, elevated interest rates, shifting national economic policies, and global geopolitical conflicts further clouds the economic picture. Collectively, these factors contribute to the likelihood of slower, more moderate growth in the years ahead.

The current General Operating Fund Forecast indicates that the City has sufficient financial resources to maintain the Mountain View of today. However, building the Mountain View of tomorrow will require continued efforts to enhance and diversify the City's revenue streams, ensuring long-term fiscal stability and accomplishing the bold initiatives the City is advancing.

During the fiscal year, on November 5, 2024, Mountain View residents overwhelmingly supported the vision for the Mountain View of tomorrow and passed a proposed ballot measure, Measure G, by over 72%. Measure G creates an additional tier to the existing property transfer tax for transactions over \$6.0 million, providing a new revenue source to help the City invest in key community priorities.

Per City Council direction, this additional source of revenue will be dedicated to the following funding priorities for the next 10 years:

- 35.0% to 40.0% for Public Safety Facilities;
- 30.0% to 35.0% for Parks, Open Space, and Biodiversity;

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 2 of 14

- 20.0% to 25.0% for Affordable Housing; and
- 5.0% to 15.0% for other general governmental services, including road maintenance, active transportation, small business support, and homeless support services, among others.

#### FINANCIAL INFORMATION

It is my pleasure to present the City's Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2025. The ACFR has been prepared in accordance with the principles and standards for financial reporting established by the Governmental Accounting Standards Board (GASB) and in compliance with City Charter, Section 1106.

Although the audit is conducted by an independent certified public accounting firm, City management assumes full responsibility for the accuracy of the data, as well as the completeness and fairness of the presentation, including all disclosures. We believe the data, as presented, is accurate in all material respects, that its presentation fairly shows the financial position and the results of the City's operations as measured by the financial activity of the City's various funds, and, in conjunction with the included notes, will provide the reader with an understanding of the City's financial activities and status.

To provide a basis for making these representations, City management has established a comprehensive internal control framework that is designed to protect the government's assets from loss, theft, or misuse and to compile sufficiently reliable information for the preparation of the City's financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal controls should not outweigh its benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

The City's books, financial records, and financial statements have been audited by Badawi & Associates, a firm of independent licensed certified public accountants, selected by and reporting to the City Council. The objective of the independent audit is to provide reasonable assurance that the financial statements of the City and related entities are free of material misstatement. The independent auditor concluded, based upon their audit, that there was a reasonable basis for rendering an unmodified "clean" opinion on the City's basic financial statements as of, and for, the fiscal year ended June 30, 2025, and they are fairly presented in conformity with GAAP. The independent auditor's report is presented at the beginning of the financial section of this report, on Page 1.

GAAP requires management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in a section entitled "Management's Discussion and Analysis" (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 3 of 14

independent auditors. The notes to the financial statements are provided in the financial section and are considered essential to fair presentation and adequate disclosure.

The ACFR is divided into the following sections:

<u>The Introductory Section</u> includes this letter of transmittal, an overview of the organizational structure of the City, and prior awards received.

The Financial Section includes the following:

- Independent Auditor's Report.
- Management's Discussion and Analysis.
- Basic Financial Statements—Includes the government-wide financial statements that present
  an overview of the City's entire financial operations and the fund financial statements that
  present financial information for each of the City's major funds as well as other governmental,
  proprietary, and custodial funds.
- Notes to Basic Financial Statements—The notes provide additional information that is essential
  to a full understanding of the data provided in the government-wide and fund financial
  statements.
- Required Supplementary Information—Includes schedules required to be presented, showing information related to the City's pension plans and other postemployment benefits plan.
- Other Supplementary Information—Includes the Budgetary Schedule of the Park Land Dedication Capital Projects Fund, Combining Statements and Schedules of the nonmajor governmental funds, internal service funds, and custodial funds.

<u>The Statistical Section</u> includes tables containing historical financial data, debt statistics, and miscellaneous social and economic data of the City that may be of interest to potential investors in the City's bonds and to other readers. The data includes 10-year revenue and expenditure information as well as 10 years of net position/fund balance information.

This ACFR includes the results of financial activities of the primary government, which encompasses several enterprise activities as well as all of its component units: the Mountain View Shoreline Regional Park Community (Shoreline Community) and the City of Mountain View Capital Improvements Financing Authority (Financing Authority). Separate financial statements for the Shoreline Community are included following the Statistical Section. There is no legal requirement for a separate component unit report for the Financing Authority.

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 4 of 14

#### PROFILE OF THE GOVERNMENT

The City was incorporated on November 7, 1902. The City Charter was originally approved by voters in 1952 and requires the City to operate under a Council-Manager form of government. Seven Councilmembers are elected at-large for four-year terms that are staggered, so three or four seats are filled at the general municipal election in November of every even-numbered year. Continuous service on the City Council is limited to two consecutive terms. Each year, in January, Council elects one of its members as Mayor and another as Vice Mayor.

With a population of approximately 86,513 and occupying just over 12 square miles, Mountain View is situated in Silicon Valley, about 36 miles southeast of the City of San Francisco and 15 miles northwest of the City of San Jose.

The City provides the following full range of municipal services, which are reflected in this report:

- General government (city management, legal, human resources, information technology, and financial activities);
- Public safety (police and fire services);
- Public works (engineering, design, and utility maintenance);
- Community development (land use, development review, inspections, and affordable housing);
   and
- Culture and recreation (library, parks, recreation, performing arts, and golf course).

The City also provides water, wastewater, and solid waste utility enterprise activities, and the financial information regarding these activities is included in this report.

The financial reporting entity includes all funds of the primary government (i.e., the City) as well as its component units. The seven-member City Council serves as the governing body of the Mountain View Shoreline Regional Park Community and the City of Mountain View Capital Improvements Financing Authority, although these agencies are legal entities separate from the City. These two agencies are considered component units of the City and are blended in the reporting entity. However, this does not mean the City assumes the obligations or liabilities of these entities, and they are budgeted and accounted for separately from the City.

No other agencies or activities associated with the City, or utilizing a name similar to the City, meet the established criteria for inclusion in the reporting entity and, accordingly, are excluded from this report. Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 5 of 14

In accordance with the City Charter, the City Council is required to adopt an annual budget by July 1 of each fiscal year for the ensuing year, which begins on that date. The adopted budget establishes the legal level of budgetary control at the fund and department level, meaning that total appropriations for each fund and department may not be exceeded without City Council authorization.

Transfers and adjustments between departments or funds require City Council approval. In addition, pursuant to the City Charter, any amendment to the adopted budget be approved by at least five votes of the seven-member City Council.

#### **LOCAL ECONOMY**

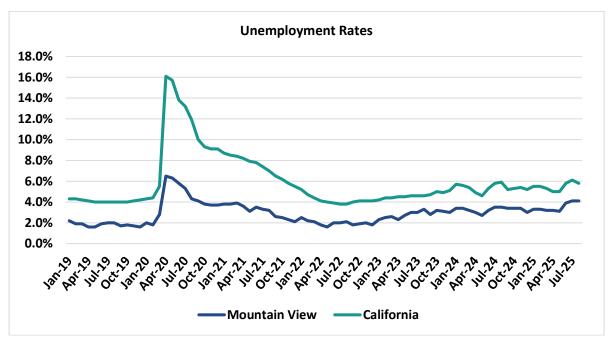
The City is centrally located in Silicon Valley and is serviced by several major freeways (U.S. 101, Interstate 280, State Route 85, and State Route 237) connecting the City to three international airports, shipping, and rail lines in the Bay Area. Mountain View is also a regional transportation hub and has transit stops for the Caltrain commuter train and Santa Clara Valley Transportation Authority (VTA) light rail system.

Despite the strong revenue growth realized in FY 2024–25 compared to the prior fiscal year, this performance is considered an exception, and revenue growth is expected to moderate in subsequent years. Overall, total General Fund revenue increased from \$221.1 million in FY 2023–24 to \$236.9 million in FY 2024–25, an increase of \$15.8 million, or 7.1%. The General Fund's above-trend growth was primarily driven by higher-than-expected property taxes, the use of money and property (including investment and rental income), and other taxes, such as transient occupancy taxes and utility users' taxes. Except for these outperforming categories, most General Fund revenues remained relatively stable, and sales tax revenues declined by \$3.3 million, or 13.5%, compared to the prior fiscal year. Nearly half of this decline was attributable to the timing and recording of sales tax receipts in the City's accounting records

The local business community continues to experience lingering effects from the COVID-19 pandemic. As businesses adapt to hybrid and remote workforce strategies, commercial real estate vacancy rates remain elevated and corporate layoffs persist. According to Colliers, a commercial real estate firm, office vacancy rates in Silicon Valley were estimated at 15.9% between July and September 2025, down slightly from 17.2% a year earlier.

Another indicator of the local economy's health is the unemployment rate. The unemployment rate in Mountain View in August 2025 was estimated to be 4.1% compared to the prior-year rate of 3.5% for the same month, reflecting a softening in employment in the local region. Unemployment rates in the area are expected to continue rising as corporate layoffs persist.

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 6 of 14



Source: California Employment Development Department

Despite various financial challenges that have arisen in the past, the City has a history of maintaining prudent fiscal practices and budget discipline that has enabled the City to consistently maintain its AAA credit rating. The rating reflects the City's sizable property tax base, substantial revenue generated annually from numerous commercial and residential leases in which the City is the lessor, and a positive financial position supported by strong reserve levels and a very modest debt burden.

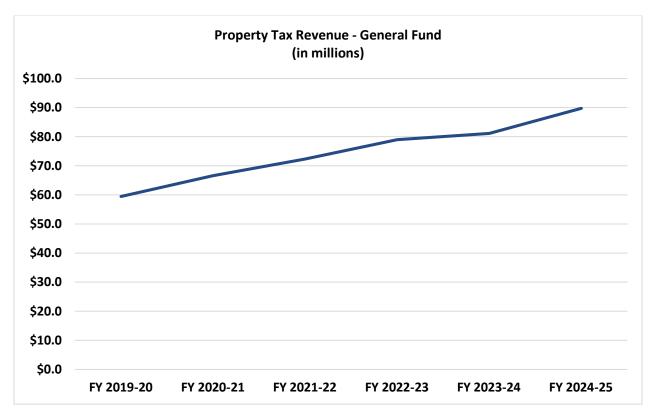
The economic vitality of the City relies upon a strong and diversified business community that is flexible enough to withstand economic challenges. As part of the City's economic development efforts, the City works to attract and retain companies with growth potential, making the City a desirable location for the corporate community. As a result, Mountain View continues to be recognized as a prime location in Silicon Valley, where it is both desirable to live and work. Mountain View's innovation economy is home to major technology companies, including Google, Intuit, LinkedIn, Microsoft, Samsung, Siemens Medical Solutions, and Waymo. Mountain View has also quickly become a hub for autonomous vehicle and drone delivery services. Downtown Mountain View is a key location for businesses, particularly start-up companies, due to its diverse range of retailers, restaurants, and convenient access to public transportation.

The City is also committed to preserving its existing services and programs while investing in the future through prudent budgeting and infrastructure development. During the past decade, the City has experienced a strong economy, which, together with sound fiscal planning, has enabled the City to increase resources where needed and pay down pension liabilities, as well as fully fund its other postemployment benefit obligations. It has also enabled the maintenance of adequate reserves during economic downturns.

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 7 of 14

#### **Property Tax**

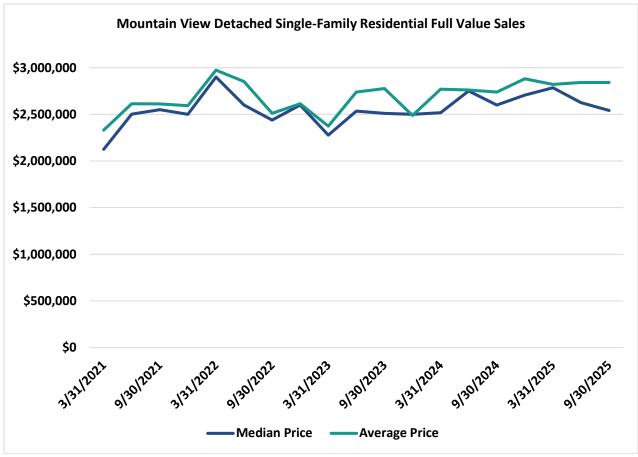
Property tax accounts for 37.9% of total General Fund revenues and is a key indicator of the City's economic outlook. For reference, property tax revenue accounted for 36.7% of total General Fund revenues in Fiscal Year 2023-24, continuing a trend in which property taxes have become a larger portion of total General Fund revenues. Property tax revenue in the General Fund totaled \$89.8 million in Fiscal Year 2024-25 compared to \$81.1 million in Fiscal Year 2023-24, an increase of \$8.7 million, or 10.7%. Although property tax revenue has experienced significant growth over the past five years, future growth is expected to be modest.



Source: City of Mountain View ACFR

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 8 of 14

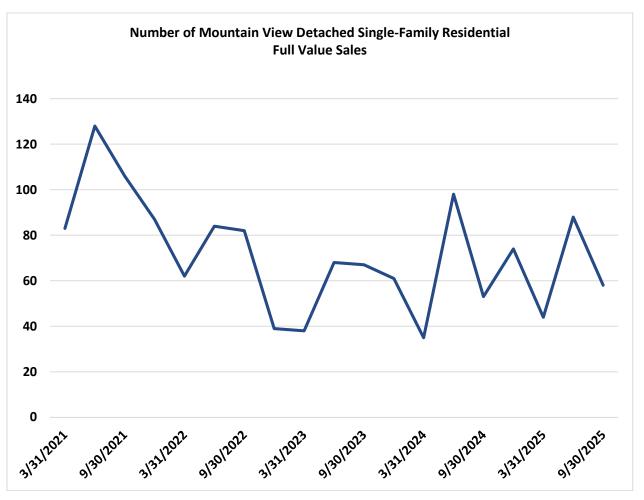
The median sales price of single-family residences was \$2.5 million for the quarter ended September 30, 2025, down slightly from \$2.6 million a year earlier. As shown in the chart below, housing prices have remained relatively stable over the past two years, following a decline from a peak of \$2.9 million for the quarter ended March 31, 2022.



Source: HdL Coren & Cone

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 9 of 14

Even with median sales prices hovering above \$2.5 million and the average 30-year fixed mortgage rate having peaked at nearly 8% in October 2023 before settling to just above 6% currently, the number of home sales in the local housing market has remained steady. There were 259 single-family home sales in Fiscal Year 2024-25, compared to 261 in Fiscal Year 2023-24, a nominal decrease.

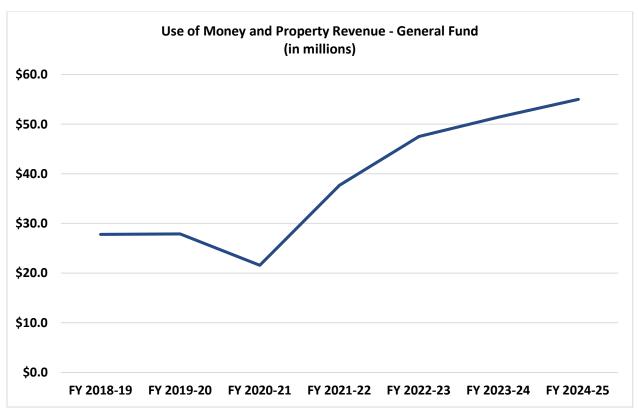


Source: HdL Coren & Cone

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 10 of 14

#### **Use of Money and Property**

Use of money and property, which consists primarily of lease revenue and investment earnings, is an important source of General Fund revenue, accounting for 23.2% of total General Fund revenues. For reference, this category accounted for 23.3% of total General Fund revenues in Fiscal Year 2023-24, reflecting a stable trend. In Fiscal Year 2024-25, this revenue source generated \$55.0 million, an increase of \$3.6 million, or 7.0%, compared to Fiscal Year 2023-24. This revenue source is projected to continue growing in Fiscal Year 2025-26 as the City's investment portfolio benefits from higher interest rates and annual increases in lease agreements take effect.

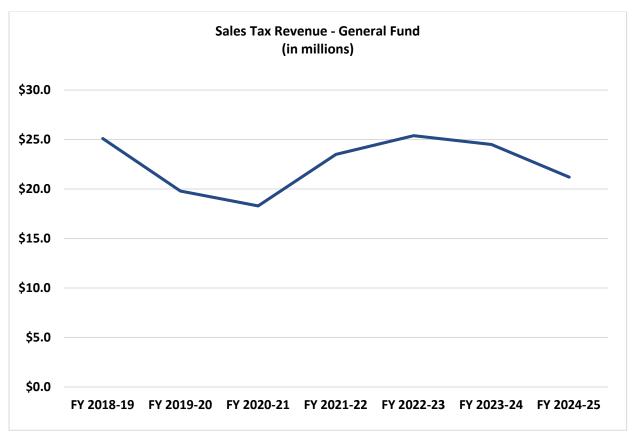


Source: City of Mountain View ACFR

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 11 of 14

#### **Sales Tax**

Sales tax is another important General Fund revenue source, accounting for 8.9% of total General Fund revenues. For comparison, sales tax represented 11.1% of total General Fund revenues in Fiscal Year 2023-24, reflecting a declining trend. Sales tax revenue totaled \$21.2 million in Fiscal Year 2024-25, compared to \$24.5 million in Fiscal Year 2023-24, a decrease of \$3.3 million, or 13.5%. Nearly half of this decline was attributable to the timing and recording of sales tax receipts in the City's accounting records. Sales tax revenue is projected to increase slightly for Fiscal Year 2025-26, reflecting the anticipated opening of new sales tax-generating businesses during the fiscal year.



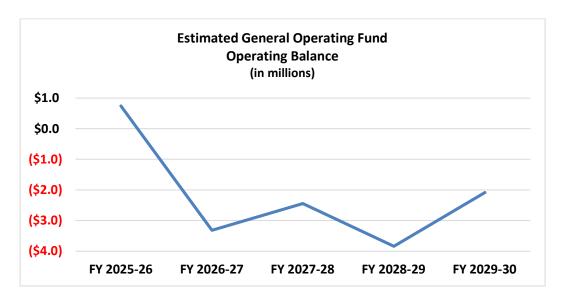
Source: City of Mountain View ACFR

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 12 of 14

#### LONG-TERM FINANCIAL PLANNING

The City annually prepares a five-year forecast for its General Operating Fund and periodically develops a Long-Range Financial Forecast to project revenue and expenditure trends for the next 10 years. As part of the Fiscal Year 2025-26 Adopted Budget, a Five-Year Financial Forecast (Forecast) was developed for Fiscal Years 2025-26 through 2029-30. Even with fluctuating economic variables, a financial forecast helps identify long-term financial trends, potential fiscal imbalances, emerging challenges, opportunities, and future requirements – information that supports the City's ongoing commitment to fiscal sustainability. While accurately forecasting revenues is challenging due to the variable nature of the City's revenue sources and their sensitivity to regional, state, national, and global economic conditions, it is possible to identify reasonable financial trends and develop a conceptual financial outlook to support informed decision-making. The Forecast provides a valuable tool to guide the City as it continues to balance expenditures with available revenues.

The General Fund Forecast projects a nominal positive ending operating balance of approximately \$0.7 million for Fiscal Year 2025-26. However, modest operating deficits are projected in the subsequent fiscal years. Should these deficits materialize, maintaining adequate operating and emergency reserves will be critical to helping the City navigate the period and withstand potential future economic downturns.



In summary, local economic indicators suggest a flattening of revenues, with slower growth anticipated in Fiscal Year 2025-26, following several years of strong performance. Ongoing uncertainty related to inflation, interest rates, national and state economic policies, and geopolitical conditions contributes to this more cautious outlook. In contrast, expenditures are expected to grow at a faster pace than revenues for the foreseeable future, driven largely by rising operational costs.

Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 13 of 14

#### **RELEVANT FINANCIAL POLICIES**

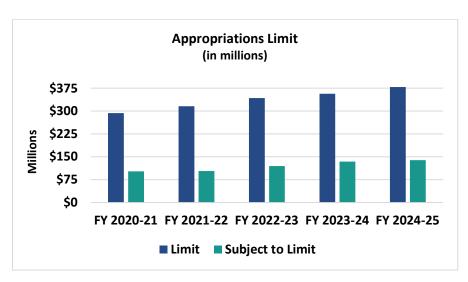
The City Council has established a financial and budgetary policy framework which is reviewed and updated as necessary by the City Council. A comprehensive and consistent set of financial and budgetary policies provides a basis for sound financial planning, identifies appropriate directions for service-level developments, aids budgetary decision-making, and serves as an overall framework to guide financial management and operations of the City.

The City's adoption of financial policies also promotes public confidence and increases the City's credibility in the eyes of bond-rating agencies and potential investors. Such policies also provide the resources to react to potential financial emergencies in a prudent manner.

#### **APPROPRIATIONS LIMIT**

Article XIIIB of the California State Constitution, which became effective in Fiscal Year 1979-80, and which was modified (by Proposition 111) in November 1989, establishes, by formula, an appropriation limit for governmental agencies. Using the appropriations of Fiscal Year 1978-79 as the base year, the limit is adjusted for the growth in inflation and population during each subsequent fiscal year. Inflation is measured as the year-over-year growth in per-capita personal income, while population growth is based on a weighted growth measure that blends growth in the civilian population with growth in K-12 and community college average daily attendance. Article XIIIB also sets the guidelines as to what is to be included in the appropriation limits.

The City's appropriation limit for Fiscal Year 2024-25 was \$378,697,009; the City's actual appropriations, subject to the limit, were \$138,771,739, which is far below the limit. The Fiscal Year 2024-25 appropriation limit increased from \$356,727,282 in Fiscal Year 2023-24 due primarily to the increase of 3.62% in California's per-capita personal income over the prior year, one of the factors used in calculating the change in the appropriation limit.



Honorable Mayor, City Council, and Members of the Mountain View Community December 9, 2025 Page 14 of 14

#### **AWARDS AND ACKNOWLEDGMENTS**

The Government Finance Officers Association (GFOA) awarded a *Certificate of Achievement for Excellence in Financial Reporting* to the City for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024. This was the 35th consecutive year the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized ACFR that satisfied both GAAP and applicable legal requirements. The GFOA award is valid for a one-year period only. I believe our current ACFR continues to meet the program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City also received the GFOA's Distinguished Budget Presentation Award for the City's annual budget document for Fiscal Year 2024-25. In order to qualify for this Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communication device.

Special recognition is extended to Arn Andrews, Assistant City Manager; Derek Rampone, Finance and Administrative Services Director; Grace Zheng, Assistant Finance and Administrative Services Director; and the entire staff of the Finance and Administrative Services Department for their dedication to all City departments, residents, and customers on a daily basis. The preparation of this report could not have been achieved without the skillful, dedicated, and efficient services of the entire staff of the Finance and Administrative Services Department. In particular, Helen He, Accounting Manager; Janet Shum, Senior Accountant; and Marichi Valle, Accountant, were instrumental in preparing the ACFR accurately and in a timely manner. Every member of the department deserves recognition and thanks for their commitment to the City and their profession. I would also like to thank the members of the City Council and Council Finance Committee for their leadership and policy guidance in managing the financial operations of the City in a fiscally responsible manner that continues to serve in the best interests of the residents of the City.

Respectfully submitted,

Kimbra McCarthy
City Manager



#### **CITY OFFICIALS**

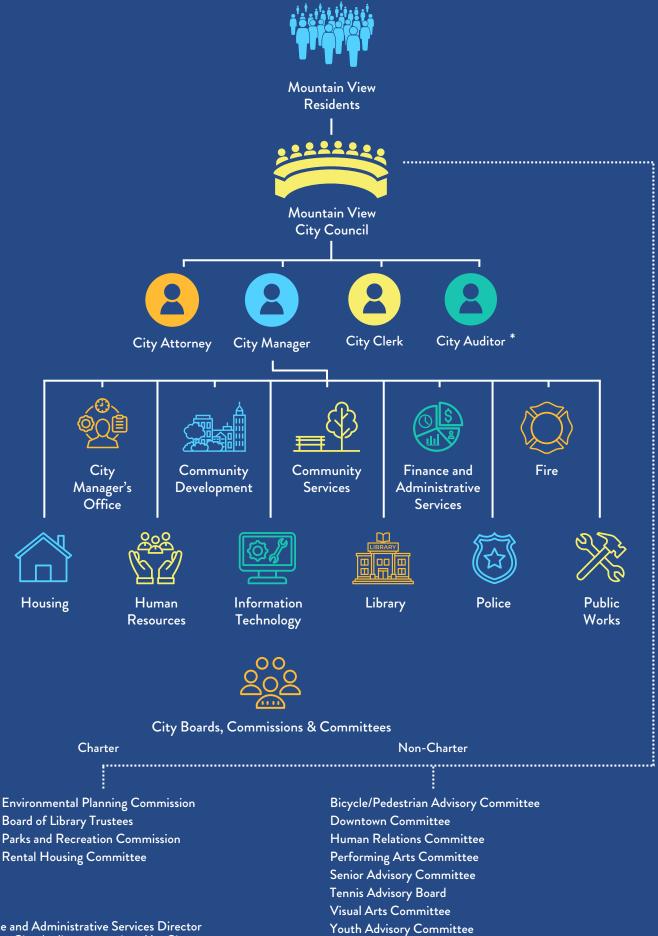
#### **CITY COUNCIL**

Ellen Kamei Mayor
Emily Ann Ramos Vice Mayor
Chris Clark Councilmember
Alison Hicks Councilmember
John McAlister Councilmember
Lucas Ramirez Councilmember
Patricia Showalter Councilmember

#### **EXECUTIVE STAFF**

**Kimbra McCarthy** City Manager **Jennifer Logue** City Attorney **Heather Glaser** City Clerk **Audrey Seymour Ramberg Assistant City Manager Arn Andrews Assistant City Manager Lenka Wright Chief Communications Officer Danielle Lee** Chief Sustainability and Resiliency Officer **Christian Murdock** Community Development Director Roger Jensen CIO/Information Technology Director John Marchant **Community Services Director Kimberly Thomas Deputy City Manager Derek Rampone** Finance and Administrative Services Director Juan Diaz Fire Chief **Wayne Chen Housing Director Maxine Gullo Human Resources Director Tracy Gray Library Director Michael Canfield** Police Chief **Public Works Director** Jennifer Ng

## City Government Organization



Finance and Administrative Services Director serves as City Auditor as appointed by City Council.



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

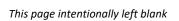
# City of Mountain View California

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2024

Christopher P. Morrill

Executive Director/CEO





#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council of the City of Mountain View Mountain View, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mountain View (City), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, Shoreline Regional Park Community Fund, and the Housing Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

To the Honorable Mayor and Members of the City Council of the City of Mountain View Mountain View, California Page 2

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the City's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

To the Honorable Mayor and Members of the City Council of the City of Mountain View Mountain View, California Page 3

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the required pension and OPEB information schedules, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The individual and combining fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual and combining fund financial statements and schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual and combining fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information annual financial report. The other information comprises the introductory section, statistical section, and component unit financial statements section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

To the Honorable Mayor and Members of the City Council of the City of Mountain View Mountain View, California Page 4

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Badawi & Associates, CPAs Emeryville, California

December 9, 2025

# CITY OF MOUNTAIN VIEW, CALIFORNIA Management's Discussion and Analysis (MD&A) (Unaudited) For the Fiscal Year Ended June 30, 2025

This section of the City of Mountain View's (City) Annual Comprehensive Financial Report (ACFR) presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2025. We encourage readers to review this information in conjunction with the Letter of Transmittal and the Basic Financial Statements. It is important to recognize that the financial statements reflect past results, whereas the City's operating budget focuses on future goals and the allocation of resources.

#### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the fiscal year are outlined below. Details can be found in the Government-Wide Financial Analysis and the Financial Analysis of the City's Funds sections of this MD&A.

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the fiscal year ended June 30, 2025 by \$1.7 billion (net position). Of this amount, \$248.6 million represents unrestricted net position, which may be used to meet the City's ongoing obligations.
- Total net position increased by \$96.7 million, compared to an increase of \$98.8 million in the prior fiscal year a decrease of 2.2%. Of this year's increase, \$79.2 million was attributable to governmental activities and \$17.5 million to business-type activities. The beginning net position was restated downward by \$5.1 million due to the implementation of Governmental Accounting Standards Board (GASB) Statement No. 101. Citywide revenues increased by \$22.7 million, while expenses increased by \$19.8 million.
- Total outstanding long-term debt increased by \$7.2 million in the current fiscal year. The increase was driven primarily by a \$5.5 million increase in compensated absences associated with the implementation of GASB 101 and a \$4.6 million increase in Subscription-based Information Technology Arrangement (SBITA) liabilities related to new Axon camera storage and Arctic Wolf security software agreements. These increases were partially offset by scheduled debt service payments.
- Net pension liabilities decreased by \$14.6 million, compared to an increase of \$12.9 million in the prior fiscal year. This reduction was primarily driven by strong investment returns during the reporting period and contributions that exceeded the plans' annual costs and expenses. Net other post-employment benefit (OPEB) liabilities decreased by \$1.9 million during the fiscal year. This decrease was driven by positive investment earnings and contributions to the plan that exceeded the plan's annual costs and expenses.

- Governmental funds reported total fund balances of \$1.1 billion, an increase of \$60.9 million, or 5.9% from the prior fiscal year. The increase was driven primarily by the General Fund (\$27.2 million) and the Shoreline Regional Park Community (SRPC) Fund (\$20.3 million), where revenues exceeded expenditures during the fiscal year.
- The General Fund ended the fiscal year with a total fund balance of \$265.8 million, an increase of \$27.2 million, or 11.4% from the prior fiscal year. Of this amount, \$162.1 million, or 61.0%, is unassigned and available to support the City's current and future needs. The unassigned fund balance is designated for future one-time expenditures, payments toward unfunded liabilities, and emergency reserves, and represents 78.8% of total General Fund expenditures for the fiscal year ended June 30, 2025 up from 70.6% in the prior fiscal year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Discussion and Analysis is intended to provide an overview of the City's basic financial statements. The City's basic financial statements include three key components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to the basic financial statements. This report also includes required supplementary information and other supplementary schedules that provide additional context and detail beyond the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a comprehensive overview of the City's finances, presented in a manner similar to that of a private-sector business.

The Statement of Net Position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the overall financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for certain items that will only result in cash flows in future fiscal periods, such as revenues related to uncollected taxes and expenses pertaining to earned, but unused, vacation and sick leave.

Both of the government-wide financial statements distinguish between the functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) and other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). Governmental activities include general government, public safety, public works, community development, and culture and recreation

services. Business-type activities consist of the City's water, wastewater, and solid waste enterprise operations (enterprise funds).

The government-wide financial statements include not only the City itself (known as the primary government) but also two legally separate entities for which the City is financially accountable: (1) Mountain View Shoreline Regional Park Community (Shoreline Community or SRPC); and (2) City of Mountain View Capital Improvements Financing Authority (Financing Authority). Although legally separate from the City, these component units are blended with the primary government because they have the same governing board as the City and because of their financial relationship with the City. In addition, separate financial statements for the Shoreline Community component unit are included within the City's ACFR.

#### **Fund Financial Statements**

The fund financial statements are designed to report information about groupings of related accounts, which are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u> are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds organized according to their type (special revenue, debt service, and capital projects funds). Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Shoreline Regional Park Community Fund, Housing Fund, General Capital Projects Fund, and Park Land Dedication Capital Projects Fund, all of which are considered to be major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data

for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for most of its funds, with the exception of the General Capital Projects Fund, which is budgeted on a project basis. Budgetary comparison statements and schedules are provided for these funds to demonstrate compliance with the adopted and amended budgets.

<u>Proprietary funds</u> are used to account for activities in which the City charges fees to customers - whether external users or internal departments - for the services provided. These funds present financial information similar to that found in the government-wide financial statements, but in greater detail. The City maintains two types of proprietary funds.

- Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, wastewater, and solid waste operations, all of which are considered to be major funds of the City.
- Internal service funds are used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its equipment maintenance and replacement, Retirees' Health Plan, Employee Benefits Plan, and various other self-insurance liability programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary funds financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

<u>Fiduciary funds</u> are used to account for fiduciary activities and resources held for the benefit of individuals, organizations, or other governments that are not part of the City. These are comprised of custodial funds, which are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds and include custodial balances and activities of the City's labor unions and Center for Performing Arts. Since the resources of these funds are not available to support the City's own programs, they are not reflected in the government-wide financial statements.

#### **Notes to the Basic Financial Statements**

The notes provide additional information essential to a comprehensive understanding of the data presented in the government-wide and fund financial statements.

#### Other

<u>Required Supplementary Information</u> includes schedules required to be presented showing information related to the City's pension plans and other post-employment benefits plan.

<u>Other Supplementary Information</u> includes the combining statements and schedules of the nonmajor governmental funds, internal service funds, and custodial funds.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Analysis of Net Position**

A condensed summary of the City's net position for governmental and business-type activities is as follows:

# Condensed Statement of Net Position (Dollars in Thousands)

	Governmen	ital Activities	Business-T	ype Activities	Tot	al
	2025	2024	2025	2024	2025	2024
Assets:						
Current and other assets	\$ 1,889,034	\$ 1,876,734	\$ 182,588	\$ 174,308	\$2,071,622	\$2,051,042
Capital assets	640,717	602,825	114,763	110,350	755,480	713,175
Total assets	2,529,751	2,479,559	297,351	284,658	2,827,102	2,764,217
Deferred outflows of resources:						
Pension items	58,689	82,255	5,564	7,308	64,253	89,563
OPEB Items	20,058	25,592	-	338	20,058	25,930
Total deferred outflows of resources	78,747	107,847	5,564	7,646	84,311	115,493
Liabilities:						
Current and other liabilities	57,192	79,506	6,823	11,091	64,015	90,597
Noncurrent liabilities	402,424	410,772	31,470	33,899	433,894	444,671
Total liabilities	459,616	490,278	38,293	44,990	497,909	535,268
Deferred inflows of resources:						
Pension items	-	436	-	147	-	583
OPEB items	4,109	9,139	-	-	4,109	9,139
Leases	697,361	719,367	-	-	697,361	719,367
Total deferred inflows of resources	701,470	728,942	-	147	701,470	729,089
Net position:						
Net investment in capital assets	619,378	583,085	104,891	99,104	724,269	682,189
Restricted	739,144	703,859	-	-	739,144	703,859
Unrestricted	88,890	81,242	159,731	148,063	248,621	229,305
	\$ 1,447,412	\$ 1,368,186	\$ 264,622	\$ 247,167	\$1,712,034	\$1,615,353

Approximately 42.3% of the City's net position, or \$724.3 million, reflects its investment in capital assets (e.g., land, buildings, other improvements, etc.) less any related outstanding debt used to acquire or construct those assets. These capital assets are used to provide services to the community and are not available for future spending. Although the City's investment is reported

net of related debt, the resources required to repay that debt must come from other funding sources, as the capital assets themselves cannot be liquidated to satisfy these obligations.

The largest portion of the City's net position, 43.2% or \$739.1 million, consists of resources that are subject to external restrictions. Restricted net position is limited in use for specific purposes, including capital projects, debt service, Low-and-moderate-income housing programs, and street and road improvements.

The remaining 14.5% of the City's net position, or \$248.6 million, represents unrestricted net position, which may be used to meet the City's ongoing operational and financial obligations.

The City's total assets increased by \$62.9 million compared to the prior fiscal year. This increase includes a \$42.3 million increase in capital assets and a \$20.6 million increase in current and other assets. This growth is primarily attributable to a \$45.1 million increase in cash and investments and a \$3.1 million increase in loans receivable, partially offset by a \$27.7 million decrease in leases receivable.

The City's total liabilities decreased by \$37.4 million from the prior fiscal year. Current liabilities declined by \$26.6 million, largely due to the reclassification of a portion of unearned revenues to deferred inflow of resources related to leases. Non-current liabilities decreased by \$10.8 million, driven primarily by a \$14.6 million reduction in the net pension liability. This decrease was partially offset by an increase of \$5.5 million in Compensated Absences, largely attributed to the implementation of GASB 101.

### **Analysis of Statement of Activities**

The changes in net position for governmental and business-type activities are as follows:

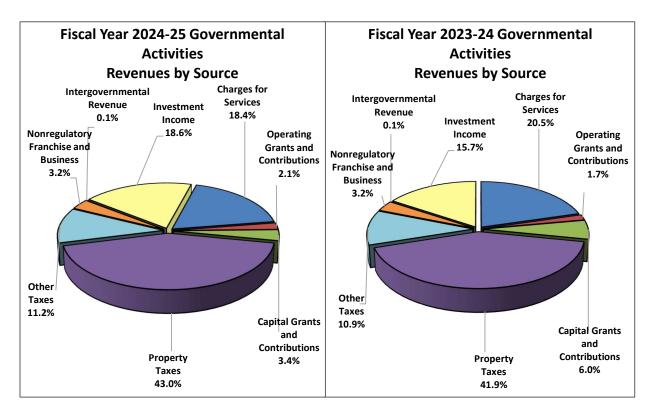
### **Condensed Statement of Activities**

	Governmer	ntal A	Activities	 Business-Ty	/pe A	ctivities	Тс	otal
	2025		2024	2025		2024	2025	2024
Revenues:								
Program Revenues:								
Charges for services	\$ 70,322	\$	75,091	\$ 99,723	\$	92,965	\$170,045	\$168,056
Operating grants and contributions	7,916		6,086	-		10	7,916	6,096
Capital grants and contributions	13,096		21,853	767		2,866	13,863	24,719
General Revenues:								
Property taxes	164,321		153,598	-		-	164,321	153,598
Sales taxes	21,177		24,492	-		-	21,177	24,492
Transient occupancy tax	10,565		7,961	-		-	10,565	7,961
Utility users tax	11,084		7,648	-		-	11,084	7,648
Nonregulatory franchise and business	12,208		11,766	-		-	12,208	11,766
Intergovernmental revenue	374		293	-		-	374	293
Investment income	71,041		57,607	5,769		3,394	76,810	61,001
Total revenues	382,104		366,395	106,259		99,235	488,363	465,630
Expenses:								
General government	75,532		68,714	-		-	75,532	68,714
Public safety	99,773		95,753	-		-	99,773	95,753
Public works	43,091		46,972	-		-	43,091	46,972
Community development	21,192		19,081	-		-	21,192	19,081
Culture and recreation	52,228		45,265	-		-	52,228	45,265
Interest on long-term debt	3,953		3,918	-		-	3,953	3,918
Water	-		-	43,870		43,734	43,870	43,734
Wastewater	-		-	29,516		28,181	29,516	28,181
Solid Waste			-	17,410		15,190	17,410	15,190
Total expenses	295,769		279,703	90,796		87,105	386,565	366,808
Change in net position before transfers	86,335		86,692	15,463		12,130	101,798	98,822
Transfers, net	(2,430)		(1,515)	2,430		1,515		<u>-</u>
Change in net position	83,905		85,177	17,893		13,645	101,798	98,822
Beginning net position	1,368,186		1,283,009	247,167		233,522	1,615,353	1,516,531
Restatements	(4,679)		-	(438)		-	(5,117)	
Ending net position	\$ 1,447,412	\$	1,368,186	\$ 264,622	\$	247,167	\$ 1,712,034	\$ 1,615,353

#### **Governmental Activities**

Program revenues, such as charges for services, operating grants and contributions, and capital grants and contributions, are generated by, or restricted for use in, the related activities. General revenues consist primarily of taxes and other revenues that are not specifically tied to individual activities. All tax revenues and investment earnings are classified as general revenues.

The following charts provide a graphical comparison of governmental revenues by source for Fiscal Years 2024-25 and 2023-24:



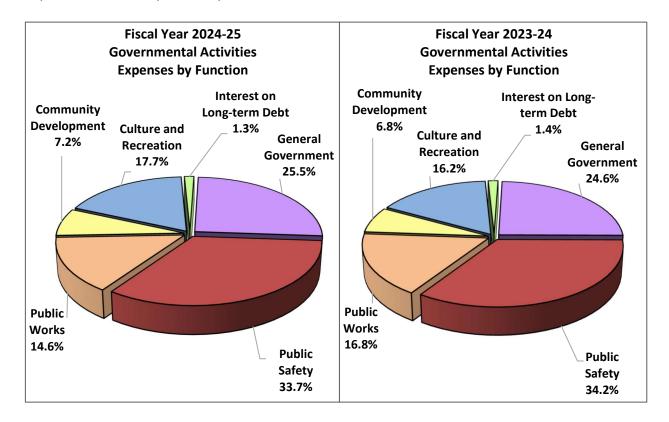
Total Governmental Revenues increased to \$382.1 million, a \$15.7 million increase compared to the prior fiscal year.

#### **Revenue Highlights:**

- Charges for services (\$70.3 million), property taxes (\$164.3 million), and investment income (\$71.0 million) were the three largest revenue sources for governmental activities. Combined, these totaled \$305.6 million, or 80.0% of total revenues.
- Property taxes increased by \$10.7 million over the prior fiscal year, reflecting continued strong growth in assessed values across both residential and commercial real estate.

- Investment income increased by \$13.4 million, primarily due to unrealized gains and higher interest earnings resulting from sustained elevated interest rates during the fiscal year.
- Capital grants and contributions decreased by \$8.8 million, primarily because several significant one-time grants were received in Fiscal Year 2023-24. These included a \$2.3 million Measure B reimbursement from VTA for the El Camino Real Bike and Pedestrian Improvement Project (CIP 22-29), a \$1.7 million Santa Clara County grant for the Magical Bridge Playground Project (CIP 18-36), and a \$2.3 million CDBG grant for the Crestview Hotel project. Comparable levels of grant funding were not received in the current fiscal year.

The following charts provide a graphical comparison of the City's governmental expenses by function for Fiscal Years 2024-25 and 2023-24. Please note that these expenses do not include capital outlays, as such amounts are capitalized and added to the City's capital assets rather than reported as current period expenses.



### **Expense Highlights**

Total expenses increased to \$295.8 million in the current fiscal year, an increase of \$16.1 million, or 5.7%, compared to the prior fiscal year. The increase is driven primarily by higher salaries and benefits, including pension and OPEB expenses, resulting from adjustments required under

GASB Statement No. 68 and No. 75. Salaries and benefit costs also rose due to an increase in Council-approved authorized positions, cost-of-living adjustments, and higher benefit costs.

### **Business-Type Activities**

Business-type activities increased the City's net position by \$17.5 million compared to an increase of \$13.6 million from the prior fiscal year. The significant key factors are as follows:

- Water net position increased by \$6.9 million, primarily due to net operating income of \$4.1 million and investment income of \$2.3 million.
- Wastewater net position increased by \$9.5 million, primarily due to net operating income of \$6.0 million, investment income of \$2.3 million, and transfers in of \$1.1 million.
- Solid waste net position increased by \$1.5 million, primarily due to investment income of \$1.1 million.

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental Funds</u>—The focus of the City's governmental funds is to report near-term inflows, outflows, and balances of resources available for spending. This information is particularly useful in assessing the City's short-term financing needs and fiscal capacity. In particular, unassigned fund balance serves as an important indicator of the resources the City has available for discretionary spending at the end of the fiscal year. The City's governmental fund types include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds.

As of June 30, 2025, the City's governmental funds reported combined ending fund balances of \$1.1 billion, an increase of \$60.9 million compared to the prior fiscal year. The most significant contributors to this change include increases of:

- \$27.2 million in the General Fund
- \$20.3 million in the Shoreline Regional Park Community Fund
- \$6.8 million in the Housing Fund
- \$9.6 million in the General Capital Project fund

These increases were partially offset by a \$3.7 million decrease in the Park Land Dedication Capital Project Fund.

Total fund balance includes an unassigned fund balance of \$162.1 million, which is available for spending at the City's discretion. The remaining fund balance consists of nonspendable (\$6.7 million), restricted (\$811.6 million), committed (\$113.0 million), and assigned (\$4.9 million) amounts, none of which are available for new discretionary spending purposes.

During the fiscal year, total governmental fund revenues were \$379.5 million, while expenditures were \$320.3 million, resulting in revenues exceeding expenditures by \$59.2.

<u>The General Fund</u> is used to account for all revenues and expenditures necessary to support the City's basic governmental activities that are not required to be reported in other funds.

At June 30, 2025, the General Fund's unassigned fund balance was \$162.1 million, an increase of \$28.8 million from the prior fiscal year.

As a measure of the General Fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditures. The unassigned fund balance of \$162.1 million represents 61.0% of total fund balance and 78.8% of General Fund expenditures of \$205.9 Million. Total fund balance represents 129.1% of expenditures for the same period, demonstrating a strong liquidity position.

The fund balance of the City's General Fund increased by \$27.2 million during the current fiscal year. Total General Fund revenues increased to \$236.9 million, an increase of \$15.8 million over the prior fiscal year. The growth was primarily driven by an \$8.6 million increase in property tax revenues and an \$8.2 million increase in other taxes, partially offset by a \$3.3 million decline in sales tax revenues.

The increase in property tax revenues reflects continued strong growth in assessed values across both secured and unsecured rolls in the residential and commercial real estate markets. The increase in other taxes was largely attributable to a \$2.6 million rise in transient occupancy tax (TOT), a \$3.4 million increase in utility user tax, and a \$2.0 million increase in property conveyance tax. Additionally, the passage of a new property transfer tax tier in the November 2024 election and the reclassification of property conveyance tax from the Conveyance and Construction Tax Special Revenue Fund to the General Fund contributed to the overall increase in General Fund revenues.

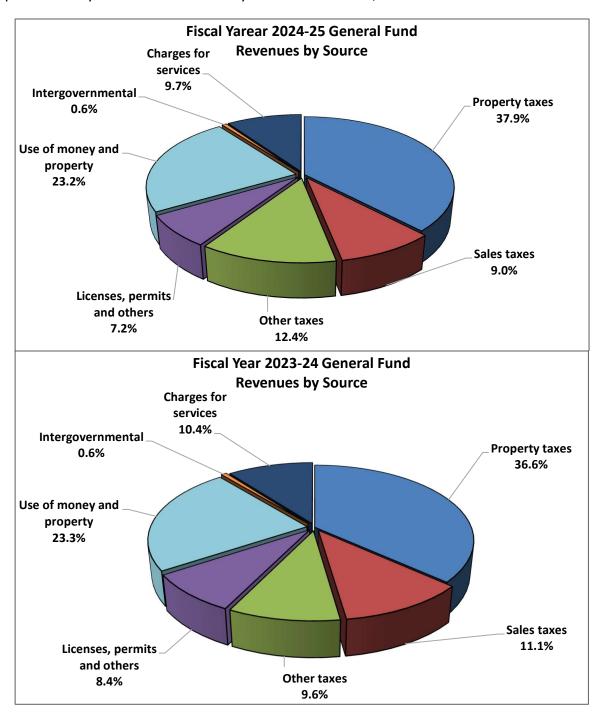
Conversely, sales tax revenues declined due to several factors, including adjustments related to the timing and recording of sales tax receipts in the City's accounting records, the relocation of Synopsys outside the City, multiple retail store closures, and reduced consumer spending—excluding restaurants and hotels, which continued to perform well.

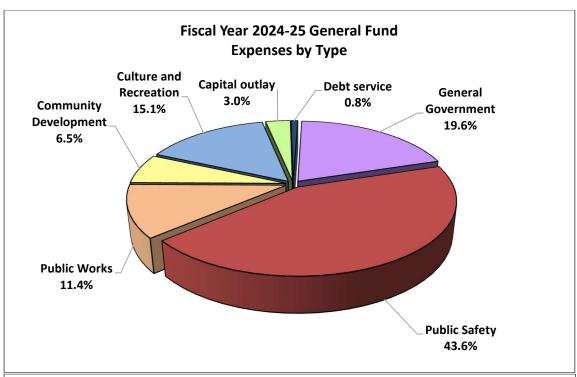
General Fund expenditures increased by \$16.9 million compared to the prior fiscal year, driven primarily by an \$11.6 million increase in salaries and benefits and a \$4.2 million increase in capital outlay. The rise in salaries and benefits reflects positions added in Fiscal Year 2024-25, merit and market salary adjustments, and higher pension contributions.

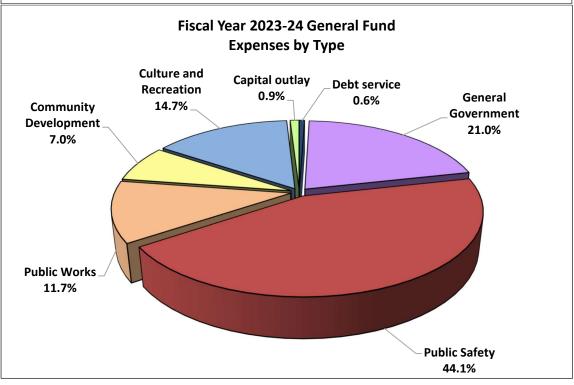
The increase in capital outlay is primarily related to SBITA assets associated with Axon's camera data storage software and Arctic Wolf security software. It is important to note that the

recognition of capital outlay for a SBITA does not indicate that the full cost is paid upfront. Instead, the subscription costs are paid over time; however, GASB Statement No. 96 require the City to record the full value of the subscription as both an asset and a liability in the year the agreement is executed.

The following charts provide a graphical comparison of General Fund revenues by source and expenditures by function for the fiscal years ended June 30, 2025 and 2024:







<u>The Shoreline Regional Park Community Fund</u> receives property tax revenues generated from properties located within the Shoreline Community. The fund accounts for all revenues and expenditures associated with activities and improvements within the Shoreline Community area.

Revenues totaled \$82.4 million for the fiscal year ended June 30, 2025, an increase of \$3.8 million compared to the prior fiscal year. The increase was primarily driven by a \$2.1 million rise in property tax revenues and a \$1.6 million increase in investment earnings, reflecting higher assessed property values and elevated interest earnings and unrealized gains during Fiscal Year 2024-25.

Expenditures were \$34.4 million, up from \$31.2 million in the prior fiscal year. Of this total, \$27.0 million was expended on general government activities – an increase of \$1.6 million from the prior fiscal year.

In addition, \$33.2 million was transferred out to support capital improvement projects and debt service payments, which is consistent with the \$33.7 million transferred in the prior fiscal year.

The fund balance at June 30, 2025, was \$129.4 million, and remains restricted for expenditures benefiting the Shoreline Community.

<u>The Housing Fund</u> accounts for fees paid by developers to provide for increasing and improving the supply of extremely low-, very low-, low-, and moderate-income housing (affordable housing).

Revenues were \$8.7 million for the fiscal year ended June 30, 2025, a decrease of \$0.9 million from the prior fiscal year. The fund balance of \$192.8 million is restricted for future affordable housing projects.

The General Capital Projects Fund accounts for all general capital improvement activities.

Revenues were \$22.6 million for the fiscal year ended June 30, 2025, an increase of \$0.5 million from the prior fiscal year. Investment earnings increased by \$5.0 million, partially offset by a \$4.2 million decrease in intergovernmental revenue. The decrease in intergovernmental revenue is primarily due to the absence of several one-time grants received in the prior fiscal year, including a \$1.7 million grant from Santa Clara County for the Magical Bridge Playground project and \$2.3 million in Silicon Valley Transportation Measure B grant funding.

Expenditures totaled \$54.9 million, consistent with the prior fiscal year. These expenditures were used to support capital outlay projects, including:

- Water and Sewer Main Replacement 101 at Two Locations (CIP 20-41)
- Fire Station 5 Classroom/Training Construction (CIP 20-35)
- Stevens Creek Trail Bridge Over Central Expressway and Evelyn Avenue Deck Replacement and Painting (CIP 22-35)

The fund balance at June 30, 2025, was \$328.5 million, and is available to fund approved capital projects.

<u>The Park Land Dedication Capital Projects Fund</u> accounts for revenues derived from fees on residential subdivisions, which are restricted for use on park and recreation projects.

Revenues were \$3.3 million for the fiscal year ended June 30, 2025, a decrease of \$0.5 million from the prior fiscal year. No expenditures were incurred in the prior year. In the current year, expenditures totaled \$6.0 million, primarily due to the purchase of the property located at 939 San Rafael Avenue.

The fund balance at June 30, 2025, was \$61.7 million, and is available to fund park and recreation projects.

<u>Proprietary Funds</u>—The City's proprietary funds statements provide information similar to that presented in the government-wide financial statements but with greater detail.

At the end of the fiscal year, the unrestricted net positions for the Water, Wastewater, and Solid Waste Funds were \$67.2 million, \$75.2 million, and \$17.3 million, respectively. The total increase in net position for the enterprise funds was \$17.5 million, which reflects a \$17.9 million increase during the fiscal year, partially offset by a \$0.4 million restatement of the beginning balance due to the implementation of GASB Statement No. 101.

Net operating income increased for both the Water and Wastewater Funds when compared to the prior fiscal year. The Water Fund's net operating income of \$4.1 million, increased by \$4.4 million, primarily because the \$4.0 million minimum water purchase obligation payment was made in the prior fiscal year, while no such payment was required in Fiscal Year 2024-25. The Wastewater Fund's net operating income of \$6.0 million increased by \$0.7 million over the prior year.

The Solid Waste Fund reported negative net operating income of \$0.5 million, a decrease of \$1.9 million from the prior fiscal year. This decline was primarily due to a \$1.6 million increase in charges from the SMaRT (Sunnyvale Materials Recovery and Transfer) Station.

Additional factors affecting the finances of the enterprise funds are discussed earlier in the analysis of the City's business-type activities.

The City's internal service funds reported an unrestricted net position of \$34.8 million as of June 30, 2025.

<u>Fiduciary Funds</u>—The City maintains fiduciary funds to account for fiduciary activities and for assets held by the City in a custodial capacity for the benefit of external agencies or employees. As of June 30, 2025, the assets of the custodial funds totaled \$450,000, a decrease of \$220,000 from the prior fiscal year. The decrease is primarily attributable to the reclassification of the Flexible Benefit Plan from a fiduciary fund to the General Fund.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Differences between the original and final amended Fiscal Year 2024-25 General Fund budget resulted in a \$1.6 million increase in budgeted revenues, primarily within Other Revenues, and a \$10.4 million increase in expenditure appropriations. Of the expenditure adjustments, \$8.2 million reflects prior-year encumbrances that automatically carried forward at the beginning of the fiscal year, as required by the City Charter. An additional \$1.8 million in appropriations was established for the payment of compensated absences. The remaining adjustments were made midyear to address operational needs not anticipated at the time of budget adoption, as well as to appropriate grants or reimbursements received during the fiscal year.

General Fund actual revenues are \$40.9 million or 20.9% higher than the final amended budget for the fiscal year. The positive variance is primarily attributable to the following revenues exceeding expectations:

- Investment and lease interest income—\$21.8 million higher (primarily due to noncash mark-to-market accounting adjustments for unrealized portfolio gains).
- Property tax revenues—\$10.2 million higher (driven largely by \$9.5 million in Excess Educational Revenue Augmentation Fund property tax, which is not a guaranteed revenue source and remains subject to legislative changes).
- Other taxes—\$4.5 million higher (resulting from unbudgeted property transfer tax revenue of \$2.0 million and higher-than-expected utility user tax and transient occupancy tax revenues of \$1.1 million and \$0.9 million, respectively).
- Charges for services —\$2.5 million higher (primarily due to higher-than-expected administrative cost recovery related to capital projects of \$2.0 million)

Also contributing to the large variance is the City's practice of analyzing and projecting revenues throughout the fiscal year, but only adjusting the budgets of the City's largest revenue sources when needed. In addition, the City generally does not budget for uncertain or one-time revenues, such as Excess Educational Revenue Augmentation Funds (ERAF) and various reimbursements, nor does it adjust the budget after such revenues are received. These practices can result in budgeted amounts that are significantly lower than actual revenues.

Actual General Fund expenditures were \$27.8 million lower than the final amended budget for the fiscal year. This variance is primarily attributable to continued salary and benefit savings

resulting from vacant positions, as well as budgeted amounts for limited-period funding, one-time programs, and nondepartmental costs that were included in the final amended budget but were not fully expended during the fiscal year. As the City continues to accelerate recruitment for newly authorized and recently vacated positions, actual salary and benefit expenditures are expected to more closely align with budgeted levels. Since vacancy savings are not formally budgeted, but instead assumed as part of normal operations, these savings also contribute to the variance from budget.

As a result of higher-than-expected revenues and expenditure appropriations that were not fully expended, the General Fund realized a positive budget-to-actual variance.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

The City's capital assets for its governmental and business-type activities totaled \$755.5 million (net of accumulated depreciation and amortization) as of June 30, 2025. Capital assets include land, construction in progress, buildings, improvements other than buildings, machinery and equipment, lease assets, subscription-based IT arrangement (SBITA) assets, and infrastructure. The total net increase in capital assets for the fiscal year was \$42.3 million, or 5.9%.

The change in capital assets, net of depreciation, for governmental and business-type activities are summarized as follows:

Capital Assets
(Dollars in Thousands)

	 Government	al Ac	tivities	 Business-Typ	oe Act	tivities	-		Total	
	 2025		2024	 2025		2024		2025		2024
Land	\$ 193,859	\$	182,829	\$ 220	\$	220	\$	194,079	\$	183,049
Land easement	-		-	1,678		1,678		1,678		1,678
Construction in progress	150,362		120,658	38,884		28,129		189,246		148,787
Buildings	188,468		188,468	8,748		8,748		197,216		197,216
Improvements other than buildings	267,690		258,496	192,547		191,649		460,237		450,145
Machinery and equipment	46,234		41,603	10,871		8,956		57,105		50,559
Traffic signals	18,869		17,405	-		-		18,869		17,405
Streetlights	13,894		13,513	-		-		13,894		13,513
Bridges and culverts	18,934		18,583	-		-		18,934		18,583
Sidewalks, curbs and gutters	118,306		117,523	-		-		118,306		117,523
Streets and roads	293,941		290,062	-		-		293,941		290,062
Less accumulated depreciation	(677,978)		(650,505)	(138,185)		(129,030)		(816,163)		(779,535)
Lease assets	4,300		4,300	-		-		4,300		4,300
Less accumulated armortization	(1,304)		(660)	-		-		(1,304)		(660)
SBITA assets	6,576		1,590	-		-		6,576		1,590
Less accumulated armortization	 (1,434)		(1,040)	-		-		(1,434)		(1,040)
	\$ 640,717	\$	602,825	\$ 114,763	\$	110,350	\$	755,480	\$	713,175

Major capital asset activities during the fiscal year included the following:

- Total capital assets increased by \$42.3 million, resulting from \$80.0 million in capital asset additions, offset by a \$37.7 million increase in accumulated depreciation and amortization.
- Construction in progress increased by \$40.6 million. Significant projects worked on and/or completed during the year included:
  - Water and Sewer Main Replacement 101 at Two Locations (CIP 20-41)
  - Fire Station 5 Classroom/Training Construction (CIP 20-35)
  - All Inclusive Playground (CIP 18-36)
  - Rengstorff Park Maintenance and Tennis Buildings Replacement Design & Construction (CIP 21-48)

Additional information about the City's capital assets is provided in Note 6 to the financial statements.

### **Debt Administration**

As of June 30, 2025, the City had \$171.6 million of outstanding noncurrent liabilities related to governmental activities and \$11.6 million related to business-type activities, totaling \$183.2 million. Noncurrent liabilities outstanding as of June 30, 2025, with a comparison to the prior year and the net change, are as follows:

### **Debt Outstanding** (Dollars in Thousands)

	 2025	 2024	Net	Change
Revenue bonds	\$ 85,497	\$ 87,574	\$	(2,077)
Compensated absences	16,896	11,911		4,985
Landfill containment	47,881	47,963		(82)
Claims liabilities	13,035	11,794		1,241
Lease liabilities	3,367	3,946		(579)
SBITA liabilties	 4,948	 395		4,553
Total governmental activities debt	171,624	163,583		8,041
Business-type activities	11,610	12,499		(889)
Total	\$ 183,234	\$ 176,082	\$	7,152

The increase in noncurrent liabilities was primarily driven by higher SBITA liabilities resulting from two new software agreements entered into during the fiscal year, an increase in compensated

absences due to the implementation of GASB Statement No. 101, and higher claims liabilities. These increases were partially offset by scheduled debt service payments.

The City Charter limits bonded indebtedness for General Obligation bonds to 15.0% of the total assessed valuation of all real and personal property within the City. The City has no general obligation debt outstanding as of June 30, 2025 and has maintained its underlying "AAA" issuer credit rating from Standard & Poor's since July 2014.

Business-type activities debt consists of water revenue bonds, a reclaimed water loan with the City of Palo Alto, and a wastewater direct financing agreement.

Additional information regarding the City's noncurrent liabilities can be found in Note 7 to the financial statements.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

All of the factors discussed below were considered in preparing the City's budget for Fiscal Year 2025-26.

- The local economy is beginning to show signs of slowing. While the City's major revenues have generally remained stable and, in some cases, benefited from inflationary trends and higher interest rates, these factors are not expected to continue at the same pace. As a result, future growth in the City's major revenue sources is anticipated to be modest, with some areas experiencing minimal increases or potential softening in the near future. Ongoing uncertainty related to inflation, interest rates, national and state economic policies, and geopolitical conditions contributes to this more cautious outlook and slower projected growth.
- The County Assessor has cautioned that the 2025 assessment roll may show declines in commercial property values. In Mountain View, 11 commercial properties sold in 2024 for less than their prior purchase prices, with declines ranging from \$80,000 to \$80.3 million. Assessment appeals are projected to reduce General Operating Fund revenue by \$2.3 million. Slower home sales, sustained high home prices, and commercial valuation corrections are reflected in the FY 2025–26 Adopted Budget. Overall, property tax revenues are expected to increase 4.8 percent, a notably slower rate than in recent years.
- Sales tax revenue is projected to increase slightly for Fiscal Year 2025-26, reflecting the
  anticipated opening of new sales tax-generating businesses during the fiscal year. Forecast
  years beyond Fiscal Year 2025-26 anticipate a return to normal growth, with annual
  increases of approximately 3%.
- Business license revenue is projected to decline 4.5% due to known and potential layoffs.
   Utility Users Tax (UUT) revenue is projected to be 8.1% higher than the current fiscal year when excluding the \$1.1 million in prior year revenue recognized in Fiscal Year 2024-25,

primarily due to higher energy-related collections. Transient Occupancy Tax (TOT) revenue is expected to increase slightly relative to the current fiscal year, excluding the late payments received in the prior fiscal year.

Cost-of-service studies were completed for all three utility funds during Fiscal Year 2023-24. As a result, utility rates were adjusted to reflect the true cost of providing services rather than applying across-the-board rate increases. The Fiscal Year 2025-26 adopted rates for the Water, Wastewater, and Solid Waste Management Funds vary due to multi-year implementation of rate structure adjustments, with impacts differing by account type and billed usage. Effective July 1, 2025, the adopted rates reflect total revenue increases of 5% for the Water Fund, 6% for the Wastewater Fund, and 3% for the Solid Waste Fund.

### **REQUESTS FOR INFORMATION**

These financial statements are intended to provide residents, taxpayers, investors, and creditors with a general overview of the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Finance and Administrative Services Department, 500 Castro Street, P.O. Box 7540, Mountain View, California, 94039-7540, or financeadmin@mountainview.gov.

## BASIC FINANCIAL STATEMENTS

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## GOVERNMENT-WIDE FINANCIAL STATEMENTS

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### City of Mountain View Statement of Net Position June 30, 2025

		Primary Government	
	Governmental	Business-type	T
ASSETS	Activities	Activities	Total
Current assets:			
Cash and investments	\$ 959,73	2 \$ 104,075	\$ 1,063,80
Restricted cash and investments	75,04		75,04
Receivables:	75,6 .	-	75,0 1.
Accounts	3,17	6 17,657	20,833
Taxes	7,22		7,22
Interest	5,59		6,637
Leases	10,96		10,960
Internal balances	(59,81		
Inventories	86		86
Deposits and prepaid items	21,17	9 -	21,17
Total current assets	1,023,97	0 182,588	1,206,55
Noncurrent assets:	· · · · · ·		, ,
Capital assets:			
Nondepreciable	344,22	1 40,782	385,00
Depreciable	977,21		1,189,378
Less accumulated depreciation	(680,71		(818,90
Total capital assets	640,71		755,48
Loans and notes	135,02	,	135,02
Lease Receivable	730,04		730,043
Total noncurrent assets	1,505,78		1,620,54
Total assets	2,529,75	1 297,351	2,827,10
DEFERRED OUTFLOWS OF RESOURCES			
Pension items	58,68		64,25
OPEB items	20,05	<u>8                                    </u>	20,058
Total deferred outflows of resources	78,74	7 5,564	84,311
LIABILITIES			
Current liabilities:	20.61	4 707	25.210
Accounts payable and accrued liabilities Interest payable	30,61 1,63		35,319 1,633
Refundable deposits	7,18		7,62
Unearned revenue	7,16		7,66
Compensated absences - current	2,85		3,06
Accrued self-insurance costs - current	4,20		4,20
Long-term debt - current portion	3,03		4,50
Total current liabilities	57,19		64,01
		0,023	04,01.
Noncurrent liabilities: Compensated absences	14.04	1 526	15.50
Accrued self-insurance costs	14,04 8,83		15,56 <sup>°</sup> 8,83
Net pension liability	234,34		255,880
Net OPEB liability	6,55		6,550
Long-term debt	138,65		147,06
Total noncurrent liabilities	402,42		433,894
Total liabilities	459,61	6 38,293	497,909
DEFERRED INFLOWS OF RESOURCES			
OPEB items	4,10	9 -	4,109
Leases	697,36	-	697,363
Total deferred inflows of resources	701,47	0 -	701,470
		<u> </u>	702)17
NET POSITION			
Net investment in capital assets	619,37	8 104,891	724,26
Restricted for:			
Capital projects	331,59		331,590
Debt service	4		4.
Low and moderate income housing	205,84		205,84
Shoreline Regional Park Community	121,68		121,68
Grants and regulations	79,98	1	79,98
Total restricted	739,14	4 -	739,14
Unrestricted	88,89	0 159,731	248,621
Total net position	\$ 1,447,41	2 \$ 264,622	\$ 1,712,03

# City of Mountain View Statement of Activities For the year ended June 30, 2025 (Dollars in Thousands)

	Program Revenues							
					Ope	rating	Capital	
			Ch	arges for	Gran	ts and	Grants and	
Functions/Programs	<u></u>	xpenses		Services	Contri	butions	Contributions	 Total
Governmental activities:								
General government	\$	75,532	\$	49,074	\$	380	\$ -	\$ 49,454
Public safety		99,773		1,566		1,046	-	2,612
Public works		43,091		3,061		5,272	8,046	16,379
Community development		21,192		7,433		1,067	5,050	13,550
Culture and recreation		52,228		9,188		151	-	9,339
Interest on long-term debt		3,953		-		-		 -
Total governmental activities		295,769		70,322		7,916	13,096	 91,334
Business-type Activities:								
Water		43,870		47,575		-	339	47,914
Wastewater		29,516		35,274		-	428	35,702
Solid Waste		17,410		16,874		-		 16,874
Total business-type activities		90,796		99,723			767	 100,490
Total primary government	\$	386,565	\$	170,045	\$	7,916	\$ 13,863	\$ 191,824

#### **General Revenues:**

Taxes:

Property taxes

Sales taxes

Transient occupancy taxes

Utility users tax

Nonregulatory franchise and business, unrestricted

Intergovernmental - not restricted to specific programs

Investment income

#### **Total taxes**

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning of year

Restatements

Beginning of year, as restated

Net position - end of year

### Net (Expense) Revenue and Changes in Net Position

	Governmental	Du	sinoss Tuno		
	Activities		siness-Type Activities		Total
	Activities		ACTIVITIES		TOLAI
,	(26.078)	\$		۲.	(26.079)
\$	(26,078)	Þ	-	\$	(26,078)
	(97,161)		-		(97,161)
	(26,712)		-		(26,712)
	(7,642)		-		(7,642)
	(42,889)		-		(42,889)
_	(3,953)				(3,953)
_	(204,435)		-		(204,435)
	-		4,044		4,044
	-		6,186		6,186
	_		(536)		(536)
	-		9,694		9,694
	(204,435)		9,694		(194,741)
	164,321		-		164,321
	21,177		-		21,177
	10,565		-		10,565
	11,084		-		11,084
	12,208		-		12,208
	374		-		374
	71,041		5,769		76,810
	290,770		5,769		296,539
	(2,430)		2,430		-
	288,340		8,199		296,539
	83,905		17,893		101,798
	1,368,186		247,167		1,615,353
	(4,679)		(438)		(5,117)
	1,363,507		246,729		1,610,236
\$	1,447,412	\$	264,622	\$	1,712,034

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## FUND FINANCIAL STATEMENTS

Governmental Fund Financial Statements

Proprietary Fund Financial Statements

Fiduciary Fund Financial Statements

Balance Sheet Governmental Funds June 30, 2025

				Special Revenue Funds			
	Ge	neral Fund	Reg	horeline gional Park ommunity	Hou	using Fund	
ASSETS							
Cash and investments	\$	229,039	\$	126,854	\$	96,941	
Restricted cash and investments		195		7,703		-	
Receivables:							
Accounts		2,179		142		11	
Taxes		7,222		-		-	
Interest		1,791		1,509		585	
Loans and notes		2,033		-		100,774	
Leases		740,875		-		-	
Inventory		757		-		-	
Deposits and prepaid items		3,777					
Total assets	\$	987,868	\$	136,208	\$	198,311	
LIABILITIES, DEFERRED INFLOWS OF							
RESOURCES AND FUND BALANCES							
Liabilities:							
Accounts payable and accrued liabilities	\$	16,094	\$	6,655	\$	197	
Refundable deposits		6,635		57		376	
Unearned revenue		2,102		112		4,984	
Advances from other funds		-					
Total liabilities		24,831		6,824		5,557	
Deferred Inflows of Resources							
Deferred inflows - leases		697,232		-			
Total deferred inflows of resources		697,232					
Fund Balances:							
Nonspendable		6,567		-		-	
Restricted		449		129,384		192,754	
Committed		91,754		-		-	
Assigned		4,899		-		-	
Unassigned		162,136					
Total fund balances		265,805		129,384		192,754	
Total liabilities, deferred inflows of							
resources and fund balances	\$	987,868	\$	136,208	\$	198,311	

	Capital	Project	t				
General Capital Project		De	ark Land edication ital Project	Ionmajor vernmental Funds	Total Governmental Funds		
\$	334,388 59,946	\$	44,338	\$ 81,017 6,098	\$	912,577 73,942	
	20		-	824 -		3,176 7,222	
	-		428	964 32,214		5,277 135,021	
	- - -		134 - 17,000	112		741,009 869 20,777	
\$	394,354	\$	61,900	\$ 121,229	\$	1,899,870	
\$	6,066	\$	5 55	\$ 543 66	\$	29,560 7,189	
	- 59,816		56 -	 412		7,666 59,816	
	65,882		116	1,021		104,231	
			129			697,361	
			129	 		697,361	
	- 328,472 - -		- 61,655 - -	112 98,903 21,233 - (40)		6,679 811,617 112,987 4,899 162,096	
	328,472		61,655	120,208		1,098,278	
\$	394,354	\$	61,900	\$ 121,229	\$	1,899,870	

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## Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2025

Total Fund Balances - Total Governmental Funds				\$ 1,098,278
Amounts reported for governmental activities in the statement of net position are different because:				
Capital assets used in governmental activities were not current financial resources. Therefore, they were not reported in the Governmental Funds Balance Sheet. Except for the internal service funds reported below, the capital assets were adjusted as follows:	State	nment-Wide ment of Net Position	nal Service Funds	Total
Nondepreciable	\$	344,221	\$ -	\$ 344,221
Depreciable, net		296,496	 -	 296,496
Total capital assets	\$	640,717	\$ 	 640,717
Internal service funds were used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the Internal service funds were included in governmental activities in the Government-Wide Statement of Net Position.				34,781
In the Government-Wide Financial Statements, deferred employer contributions for pension and OPEB, certain differences between actuarial estimates and actual results, and other adjustments resulting from changes in assumptions and benefits are deferred in the current year.	State	nment-Wide ment of Net Position	nal Service Funds	Total
Deferred outflows of resources related to pension		58,689	-	58,689
Deferred outflows of resources related to OPEB  Deferred inflows of resources related to pension		20,058	-	20,058
Deferred inflows of resources related to OPEB		(4,109)	-	(4,109)
Long-term liabilities were not due and payable in the current period. Therefore, they were not reported in the Governmental Funds Balance Sheet.				
	State	nment-Wide ment of Net Position	nal Service Funds	Total
Compensated absences - due within one year	\$	(2,855)	\$ 15	(2,840)
Accrued self-insurance costs - due within one year		(4,202)	4,202	-
Interest payable		(1,633)	-	(1,633)
Long-term debt - due within one year		(3,035)	-	(3,035)
Compensated absences - due in more than one year		(14,041)	97	(13,944)
Accrued self-insurance costs - due in more than one year		(8,833)	8,833	-
Long-term debt - due in more than one year		(138,658)	-	(138,658)
Net pension liability		(234,342)	-	(234,342)
Net OPEB liability		(6,550)	 	 (6,550)
Total long-term liabilities	\$	(414,149)	\$ 13,147	 (401,002)
Net Position of Governmental Activities				\$ 1,447,412

### Statement of Revenues, Expenditures and Changes in Fund Balances

### **Governmental Funds**

For the year ended June 30, 2025

			Special Revenue Funds				
	Ger	neral Fund	Reg	horeline gional Park mmunity	Hou	ising Fund	
REVENUES:							
Property taxes	\$	89,770	\$	73,235	\$	-	
Sales taxes		21,177		-		-	
Other taxes		29,435		-		-	
Licenses, permits and fees		10,840		-		-	
Fines and forfeitures		746		-		-	
Use of money and property		54,964		8,997		5,518	
Intergovernmental		1,414		-		838	
Charges for services		22,942 494		56		49 2.104	
Developer fees and contributions Other		5,088		- 77		2,104 225	
otilei		3,066				223	
Total revenues		236,870		82,365		8,734	
EXPENDITURES:							
General government		40,363		27,028		-	
Public safety		89,993		136		-	
Public works		23,466		1,728		-	
Community development		13,379		451		2,528	
Culture and recreation		31,043		5,042		-	
Capital outlay		5,960		64		-	
Debt service:							
Principal		1,433		-		-	
Interest and fiscal charges		239				-	
Total expenditures		205,876		34,449		2,528	
REVENUES OVER (UNDER)							
EXPENDITURES		30,994		47,916		6,206	
OTHER FINANCING SOURCES (USES):							
Transfers in		8,837		5,579		617	
Transfers out		(18,087)		(33,204)		(5)	
Initiation of SBITAs		5,407		-		-	
Total other financing sources (uses)		(3,843)		(27,625)		612	
Net change in fund balances		27,151		20,291		6,818	
FUND BALANCES:							
Beginning of year	\$	238,654	\$	109,093	\$	185,936	
End of year	\$	265,805	\$	129,384	\$	192,754	

Capital Project				
	eral Capital Project	Park Land Dedication Capital Project	Nonmajor Governmental Funds	Total Governmental Funds
\$	-	\$ -	\$ 1,317	\$ 164,322
	-	-	-	21,177
	-	-	4,881	34,316
	-	-	296	11,136
	-	-	-	746
	21,454	3,321	4,098	98,352
	1,071	-	7,545	10,868
	-	-	4,776	27,823
	-	-	317	2,915
	115		2,295	7,800
	22,640	3,321	25,525	379,455
	-	-	2,652	70,043
	-	-	256	90,385
	-	-	117	25,311
	-	-	3,357	19,715
	-	-	4,312	40,397
	54,895	6,012	-	66,931
	_	_	1,860	3,293
	_	_	3,964	4,203
	F4 90F	6.012	16,518	
	54,895	6,012	10,518	320,278
	(22.255)	(2.524)	0.007	50.477
	(32,255)	(2,691)	9,007	59,177
	65,673	5,222	12,114	98,042
	(23,769)	(6,202)	(20,493)	(101,760)
	-	(0)202)	(20) 100)	5,407
	41,904	(980)	(8,379)	1,689
	9,649	(3,671)	628	60,866
	3,043	(3,071)	028	00,000
\$	318,823	\$ 65,326	119,580	1,037,412
\$	328,472	\$ 61,655	\$ 120,208	\$ 1,098,278
	,			

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## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-Wide Statement of Activities For the year ended June 30, 2025

Net Change in Fund Balances - Total Governmental Funds	
Amounts reported for governmental activities in the Government-Wide Statement of Activities were different because:	\$ 60,866
Governmental funds reported capital outlay as expenditures. However, in the Government-Wide Statement of Activities, the cost of those assets was allocated over their estimated lives as depreciation expense. This was the amount of capital assets recorded in the current period, net of the amount related to internal service funds.	62,988
Depreciation expense on capital assets was reported in the Government-Wide Statement of Activities, but did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the governmental funds, net of the amount related to internal service funds.	(30,502)
Accrued compensated leave payments were reported as expenditures in the governmental funds, however expense is recognized in the Government-Wide Statement of Activities based on earned leave accruals.	(304)
Repayments of long-term debt are recognized as expenditures in the governmental funds. In the government-wide statements, repayments of long-term liabilities are reported as reductions of liabilities. Expenditures for repayment of principal portion of long-term debt were not reported in the Government-Wide Statement of Activities.	3,293
Current year employer pension and OPEB contributions are recorded as expenditures in the governmental funds, however, these amounts are reported as a deferred outflow of resources in the Government-Wide Statement of Net Position.	42,427
Pension and OPEB expense reported in the Government-Wide Statement of Activities does not require the use of current financial resources, and therefore is not reported as expenditures in governmental funds.	(51,092)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds	
Change in accrued interest payable	33
Change in landfill containment  Change in unamortized discount/premium	82 217
Internal service funds were used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The net revenue of the internal service funds was reported with governmental	
activities.	 (4,103)
Change in Net Position of Governmental Activities	\$ 83,905

### Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Fund

For the year ended June 30, 2025

REVENUES:         Onginal         Final         Momunis         (Negative)           Property taxes         \$ 78,065         \$ 79,616         \$ 89,770         \$ 10,154           Sales taxes         24,478         21,487         21,177         (310)           Other taxes         23,676         24,948         21,478         21,177         (310)           Other taxes         10,600         10,600         10,840         22,046         28,046         22,945         28,046         28,046         28,046         28,046         28,046         28,046         28,046         28,046         28,046         29,466		Deliving	10.00	Astad	Variance with Final Budget
Property taxes				Actual	Positive (Negative)
Property tawes		Original		Amounts	(Negative)
Sales taxes         24,478         21,487         21,177         (310)           Other taxes         23,676         24,948         24,943         4,487           Licenses, permits and fees         10,600         10,600         10,840         240           Fines and forfeitures         457         457         746         22,92           Use of money and property         33,148         33,148         54,964         2,946           Charges for services         20,466         20,466         22,947         6           Developer fees and contributions         586         586         494         (92)           Other         22,00         3,553         5,088         1,533           Total revenues         194,407         195,965         236,870         40,905           Experimental Contributions         587         582         380         202           Current         200         1,146         3,233         3,080         2,020           Current         200         1,1512         1,333         1,79         1,466         3,239         9,27         1,79         1,468         1,49         9,20         1,462         1,49         9,20         1,44	REVENUES:				
Deficit part	Property taxes			\$ 89,770	
Incess.permits and fees   10,600   10,600   10,840   240     Fines and forfeitures   457   457   746   289     Lose of money and property   33,148   33,148   34,946   21,816     Intergovernmental   777   1,104   1,141   310     Charges for services   20,466   20,466   22,945   24,676     Developer fees and contributions   586   386   494   692     Other   2,206   3,553   5,088   1,533     Total revenues   194,407   195,955   236,870   40,905     EXPENDITURES:    CUITY   STATES   1,512   1,333   1,79     City council   549   582   380   202     City clerk   1,511   1,512   1,333   1,79     City quarter   3,301   4,166   3,239   9.77     City attorney   3,901   4,166   3,239   9.77     City attorney   3,901   4,166   3,239   9.77     City manager   16,334   17,693   8,320   9,364     Human Resources   5,948   8,190   7,194   9.96     Information technology   3,265   9,588   7,355   2,173     Finance and administrative services   13,890   14,182   12,493   1,688     Public safety   Fire   38,040   39,337   37,305   2,032     Public works   27,750   29,945   22,688   3,236     Public works   27,750   29,945   22,688   3,236     Public works   27,750   29,945   23,155   2,600     Community development   15,985   16,237   12,638   3,599     Culture and recreation   27,750   29,945   23,155   2,600     Community development   2,23,249   25,755   23,155   2,600     Community development   2,23,249   25,755   2,315   2,600     Community development   2,23,249   23,364   20,587   2,756     Capital outlay   2,23,249   23,364   20,587   2,756     Capital outlay   2,23,249   23,645   2,688   3,687   4,676     Capital outlay   2,23,249   23,645   2,688   3,676   2,756     Capital outlay   2,23,249   2,368   3,690   3,691   3,687   3,691     Capital outlay   2,23,249   2,368   3,691   3,691   3,691   3,691     Capital outlay   2,23,249   2,368   3,691   3,691   3,691   3,691   3,691   3,691     Capital outlay   2,23,249   2,23,245   3,691   3,691   3,691   3,691   3,691   3,691   3,691   3,691   3,691   3,691   3,691   3,69		•	· ·	•	(310)
Fines and forfeitures   457				29,435	
Use of money and property Interesportmental         33,148         33,148         54,944         21,816 (Interportmental Interport Interp	• •	•		•	
Intergovernmental					
Charges for services		•	•	•	•
Open open fees and contributions (Note of the Park Park Park Park Park Park Park Park	_		•	•	
Other         2,206         3,553         5,088         1,535           Total revenues         194,407         195,965         236,707         40,005           EXPENDITURES:           Current:           Central Soverment           City council         5.49         5.82         380         202           City clerk         1,511         1,512         1,333         1,79           City attorney         3,901         4,166         3,239         9,324           Uniformation technology         3,584         8,190         7,194         996           Information technology         3,589         14,182         1,333         1,698           Information technology         3,589         3,599         7,194         996           Information technology         3,589         14,182         1,243         1,698           Information technology         3,589         14,182         2,3466         6,479           Publics afety         1         5,982         3,337         37,305         2,023           Public safety         1         5,985         16,237         1,433         3,599           Police         5,187         5,982	Charges for services	•		22,942	•
Total revenues         194,07         195,965         236,870         40,905           EXPENDITURES:           Current:           General government         549         582         380         202           City council         549         582         380         202           City clerk         1,511         1,512         1,333         179           City droney         3,901         4,166         3,239         9,364           Human Resources         5,948         8,199         7,194         996           Information technology         3,365         9,568         7,395         2,173           Fine         38,040         39,337         37,305         2,032           Public safety         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,686         6,479           Public works         27,750         29,945         23,686         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Capital outlay         25,219         25,755 </td <td>Developer fees and contributions</td> <td></td> <td></td> <td>494</td> <td>(92)</td>	Developer fees and contributions			494	(92)
EXPENDITURES:   Current:   General government	Other	2,206	3,553	5,088	1,535
Current:   General government   City council   549   582   380   202     City clerk   1,511   1,512   1,333   179     City attorney   3,901   4,166   3,239   9,277     City manager   16,334   17,693   8,329   9,364     Human Resources   5,948   8,190   7,194   996     Information technology   3,365   9,568   7,395   2,173     Finance and administrative services   13,890   14,182   12,493   1,689     Public safety   Fire   38,040   39,337   37,305   2,032     Public works   27,750   29,945   22,688   3,236     Public works   27,750   29,945   23,466   6,479     Community development   15,985   16,237   12,638   3,259     Housing   735   771   741   30     Culture and recreation   2001   731   5,960   25,289     Ubitrary services   25,219   25,755   23,155   2,600     Ubitrary services   8,564   9,052   7,888   1,164     Capital outlay   271   731   5,960   5,229     Debt service:   27,769   23,465   20,587   2,299     Pott service:   27,769   23,465   20,587   2,299	Total revenues	194,407	195,965	236,870	40,905
General government         549         582         380         202           City council         1,511         1,512         1,333         179           City clerk         1,511         1,512         1,333         179           City attorney         3,901         4,166         3,239         9,277           City manager         16,334         17,093         8,329         9,366           Information technology         9,365         9,568         7,395         2,173           Finance and administrative services         13,890         14,182         12,493         1,689           Public safety         38,040         39,337         37,305         2,032           Police         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Culture and recreation         25,219         25,755         23,155         2,600	EXPENDITURES:				
City council         549         582         380         202           City clerk         1,511         1,512         1,333         179           City attorney         3,901         4,166         3,239         927           City manager         16,334         17,693         8,329         9,364           Human Resources         5,948         8,190         7,194         996           Information technology         9,365         9,568         7,395         2,173           Finance and administrative services         13,890         14,182         12,493         1,689           Publics afety         7         59,24         52,688         3,236           Public works         27,750         29,945         25,688         3,236           Public works         27,750         29,945         25,688         3,236           Public works         27,750         29,945         23,666         6,479           Community development         15,985         16,237         12,638         3,599           Housing         73         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Librar	Current:				
City clerk         1,511         1,512         1,333         179           City attorney         3,901         4,166         3,239         927           City manager         16,334         17,693         8,229         9,364           Human Resources         5,948         8,190         7,194         996           Information technology         9,365         9,568         7,395         2,173           Finance and administrative services         13,890         14,182         12,493         1,689           Public safety         15         38,040         39,337         37,305         2,032           Police         52,775         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Culture and recreation         25,219         25,755         23,155         2,600           Culture and recreation         2,600         1,433         1,433	General government				
City attorney         3,901         4,166         3,239         9,274           City manager         16,334         17,693         8,329         9,364           Human Resources         5,948         8,190         7,194         996           Information technology         9,365         9,568         7,395         2,173           Finance and administrative services         13,890         14,182         12,493         1,689           Public safety         7,900         39,337         37,305         2,032           Public safety         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Library services         25,219         25,755         23,155         2,600           Library services         8,564         9,052         7,888         1,164           Capital outlay         27         73         1,433         1,433	City council	549	582	380	202
City manager         16,334         17,693         8,329         9,364           Human Resources         5,948         8,190         7,194         996           Information technology         9,365         9,568         7,395         2,173           Finance and administrative services         13,890         14,182         12,493         1,689           Public safety         83,040         39,337         37,305         2,032           Police         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Library services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt services         27         27         23         23,364         20,575         23,155         2,600           Library services         2,5219         23,645 <td>City clerk</td> <td>1,511</td> <td>1,512</td> <td>1,333</td> <td>179</td>	City clerk	1,511	1,512	1,333	179
Human Resources   5,948   8,190   7,194   996   Information technology   9,365   9,568   7,395   2,173   1,689   Public safety   Fire   38,040   39,337   37,305   2,032   Public works   27,750   29,945   23,466   6,479   Community development   15,985   16,237   12,638   3,599   Housing   735   771   741   300   Culture and recreation   Culture and recreation   Culture and recreation   25,219   25,755   23,155   2,600   2,022   2,022   2,023   2,03	City attorney	3,901	4,166	3,239	927
Information technology	City manager	16,334	17,693	8,329	9,364
Finance and administrative services         13,890         14,182         12,493         1,689           Public safety         83,040         39,337         37,305         2,032           Pice         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Community services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt service:         271         731         5,960         (5,229)           Pet service:         271         731         5,960         (5,229)           Debt service:         271         731         5,960         (5,229)           Principal         -         -         -         2,33,645         205,876         27,769           REVENUES OVER (UNDER)         28,842         37,680         30,994         6	Human Resources	5,948	8,190	7,194	996
Public safety   Fire   38,040   39,337   37,305   2,032   2,006   55,187   55,924   52,688   3,236   2,007	Information technology	9,365	9,568	7,395	2,173
Public safety   Fire   38,040   39,337   37,305   2,032   2,006   55,187   55,924   52,688   3,236   2,007	Finance and administrative services	13,890	14,182	12,493	1,689
Fire         38,040         39,337         37,305         2,032           Police         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,799           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Library services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt services         8,564         9,052         7,888         1,164           Capital outlay         2,5219         233,645         205,876         27,769           Revision Fragital outlay <td>Public safety</td> <td></td> <td></td> <td>·</td> <td>·</td>	Public safety			·	·
Police         55,187         55,924         52,688         3,236           Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Library services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt service:         271         731         5,960         27,769           REVENDER Obtaines         282,949         233,645         205,876         27,769           EXPENDITURES <td< td=""><td>•</td><td>38,040</td><td>39,337</td><td>37,305</td><td>2,032</td></td<>	•	38,040	39,337	37,305	2,032
Public works         27,750         29,945         23,466         6,479           Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Library services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt services         271         731         5,960         27,769           REVENDER services         28,249         233,645         205,876         27,769           Community services	Police	55,187		52,688	3,236
Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Community services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt service:         7         -         1,433         (1,433)           Interest and fiscal charges         -         -         239         (239)           Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER)           EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1           Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843) <td< td=""><td>Public works</td><td></td><td></td><td></td><td></td></td<>	Public works				
Community development         15,985         16,237         12,638         3,599           Housing         735         771         741         30           Culture and recreation         25,219         25,755         23,155         2,600           Community services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt service:         7         -         1,433         (1,433)           Interest and fiscal charges         -         -         239         (239)           Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER)           EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1           Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843) <td< td=""><td>Community development</td><td>·</td><td>•</td><td>•</td><td></td></td<>	Community development	·	•	•	
Housing Culture and recreation   Culture and recreation   Community services   25,219   25,755   23,155   2,600   Library services   8,564   9,052   7,888   1,164   Capital outlay   Capital o	•	15,985	16,237	12,638	3,599
Culture and recreation         Community services       25,219       25,755       23,155       2,600         Library services       8,564       9,052       7,888       1,164         Capital outlay       271       731       5,960       (5,229)         Debt service:       ************************************				741	30
Community services         25,219         25,755         23,155         2,600           Library services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt service:         Principal         -         -         1,433         (1,433)           Interest and fiscal charges         -         -         239         (239)           Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER)         223,249         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):         Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1           Proceeds from long-term debt         -         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         (51,096)         27,151         78,247           FUND BALANCES:         Expenining of year         238,654<	_				
Library services         8,564         9,052         7,888         1,164           Capital outlay         271         731         5,960         (5,229)           Debt service:         Principal         2         2         1,433         (1,433)           Interest and fiscal charges         2         2         2         239         (239)           Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER)           EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1           Proceeds from long-term debt         -         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         \$ (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654 <td< td=""><td></td><td>25.219</td><td>25.755</td><td>23.155</td><td>2.600</td></td<>		25.219	25.755	23.155	2.600
Capital outlay       271       731       5,960       (5,229)         Debt service:       Principal       -       -       1,433       (1,433)         Interest and fiscal charges       -       -       1,433       (1,433)         Interest and fiscal charges       -       -       239       (239)         Total expenditures       223,249       233,645       205,876       27,769         REVENUES OVER (UNDER)       EXPENDITURES       (28,842)       (37,680)       30,994       68,674         OTHER FINANCING SOURCES (USES):       Transfers in       1,770       4,670       8,837       4,167         Transfers out       (8,946)       (18,086)       (18,087)       (1)         Proceeds from long-term debt       -       -       -       5,407       5,407         Total other financing sources (uses)       (7,176)       (13,416)       (3,843)       9,573         Net change in fund balances       \$ (36,018)       (51,096)       27,151       78,247         FUND BALANCES:       Beginning of year       238,654	,				•
Debt service:           Principal         -         -         1,433         (1,433)           Interest and fiscal charges         -         -         239         (239)           Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER)         EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         \$ (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654         -         238,654	•		•		•
Principal         -         -         1,433         (1,433)           Interest and fiscal charges         -         -         -         239         (239)           Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER)           EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         -         5,407         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         (51,096)         27,151         78,247           FUND BALANCES:           Beginning of year         238,654				2,555	(-,,
Interest and fiscal charges		-	_	1.433	(1.433)
Total expenditures         223,249         233,645         205,876         27,769           REVENUES OVER (UNDER) EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):         Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         (51,096)         27,151         78,247           FUND BALANCES:           Beginning of year         238,654	- 1	-	-	•	
REVENUES OVER (UNDER)         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         \$ (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654		223 249	233 645		
EXPENDITURES         (28,842)         (37,680)         30,994         68,674           OTHER FINANCING SOURCES (USES):           Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654	•			203,870	21,103
OTHER FINANCING SOURCES (USES):         Transfers in       1,770       4,670       8,837       4,167         Transfers out       (8,946)       (18,086)       (18,087)       (1)         Proceeds from long-term debt       -       -       5,407       5,407         Total other financing sources (uses)       (7,176)       (13,416)       (3,843)       9,573         Net change in fund balances       \$ (36,018)       \$ (51,096)       27,151       \$ 78,247         FUND BALANCES:         Beginning of year       238,654		(20.042)	(27,600)	20.004	C0 C74
Transfers in         1,770         4,670         8,837         4,167           Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654		(28,842)	(37,080)	30,994	08,074
Transfers out         (8,946)         (18,086)         (18,087)         (1)           Proceeds from long-term debt         -         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         \$ (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654	OTHER FINANCING SOURCES (USES):				
Proceeds from long-term debt         -         -         5,407         5,407           Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654	Transfers in	1,770	4,670	8,837	4,167
Total other financing sources (uses)         (7,176)         (13,416)         (3,843)         9,573           Net change in fund balances         \$ (36,018)         \$ (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654	Transfers out	(8,946)	(18,086)	(18,087)	(1)
Net change in fund balances         \$ (36,018)         \$ (51,096)         27,151         \$ 78,247           FUND BALANCES:           Beginning of year         238,654	Proceeds from long-term debt		·	5,407	5,407
FUND BALANCES:  Beginning of year 238,654	Total other financing sources (uses)	(7,176)	(13,416)	(3,843)	9,573
Beginning of year 238,654	Net change in fund balances	\$ (36,018)	\$ (51,096)	27,151	\$ 78,247
Beginning of year 238,654	FUND BALANCES:				
				238.654	
Liiu oi yeai 203,003					
	Liiu oi yeai			203,003	:

### Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Shoreline Regional Park Community

For the year ended June 30, 2025

	Budget	ed Amounts	Actual	Variance with Final Budget Positive
	Original	Final	- Amounts	(Negative)
REVENUES:				
Property taxes	\$ 77,12	2 \$ 73,214	\$ 73,235	\$ 21
Use of money and property	4,61		8,997	1,574
Charges for services	5.	5 55	56	1
Other	4	5 45	77	32
Total revenues	81,83	80,737	82,365	1,628
EXPENDITURES:				
Current:				
General government				
City attorney	7	90	-	90
Finance and administrative services	27,28	27,322	27,028	294
Public safety				
Fire	19	3 209	97	112
Police	4	0 40	39	1
Public works	2,13	7 2,210	1,728	482
Community development				
Community development	72		429	321
Housing	2:	2 22	22	-
Culture and recreation				
Community services	5,69		5,042	758
Capital outlay	14	<u> </u>	64	121
Total expenditures	36,29	36,628	34,449	2,179
REVENUES OVER (UNDER)				
EXPENDITURES	45,53	9 44,109	47,916	3,807
OTHER FINANCING SOURCES (USES):				
Transfers in		-	5,579	5,579
Transfers out	(23,62	2) (33,586)	(33,204)	382
Total other financing sources (uses)	(23,62	(33,586)	(27,625)	5,961
Net change in fund balances	\$ 21,91	5 10,523	20,291	\$ 9,768
FUND BALANCES:				
Beginning of year			109,093	
End of year			\$ 129,384	

### Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Housing Fund

For the year ended June 30, 2025

	Budgeted	-	Actu		Variance with Final Budget Positive			
	 Original		Final	Amoui	nts	(Negative)		
REVENUES:								
Use of money and property	\$ 2,734	\$	2,734	\$	5,518	\$	2,784	
Intergovernmental	-		870		838		(32)	
Charges for services	-		-		49		49	
Developer fees and contributions	-		-		2,104		2,104	
Other	 150		225		225		-	
Total revenues	2,884		3,829		8,734		4,905	
EXPENDITURES:								
Current:								
Community development	42,674		71,556		2,528		69,028	
Total expenditures	42,674		71,556		2,528		69,028	
REVENUES OVER (UNDER)								
EXPENDITURES	(39,790)		(67,727)		6,206		73,933	
OTHER FINANCING SOURCES (USES):								
Transfers in	543		543		617		74	
Transfers out	(5)		(5)		(5)		-	
Total other financing sources (uses)	 538		538		612		74	
Net change in fund balances	\$ (39,252)	\$	(67,189)		6,818	\$	74,007	
FUND BALANCES:								
Beginning of year					185,936			
End of year				\$	192,754			

### City of Mountain View Statement of Net Position Proprietary Funds June 30, 2025

	Water	Wastewater	Solid Waste	Totals	Governmental Activities - Internal Service Funds
ASSETS					
Current Assets: Cash and investments Restricted cash and investments Receivables: Accounts Interest	\$ 44,717 1 7,629 442	\$ 41,284 - 5,851 478	\$ 18,074 - 4,177 119	\$ 104,075 1 17,657 1,039	\$ 47,155 1,102 - 321
Deposits and prepaid items	442	470	-	1,039	402
Total current assets	52.789	47.613	22,370	122,772	48.980
Noncurrent: Advances to other funds	26,257	32,905	654	59,816	40,900
Capital assets:  Nondepreciable capital assets  Depreciable capital assets  Accumulated depreciation	20,608 122,229 (80,027)	19,299 78,601	875 11,336 (7,726)	40,782 212,166 (138,185)	- 178 (178)
Net capital assets	62,810	47,468	4,485	114,763	
Total noncurrent assets	89,067	80,373	5,139	174,579	
Total assets	141,856	127,986	27,509	297,351	48,980
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflow - pension related	2,801	1,602	1,161	5,564	_
Total deferred outflows of resources	2,801	1,602	1,161	5,564	
LIABILITIES					
Current liabilities: Accounts payable and accrued liabilities Refundable deposits Compensated absences - current Accrued self-insurance costs - current Long-term debt - current portion	2,468 438 97 - 825	378 - 67 - 641	1,861 - 48 -	4,707 438 212 - 1,466	1,052 - 15 4,202
Total current liabilities	3,828	1,086	1,909	6,823	5,269
Noncurrent liabilities: Compensated absences Accrued self-insurance costs Net pension liability Net OPEB liability	750 - 10,888	464 - 6,021	312 - 4,629	1,526 - 21,538	97 8,833 -
Long-term debt	2,425	5,981	-	8,406	-
Total noncurrent liabilities	14,063	12,466	4,941	31,470	8,930
Total liabilities	17,891	13,552	6,850	38,293	14,199
DEFERRED INFLOWS OF RESOURCES Total deferred inflows of resources		_			
NET POSITION					
Net investment in capital assets Unrestricted	59,560 67,206	40,846 75,190	4,485 17,335	104,891 159,731	- 34,781
Total net position	\$ 126,766	\$ 116,036	\$ 21,820	\$ 264,622	\$ 34,781

### Statement of Revenues, Expenses and Changes in Net Position

**Proprietary Funds** 

For the year ended June 30, 2025

	Business-Type Activities									
		Water Wastewater Solid Waste Totals						Governmental Activities - Internal Service Funds		
OPERATING REVENUES:										
Charges for services Other	\$	45,564 2,011	\$	34,421 853	\$	16,690 184	\$	96,675 3,048	\$	15,832 2,934
Total operating revenues		47,575		35,274		16,874		99,723		18,766
OPERATING EXPENSES:										
Salaries and related expenses Insurance claims and premiums Cost of sales and services General and administrative		8,287 - 25,461 4,295		5,150 - 17,055 3,410		3,704 - 10,125 3,121		17,141 - 52,641 10,826		8,527 9,214 - 9,065
Depreciation		5,480		3,670		460		9,610		-
Total operating expenses		43,523		29,285		17,410		90,218		26,806
Operating income (loss)		4,052		5,989		(536)		9,505		(8,040)
NONOPERATING REVENUES (EXPENSES):										
Investment income Interest expense Loss on disposal of capital assets		2,305 (172) (175)		2,345 (231)		1,119 - -		5,769 (403) (175)		2,649 - -
Total nonoperating revenues (expenses)		1,958		2,114		1,119		5,191		2,649
Income before contributions and transfers		6,010		8,103		583		14,696		(5,391)
CONTRIBUTIONS AND TRANSFERS:										
Capital contributions - developer fees Capital contributions - others Transfers in Transfers out		63 276 922 (348)		45 383 1,099 (143)		- 1,004 (104)		108 659 3,025 (595)		5,089 (3,801)
Total contributions and transfers		913		1,384		900		3,197		1,288
Change in net position		6,923		9,487		1,483		17,893		(4,103)
NET POSITION:										
Beginning of year Restatements Beginning of year, as restated	\$	120,060 (217) 119,843	\$	106,668 (119) 106,549	\$	20,439 (102) 20,337		247,167 (438) 246,729		38,909 (25) 38,884
End of year	\$	126,766	\$	116,036	\$	21,820	\$	264,622	\$	34,781

# City of Mountain View Statement of Cash Flows Proprietary Funds For the year ended June 30, 2025 (Dollars in Thousands)

		В	usines	s-Type Activit	ties					
	,	Water	Wi	astewater	Solid	Waste	_	Totals		overnmental Activities - ernal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:				_						
Cash received from customers Cash received from Interfund charges Cash paid to suppliers for goods and services Cash paid to employees for services Claims paid Other receipts	\$	44,955 - (33,536) (7,997) - 2,011	\$	34,063 - (20,179) (4,988) - 853	\$	16,761 - (14,074) (3,639) - 184	\$	95,779 - (67,789) (16,624) - 3,048	\$	18,766 (8,307) (8,527) (7,973)
Net cash provided by (used in) operating activities		5,433		9,749		(768)		14,414		(6,041)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		·				•		·		, , ,
Transfers in Transfers out Advances paid to other funds		922 (348) 3,798		1,099 (143) (13,723)		1,004 (104) 57		3,025 (595) (9,868)		5,089 (3,801) -
Net cash provided by (used in)										
noncapital financing activities		4,372		(12,767)		957		(7,438)		1,288
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIV Principal paid on capital debt Interest paid Acquisition of capital assets Contributions from developers Contributions from others	ITIES:	(755) (172) (5,987) 63 276		(619) (231) (6,583) 45 383		- (1,628) - -		(1,374) (403) (14,198) 108 659		- - - -
Net cash provided by (used in)										
capital and related financing activities		(6,575)		(7,005)		(1,628)	_	(15,208)		-
CASH FLOWS FROM INVESTING ACTIVITIES:		2 225		2 200		4 404		5 505		2.506
Interest received		2,225		2,209		1,101		5,535		2,586
Net cash provided by (used in) investing activities  Net cash flows		2,225		2,209		1,101		5,535		2,586
		5,455		(7,814)		(338)		(2,697)		(2,167)
CASH AND INVESTMENTS - Beginning of year		39,263		49,098		18,412		106,773	_	50,424
CASH AND INVESTMENTS - End of year	\$	44,718	\$	41,284	\$	18,074	\$	104,076	\$	48,257
RECONCILIATION OF CASH AND CASH EQUIVALENTS:  Cash and investments  Restricted cash and investments		44,717 1		41,284		18,074		104,075 1		47,155 1,102
Total cash and cash equivalents	\$	44,718	\$	41,284	\$	18,074	\$	104,076	\$	48,257
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:										
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:	\$	4,052	\$	5,989	\$	(536)	\$	9,505	\$	(8,040)
Depreciation Changes in assets and liabilities:		5,480		3,670		460		9,610		-
Accounts receivable Deposits and prepaid items		(588)		(358) -		71		(875)		(12)
Accounts payable and accrued liabilities Refundable deposits Accrued compensated absences Accrued self-insurance costs		(3,780) (21) 57 -		286 - 17 -		(828) - (27) -		(4,322) (21) 47 -		770 - - 1,241
Deferred outflows of resources - OPEB items Deferred outflows of resources - pension items Deferred inflows of resources - pension items Net pension liability Net OPEB liability		104 866 (76) (557) (104)		97 521 (37) (339) (97)		137 357 (34) (231) (137)		338 1,744 (147) (1,127) (338)		- - -
	<u>.</u>	<u> </u>	<u> </u>		<u> </u>		<del>_</del>		<del>_</del>	/C 0/11
Net cash provided by (used in) operating activities	\$	5,433	\$	9,749	\$	(768)	\$	14,414	\$	(6,041)

# City of Mountain View Statement of Fiduciary Net Position Fiduciary Funds June 30, 2025 (Dollars in Thousands)

	stodial unds
ASSETS	
Cash and investments	\$ 50
Restricted cash and investments	 400
Total assets	 450
LIABILITIES	
Total liabilities	 
NET POSITION	
Restricted for:	
Individuals, organizations, and other governments	 450
Total Net Position	\$ 450

# City of Mountain View Statement of Changes in Fiduciary Net Position Fiduciary Funds For the year ended June 30, 2025 (Dollars in Thousands)

	stodial unds
ADDITIONS:	
Fees and others collected	\$ 475
Total additions	 475
DEDUCTIONS:	
Distribution to others	 518
Total deductions	 518
Change in net position	(43)
NET POSITION:	
Beginning of year	670
Restatements	(177)
Beginning of year, as restated	 493
End of year	\$ 450

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## NOTES TO BASIC FINANCIAL STATEMENTS

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#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Mountain View (City) was incorporated in 1902 and is a charter city, having had its charter granted by the State of California in 1952. The City operates under the Council-Manager form of government and provides the following services: public safety (police, fire, and paramedic), public works, utilities (water, wastewater, and solid waste), community development, cultural and recreation services and administration and support services.

#### A. Reporting Entity

The accompanying basic financial statements present the financial activities of the City, which is the primary government presented, along with the financial activities of its component units, which are entities for which the City is financially accountable. Although they are separate legal entities, blended component units are in substance part of the City's operations and are reported as an integral part of the City's financial statements. The City's component units, which are described below, are all blended.

The Mountain View Shoreline Regional Park Community (Shoreline Community) - is a separate government entity created for the purpose of developing approximately 1,550 acres of bayfront lands. The Shoreline Community's governing board is the same as the City and the City's management has operational responsibility for the Shoreline Community. Its financial activities have been blended in the accompanying financial statements in the Shoreline Regional Park Community Special Revenue Fund and the nonmajor debt service funds. Separate financial statements for the Shoreline Community are also included as a component of the City's Annual Comprehensive Financial Report.

The City of Mountain View Capital Improvements Financing Authority (Financing Authority) - is a separate government entity whose purpose is to assist with the financing or refinancing of certain public capital improvements within the City. The Financing Authority's governing board is the same as the City, the Financing Authority provides services solely to the City, and a financial benefit/burden relationship exists between the City and the Financing Authority. Its financial activities have been blended in the accompanying financial statements in the nonmajor debt service funds. Separate financial statements for the Financing Authority are not required and therefore, not issued.

#### B. Basis of Presentation

The City's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities. These standards require that the financial statements described below be presented.

#### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the primary government (the City and its component units). These statements include the financial activities of the overall City government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation (Continued)

Government-Wide Financial Statements (Continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that arise from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program, and (c) grants and contributions of capital assets or resources that are restricted for capital purposes. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements**

The fund financial statements provide information about the City's funds, including fiduciary funds and blended component units. Separate statements for each fund category - governmental, proprietary, and fiduciary - are presented. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each of which is displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as contributions and investment income, result from nonexchange transactions or ancillary activities.

#### C. Major Funds

Major funds are defined as funds that have either assets combined with deferred outflow of resources, liabilities combined with deferred inflow of resources, revenues or expenditures/expenses equal to 10.0 percent of their fund-type total and 5.0 percent of the grand total of governmental and enterprise funds. Major governmental and business-type funds are identified and presented separately in the fund financial statements. All other funds, called nonmajor funds, are combined and reported in a single column, regardless of their fund-type. The General Fund is always a major fund, and the City may select other funds it believes should be presented as major funds.

The City reports major governmental funds in the basic financial statements as follows:

<u>General Fund</u> - This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

<u>Shoreline Regional Park Community Fund (Special Revenue)</u> - This fund receives property tax revenues on properties within the Shoreline Community. The fund accounts for the revenues and expenditures of the Shoreline Community.

<u>Housing Fund (Special Revenue)</u> - This fund accounts for fees paid by developers to provide for increasing and improving the supply of extremely low, very low, low, and moderate income housing (affordable housing).

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Major Funds (Continued)

<u>General Capital Projects Fund (Capital Projects)</u> - This fund accounts for all capital improvement projects activities.

<u>Park Land Dedication Capital Projects Fund (Capital Projects)</u> - This fund accounts for revenues derived from fees on residential subdivisions used for park and recreation projects.

The City reports all of its enterprise funds as major funds in the accompanying financial statements:

<u>Water Fund</u> – This fund accounts for the revenues and expenses related to the operation, maintenance and capital outlay required to supply, distribute and meter water. The City has agreements with the San Francisco Public Utilities Commission and the Santa Clara Valley Water District for the supply of wholesale water.

<u>Wastewater Fund</u> – This fund accounts for the revenues and expenses related to the operation, maintenance and capital outlay required to provide wastewater services. The City has an agreement with the City of Palo Alto to purchase treatment capacity at the Palo Alto Regional Water Quality Control Plant (Treatment Plant).

<u>Solid Waste Fund</u> – This fund accounts for the revenues and expenses related to disposal services, recycling operations, other solid waste operations, capital outlay and certain costs related to maintenance of the closed landfill sites. Collection operations are provided by an outside private contractor. The City has an agreement with the City of Sunnyvale for disposal transfer capacity at the Sunnyvale Materials and Recovery Transfer (SMaRT®) Station.

The City also reports the following fund types:

<u>Internal Service funds</u> – These funds account for equipment maintenance and replacement, workers' compensation insurance, unemployment self-insurance, liability self-insurance, retirees' health plan, and employee benefits plan, all of which are provided to other funds on a cost-reimbursement basis.

<u>Custodial funds</u> – These funds are fiduciary funds used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private purpose trust funds. These include custodial balances and activities of the labor unions and Center for Performing Arts. The financial activities of these funds are excluded from the government-wide financial statements, but are presented in separate fiduciary fund financial statements.

#### D. Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Basis of Accounting (Continued)

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues, except sales taxes, reported in the governmental funds to be available if the revenues are collected within sixty days after fiscal year end. A ninety-day availability period is used for sales taxes in order to include the State of California (State) final distribution of sales taxes revenue for the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, landfill containment costs and compensated absences, which are recognized as expenditures to the extent they have matured and are due and payable at year end. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt issuance and leases financing are reported as other financing sources.

Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements and donations. On the accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Those revenues susceptible to accrual are property taxes, sales taxes, certain intergovernmental revenues, transient occupancy taxes, utility user taxes, earned grant entitlements, special assessments due within the current fiscal year and investment revenue. All other revenue items are considered to be measurable and available only when cash is received.

Grant revenues are recognized in the fiscal year in which all eligibility requirements are met. Under the terms of grant agreements, the City may fund certain programs with a combination of cost -reimbursement grants, categorical block grants and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. The City's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

Certain indirect costs are included in program expenses reported for individual functions and activities.

As a general rule, the effect of interfund activity has been eliminated in the preparation of the government-wide financial statements. Exceptions to this general rule are charges between the government's business-type activities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods or services, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources and taxes are reported as general revenues rather than as program revenues.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Basis of Accounting (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### E. Inventory

Inventories are valued at cost (first in, first out). Inventories of the General Fund consist of expendable supplies held for consumption. The cost is recorded as expenditures at the time individual inventory items are consumed. Inventories of the Shoreline Golf Links Nonmajor Special Revenue Fund consist of merchandise held for resale to consumers. The cost is recorded as expenditures at the time individual inventory items are sold. Inventories of supplies are reported at cost, whereas inventories held for resale are reported at lower of cost or market.

#### F. Prepaids

Certain payments to vendors for services applicable to future accounting periods are recorded as prepaids in both the government-wide financial and fund financial statements. The City follows consumption method of recognizing revenue and as such prepaid amounts are expensed during the periods benefited.

#### G. Property Taxes

The County of Santa Clara (County) assesses properties and it bills, collects, and distributes property taxes to the City. The County remits to the City the entire amount levied and handles all delinquencies, retaining interest and penalties. Secured and unsecured property taxes are levied on July 1 for the fiscal year.

Secured property tax becomes a lien on January 1 and is due in two installments, on November 1 and February 1. It becomes delinquent after December 10 and April 10, respectively. Unsecured property tax bills are distributed in July and are due upon receipt, and become delinquent after August 31. Collection of delinquent accounts is the responsibility of the County, which retains all penalties.

The term "unsecured" refers to taxes on personal property other than real estate, land and buildings and are secured by liens on the property owner. Property tax revenues are recognized by the City in the fiscal year they are levied, provided they become available as defined above.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Compensated Absences

Compensated absences, representing earned but unused vacation, sick leave pay and related costs, are reported in the Statement of Net Position. The City implemented GASB Statement No. 101, Compensated Absences during fiscal year 2024-25. Liabilities for leave are assumed to be accrued using the first in, first out method, meaning the leave that was earned previously is used or paid or settled first. The City has recorded a liability only when it is more likely than not that the leave will be taken or paid for. All compensated absences and related costs are accrued when incurred in the government-wide and proprietary fund financial statements. The City uses the vesting method for the calculation of compensated absences.

#### I. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position and Balance Sheets report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position and Balance Sheets report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### J. Pension and Other Postemployment Benefits (OPEB) Items

For purposes of measuring the net pension liability and net OPEB liability, deferred outflows/inflows of resources related to pension and OPEB, pension and OPEB expenses, information about the fiduciary net position of the City's Pension and OPEB plans, and additions to/deductions from the plans' fiduciary net positions have been determined on the same basis as they are reported by the California Public Employees' Retirement System (CalPERS) and the California Employer's Retiree Benefit Trust (CERBT) Fund Program, respectively. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. CalPERS plan member contributions are recognized in the period in which the contributions are due. Investments are reported at fair value. The governmental activities' share of net pension liability and net OPEB liability are typically liquidated by the General Fund.

#### K. Effects of New GASB Pronouncements

The City adopted new accounting standards in order to conform to the following Governmental Accounting Standards Board Statements in Fiscal Year 2024-25:

1. In June 2022, the GASB issued Statement No. 101, Compensated Absences. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Implementation of these requirements has significant impact on the City's Sick leave balance. The City restated its beginning fund balances in accordance with GASB 100-Accounting Changes and Error Corrections as part of implementing this standard. See disclosure in Note 15.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### K. Effects of New GASB Pronouncements (Continued)

In December 2024, the GASB issued Statement No. 102, Certain Risk Disclosures. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. Implementation of these requirements did not have a significant impact on the City's financial statements for the fiscal year ended June 30, 2025.

The City is currently analyzing its accounting practices to identify the potential impact on the financial statements for the GASB statements as follows:

- In April 2025, the GASB issued Statement No. 103, Financial Reporting Model Improvements. The
  objective of this Statement is to improve key components of the financial reporting model to enhance
  its effectiveness in providing information that is essential for decision making and assessing a
  government's accountability. The requirements of this statement are going to be effective for the City's
  fiscal year ending June 30, 2026.
- 2. In September 2025, the GASB issued Statement No. 104, Disclosure of Certain Capital Assets The primary objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, Leases, and intangible right-to-use assets recognized in accordance with Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, should be disclosed separately by major class of underlying asset in the capital as-sets note disclosures. Subscription assets recognized in accordance with Statement No. 96, Subscription-Based Information Technology Arrangements, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. The requirements of this statement are going to be effective for the City's fiscal year ending June 30, 2026.

#### L. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING

#### A. Budgets and Budgetary Accounting

The City adopts an annual budget before July 1 for the ensuing fiscal year for the General Fund and all Special Revenue Funds except for the Deferred Assessments Fund.

No annual budgets are adopted for the Debt Service Funds. Repayment of the debt is authorized by the adoption of the indenture provisions for the life of the debt.

The Storm Drain Construction and Park Land Dedication Capital Projects Funds are budgeted annually. All other Capital Projects Funds are budgeted on a project basis. Such budgets are based on a project time frame, rather than a fiscal year operating time frame, whereby unused appropriations continue until project completion.

Budget appropriations become effective on each July 1. The City Council may amend the budget during the fiscal year. The legal level of budgetary control has been established at the fund and department level, meaning that total appropriations for each fund and department may not be exceeded without City Council authorization. Appropriations lapse at the end of the fiscal year to the extent they have not been expended or encumbered.

All Governmental Fund Type annual budgets are presented on a basis consistent with the basic financial statements prepared in accordance with GAAP.

Budgeted revenue amounts represent the original budget modified by adjustments authorized during the fiscal year. Budgeted expenditure amounts represent original appropriations adjusted for supplemental appropriations during the fiscal year and reappropriated amounts for encumbrances, grants, and donations outstanding at the end of each prior fiscal year.

The City Council must approve appropriation increases to departmental budgets; however, management may transfer Council-approved budgeted amounts within fund and departmental expenditure classifications. Judgments, settlements and certain accrual entries are not subject to budgetary control and expenditures exceeding budget due to these items do not constitute a violation of budget policy or control. Supplemental appropriations were approved during the course of the fiscal year as needed.

#### B. Encumbrance Accounting

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of formal budgetary integration. Encumbrances outstanding at fiscal year-end are automatically reappropriated for inclusion in the following fiscal year's budget.

#### NOTE 3 CASH AND INVESTMENTS

The City pools cash from all sources and all funds, except restricted cash and investments, so the pool of funds can be invested consistent with goals for safety and liquidity, while maximizing yield. Cash is pooled so individual funds can make expenditures at any time.

#### A. Policies

For custodial credit risk, California law requires banks and savings and loan institutions to pledge government securities with a fair value of 110.0 percent of the City's cash on deposit, or first trust deed mortgage notes with a fair value of 150.0 percent of the deposit, as collateral for these deposits. Under California law, this collateral is held in a separate investment pool by another institution in the City's name and places the City ahead of general creditors of the institution.

The City invests in individual investments and in investment pools. Individual investments are evidenced by specific identifiable securities instruments, or by an electronic entry registering the owner in the records of the institution issuing the security, called the book entry system. In order to increase security, the City employs the trust department of a bank as the custodian of certain City managed investments, regardless of their form.

The City's investments are carried at fair value. The carrying value of these investments are periodically adjusted to reflect their fair value at each fiscal year end and the effects of these adjustments are included as income or expense for that fiscal year.

Investment income is allocated among funds on the basis of average daily cash and investment balances in each fund, unless there are specific legal or contractual requirements to do otherwise.

Cash and investments with an original maturity of three months or less are considered to be cash equivalents in the proprietary fund statements of cash flows because these assets are highly liquid and are expended to liquidate liabilities arising during the fiscal year.

#### B. Classification

Cash and investments are classified in the financial statements based on whether or not their use is restricted under the terms of debt instruments. Investments are carried at fair value as of June 30, 2025. Cash and investments are as follows (dollars in thousands):

	G	Governmental		Business-Type		Fiduciary		
		Activities		Activities		Funds		Total
Cash and investments	\$	959,732	\$	104,075	\$	50	\$	1,063,857
Restricted cash and investments		75,044		1		400		75,445
Total cash and investments	\$	1,034,776	\$	104,076	\$	450	\$	1,139,302

Cash and investments as of June 30, 2025, consist of the following (dollars in thousands):

Cash on hand	\$ 14
Deposits with financial institutions	4,162
Investments	1,135,126
Total cash and investments	\$ 1,139,302

#### C. Investments Authorized by the California Government Code and the City's Investment Policy

The California Government Code and the City's Investment Policy authorize the investment types in the following table, provided the credit ratings of the issuers are acceptable to the City; and approved percentages and maximum maturities are not exceeded. The table also identifies certain provisions of the California Government Code, or the City's Investment Policy where the City's Investment Policy is more restrictive, that addresses interest rate risk, credit risk and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's Investment Policy.

#### C. Investments Authorized by the California Government Code and the City's Investment Policy (Continued)

The City's Investment Policy and the California Government Code allow the City to invest in the following:

			Maximum
		Maximum	Investment
	Maximum	Percentage of	in One
Authorized Investment Type	Maturity	Portfolio	Issuer
U.S. Treasury Obligations	5 years	(A)	No limit
U.S. Agency Securities	5 years	50%	25%
U.S. Agency Mortgage-backed Securities	5 years	20%	25%
Callable Securities (Treasuries, Agencies, Corp. Notes)	5 years	10%	5%
Commercial Paper	180 days	15%	5%
Banker's Acceptances	180 days	20%	5%
Medium-term Notes Issued by U.S. Corporations	5 years	15%	5%
Mutual Funds Invested in U.S Government Securities	N/A	10%	5%
Certificates of Deposit:			
FDIC Insured Time Deposits	2 years	10%	5%
Collateralized Time Deposits	2 years	10%	5%
Negotiable Time Deposits	2 years	10%	5%
Municipal Bonds Issued by the City or any of its			
Component Units	(B)	(B)	(B)
Local Agency Investment Fund (LAIF)	N/A	20%	N/A
Joint Power Authority (JPA) Investment Pools	N/A	10%	N/A
Supranational Securities	5 years	10%	5%

<sup>(</sup>A) The policy requires a minimum of 25 percent of the total portfolio to be invested in U.S. Treasury Obligations. The policy does not specify a maximum for this type of investment.

#### D. Investments Authorized by Debt Agreements

The City must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged as reserves to be used if the City fails to meet its obligations under these debt issues. The investment of debt proceeds held by bond trustee is governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's Investment Policy. These debt agreements do not address interest rate, credit, and concentration of credit risks.

<sup>(</sup>B) The policy allows only municipal bonds issued by the City of Mountain View or its component units at limits and maturities as approved by the City Council.

#### D. Investments Authorized by Debt Agreements (Continued)

The investment types that are authorized for investments held by bond trustee are as follows:

	Maximum
Authorized Investment Type	Maturity
U.S. Treasury Obligations	No Limit
U.S. Agency Securities	No Limit
Deposit Accounts, Federal Funds and Banker's	
Acceptances	180 days
FDIC Insured Certificates of Deposit	No Limit
Commercial Paper	180 days
Money Market Mutual Funds	No Limit
State and Local Agency Bonds	No Limit
Insurer Approved Investment Contracts	No Limit
Insurer Approved Other Forms of Investments Including	
Repurchase Agreements	No Limit
Local Agency Investment Fund (LAIF)	No Limit
Joint Power Authority (JPA) Investment Pools	No Limit
Certificate of deposit	2 years

#### E. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. The City monitors the interest rate risk inherent in its portfolio by measuring the modified duration (modified duration is a measure of a fixed income's cash flows using present values, weighted for cash flows as a percentage of the investments' full price) of its portfolio. The City monitors interest rate risk inherent in investments held by the trustee by using specific identification.

#### E. Interest Rate Risk (Continued)

The City's interest rate risk by investment type and fair value is as follows (dollars in thousands):

Investment Type	ı	Fair Value Amount	Modified Duration (in years)
Held by the City:			
LAIF	\$	75,349	N/A
U.S. Treasury Obligations		605,027	2.55
U.S. Agency Securities		156,671	2.06
Corporate Notes		124,573	2.71
Supranational Securities		84,851	2.54
Municipal Bonds - Shoreline Regional Park Community 2018			
Revenue Bonds		2,377	3.48
Money Market Mutual Funds		13,805	N/A
Held by Bond Trustee:			
Money Market Mutual Funds		72,473	N/A
Total Investments	\$	1,135,126	

Through the City's Investments Policy, the City manages its exposure to fair value losses arising from increasing interest rates by limiting the modified duration of its investment portfolio to within 15.0 percent of the modified duration of a benchmark portfolio as defined in the Investment Policy. As of June 30, 2025, the allowed modified duration ranged from 1.67 to 2.27 years and the actual is within this range.

Investments in municipal bonds shown above represent the City's investment in the Shoreline Regional Park Community 2018 Revenue Bonds. The balance as of June 30, 2025, is stated at amortized cost, which approximates fair value.

The City is a participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State. The City reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance available for withdrawal is based on the accounting records maintained by the State, which are recorded on an amortized cost basis. LAIF is part of the State's Pooled Money Investment Account (PMIA). The total balance of the PMIA is approximately \$178.1 billion as of June 30, 2025. Of that amount, 97.04 percent was invested in nonderivative financial products and 2.96 percent in structured notes and asset backed securities. As of June 30, 2025, LAIF had an average maturity of 248 days.

Mutual Money Market Funds investments are available for withdrawal on demand and as of June 30, 2025, have an average maturity of less than 60 days.

#### NOTE 3 CASH AND INVESTMENTS (Continued)

#### F. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's Investment Policy is to apply the prudent investor's standard in managing the overall portfolio. The standard states that investments shall not be made for speculation but shall be made with judgment and care, which investors of prudence, discretion and intelligence exercise considering the safety of principal, liquidity, and return on investment in this priority order. As of June 30, 2025, the City's investment in money market mutual funds, and supranational securities are rated AAA by Standard & Poor's. U.S. agency securities are rated AA by Standard & Poor's. The medium-term notes are rated between A and AA by Standard & Poor's. The U.S. Treasury obligations are exempt from credit rating disclosure. The Municipal Bonds - Shoreline Regional Park Community 2018 Revenue Bonds are rated A+ by Standard & Poor's. The Local Agency Investment Fund was not rated as of June 30, 2025.

#### G. Concentration of Credit Risk

The City's Investment Policy regarding the amount that can be invested in any one issuer is stipulated by the California Government Code. However, the City is required to disclose investments that represent a concentration of 5.0 percent or more of investments in any one issuer other than U.S. Treasury obligations, money market mutual funds and external investment pools. As of June 30, 2025, those investments held by the City consisted of the following (dollars in thousands):

lssuer	Investment Type	Amount		
Federal Home Loan Bank	Federal Agency Securities	\$ 97,787		

#### H. Fair Value Hierarchy

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. As of June 30, 2025, All of the City's investments are measured using level 2 inputs, except for investments in LAIF and money market mutual funds, which are not subject to the fair value hierarchy. Investments measured using level 2 inputs are valued using prices determined by the use of matrix pricing techniques maintained by the pricing vendors for these investments. Matrix pricing is used to value investments based on the investments' relationship to benchmark quoted prices.

#### NOTE 4 LOANS AND NOTES RECEIVABLE

As of June 30, 2025, the City's loans and notes receivable are as follows (dollars in thousands):

Bill Wilson Center	\$ 133
CDBG Rehabilitation	95
Central Park Apartments	1,816
East Evelyn Affordable Housing	21,700
901 E El Camino Real	7,985
950 W El Camino Real (PAH)	22,773
El Camino West Affordable Studios	3,452
Employee homebuyer Program	2,033
Franklin Street Family Apartments	12,547
Ginzton Terrace	666
HomeSafe	100
1100 La Avenida	14,737
Mid-Peninsula Support network	55
Montecito LP	12,782
MV Lot 12 Housing Partners	1,049
North Shoreline Housing	8,158
Palo Alto Housing	8,000
Project Match	132
Rengstorff Affordable Housing	8,166
San Antonio Place LP	5,465
San Veron Park	187
Sierra Vista Apartments Affordance Housing	238
SR Fountains LP	1,041
Stoney Pine Charities	124
Tyrella Gardens	1,587
Total	\$ 135,021

The City engages in programs designed to encourage construction or improvement of housing for persons with extremely low to moderate income or other such projects. Under these programs, grants or loans are provided under favorable terms to homeowners or developers who agree to spend these funds in accordance with the City's terms. The City does not expect to collect these loans in the near term, and most of the loan terms are deferred to the future. Any proceeds collected are restricted by grant requirements and thus these balances have been offset by a restriction of fund balance in the fund financial statements. Due to the nature of the repayment structures of the City's housing loans, the City is not accruing interest on these loans. Interest revenue is recognized upon receipt.

These loan programs are funded by Community Development Block Grants (CDBG) funds, Home Investment Partnership Act (HOME) grant funds, Housing Fund, General Fund, and former Mountain View Revitalization Authority (Authority). With the dissolution of the Authority effective January 31, 2012, the City became the Housing Successor Agency. The balances of the loans were transferred to the Housing Successor Special Revenue Fund (Housing Successor) of the City.

#### NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)

#### A. Bill Wilson Center

On December 5, 2008, the City loaned \$133,000 to The Bill Wilson Center, a nonprofit corporation, for the acquisition and operation of a youth and counseling services shelter. The loan was funded by CDBG funds and is due in 30 years and has a term of 3.0 percent simple interest. As of June 30, 2025, the amount of the loan outstanding is \$133,000.

#### B. CDBG Rehabilitation

The City administers a housing rehabilitation loan program initially funded with CDBG funds. Under this program, individuals with incomes below a stated level are eligible to receive low-interest loans for rehabilitation work on their home. These loans are secured by deeds of trust, which may be subordinated with the prior written consent of the City. The loan repayments may be amortized over the life of the loans, deferred to maturity or combination of both. There are three such loans outstanding totaling \$95,000 as of June 30, 2025.

#### C. Central Park Apartments

On July 1, 1998, the City and Housing Successor funds loaned \$2.2 million to the Coalition for the acquisition and rehabilitation of a 149-unit apartment complex known as Central Park Apartments at 90 Sierra Vista Avenue to be used to provide housing for very-low- to low income seniors. The entire project was initially funded by three loans: \$388,000 from Housing set aside funds to be repaid over nine years, commencing in Fiscal Year 1998-99 and bearing 3.0 percent annual interest; \$1.2 million of CDBG funds to be repaid over 36 years commencing in Fiscal Year 2012-13 and bearing 3.0 percent annual interest; and \$612,000 from HOME grant funds to be repaid over 21 years commencing in Fiscal Year 2004-05 and bearing 3.0 percent annual interest.

On August 19, 2004, the City loaned \$498,000 to the Coalition for the rehabilitation of the Central Park Apartments. The loan was funded by CDBG funds to be repaid over 16 years commencing in Fiscal Year 2017-18 and bearing 1.2 percent annual interest. This CDBG loan was fully paid off during Fiscal Year 2025.

On April 17, 2006, the City approved a \$748,000 loan to the Coalition for the construction of the New Central Park Apartments. The loan was funded by CDBG funds with zero percent interest and repayment is deferred until January 1, 2054, or upon the repayment of the \$1.3 million HOME loans described below.

On June 1, 2007, the City approved a loan of \$1.3 million to fund the development cost of 104 apartments. The loan was funded by HOME grant funds with zero percent interest and repayment is deferred until the later of January 1, 2041, or upon repayment of the \$851,000 Housing Successor's loan. The HOME loan was fully paid off during Fiscal Year 2024.

On July 24, 2007, the City approved a \$405,000 loan to the Coalition for the development of the New Central Park Apartments. The loan was funded by CDBG funds with zero percent interest and final payment is deferred until July 1, 2063. As of June 30, 2025, the amount of this CDBG loan is \$367,000.

#### **NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)**

#### C. Central Park Apartments (Continued)

On April 23, 2013, the City approved an additional loan of \$275,000 from CDBG funds to the Coalition. The loan was used to upgrade the utilities and install energy-efficient hot water heaters in the original 149-unit apartment complex. The loan bears annual interest at 1.5 percent, with repayment deferred until calendar year 2034 or upon repayment of the \$498,000 CDBG loan.

As of June 30, 2025, the total outstanding balance of all loans related to Central Park apartments is \$1.8 million.

#### D. East Evelyn Affordable Housing

On May 31, 2016, the City entered into a loan agreement with Evelyn Avenue Family Apartments, LP for an affordable housing development at 779 East Evelyn Avenue. The total loan amount is \$21.7 million and was funded by Housing funds. The loan has a 55-year term with 3.0 percent simple interest rate. As of June 30, 2025, the amount of the loan outstanding is \$21.7 million.

#### E. 901 E El Camino Real

In January 2021, the City Council voted to work with the County of Santa Clara to facilitate the acquisition and rehabilitation of the Crestview Hotel, located at 901 East El Camino Real, to meet various housing needs. Since then, the City Council has approved to loan up to \$9.1 million to Jamboree Housing Corporation for this affordable housing project. This loan is to be funded by HOME grant funds, CDBG grants funds, Housing funds, and federal grants for the amounts of \$3.6 million, \$3.8 million, \$878,000, and \$750,000, respectively. The term of the loan is 3.0 percent interest for 55 years. As of June 30, 2025, the amount of the loan outstanding is \$8.0 million.

#### F. 950 W El Camino Real (PAH)

On June 1, 2020, the City entered into a loan agreement with 950 El Camino Real, L.P. (950 ECR) for an affordable housing development at 950 West El Camino Real. The total loan amount is \$22.8 million and was funded by Housing funds. The loan has a 55-year term with 3.0 percent simple interest rate.

During the year ended June 30, 2020, 950 ECR entered into a loan agreement with a third party. The City's loan is subordinate to the third-party loan. 950 ECR, the third party, and the City entered into a subordination agreement in which the City is required to holdback loan proceed of \$4.7 million and deposit into a segregated bank account. During Fiscal Year 2022-23, the holdback loans proceed was disbursed to 950 ECR. As of June 30, 2025, the amount of the loan outstanding is \$22.8 million.

#### G. El Camino West Affordable Studios

On January 22, 2013, the City approved an agreement to loan up to \$3.5 million to First Community Housing to acquire 0.48 acre of property located at 1581-1585 El Camino Real West. The loan was funded by HOME grant funds and Housing funds for the amounts of \$920,000 and \$2.5 million, respectively. The term of the loan is 3.0 percent interest for 55 years. As of June 30, 2025, the amount of the loan outstanding is \$3.5 million.

#### NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)

#### H. Employee Homebuyer Program

The City has an Employee Homebuyer Program to provide home buying and relocation assistance to eligible City employees. The program was funded by General Fund and the notes have terms of thirty years and interest based on applicable federal rate. Payment is deducted from the employee's biweekly paycheck. As of June 30, 2025, there is one employee loan and the outstanding balance is \$2.0 million.

#### I. Franklin Street Family Apartments

On April 18, 2011, the City approved an agreement to loan up to \$1.3 million to ROEM Development Corporation (ROEM) to acquire a long-term ground lease of property known as 135 Franklin Street. The loan was funded by CDBG funds at 4.0 percent interest and a term of 55 years.

On April 18, 2011, the City approved an agreement to loan up to \$10.6 million to ROEM for the development of an affordable family rental housing development to be located at the property mentioned above. The loan was funded by Housing Successor funds with 4.0 percent interest and a term of 55 years.

On April 18, 2011, the City approved an agreement to loan up to \$646,000 from the Housing fund to ROEM for the same project mentioned above. The loan was funded with 4.0 percent interest and a term of 55 years.

On November 1, 2011, the full loan was assigned to Franklin Street Family Apartments. As of June 30, 2025, the total outstanding balance of all loans related to Franklin Street Family Apartments is \$12.5 million.

#### J. Ginzton Terrace

On December 11, 1991, the City loaned \$380,000 to the Mid-Peninsula Housing Coalition (Coalition) for predevelopment and land acquisition costs related to the development of a 107- unit affordable senior housing complex located at 375 Oaktree Drive. On May 1, 1993, the City amended the loan agreement and loaned the Coalition an additional \$215,000 for the purpose of paying park and recreation fees required prior to occupancy of the land. On February 12, 1996, excess funds not used were returned to the City in the amount of \$78,000. The loan balance of \$517,000 was funded by CDBG funds.

On May 21, 2013, the City approved another modification to extend the loan term to May 31, 2038, reducing the annual simple interest rate from 6.0 percent to 3.0 percent effective June 1, 2013, and restructured the repayment to be based on 50.0 percent of the residual receipts. The loan balance and accrued interest will become payable on May 31, 2038.

On April 21, 2015, the City awarded \$340,000 in CDBG funds and \$185,000 in HOME funds for rehabilitation activities. The CDBG and HOME loans are to be repaid by January 31, 2066 and January 31, 2071, respectively, with zero percent interest.

As of June 30, 2025, the total outstanding amount of all loans related to Ginzton Terrace is \$666,000.

#### NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)

#### K. HomeSafe

On February 21, 2001, the City loaned \$100,000 to the HomeSafe Santa Clara L.P. for the construction of a 25-unit apartment complex at 611 El Camino Real, Santa Clara, to provide affordable housing for women and children who are victims of domestic violence. The loan was funded by \$100,000 of HOME grant funds. The loan bears simple interest at 3.0 percent, but repayment of interest and principal is deferred for 55 years unless during the term of the loan, the apartments no longer meet the affordability test for very low to low-income victims of domestic violence, or if the property is sold or transferred. The loan is collateralized by a first deed of trust. As of June 30, 2025, the amount of the loan outstanding is \$100,000.

#### L. 1100 La Avenida

On December 8, 2020, the City Council approved a prefunding of \$1.3 million from Housing funds for use in predevelopment activities related to affordable housing developments at 1188 Armand Drive. The City entered into an affordable housing loan agreement, effective as of December 1, 2022, with Avenida Armand, L.P. to provide construction/permanent loan to the developer in the amount of \$15.0 million. The term of the loan is 3.0 percent interest for 55 years. As of June 30, 2025, the amount of the loan outstanding is \$14.7 million.

#### M. Mid-Peninsula Support Network

On December 23, 1980, the City loaned \$55,000 to Mid-Peninsula Support Network for the acquisition and rehabilitation of a residential structure for the purpose of providing temporary shelter for battered parents and their children. The loan was funded by CDBG funds and becomes payable upon demand by the City upon failure to comply with the terms of the loan agreement. The loan carries a 12.0 percent annual interest rate and shall accrue beginning 30 days following the date of demand. The loan is collateralized by a first deed of trust. As of June 30, 2025, the amount of the loan outstanding is \$55,000.

#### N. Montecito L.P.

On June 22, 2021, the City Council approved a prefunding of \$1.3 million from Housing funds for use in predevelopment activities related to affordable housing developments at 1265 Montecito Ave. The City executed a predevelopment loan agreement on July 1, 2022 with Montecito, L.P. The term of the loan is no interest and matures on the earlier of i) December 31, 2025, and ii) the date of closing for any construction/permanent loan provided by the City. During the Fiscal year 2024-25, Montecito L.P made an additional draw amounting to \$7.8 million. As of June 30, 2025, the amount of the loan outstanding is \$12.8 million.

#### O. MV Lot 12 Housing Partners

On March 2, 2024, the City entered into a predevelopment loan agreement of \$1.3 million with MV Lot 12 Housing Partners, L.P. for funding of predevelopment activities on a 1.5-acre real property bounded by California, Bryant, and Mercy Streets. The loan was funded by Housing funds, and the term of the loan is 3.0 percent simple interest and matures on the earlier of i) March 2, 2026, and ii) the date of closing for any construction/permanent loan provided by the City. As of June 30, 2025, the amount of the loan outstanding is \$1.0 million.

#### NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)

#### P. North Shoreline Housing

On April 1, 2019, the City entered into an agreement to loan up to \$8.2 million to MP Shorebreeze Associates, L.P. for the development of an affordable multi-family residential rental development to be located at 460 North Shoreline Boulevard. The \$8.2 million loan was funded by HOME grant funds, CDBG grants funds, and Housing funds for the amounts of \$421,000, \$96,000, and \$7.6 million, respectively. The term of the loan is 3.0 percent interest for 55 years. As of June 30, 2025, the amount of the loan outstanding is \$8.2 million.

#### Q. Palo Alto Housing

On December 20, 2015, the City entered into a predevelopment funding agreement with Palo Alto Housing Corporation for predevelopment activities at 1701 West El Camino Real. This prefunding loan of \$1.0 million was funded from Housing funds. On April 3, 2017, the City entered into a permanent loan agreement with 1701 ECR, LP where the outstanding principal balance of the predevelopment loan was rolled over into the permanent loan. The approved total amount of loan funded by Housing funds for this housing development was \$8.0 million, with 3.0 percent simple interest rate commencing upon City's issuance of a final certificate of occupancy. As of June 30, 2025, the amount of the loan outstanding is \$8.0 million.

#### R. Project Match

On May 1, 1997, the City loaned \$132,000 to Project Match for the acquisition of the house located at 1675 South Wolfe Road, Sunnyvale, to provide affordable housing for low-income seniors. The loan was funded by HOME grant funds. The loan is to be repaid over a 30-year period at 3.0 percent annual simple interest. Interest and principal amounts are deferred. The loan is collateralized by a second deed of trust. As of June 30, 2025, the amount of the loan outstanding is \$132,000.

#### S. Rengstorff Affordable Housing

On June 3, 2013, the City approved an agreement to loan up to \$9.0 million to ROEM for the development of an affordable family rental housing development to be located at 819 North Rengstorff Avenue. The loan was funded by Housing funds with 3.0 percent interest and a term of 55 years. As of June 30, 2025, the amount of the loan outstanding is \$8.2 million.

#### T. San Antonio Place LP (Charities Housing Development Corporation)

On April 25, 2002, the City approved an agreement to loan up to \$5.3 million to Charities Housing Development Corporation (Corporation) for development of an efficiency studios housing project to provide affordable housing for very-low to low-income persons. On July 1, 2004, the Corporation assigned to the San Antonio Place LP all of the rights and obligations under the agreements. The loan amount was amended to loan up to \$5.5 million on December 1, 2006, which would be funded by \$2.5 million of CDBG funds, \$2.2 million of HOME grant funds and \$809,000 of the Housing Successor funds. The loan is provided at zero percent interest with repayment deferred for 55 years unless the San Antonio Place LP no longer meets the terms and conditions of the agreement. As of June 30, 2025, the amount of the loan outstanding is \$5.5 million.

#### NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)

#### U. San Veron Park

On December 1, 2009, the City amended an agreement with San Veron Corporation to loan up to \$898,000 to renovate one hundred twenty-four affordable Town home units for very-low and low- income households. The loan was funded by HOME grant funds, however, the construction did not occur until Fiscal Year 2012-13. On July 1, 2013, the City approved and authorized the provision of increasing the loan amount to \$1.1 million, and to be drawn from the HOME grant funds. As of June 30, 2025, the amount of the loan outstanding is \$187,000.

#### V. Sierra Vista Apartment Affordable Housing

On February 1, 1999, the City approved to loan up to \$100,000 to Sierra Vista I Limited Partnership/Charities Housing Corporation for the development and renovation of a 34-unit affordable apartment complex to low and moderate income families to be located at 1909 Hackett Avenue. An additional loan in the amount of \$255,000 was approved on January 16, 2007. The loans were funded by CDBG funds with 6.0 percent interest and a term of September 2019 and January 2032, respectively.

On September 24, 2013, the City approved an amendment to the loan agreements with Charities Housing Corporation. This CDBG loan funding will bear interest at 3.3 percent, compound annually on September 1. The term of the loan will be 57 years, maturing on October 1, 2070. As of June 30, 2025, the amount of the loans outstanding is \$238,000.

#### W. SR Fountains LP

On December 1, 2009, the City approved to loan up to \$255,000 to SR Fountains Limited Partnership for the rehabilitation of 124 existing units at The Fountains Apartments property located at 2005 San Ramon Avenue. The loan was funded by HOME grant funds with zero percent interest and repayment is deferred until December 1, 2019. In 2010 and 2012, the City approved an additional \$466,000 and \$305,000, respectively, loan to SR Fountains Limited Partnership.

On April 19, 2016, the City authorized an additional \$675,000 loan from CDBG funds. This loan bears no interest and repayment is deferred until December 31, 2026. Subsequently on May 2, 2017, the City awarded an additional \$450,000 in CDBG funding, increasing this deferred loan to a total of \$1.1 million. An amendment to the loan agreement was entered on June 1, 2018, with no changes to the key loan terms.

As of June 30, 2025, the total outstanding balance of all loans related to SR Fountains LP is \$1.0 million.

#### X. Stoney Pine Charities

On August 16, 2000, the City loaned \$124,000 to the Stoney Pine Charities Housing Corporation for the construction of a 23-unit apartment complex at 212 North Mathilda Avenue and 271-283 West California Avenue, Sunnyvale, to provide affordable housing for very low income persons with developmental disabilities. The loan was funded by \$9,000 of CDBG funds and \$115,000 of HOME grant funds. The loans bear simple interest at 3.0 percent, but repayment of interest and principal is deferred for 40 years. The loans and accumulated interest remain deferred unless during the term of the loan, or after 40 years, the apartments no longer meet the affordability test for very low-income persons with developmental disabilities, or if the property is sold or transferred. The loan is collateralized by a second deed of trust. As of June 30, 2025, the amount of the loan outstanding is \$124,000.

#### NOTE 4 LOANS AND NOTES RECEIVABLE (Continued)

#### Y. Tyrella Gardens

On May 20, 2003, the City approved to loan up to \$390,000 to MP Tyrella Associates for the development and renovation of an affordable apartment complex to low and moderate income families to be located at 449 Tyrella Avenue. The loan was funded by CDBG funds with 3.0 percent interest and a term of 55 years.

On April 22, 2014, the City awarded MP Tyrella Associates additional loans of \$172,000 from CDBG funds and \$653,000 from HOME funds to rehabilitate 56 existing rental units. The loan agreement for CDBG funds was executed on July 1, 2015, with 3.0 percent simple interest and is due in 50 years. The loan agreement from HOME funds was executed on July 1, 2015, with 3.0 percent simple interest and is due in 43 years.

On August 1, 2022, the City entered into an amended and restated secured promissory note agreement with MP Tyrella Associates and the loan funded by CDBG funds and HOME funds were amended to \$819,000 and \$771,000, respectively. The loan has a 3.0 percent interest and a term of 55 years. As of June 30, 2025, the total outstanding balance of all loans related to Tyrella Gardens is \$1.6 million.

#### NOTE 5 INTERFUND TRANSACTIONS

#### A. Current Interfund Balances

Current interfund balances arise in the normal course of business and are expected to be repaid shortly after the end of the fiscal year. As of June 30, 2025, there is no outstanding interfund balances.

#### **B.** Interfund Advances

Advances are not expected to be repaid within the next fiscal year. As part of the City's capital projects budgeting and funding process, resources from enterprise funds are advanced to the General Capital Projects Fund where the project costs are budgeted for and incurred. These advances are reduced as funds are expended on enterprise fund projects. Any unspent advances will be repaid to the enterprise fund upon the completion of the projects. As of June 30, 2025, the General Capital Projects Fund has outstanding advances of \$26.2 million, \$32.9 million, and \$654,000 from the Water, Wastewater, and Solid Waste enterprise funds, respectively.

#### C. Internal Balances

Internal balances are presented only in the government-wide financial statements. They represent the net receivables and payables remaining after the elimination of all such balances within governmental and business-type activities.

#### NOTE 5 INTERFUND TRANSACTIONS (Continued)

#### D. Transfers Between Funds

With Council approval, resources may be transferred from one City fund to another. The purpose of the majority of transfers is to allocate resources from the fund that receives them to the fund where they will be spent without a requirement for repayment. Less often, a transfer may be made to open or close a fund.

Transfers between funds during the fiscal year ended June 30, 2025, are as follows (dollars in thousands):

Francis Describing Transfers	Founds Making Topostons	Amount	Funding
Funds Receiving Transfers General Fund	Funds Making Transfers Shoreline Regional Park Community	\$ 48	Purpose C
General runu	Housing	3 48	C
	General Capital Projects	4,167	В
	Internal Service	2,800	C
	Nonmajor Governmental	1,599	c
	Water	220	C
		8,837	
Shoreline Regional Park Community	General Capital Projects	5,579	В
		647	
Housing	General Fund	617	С
		617	
General Capital Projects	General Fund	16,029	С
General capital Projects	Shoreline Regional Park Community	24,630	C
	Park Land Dedication Capital Projects	6,202	c
	Nonmajor Governmental	18,812	c
		65,673	· ·
Park Land Dedication Capital Projects	General Capital Projects	5,222	В
Nonmajor Governmental	Shoreline Regional Park Community	5,447	Α
	General Capital Projects	6,667	В
		12,114	
		222	_
Water	General Capital Projects	922	В
		922	
Wastewater	General Capital Projects	1,076	В
	Internal Service	23	С
		1,099	
Solid Waste	Internal Service	978	С
	General Capital Projects	26_	В
		1,004	
Internal Service Funds	General Fund	1,441	С
internal service runus	Shoreline Regional Park Community	3,079	С
	Housing	2	С
	General Capital Projects	110	В
	Nonmajor Governmental	82	C
	Water	128	С
	Wastewater	143	С
	Solid Waste	104	C
	20	5,089	Č
	Total Interfund Transfers	\$ 106,156	

#### NOTE 5 INTERFUND TRANSACTIONS (Continued)

#### D. Transfers Between Funds (Continued)

The purposes for these transfers are as follows:

- A. To fund debt service payments.
- B. To transfer remaining balances on completed capital improvement projects, interest back to original funding source, and other funds.
- C. Recurring transfers for capital, operating costs, or equipment replacement.

#### NOTE 6 CAPITAL ASSETS

All capital assets, including intangible assets, are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are valued at their acquisition value. The City defines capital assets as assets with an initial individual cost of more than \$100,000 for land and infrastructure, \$25,000 for buildings and improvements other than buildings, and \$5,000 for others, and an estimated useful life in excess of two years.

Depreciation is provided using the straight-line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each fiscal year until the asset is fully depreciated. The City has assigned the useful lives to capital assets as follows:

Buildings	25 to 50 years
Improvements other than buildings	5 to 50 years
Machinery and equipment	3 to 20 years
Traffic signals	20 years
Streetlights	50 years
Bridges and culverts	60 years
Sidewalks, curbs, and gutters	40 years
Streets and roads	40 years
Intangible right-to-use lease assets	5 years
Intangible right-to-use SBITA assets	3 to 10 years

Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### NOTE 6 CAPITAL ASSETS (Continued)

#### A. Capital Asset Activities

Capital assets activity for the fiscal year ended June 30, 2025, is as follows (dollars in thousands):

	Balance								В	alance
Governmental Activities	June	e 30, 2024	A	dditions	Retir	ements	Transfers		June	e 30, 2025
Capital assets not being depreciated:										
Land	\$	182,829	\$	6,012	\$	-	\$ 5,018	3	\$	193,859
Construction in Progress		120,658		47,789			(18,085	5)		150,362
Total capital assets not being depreciated		303,487		53,801			(13,067	7)		344,221
Capital assets being depreciated/amortized:										
Buildings		188,468		-		-		-		188,468
Improvements other than buildings		258,496		-		-	9,194	1		267,690
Machinery and equipment		41,603		6,124		(1,508)	15	5		46,234
Traffic signals		17,405		1,464		-		-		18,869
Streetlights		13,513		381		-		-		13,894
Bridges and culverts		18,583		-		-	351	L		18,934
Sidewalks, curbs and gutters		117,523		848		(65)		-		118,306
Streets and roads		290,062		400		(28)	3,507	7		293,941
Intangible right-to-use lease assets (Note 11)		4,300		-		-		-		4,300
Intangible right-to-use SBITA assets (Note 12)		1,590		5,407		(421)				6,576
Total capital assets being depreciated/amortized		951,543	_	14,624		(2,022)	13,067	7		977,212
Less accumulated depreciation/amortization:										
Buildings		(115,263)		(4,987)		-		-		(120,250)
Improvements other than buildings		(195,696)		(9,732)		-		-		(205,428)
Machinery and equipment		(31,747)		(2,920)		1,499		-		(33,168)
Traffic signals		(10,086)		(625)		-		-		(10,711)
Streetlights		(7,341)		(156)		-		-		(7,497)
Bridges and culverts		(7,113)		(312)		-		-		(7,425)
Sidewalks, curbs and gutters		(84,390)		(2,856)		49		-		(87,197)
Streets and roads		(198,869)		(7,455)		22		-		(206,302)
Intangible right-to-use lease assets		(660)		(644)		-		-		(1,304)
Intangible right-to-use SBITA assets		(1,040)		(815)		421		-		(1,434)
Total accumulated depreciation/amortization		(652,205)	_	(30,502)		1,991				(680,716)
Net capital assets being depreciated/amortized		299,338		(15,878)		(31)	13,067	<u> </u>		296,496
Governmental Activities Capital Assets, Net	\$	602,825	\$	37,923	\$	(31)	\$		\$	640,717

#### NOTE 6 CAPITAL ASSETS (Continued)

#### A. Capital Asset Activities (Continued)

	E					Balance		
Business-type Activities	June 30, 2024		Ac	dditions	Retirements		Transfers	June 30, 2025
Capital assets not being depreciated:								
Land	\$	220	\$	-	\$ .		\$ -	\$ 220
Land easement		1,678		-			-	1,678
Construction in Progress		28,129		11,635			(880)	38,884
Total capital assets not being depreciated		30,027		11,635			(880)	40,782
Capital assets being depreciated:								
Buildings		8,748		-	-		-	8,748
Improvements other than buildings		191,649		658	(640	))	880	192,547
Machinery and equipment		8,956		1,919	(4	)	-	10,871
Net capital assets being depreciated		209,353		2,577	(644	.)	880	212,166
Less accumulated depreciation:								
Buildings		(8,570)		(6)	-		-	(8,576)
Improvements other than buildings		(113,200)		(9,231)	451		-	(121,980)
Machinery and equipment		(7,260)		(373)		<u> </u>		(7,629)
Total accumulated depreciation		(129,030)		(9,610)	455	<u>.                                    </u>		(138,185)
Net capital assets being depreciated		80,323		(7,033)	(189	)	880	73,981
Business-type Activities Capital Assets, Net	\$	110,350	\$	4,602	\$ (189	)	\$ -	\$ 114,763

#### **B.** Depreciation Allocation

Depreciation expense is charged to functions and programs based on their usage of the related assets. The amounts allocated to each function for the fiscal year ended June 30, 2025, are as follows (dollars in thousands):

Governmental Activities:	
General government	\$ 3,197
Public safety	2,227
Public works	15,695
Community development	193
Culture and recreation	9,190
Total	\$ 30,502
Business-type Activities:	
Business-type Activities: Water	5,480
••	5,480 3,670
Water	•
Water Wastewater	3,670

#### NOTE 6 CAPITAL ASSETS (Continued)

#### C. Construction Commitments

The City has active construction projects that include land; improvements other than buildings; buildings; infrastructure; and water, wastewater, and solid waste improvements. Commitments for construction, as of June 30, 2025, are as follows (dollars in thousands):

		Spent	Re	Remaining		
		to Date	Com	nmitment		
Governmental activities:						
Land	\$	903	\$	197		
Improvements other than buildings		76,459		7,854		
Buildings		36,385		857		
Infrastructure		36,615		4,619		
Total governmental activities	\$	\$ 150,362		13,527		
Business-type activities:						
Water projects	\$	20,401	\$	1,042		
Wastewater projects	17,609			1,698		
Solid Waste projects		875		3		
	\$	38,885	\$	2,743		

Commitments are funded from 1) revenues received directly by the capital projects fund and 2) general fund, special revenue fund and enterprise fund revenues transferred to the capital projects fund.

#### D. Joint Use Open Space and Recreational Facilities at a Future School Site

The Los Altos School District (LASD) intended to acquire an approximately 11.65-acre site (Property) within the City for the construction of a new school facility. Of the total site, 9.65-acre of the property (School Site) will be retained by LASD to develop as a school site and for joint use recreational purposes with the City. The remaining 2.0-acre open space (Open Space Park) is planned to be developed into a community park and recreational facilities. On December 11, 2018, the City Council authorized a contribution of \$43.0 million toward the site acquisition, of which \$23.0 million is for the School Site and \$20.0 million is for the Open Space Park.

On July 16, 2019, the City executed a funding and joint use agreement with LASD outlining the City's involvement in the development of the School Site and the opportunities for use of certain joint use recreational facilities during non-school days and non-school hours serving the community. During the year ended June 30, 2020, LASD acquired the Property and the City contributed \$23.0 million to LASD.

On November 19, 2019, the City entered into a property transfer agreement where LASD agrees to transfer the title of the Open Space Park to the City upon the acquisition of the Property and the completion of pretransfer due diligence activities. As of June 30, 2025, pre-transfer due diligence activities were not completed and the \$20.0 million payment made by the City for the Open Space Park was reported as deposits and prepaid items.

#### NOTE 7 NONCURRENT LIABILITIES

The City generally incurs long-term debt to finance projects or purchase assets, which will have useful lives equal to or greater than the related debt. The City's debt issues and other liability transactions are summarized below and discussed in detail thereafter.

#### A. Composition and Changes

Noncurrent liabilities activities for the fiscal year ended June 30, 2025, are as follows (dollars in thousands):

	Original Issue Balance Amount June 30, 2024			Additions Retirements				salance e 30, 2025	Due within one year		
Governmental activities Revenue Bonds: Shoreline Regional Park Community 2018 Revenue Bonds Series A											
5.0%, due Fiscal Year 2048-49	\$ 53,485	\$	53,485	\$	-	\$	-	\$ 53,485	\$	-	
Add unamortized premium	6,416		5,223		_		(217)	5,006			
Subtotal 2018 Revenue Bonds Series A	59,901		58,708		-		(217)	58,491		-	
Shoreline Regional Park Community 2018 Revenue Bonds Series B 3.36% to 4.24%, due Fiscal Year 2031-32	10,315		8,445		-		(985)	7,460		1,020	
Shoreline Regional Park Community 2022 Refunding Revenue Bonds Series A 4.83%, due Fiscal Year 2039-40	21,565		20,421				(875)	19,546		920	
Total Revenue Bonds	91,781		87,574				(2,077)	85,497		1,940	
Compensated Absences as restated* Landfill Containment	-		16,590 47,963		306 -		(82)	16,896 47,881		2,855	
Lease Liabilities (Note 11) SBITA Liabilities (Note 12)	-		3,946 395		- 5,407		(579) (854)	3,367 4,948		663 432	
Claims liabilities			11,794		1,241		(654)	13,035		4,202	
Total governmental activities	\$ 91,781	\$	168,262	\$	6,954	\$	(3,592)	\$ 171,624	\$	10,092	

<sup>\*</sup> The change in compensated absences liability is presented as a Net Change

Business-type activities:	ı	riginal ssue mount	Balance June 30, 2024		Additions		Ret	irements	Balance ne 30, 2025	Due within one year		
Water Revenue Bonds 2004 Series A 3.0%-4.5%, due Fiscal Year 2028-29	\$	9,700	\$	2,755	\$	-	\$	(505)	\$ 2,250	\$	525	
City of Palo Alto Loan 0%, due Fiscal Year 2028-29 Less unamortized discount		6,000 (1,000)		1,500 (250)		-		(300) 50	1,200 (200)		300 (50)	
Wastewater Direct Financing Arrangement 3.4%, due Fiscal Year 2033-34 Compensated Absences as restated*		10,100		7,241 1,690		- 48		- (619) -	 6,622 1,738		641 212	
Total business-type activities	\$	24,800	\$	12,936	\$	48	\$	(1,374)	\$ 11,610	\$	1,628	

<sup>\*</sup> The change in compensated absences liability is presented as a Net Change

#### NOTE 7 NONCURRENT LIABILITIES (Continued)

#### B. Descriptions of Noncurrent Liabilities

2018 Revenue Bonds Shoreline Regional Park Community - On December 19, 2018, the Shoreline Community issued 2018 Revenue Bonds, Series A (Tax-Exempt) and Series B (Taxable) (2018 Bonds) of \$53.5 million and \$10.3 million, respectively. Proceeds from the 2018 Bonds were used to provide funds to acquire and construct certain capital improvements of benefit to the Shoreline Community. The 2018 Bonds are special obligations of the Shoreline Community and are secured by a portion of all taxes levied upon all taxable property within the Shoreline Community. Principal payments are payable annually on August 1 and interest payments semiannually on August 1 and February 1 from property tax revenues generated within the Shoreline Community. The Shoreline Community is considered to be in default if the Shoreline Community fails to pay the principal of and interest on the outstanding bonds when they become due and payable. If an event of default has occurred and is continuing, the trustee may, and if requested in writing by the owners of a majority in aggregate principal amount of the bonds then outstanding, declare the accreted value and principal of the bonds, together with the accrued interest, to be due and payable immediately.

2022 Refunding Revenue Bonds Shoreline Regional Park Community - On November 22, 2022, the Shoreline Community issued the 2022 Bonds of \$21.6 million through private placement. Proceeds from the 2022 Bonds were used to fully refund the outstanding 2011 Bonds of \$21,100,000. The 2022 Bonds are special obligations of the Shoreline Community and are secured by a portion of all taxes levied upon all taxable property within the Shoreline Community. Principal payments are payable annually on August 1 and interest payments semi-annually on August 1 and February 1 from property tax revenues generated within the Shoreline Community. The refunding resulted in net present value savings of \$1.1 million. The Shoreline Community is considered to be in default if the Shoreline Community fails to pay the principal of and interest on the outstanding bonds when they become due and payable. If an event of default has occurred and is continuing, the trustee may, and if requested in writing by the owners of a majority in aggregate principal amount of the bonds then outstanding, declare the accreted value and principal of the bonds, together with the accrued interest, to be due and payable immediately.

**Compensated Absences** - Compensated absences are liquidated by the fund that has recorded the liability. The long-term portion of governmental activities compensated absences is liquidated by contributions from various funds, but primarily the General Fund.

**Landfill Containment** - The City is responsible for managing and controlling methane gas and containment of leachate at three former City-operated landfill sites.

Pursuant to a Postclosure Maintenance Plan filed with the State, the City is obligated for additional postclosure care costs for two of its landfill sites. The estimated costs of postclosure care are subject to changes such as the effects of inflation, revision of laws and other variables. The estimated amount of this obligation as of June 30, 2025, is approximately \$48.0 million. Annual revenues from the Solid Waste Enterprise Fund will fund the postclosure care costs. In accordance with a State-mandated Financial Assurance Mechanism (FAM), the City has pledged Solid Waste Enterprise Fund revenues in the amount of \$3.1 million as of June 30, 2025, for postclosure care costs on these two landfill sites. A third landfill site maintained by the City did not require a FAM to be established for the closure of the site and the City's postclosure care cost is not estimable.

#### NOTE 7 NONCURRENT LIABILITIES (Continued)

#### B. Descriptions of Noncurrent Liabilities (Continued)

**Claims Liabilities** - The City has established various self-insurance programs to account for and finance its uninsured risks of loss. Estimated liabilities are recorded for claims when it is probable that a loss has occurred and the amount of the loss can be reasonably determined. Further discussion on the City's claim liabilities and Risk Management is included in Note 10.

**2004** Water Revenue Bonds - On September 29, 2004, the City issued \$9.7 million of 2004 Water Revenue Bonds, 2004 Series A, to fund the construction of Graham Reservoir. Water fund revenues are pledged to pay the debt service on the bonds. Principal payments are payable annually on June 1 and interest payments semi-annually on June 1 and December 1 from Water Fund Revenues. The City is considered to be in default if the City fails to pay the principal of and interest on the outstanding bonds when they become due and payable and such default has continued for a period of thirty days. Upon the occurrence and during the continuance of any event of default, the trustee may, and upon written notice from the owners of a majority in aggregate principal amount of the bonds then outstanding, declare the principal of the bonds, together with the accrued interest, to be due and payable immediately.

City of Palo Alto Loan — The Cities of Palo Alto and Mountain View began a joint project to construct a reclaimed water pipeline (Project) in 2004. In October 2007, the City of Palo Alto approved a \$9.0 million loan agreement with the State Water Resources Control Board (SWRCB) to finance a portion of the Project. Under the terms of the loan agreement, the Project received \$7.5 million in proceeds. The additional \$1.5 million due on the loan represents in-substance interest. Payments are due annually on the loan for twenty years following the completion of the construction. The City agreed to repay the City of Palo Alto a \$6.0 million share of this loan to finance \$5.0 million of the costs of the Project within the City under the same terms as the original loan agreement with SWRCB. The City will pay \$300,000 annually for twenty years. The project has been completed and payments on the loan commenced on June 30, 2010. There are no acceleration provisions in the event of a payment default for this loan.

Wastewater Direct Financing Arrangement – On November 1, 2018, the City executed an Installment Sale Agreement between the City and the Financing Authority and an Assignment Agreement between the Financing Authority and Opus Bank to provide funds for Wastewater infrastructure capital projects. The financing arrangement is for up to \$10.1 million with a maximum term of 15 years. Wastewater fund revenues are pledged to pay the debt service on the direct financing arrangement. Principal payments are payable annually on December 1 and interest payments semi-annually on June 1 and December 1 from Wastewater Fund Revenues. The City is considered to be in default if the City fails to pay the installment payments when they become due and payable. If an event of default has occurred and is continuing, the lender has the right to declare all unpaid installment payments, principal and accrued interest, to be due and payable immediately.

#### C. Debt Service Requirements

The pledge of future tax increment revenues ends upon repayment of the \$137.0 million in remaining debt service on the Shoreline Community's Revenue Bonds, which is scheduled to occur in Fiscal Year 2048-49. For the fiscal year ended June 30, 2025, tax increment revenues amounted to \$73.2 million, which represented coverage of 12.6 over the \$5.8 million in debt service.

## NOTE 7 NONCURRENT LIABILITIES (Continued)

## C. Debt Service Requirements (Continued)

The pledge of future water fund revenues ends upon repayment of the \$3.7 million in remaining debt service on the Water Revenue Bonds and City of Palo Alto Loan, which are both scheduled to occur in Fiscal Year 2028-29. For the fiscal year ended June 30, 2025, Water Fund revenues including operating revenues, non-operating interest earnings, capital contributions — developer fees, and transfers in amounted to \$51.1 million and operating expenses, excluding depreciation or amortization amounted to \$38.1 million. Net Revenues available for debt service amounted to \$13.0 million, which represented coverage of 14.0 over the \$929,000 in debt service.

The pledge of future wastewater fund revenues ends upon repayment of the \$7.7 million in remaining debt service on the Wastewater Direct Financing Arrangement, which are scheduled to occur in Fiscal Year 2033-34. For the fiscal year ended June 30, 2025, Wastewater Fund revenues including operating revenues, nonoperating interest earnings, capital contributions — developer fees, and transfers in amounted to \$39.1 million and operating expenses, excluding depreciation or amortization amounted to \$25.6 million. Net Revenues available for debt service amounted to \$13.5 million, which represented coverage of 15.8 over the \$852,000 in debt service.

Annual debt service requirements to maturity are as follows (dollars in thousands):

					Business-ty	ре д	ctivities			
					(Excluding \	Nas	tewater			
					Direct F	inan	icing	Wastewa	ter [	Direct
For the Fiscal Year		Governmen	tal Ac	tivities	Arrang	eme	ent)	Financing A	rran	gement
Ending June 30	P	rincipal		Interest	Principal		Interest	Principal		Interest
2026	\$	1,940	\$	3,878	\$ 825	\$	101	\$ 641	\$	212
2027		2,025		3,793	850		78	663		190
2028		2,105		3,703	875		53	685		167
2029		2,205		3,607	900		27	709		144
2030		2,300		3,507	-		-	733		119
2031-2035		13,110		15,795	-		-	3,191		219
2036-2040		16,740		12,153	-		-	-		-
2041-2045		19,175		7,901	-		-	-		-
2046-2049		20,891		2,153	-		-	-		-
Total	\$	80,491	\$	56,490	\$ 3,450	\$	259	\$ 6,622	\$	1,051

Dusiness tune Activities

There are a number of limitations, covenants and restrictions contained in the various bond indentures. The City is in compliance with all material limitations, covenants and restrictions.

## NOTE 8 PENSION PLANS

## A. General Information about the Pension Plans

**Plan Descriptions** – All qualified regular and probationary employees are eligible to participate in either the City's Miscellaneous (all other) or Safety (police and fire) plans (Plans), agent multiple-employer defined benefit pension plans administered by CalPERS, which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website at <a href="https://www.calpers.ca.gov">www.calpers.ca.gov</a>.

## A. General Information about the Pension Plans (Continued)

**Benefits Provided** — CalPERS provides service retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, age at retirement and compensation. The cost-of-living adjustments for the CalPERS plans are applied as specified by the Public Employees' Retirement Law. The California Public Employees' Pension Reform Act (PEPRA), which became effective in January 2013, changes the way CalPERS retirement and health benefits are applied, and places compensation limits on members. As such, members who established CalPERS membership on or after January 1, 2013 are known as "PEPRA" members.

The Plans' provisions and benefits in effect as of June 30, 2025, are summarized as follows:

	Miscellaneous			
	Prior to	On or after		
Hire Date	January 1, 2013	January 1, 2013		
Benefit formula	2.7% 55	2.0% @ 62		
Benefit vesting schedule	5 years service	5 years service		
Benefit payment	Monthly for life	Monthly for life		
Retirement age	50+	52+		
Required employee contribution rates	8.00%	7.00%		
Required employer contribution rates	11.67%	11.67%		
	S	afety		
	Prior to	On or after		
Hire Date	January 1, 2013	January 1, 2013		
Benefit formula	3% @50	2.7% @57		
Benefit vesting schedule	5 years service	5 years service		
Benefit payment	Monthly for life	Monthly for life		
Retirement age	50+	50+		
Required employee contribution rates	9.00%	12.00%		
Required employer contribution rates	23.11%	23.11%		

**Employees Covered** – Employees covered by the benefit terms for each Plan as of June 30, 2024, the most recent actuarial valuations information available, are as follows:

	Miscellaneous	Safety
Inactive employees or beneficiaries		
currently receiving benefits	774	335
Inactive employees entitled to but not yet		
receiving benefits	570	102
Active employees	479	154
Total	1,823	591

## NOTE 8 PENSION PLANS (Continued)

## A. General Information about the Pension Plans (Continued)

Contributions – Section 20814(c) of the California Public Employees' Retirement Law requires the employer contribution rates for all public employers to be determined on an annual basis by the CalPERS actuary and shall be effective on the July 1 following notice of a change in the rate. The actuarially determined rate is the projected amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the purpose of increasing the funded status of the Plans, the City contributed \$2.7 million and \$1.6 million in excess of the actuarially determined contributions for the Miscellaneous and Safety Plans, respectively, during the fiscal year ended June 30, 2025.

## B. Net Pension Liability

The City's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2024, using an annual actuarial valuation as of June 30, 2023 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

**Actuarial Assumptions** – The total pension liabilities in the June 30, 2023 actuarial valuations were determined using actuarial assumptions as follows:

Miscellaneous and Safety Plans
June 30, 2023
June 30, 2024
Entry-Age Normal Cost Method
6.90%
2.30%
Varies by Entry Age and Service
The lessor of contract COLA or 2.30% until
Purchasing Power Protection Allowance Floor on
purchasing power applies, 2.30% thereafter.
Derived using CalPERS membership Data
for all Funds (1)

(1) The mortality table used was developed based on CalPERS' specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

All other actuarial assumptions used in the June 30, 2023 actuarial valuation were based on the 2021 CalPERS Experience Study for the period from 2001 to 2019, including updates to salary increase, mortality and retirement rates. Further details of the 2021 CalPERS Experience Study can be found on the CalPERS website under Forms and Publications.

Change of Assumptions – There were no assumption changes in measurement period 2024.

## NOTE 8 PENSION PLANS (Continued)

## B. Net Pension Liability (Continued)

**Discount Rate** – The discount rate used to measure the total pension liability was 6.90 percent. The projection of cash flows used to determine the discount rate assumed that the contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted to account for assumed administrative expense of 10 basis points. The expected real rates of return by asset class are as follows:

	Assumed Asset	
Asset Class	Allocation	Real Return (1, 2)
Global Equity - cap-weighted	30.00%	4.54%
Global Equity - non-cap-weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real Assets	15.00%	3.21%
Leverage	-5.00%	-0.59%
Total	100%	

<sup>(1) -</sup> An expected inflation of 2.30% used for this period.

<sup>(2) -</sup> Figures are based on the 2021 Asset Liability Management study.

## C. Changes in the Net Pension Liability

The changes in the net pension liability for each Plan are as follows (dollars in thousands):

## **Miscellaneous Plan:**

	Increase (Decrease)					
	_	Total Pension Liability (a)		n Fiduciary Position (b)		Net Pension Liability (c) = (a) - (b)
Balance at Measurement Date 6/30/2023	\$	540,539	\$	407,806	\$	132,733
Changes during the measurement period:						
Service Cost		10,926		-		10,926
Interest on the total pension liability		37,350		-		37,350
Changes of Benefit Terms		-		-		-
Differences between expected and actual experience		10,220		-		10,220
Contributions - employer		-		20,538		(20,538)
Contributions - employee		-		6,808		(6,808)
Investment income		-		39,276		(39,276)
Administrative expenses		-		(331)		331
Benefit payments, including refunds of employee contributions		(29,836)		(29,836)		
Net changes		28,660		36,455		(7,795)
Balance at Measurement Date 6/30/2024	\$	569,199	\$	444,261	\$	124,938

## Safety Plan:

	Increase (Decrease)							
		Total Pension Liability (a)		Plan Fiduciary Net Position (b)		•		Net Pension Liability (c) = (a) - (b)
Balance at Measurement Date 6/30/2023	\$	474,377	\$	336,678	\$	137,699		
Changes during the measurement period:								
Service Cost		9,453		-		9,453		
Interest on the total pension liability		32,602		-		32,602		
Changes of Benefit Terms		-		-		-		
Differences between expected and actual experience		5,772		-		5,772		
Contributions - employer		-		17,676		(17,676)		
Contributions - employee		-		4,640		(4,640)		
Investment income		-		32,542		(32,542)		
Administrative expenses		-		(274)		274		
Benefit payments, including refunds of employee contributions		(24,760)		(24,760)		-		
Net changes		23,067		29,824		(6,757)		
Balance at Measurement Date 6/30/2024	\$	497,444	\$	366,502	\$	130,942		
Total Net Pension Liability - All Plans at June 30, 2024	\$	1,066,643	\$	810,763	\$	255,880		

## C. Changes in the Net Pension Liability (Continued)

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** – The net pension liability of the City for each Plan, calculated using the discount rate for each Plan, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate are as follows (dollars in thousands):

		Current						
	Disc		unt Rate Discount Rate			Discount Rate		
	-1	-1% (5.90%)		(6.90%)		+1% (7.90%)		
Miscellaneous Plan	\$	198,532	\$	124,938	\$	64,196		
Safety Plan		195,960		130,942		77,253		
Total	\$	394,492	\$	255,880	\$	141,449		

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the fiscal year ended June 30, 2025, the City recognized pension expense of \$25.1 million and \$23.5 million for the Miscellaneous and Safety Plans, respectively.

The City reported deferred outflows of resources related to pensions by sources for the fiscal year ended June 30, 2025 as follows (dollars in thousands):

## Miscellaneous Plan:

	Ou	eferred tflows of esources	Inflo	erred ws of urces
Pension contributions subsequent to measurement date	\$	20,934	\$	-
Differences between actual and expected experience		9,813		-
Changes in assumptions		-		-
Net differences between projected and actual earnings on plan investments		6,071		
Total	\$	36,818	\$	-

## Safety Plan:

		eferred tflows of	Inflo	
	Re	sources	Reso	urces
Pension contributions subsequent to measurement date	\$	17,508	\$	-
Differences between actual and expected experience		4,940		-
Changes in assumptions		-		-
Net differences between projected and actual earnings on plan investments		4,987		
Total	\$	27,435	\$	-
Total - All Plans	\$	64,253	\$	-

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## C. Changes in the Net Pension Liability (Continued)

As of June 30, 2025, the City reported \$20.5 million and \$17.5 million as deferred outflows of resources related to contributions subsequent to the measurement date for the Miscellaneous and Safety Plans, respectively, which will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2025. Net amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense are as follows (dollars in thousands):

Fiscal Year Ending June 30	Miscellaneous Plan				Saf	ety Plan	 Total
2026	\$	6,040	\$	2,964	\$ 9,004		
2027		13,854		10,305	24,159		
2029		(1,758)		(1,459)	(3,217)		
2030		(2,252)		(1,883)	 (4,135)		
Total	\$	15,884	\$	9,927	\$ 25,811		

### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS

## A. General Information about the OPEB Plan

Plan Descriptions — By Council resolution and through agreements with its labor units, the City provides certain health care benefits for retirees (spouse and dependents are not included for CalPERS Miscellaneous employees, but are included for CalPERS Safety employees in the CalPERS Health Program governed by the Public Employees' Medical and Hospital Care Act (PEHMCA)) under a single employer defined benefit OPEB plan. In December 2008, the City entered into an agreement with CalPERS to participate in the CERBT, an agent multiple-employer other postemployment benefits plan, to fund the City's OPEB. CERBT, administrated by CalPERS, is managed by an appointed board not under the control of the City Council. CERBT issues a publicly available financial report that can be found on the CalPERS website at www.calpers.ca.gov.

The City also offers a Defined Contribution (DC) Plan to eligible miscellaneous employees. If an employee elects to participate in the DC Plan, the City makes contributions on behalf of the employee into a Health Savings Account (HSA). Employees who have elected the DC Plan are not included in the City's actuarial valuation for OPEB.

*Employees Covered* – Employees covered by the benefit terms as of June 30, 2024, the most recent actuarial valuations information available, are as follows:

Inactive employees or beneficiaries	
currently receiving benefits	485
Active employees	372
Total	857

## A. General Information about the OPEB Plan (Continued)

**Benefits Provided** – The City provides medical and vision OPEB benefits. The City provided OPEB by group and eligibility is as follows:

		Minimum Years of	CalPERS			
Group	Hire Date	Service	Retirement Date	City-Paid Benefit		
MVFF Safety						
POA Safety		5 years		PEMHCA benefits;		
	Any	CalPERS	Any	Same contribution %		
Fire and Police		service		as active employees		
Managers						
	Prior to July 1, 1992  Prior to July 1, 1990  5		100% of single premium			
	, ,		July 1, 1992 and later	85% of single premium		
Non-Sworn POA	July 1, 1990 through					
	June 30, 2007	1.5	A m	85% of single premium		
	July 1, 2007	15	Any	85% of single premium for		
	and later*			any open City HMO plan		
	Prior to September 1, 1989	5				
	September 1, 1989			100% of single premium		
SEIU Maintenance	through June 30, 2007		Any			
	July 1, 2007 and later*	15		85% of single premium for		
	July 1, 2007 and later			any open City HMO plan		
			Prior to March 1, 1993	100% of single premium		
	Prior to September 1, 1989	5	March 1, 1993 through June 27, 1998	85% of single premium		
SEIU Clerical and Technical			After June 27, 1998	100% of any single HMO premium;		
	September 1, 1989 through June 30, 2007			85% of any single PPO premium		
	July 1, 2007 and later*	15	Any	85% of single premium for		
				any City HMO plan		
	Prior to August 1, 1989	5	Prior to March 1, 1993	100% of single premium		
			March 1, 1993 and later	85% of single premium		
		15	Prior to January 1, 1997	No Coverage or Benefits		
EAGLES and Unrepresented	August 1, 1989 through	5, but less than 10		50% of single premium		
	June 30, 2007	10, but less than 15	January 1, 1997 and later	65% of single premium		
		15 or more		85% of single premium		
	July 1, 2007 and later*	15	Any	85% of single premium for		
	July 1, 2007 allu later	13	Any	any open City HMO plan		
		Greater		50% of single premium for		
		than 5, but	Any	any open City HMO plan		
		less than 10 At least 10				
Unrepresented	July 1, 2024 and later*	but less than	Any	65% of single premium for any open City HMO plan		
		15		any open city mivio plan		
		15 or more	Any	85% of single premium for any open City HMO plan		
	mplayees may waive the D			nrolled in the Defined Contribution		

<sup>\*</sup>The following employees may waive the Defined Benefit plan and in lieu will be enrolled in the Defined Contribution plan -(described above):

<sup>•</sup> Non-Sworn POA hired July 1, 2015 and later

<sup>•</sup> SEIU hired July 1, 2010 and later

<sup>•</sup> EAGLES and Unrepresented hired July 1, 2007 and later

## NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (Continued)

## A. General Information about the OPEB Plan (Continued)

**Contributions** – The City's OPEB funding policy is to contribute 100 percent or more of the actuarially determined contribution each year. For the fiscal year ended June 30, 2025, the City's contributions totaled \$6.7 million, which is approximately \$2.5 million above the actuarially determined contributions. This amount includes \$2.0 million from the implied subsidy.

## B. Net OPEB Liability

The City's net OPEB liability is measured as the total OPEB liability, less the OPEB plan's fiduciary net position. The net OPEB liability is measured as of June 30, 2024 using an annual actuarial valuation as of June 30, 2024.

**Actuarial Assumptions** – The total OPEB liability as of June 30, 2025 were determined using actuarial assumptions as follows:

Valuation Date

June 30, 2023

Measurement Date

June 30, 2024

Actuarial Cost Method

Entry-Age Normal Cost Method

Actuarial Cost Method Entry-Age Normal Cost Method

Actuarial Assumptions:

Discount Rate 5.60%
Inflation 2.50%
Projected Salary Increase 3.00%

Healthcare cost trend rates 6.0% in 2026, fluctuating down to 3.9% by 2075

Mortality 2021 CalPERS Experience Study

Mortality Inprovement MW Scale 2022

(1) Demographic actuarial assumptions used are based on the 2021 CalPERS Experience Study for the period from 1997 to 2019, except for using the MacLeod Watts Scale 2022 applied generationally from 2015 as the basis to project future morality improvements.

Change in Assumptions – There were no changes in assumptions during measurement.

**Discount Rate** - The discount rate used to measure the total OPEB liability is 5.6 percent. The projection of cash flows used to determine the discount rate assumed that the City's contribution will be made equal to the actuarially determined contribution. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OEPB plan investments is applied to all periods of projected benefit payments to determine the total OPEB Liability.

## B. Net OPEB Liability (Continued)

The long-term expected rate of return for OPEB plan investments is 5.60 percent. Using historical returns of all the funds' asset classes, expected compound geometric returns were calculated over the short-term (1-5 years) and the long-term (6-20 years) using a building-block approach. The long-term expected real rate of return by asset class and the target allocation are as follows:

	Current			
	Target	Real Return	Real Return	
Asset Class	Allocation	Years 1-5	Years 6-20	
Global Equity	34.0%	6.30%	7.10%	
Fixed Income	41.0	5.10	5.00	
REITS	17.0	6.10	6.40	
TIPS	5.0	4.10	3.80	
Commodities	3.0	5.30	4.40	

To derive the expected future trust return specifically for the City, we first adjusted CalPERS'

future return expectations to align with the 2.5% general inflation assumption used in this report.

Then applying the plan specific benefit payments (as determined from the June 30, 2023, valuation)

to CalPERS' bifurcated return expectation, we determined the single equivalent long-term rate of

return to be 6.2 percent. The District is less optimistic about future expected returns and approved 5.6% as the expected return on assets.

## C. Changes in the Net OPEB Liability (Asset)

The changes in the net OPEB liability (asset) are as follows (dollars in thousands):

	Increase (Decrease)						
	To	tal OPEB	F	iduciary		Net OPEB	
	Li	ability (a)	Ne	t Position	Liability		
Balance at June 30, 2023	\$	163,684	\$	155,249	\$	8,435	
Changes during the measurement period:							
Service Cost		3,979		-		3,979	
Interest Cost		9,170		-		9,170	
City Contributions		-		5,718		(5,718)	
Plan Experience		3,349		-		3,349	
Expected Investment income		-		8,633		(8,633)	
Administrative expenses		-		(50)		50	
Investment Experience		-		4,082		(4,082)	
Benefit payments		(7,818)		(7,818)			
Net changes		8,680		10,565		(1,885)	
Balance at Measurement Date 6/30/2024	\$	172,364	\$	165,814	\$	6,550	

## C. Changes in the Net OPEB Liability (Asset) (Continued)

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate — The net OPEB liability of the City, calculated using the discount rate of 5.60 percent, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate are as follows (dollars in thousands):

			Current				
	Discount Rate	D	iscount Rate	D	iscount Rate		
-1% (4.60%)			(5.60%)	+1% (6.60%)			
\$	29,329	\$	6,550	\$	(12,208)		

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates — The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current rate are as follows (dollars in thousands):

	Healthcare	Healthcare	Healthcare
	Cost Trend	Cost Trend	Cost Trend
Rate -1%		Current	Rate +1%
\$	(13,636)	\$ 6,550	\$ 31,239

**OPEB Plan Fiduciary Net Position** – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CERBT financial report.

## D. OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2025, the City recognized OPEB Expenses of \$5.6 million.

The City reported deferred outflows of resources and deferred inflows of resources related to OPEB by sources for the fiscal year ended June 30, 2025 are as follows (dollars in thousands):

	Ou	eferred tflows of esources	Inflows of Resources		
OPEB contributions subsequent to measurement date	\$	6,680	\$	-	
Differences between expected and actual experience		2,673		1,844	
Changes in assumptions		3,133		2,265	
Net differences between projected and actual earnings on plan					
investments		7,572			
Total	\$	20,058	\$	4,109	

## D. OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB (Continued)

As of June 30, 2025, the City reported \$6.7 million as deferred outflows of resources related to contributions for OPEB subsequent to the measurement date, which will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026. Net amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense are as follows (dollars in thousands):

Fiscal Year	
Ending June 30	
2026	\$ 2,933
2027	6,898
2028	(388)
2029	(174)
Total	\$ 9,269

### NOTE 10 RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, errors and omissions, injuries to employees or others, and unemployment. The City has established various self-insurance programs to account for and finance its uninsured risks of loss. Under the self-insurance programs, the City retains the risk of loss up to a maximum of \$1.0 million for general liability and property claims, \$750,000 for workers' compensation claims with statutory excess insurance and actual costs incurred for unemployment.

For general liability claims, the City has excess liability coverage through the Authority for California Cities Excess Liabilities (ACCEL) to cover the risk of loss for claims in excess of \$1.0 million per incident. ACCEL is a joint powers authority of medium-sized California municipalities, which pools catastrophic general liability, automobile liability and public officials' errors and omissions losses. Amounts of settlements have not exceeded insurance coverage in the past three years.

Charges to the General Fund and other insured funds are determined from an analysis of self- insured claims costs and reserve requirements and are recorded as operating expenditures or expenses of such funds and operating revenues of the various internal service funds.

Estimated liabilities are recorded for claims in cases where such amounts are reasonably determinable and where the liability is likely for claims which are incurred through the end of the fiscal year but not reported until after that date. The estimated liability is determined based upon historical claims data discounted at 2.0 percent annually and independently determined estimates of the amounts needed to pay prior and current year claims.

## NOTE 10 RISK MANAGEMENT (Continued)

Changes in accrued self-insurance claims for the fiscal year ended June 30 are as follows (dollars in thousands):

	 2024	2025		
Beginning Balance Liability for current and change in prior fiscal year claims and	\$ 11,343	\$	11,794	
claims incurred but not reported (IBNR)	2,062		1,241	
Claims paid	 (1,611)		-	
Ending Balance	\$ 11,794	\$	13,035	
Current portion	\$ 3,854	\$	4,202	

The City has not significantly reduced its insurance coverage from the prior fiscal year. Furthermore, settlements have not exceeded insurance coverage for the past three fiscal years.

### **NOTE 11 LEASES**

The City entered into various lease agreements as either a lessor or lessee for land, equipment, and other asset classes. As a lessee, the City is required to recognize a lease liability and an intangible right-to-use lease asset. As a lessor, the City is required to recognize a lease receivable and a deferred inflow of resources. The City defines leases as balances with an initial individual value of more than \$200,000.

## A. City as Lessor

As a lessor, the City entered into lease agreements with various lease terms. Most leases include periodic adjustments to the lease amount at determined intervals. For the year ended June 30, 2025, the City received an immaterial amount of variable and other payments from the lease arrangements.

Information about lease revenues and interest revenues recognized during the year ended June 30, 2025, as well as lease receivable and lease related deferred inflows of resources as of June 30, 2025 are as follows (dollars in thousands):

		Land tion Fund	Governmental Activities		
Lease revenue for the year	\$	26,908	\$ 516	\$	27,424
Lease interest revenue for the year		12,836	11		12,847
Lease receivable at year-end		740,875	134		741,009
Deferred inflow of resources at year-end		697,232	129		697,361

## **NOTE 11 LEASES (Continued)**

## A. City as Lessor (Continued)

The annual lease receipt schedule for the lease receivables is as follows (dollars in thousands):

		General Fund/						Park Land Dedication Fund/					
For the Fiscal Year		Governmental Activities						Governmental Activities					
Ending June 30	F	Principal		nterest		Total	Р	rincipal	Inte	erest		Total	
2026	\$	10,832	\$	12,656	\$	23,488	\$	134	\$	1	\$	135	
2027		11,342		12,479		23,821		-		-		-	
2028		12,615		12,286		24,901		-		-		-	
2029		13,790		12,067		25,857		-		-		-	
2030		14,740		11,829		26,569		-		-		-	
2031-2035		81,954		55,134		137,088		-		-		-	
2036-2040		111,176		46,795		157,971		-		-		-	
2041-2045		152,393		35,556		187,949		-		-		-	
2046-2050		199,476		20,324		219,800		-		-		-	
2051-2055		61,205		7,900		69,105		-		-		-	
2056-2060		35,614		4,684		40,298		-		-		-	
2061-2065		26,087		1,636		27,723		-		-		-	
2066-2070		9,651		407		10,058		-		-		-	
Total	\$	740,875	\$	233,752	\$	974,627	\$	134	\$	1	\$	135	

## B. City as Lessee

As a lessee, the City entered into lease agreements with various lease terms. For the year ended June 30, 2025, the City had not paid any variable and other payments for the lease arrangement. As of June 30, 2025, the leased liabilities balance was \$3.3 million.

The annual debt service requirement for the leases liabilities is as follows (dollars in thousands):

For the Fiscal Year		Governmental Activities									
Ending June 30	P	rincipal		nterest	Total						
2026	\$	663	\$	81	\$	744					
2027		705		63		768					
2028		655		44		699					
2029		608		28		636					
2030		642		11		653					
2031		94				94					
Total	\$	3,367	\$	227	\$	3,594					

## **NOTE 11 LEASES (Continued)**

## C. Significant Lease Arrangements

SFX Entertainment, Inc. - On May 10, 2006, the City, the Shoreline Community, and SFX Entertainment, Inc. (SFX), wholly owned by Live Nation, entered into an Amended and Restated Amphitheatre Ground Lease Agreement (Agreement) for the period from March 15, 2006 through December 31, 2020. SFX excised the first five-year option to extend the lease with an expiration date of December 31, 2025. A second five-year option is at the discretion of the City. The lessee is required to pay annual base rent to the City, due in nine equal installments in the months of April through December. Beginning March 15, 2018, the lease payment shall increase 2.0 percent annually. As of June 30, 2025, the amount of lease receivable is \$12.2 million.

Google LLC. (Google) - On March 7, 1995, the City, as lessor, entered into a 55-year lease with Silicon Graphics, Inc. (SGI), an entity not affiliated with the City (1995 Lease). This lease provides for the rental of City land located within the Shoreline Community upon which SGI constructed a 500,000 square foot corporate campus. On December 12, 1996, the City, as lessor, entered into another 55-year lease with SGI (1997 Lease). This lease provides for the rental of City land located within the Shoreline Community upon which SGI constructed a second 556,000 square foot facility. On April 19, 2001, SGI assigned the two lease agreements described above to Goldman Sachs, Inc., an entity not affiliated with SGI or the City. Goldman Sachs assigned the agreements to WXIII/Crittenden Realty C, LLC on May 22, 2001, which assigned the agreements to Google on June 29, 2006. The 1995 Lease and 1997 Lease provide for rent increases of 4.0 percent per annum and the rent is to be adjusted every 10 years to the greater of 6.0 percent of the then fair value of the property or the initial base rent. As of June 30, 2025, the amount of lease receivable for the 1995 Lease and 1997 Lease are \$261.6 million and \$287.3 million, respectively.

On August 31, 2007, the City, as lessor, entered into a 55-year lease with Google (2007 Lease). The lease provides for rent increases of 3.0 percent per annum and the rent is to be adjusted every 10 years to the greater of 7.0 percent of the then fair value of the property or the initial base rent. The revalued monthly rent shall not exceed 165.0 percent of the monthly rent payable during the initial year of the prior escalation period. As of June 30, 2025, the amount of lease receivable for the 2007 Lease is \$108.6 million.

In Fiscal Year 2017-18, the City Council approved the development for the Charleston East site and approved the sublease of Parking Lots C & D between Google and SFX through December 31, 2025 to provide temporary parking space during the Charleston East Site construction. In exchange for the City's consent to accept the sublease between Google and SFX, starting January 1, 2021, the City receives payment of \$2.3 million annually with annual adjustments of 4% through December 31, 2025. On June 29, 2024, an amendment was signed and starting July 1, 2024, the City receives payment of \$930,000 annually with annual adjustments of 2% through December 31, 2025. As of June 30, 2025, the amount of lease receivable is \$480,000.

## **NOTE 11 LEASES (Continued)**

## C. Significant Lease Arrangements (Continued)

MV 101 Development, LLC - On April 1, 2015, the City, as lessor, entered into a DDA and a 55-year ground lease with MV 101 Development, LLC, (MV 101), an entity not affiliated with the City. The DDA provides for the development of 6.69 acres of land owned by the City, at 750 Moffett Boulevard, commonly referred to as Ameswell (formerly Moffett Gateway) in conjunction with adjacent land formerly owned by Caltrans and acquired by MV 101, with a hotel, office building and joint parking structure. The ground lease provides for the rental of the City land for 55 years with four 10-year extensions. The agreement also provides for office building minimum rent upon the issuance of a building permit at \$140 per buildable square foot at 5.0 percent of the fair value of the land, with increases of 3.0 percent per annum. Commencing with the 16th operating year and every 10 years thereafter, the building minimum base rent shall be increased or decreased to the current market rate based on 5.0 percent of the then current fair value of the property or the initial base rent, whichever is higher and adjusted thereafter by the annual CPI. As of June 30, 2025, the amount of lease receivable is \$61.7 million.

## NOTE 12 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)

The City entered into various agreements for SBITA. The City is required to recognize a SBITA liability and an intangible right-to-use SBITA asset. The City defines SBITA as balances with an initial individual value of more than \$200,000.

For the year ended June 30, 2025, the City had not paid any variable and other payments for the SBITA. As of June 30, 2025, the SBITA liabilities balance was \$4.9 million.

The annual debt service requirement for the SBITA liabilities is as follows (dollars in thousands):

For the Fiscal Year	Governmental Activities								
Ending June 30	P	rincipal		Interest		Total			
2026	\$	432	\$	142	\$	574			
2027		455		129		584			
2028		283		118		401			
2029		292		109		401			
2030		301		100		401			
2031-2035		1,657		350		2,007			
2036-2040		1,528		77		1,605			
Total	\$	4,948	\$	1,025	\$	5,973			

## Significant SBITA Arrangements

## **Axon Enterprise Inc**

In Fiscal year 2024-25, the City entered into an agreement with Axon Enterprise Inc. (Axon) for the purchase and use of Axon devices and services, which includes hardware provided by Axon and Axon's web and cloud services, as well as other professional services. The term of the agreement is 10 years with an additional 5-year extension. The annual payment ranges from \$390,000 to \$429,000. The SBITA asset and liability related to the Axon agreement is \$4.9 million. As of June 30, 2025, the amount of SBITA liability is \$4.6 million.

## NOTE 13 NET POSITION AND FUND BALANCES

### A. Net Position

Net position is the excess of all assets and deferred outflows of resources over all liabilities and deferred inflows of resources, regardless of fund. Net position is divided into three captions on the Statement of Net Position. These captions apply only to net position, which is determined at the Government-wide level and proprietary funds and are described as follows:

Net investment in capital assets – This caption groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt, including debt related deferred outflows and inflows of resources that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

Restricted – This caption represents net position, which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws or other restrictions which the City cannot unilaterally alter. These principally include developer fees received for use on capital projects, grant funds, funds restricted for debt service, and funds restricted to low and moderate income housing purposes.

Unrestricted – This caption represents net position of the City not restricted for any project or purpose.

## B. Fund Balances

Governmental fund balances represent the assets and deferred outflows of resources less the liabilities and deferred inflows of resources of each fund. Governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on how specific amounts in the funds can be spent. For programs with multiple funding sources, the City prioritizes and expends funds in the following order: Restricted, Committed, Assigned and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint as follows:

Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form; or (b) legally or contractually required to be maintained intact.

Restricted fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation, which requires the resources to be used only for a specific purpose. Nonspendable amounts subject to restrictions are included along with spendable resources.

Committed fund balances have constraints imposed by resolution of the City Council, which may only be altered by resolution of the City Council. Nonspendable amounts subject to Council commitments are included along with spendable resources.

Assigned fund balances are amounts constrained by the City's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by the City Council or its designees and may be changed at the discretion of the City Council or its designees. The City Council has not delegated the authority to make assignments of fund balance. This category also includes residual fund balances of Special Revenue, Capital Projects and Debt Service Funds, which have not been restricted or committed.

Unassigned fund balance represents residual amounts that have not been restricted, committed or assigned. This includes the residual general fund balance and residual fund deficits, if any, of other governmental funds.

## NOTE 13 NET POSITION AND FUND BALANCES (Continued)

## B. Fund Balances (Continued)

Detailed classifications of the City's fund balances, as of June 30, 2025, are as follows (dollars in thousands):

			horeline gional Park		Genera	l Capital		k Land cation		Other		
Fund Balance Classifications	General	Co	mmunity	Housing	Pro	jects	Capita	l Projects	Gov	ernmental		Total
Nonspendables:												
Inventory	\$ 757	\$	-	\$ -	\$	-	\$	-	\$	112	\$	869
Loans and notes receivable	2,033		-	-		-		-		-		2,033
Deposits and prepaid costs	3,777		-			-		-		-		3,77
Total Nonspendable	6,567		-			-		-		112		6,679
Restricted for:												
Shoreline Regional Park Community	-		129,369	-		-		-		-		129,369
Landfill Containment	-		13	-		-		-		-		1
Housing	-		-	192,754		-		-		-		192,75
General Capital Projects	-		-	-		328,472		_		-		328,47
Park Land Dedication Fees	-		-	_				61,655		_		61,65
Gas Tax	-		-	_		_		, <u> </u>		4,728		4,72
Other Streets and Transportation			-	-		_		_		645		64
Construction Tax			-	-		_		_		9,629		9,62
Development Services	_		_	_		_		_		3,986		3,98
CSFRA/Rental Housing Committee	_		_	_		_		_		1,321		1,32
Mobile Home Rent Stabilization	_		_	_		_		_		545		54
Housing Successor										13,093		13,09
Downtown Benefit Assessment Distric	,		_	_		-		_		26,108		26,10
Police Asset Forfeitures										431		43
Grants	-		-	-		-		-		30,992		
	-		-	-		-		-		,		30,99
Cable Television	-		-	-		-		-		757		75
Deferred Assessments	-		-	-		-		-		390		39
Debt Service	-		-	-		-		-		6,078		6,07
Special Assessment	-		-	-		-		-		45		4
Storm Drain Construction	-		-	-		-		-		155		15
Minor Estate Trust	449		-			-		-		-		44
Total Restricted	449		129,382	192,754	-	328,472		61,655		98,903		811,61
Committed to:												
Development Services	5,092		-	-		-		-		20,912		26,00
Budget Contingency	19,973		-	-		-		-		-		19,97
Earned Lease Revenue	7,231		-	-		-		-		-		7,23
Property Management	1,510		-	-		-		-		-		1,51
Graham School Site Maintenance	284		-	-		-		-		-		28
Transportation	7,871		-	-		-		-		-		7,87
Capital Improvement	13,323		-	-		-		-		-		13,32
Open Space Acquisition	991		-	-		-		_		-		99
Strategic Property Acquisition	20,561		-	-		-		_		-		20,56
Childcare Commitment	109		_	_		_		_		_		10
Compensated Absences	7,526		-	_		_		_		_		7,52
General Special Purpose	-		-	-		-		_		321		32
Parental Leave Absence	1,014		-	_		_		_		-		1,01
Employee Loan	6,269		_	_		_		_		_		6,26
Total Committed	91,754									21,233		112,98
	J1,/34									۷1,۷		112,30
Assigned:	4 000											4.00
Contractual Obligations	4,899		<u> </u>			-		-				4,89
Unassigned:	162,136					-		-		(40)		162,09
Total Fund Balances	\$ 265,805	\$	129,382	\$ 192,754	\$	328,472	\$	61,655	\$	120,208	\$1	,098,27

## NOTE 13 NET POSITION AND FUND BALANCES (Continued)

## C. Committed Fund Balances

The City Council adopted reserve policies and additional council actions which includes commitments of fund balances as follows:

- 1. The Development Services fund balances shall be used to fund the future obligations of the City's development activity.
- 2. The General Fund Budget Contingency Reserve shall be used to provide one-time financial resources during uncertain economic conditions. This reserve may be used for such things as the transitioning of positions to be eliminated, the phasing out of certain expenditures, smoothing of employee benefit changes, or anticipated or unanticipated revenue declines, as approved by City Council.
- 3. The General Fund Earned Lease Revenue Reserve Shall be used to accumulate the rent from the ground lease of a portion of the City's Charleston East property to Google LLC (Google). Google prepaid \$30.0 million as rent for the initial approximately 52-year lease term. The intent is for this reserve to accumulate the rent, as it is earned, to fund one-time expenses of the City.
- 4. The General Fund Property Management Reserve shall be used to provide a source of funds for obligations, which could arise from the City's leasing of property including legal services, certain responsibilities identified in land leases, environmental testing, or other costs normally incurred by a lessor.
- 5. The Graham Site Maintenance Reserve shall be used to fund the maintenance obligations, per the agreement with the school district, of the Graham Sports Complex, including the playing field at Graham Middle School beneath which the City has a reservoir.
- 6. The General Fund Transportation Reserve shall be used for the purpose of major priority transportation projects to mitigate traffic congestion, improve infrastructure, and meet the needs of the City, as authorized by the City Council.
- 7. The General Fund Capital Improvement Reserve, to be funded with a goal of a minimum balance of \$5,000,000, shall be used for the funding of unanticipated priority capital improvement projects authorized by the City Council. To the extent possible, General Operating Fund carryovers remaining from the end of the fiscal year, not designated for other reserve purposes, may be applied to this reserve.
- 8. The General Fund Open Space Acquisition Reserve shall be used for the purpose of acquiring open space to meet the needs of the City and as authorized by the City Council. Proceeds from excess City-owned properties shall fund this reserve as directed by City Council.
- 9. The General Fund Strategic Property Acquisition Reserve shall be used for the purpose of setting aside specific funds for the City to use for the acquisition of strategic property(ies).
- 10. The Childcare Commitment Reserve shall be used to fund low-income subsidies for Childcare.
- 11. The Compensated Absences Reserve shall fund the disbursements of terminated or retired employees for accrued vacation and sick leave or other accrued leave as applicable. This Reserve shall be funded at a minimum of 80.0% of the accrued liabilities of the City for compensated absences such as vacation and vested sick leave.

## NOTE 13 NET POSITION AND FUND BALANCES (Continued)

## C. Committed Fund Balances (Continued)

- 12. The Parental Leave Reserve will be reviewed annually and maintained at a level adequate to meet estimated benefit liabilities.
- 13. The Employee Loan Reserve shall be used to provide a source of funds for the employee homebuyer and relocation assistance programs administrated by Council Policy D-13
- 14. The General Special Purpose Reserve is designated for resources the City has received to be spent on specific purposes, such as revenue received from the Tree Mitigation Fees, which shall be used for tree planting-related expenses.
- 15. The Shoreline Golf Links Reserve shall be used to fund Shoreline Golf Links and related golf course operations and improvements.

## D. Minimum Fund Balance / Net Position Policies

The City's Financial and Budgetary Policy requires the City to strive to maintain the following fund balances/net position:

- 1. The General Fund Reserve at 20 to 25 percent of General Fund appropriations.
- 2. The General Fund Capital Improvement Reserve to be funded with a goal of a minimum balance of \$5.0 million.
- 3. The Compensated Absences Reserve shall be funded at a minimum of 80 percent of the accrued liabilities of the City for compensated absences such as vacation and vested sick leave.
- 4. The Shoreline Regional Park Community Special Revenue Fund shall maintain a reserve of 25 percent of operating expenditures; the landfill reserve shall be incrementally increased to accumulate funds to rebuild the landfill system based on the most recent Landfill Master Plan. The reserve shall have adequate balance to rebuild the landfill system, in case of a catastrophic event; and the sea level rise reserve is to be incrementally increased to accumulate funds for projects identified in the most recent Shoreline Sea Level Rise Study. The contributed amount shall be determined annually based on the available resources, timeline of the projects, and results of the Shoreline Sea Level Rise Study.
- 5. The Enterprise Fund Reserves shall maintain a minimum 10 percent of operating budget for emergency, a minimum of 5 percent operating budget for contingency and a goal of 10 percent of operating budget for rate stabilization.
- 6. The Equipment Replacement Reserve shall be maintained to fund the replacement of capital equipment.
- 7. The Workers' Compensation Self-Insurance Reserve shall be maintained at 70 percent confidence level for the projected liabilities as determined by an actuarial valuation to be conducted at least once every three years.

## NOTE 13 NET POSITION AND FUND BALANCES (Continued)

## D. Minimum Fund Balance / Net Position Policies (Continued)

- 8. The Liability Self-Insurance Reserve shall be maintained at a 70 percent confidence level for the projected liabilities as determined by an actuarial valuation to be conducted at least once every three years.
- 9. The Unemployment Self-Insurance Reserve and the Employee Benefit Plan Reserve shall be reviewed annually and maintained at a level adequate to meet estimated benefit liabilities.

## E. Landfill Containment Reserve

In 2013, CalRecycle regulations required the City to create a reserve, in whole or incrementally, for potential corrective actions associated with a non-water release event at the landfill site. The estimated costs of the corrective actions are adjusted annually by an inflation factor approved by CalRecycle. On June 25, 2013, the City Council approved to restrict funds for landfill containment in the Landfill reserve of the Shoreline Community Fund. The City estimated the costs for the corrective actions to be \$1.2 million for the fiscal year ended June 30, 2025, and \$13.0 million to rebuild a new landfill system. As of June 30, 2025, the City restricted \$13.0 million for landfill containment and planned to increase the balance to accumulate funds to rebuild the landfill system based on the most recent Landfill Master Plan.

## **NOTE 14 COMMITMENTS AND CONTINGENCIES**

## A. Encumbrances

The City's outstanding encumbrances as of June 30, 2025, are as follows (dollars in thousands):

		Fund Balance
	Amount	Classification
General Fund	\$ 1,858	Committed
General Fund	4,899	Assigned
Shoreline Regional Park Community	430	Restricted
Housing	2,520	Restricted
General Capital Projects	50,166	Restricted
Park Land Dedication Capital Project	3	Restricted
Non-Major Governmental Funds	1,668	Restricted
Total	\$ 61,544	

## B. Litigation

The City is a defendant in several lawsuits and other matters arising in the normal course of operations. The City's management and legal counsel are of the opinion the potential claims against the City not covered by insurance resulting from such litigation would not materially affect the financial position of the City.

## NOTE 14 COMMITMENTS AND CONTINGENCIES (Continued)

## C. City of Palo Alto Regional Water Quality Control Plant

The City of Mountain View conveys all of its wastewater for treatment to the Palo Alto Regional Water Quality Control Plant (Treatment Plant) owned and administered by the City of Palo Alto. The Treatment Plant is governed by a Partners Agreement between the City of Palo Alto, the City of Mountain View, and the City of Los Altos. As part of the Agreement, the City purchases treatment capacity at the Treatment Plant. The Agreement provides that the City will purchase capacity through December 31, 2060, and for the City of Palo Alto to set service charges annually with quarterly billings based on estimated use. A reconciliation of actual to estimated charges is completed annually. For the fiscal year ending June 30, 2025, these costs totaled \$16.4 million, which is included as a component of cost of sales and services expenses in the Wastewater Enterprise Fund.

The Agreement has been amended from time to time. Recent addenda include provisions for large capital improvement projects at the treatment plant and a portion of the Joint Interceptor System for which debt was issued by the City of Palo Alto and the Partners agreed to pay their share of debt based on capacity rights. Each Partner's share of debt is included in the annual budget provided by the City of Palo Alto and is billed through the quarterly billings. For the fiscal year ended June 30, 2025, the City's share of debt services totaled to \$624,000.

On May 19, 2025, the City executed an amendment with the City of Palo Alto for the Advanced Water Purification System (AWPS) Construction project. The total project cost is approximately \$60.0 million, with the City agreeing to contribute \$22.0 million as a cash payment to help reduce the debt. Of this, \$17.0 million will be paid in Fiscal Year 2025-26, and the remaining \$5.0 million is anticipated to be paid in Fiscal Year 2026-27.

Palo Alto has applied for a State Revolving Fund (SRF) loan and plans to use between \$10.5 million to \$12.9 million, depending on the status of a separate U.S. Bureau of Reclamation grant fund for the project, with an interest rate of 1.7%. Loan payments are expected to begin after the project is completed, around Fiscal Year 2027-28, and the debt payments will be included in the City of Palo Alto's quarterly billings.

## D. Sunnyvale Material Recovery and Transfer (SMaRT<sup>®</sup>) Station

During Fiscal Year 1992-93, the City entered into a Memorandum of Understanding (MOU) with the City of Sunnyvale to obtain solid waste and recycling services at the SMaRT® Station. The MOU provides that the City has a capacity share of 23.45 percent of this facility for 30 years which expired during Fiscal Year 2021-22. The City entered into a new MOU with the City of Sunnyvale with an effective date of December 22, 2021 and termination date of December 31, 2036. Annual service charges are determined based on actual perton charges. For the fiscal year ended June 30, 2025, these costs totaled \$8.0 million.

## NOTE 14 COMMITMENTS AND CONTINGENCIES (Continued)

## E. Education Enhancement Reserve Joint Powers Agreement (JPA)

On June 30, 2013, the Shoreline Community entered into an Education Enhancement JPA with the Mountain View Los Altos Unified High School District (MVLAUHSD) and the Mountain View Whisman School District (MVWSD) effective July 1, 2013, for a period of 10 years, superseding any prior agreements dating back to the first such agreement in 2006. The purpose of the Education Enhancement JPA is to create an Education Enhancement Reserve in which funds provided by the Shoreline Community are used to enhance the educational and technology capacity of students in the districts, which will contribute to the availability of a local technology workforce to further the objectives of the Shoreline Community. The agreement provides for minimum annual payments, which commenced with the fiscal year ended June 30, 2014, and have increased annually based on growth in property tax revenues in the preceding fiscal year. Each subsequent fiscal year increases based on growth in property tax revenues in the preceding fiscal year. The Agreement expired in June 2023. In May 2023, the Shoreline Community and the school districts extended the Agreement until June 30, 2024. An amendment to the 2023 EER Agreement, dated June 13, 2024, for a three-year extension was finalized in October 2024. In May 2025, a new EER Agreement was executed by all parties to supersede any prior agreements and will remain effective through June 30, 2035.

For the fiscal year ended June 30, 2025, the Shoreline Community paid a total of \$12.0 million in contributions to the school districts, including \$7.3 million to MVWSD and \$4.7 million to MVLAUHSD.

## F. Tax Revenue Sharing

Pursuant to an agreement between the City, the Shoreline Community, and the County dated June 22, 2005, the Shoreline Community is annually obligated to pay the County from tax revenues, an amount equal to the County's total retirement tax override levies and pass-through an additional amount of taxes that would have been allocated to the County in the absence of the existence of the Shoreline Community. For the fiscal year ended June 30, 2025, \$2.8 million and \$3.5 million in retirement tax override levies and pass-through payments, respectively, were paid to the County.

## G. Bay Area Water Supply and Conservation Agency Revenue Bonds Surcharge

The City contracts with the City and County of San Francisco for the purchase of water from the Hetch Hetchy System operated by the San Francisco Public Utilities Commission (SFPUC). The City is also a member of the Bay Area Water Supply and Conservation Agency (BAWSCA), which represents the interests of all the 24 cities and water districts, as well as two private utilities, that purchase wholesale water from the SFPUC.

Under the 2009 25-year agreement with the SFPUC, a minimum water delivery level is included. On June 21, 2017, the City entered an agreement to permanently transfer all rights, title and interest of 1.0 MGD of annual Individual Supply Guarantee to the City of East Palo Alto (EPA). After SFPUC approved the agreement, the City received a one-time payment of \$5.0 million in Fiscal Year 2017-18 from EPA for the 1.0 MGD water rights. During the Fiscal year 2024-25 the SFPUC and a supermajority of the BAWSCA member agencies ratified the minimum purchase requirements and as a result of this ratification the City is no longer required to make minimum water purchase.

## NOTE 14 COMMITMENTS AND CONTINGENCIES (Continued)

## G. Bay Area Water Supply and Conservation Agency Revenue Bonds Surcharge (Continued)

In addition, under the agreement, the SFPUC issues revenue bonds and the debt service (which also includes an interest component) is paid for through rates over the life of the bonds. Prior assets under the previous agreement were transferred to the new agreement and assigned a life with an agreed upon rate of return of 5.13 percent.

BAWSCA issued Revenue Bonds (Bonds) in the principal amount of \$335.8 million in January 2013 to prepay the capital cost recovery payment obligation and fund a stabilization fund. The Bonds mature in October 2034 and are secured by surcharges to the monthly water purchase charges imposed upon the participating members. The Bonds are not a debt obligation of any member, and BAWSCA's failure to pay its Bonds would not constitute a default by any participating member.

The City paid its surcharge of \$1.2 million during the fiscal year ended June 30, 2025, which is included as a component of cost of sales and services expenses in the Water Enterprise Fund. The surcharge for Fiscal Year 2025-26 is estimated to be \$1.4 million.

## H. Education Revenue Augmentation Fund

In 1992, as a way of solving its own budget shortfalls, the State enacted legislation that shifted partial financial responsibility for funding K-14 education to local government. Property tax revenues belonging to cities, counties, and special districts were shifted to the Education Revenue Augmentation Fund (ERAF). When the State shifts more local property tax than required, these funds are returned to cities, counties and special districts and are known as excess ERAF.

In November 2021, the County notified cities that the California School Boards Association and its Education Legal Alliance filed a lawsuit against the Controller of the State of California (SCO), disputing the calculation and disbursement of excess ERAF funds. As a result, the County estimates that 20 to 30 percent of ERAF disbursed to all cities over three years is subject to litigation. This case has since been resolved in favor of the SCO.

The City's primary concern now is the County's upcoming audit with the SCO, expected to take place in late 2025 or early 2026, following the conclusion of the SCO's audit of San Francisco. The County has strongly encouraged each agency to reserve a portion of its excess ERAF distributions going back to Fiscal Year 2020-21. The estimated at-risk percentages, based on the completed SCO audit findings for Marin County, are:

Fiscal Year 2020-21 through 2023-24: 22%

• Fiscal Year 2024-25: 20%

• Fiscal Year 2025-26: 18%

The City estimates that approximately \$9.0 million is at risk as of June 30, 2025. ERAF revenue for Fiscal Year 2025-26 is projected to be \$9.8 million, net of the 18% at-risk amount.

The City has currently set aside \$2.7 million as a liability for the potential ERAF clawback. Combined with the eligible \$9.8 million in ERAF revenue the City is projected to receive for fiscal year 2025-26, the City would have \$3.5 million more than the potential clawback amount, assuming the SCO audit does not conclude in the City's favor.

## **NOTE 15 RESTATEMENTS**

## A. Restatements due to the implementation of GASB Statement No. 101, Compensated Absences

	_	Water	W	/astewater	Sol	id Waste	Inte	rnal Service Funds	-	overnmental Activities	siness-Type Activities
Fund Balance/net position as previously reported at June 30, 2024	\$	120,060	\$	106,668	\$	20,439	\$	38,909	\$	1,368,186	\$ 247,167
Change in Accounting Principle		(217)		(119)		(102)		(25)		(4,679)	(438)
Total restatements		(217)		(119)		(102)		(25)		(4,679)	 (438)
Fund balance/net position as restated at June 30, 2024	\$	119,843	\$	106,549	\$	20,337	\$	38,884	\$	1,363,507	\$ 246,729

For the year ended June 30, 2025, the City implemented GASB Statement No. 101, Compensated Absences, which requires recognition of a liability as leave is earned and likely to be used or paid. Adoption of this Statement will enhance the relevance and reliability of information about the liability for compensated absences. The implementation represents a change in accounting principle and resulted in a restatement of the opening balance of compensated absences reported in the Statement of Net Position. This change affected the compensated absence line item within Governmental and Business Type Activities as well as Water, Wastewater, Solid Waste and Internal Services funds to reflect previously unrecognized liabilities, and the opening balance net position was restated retrospectively as presented above.

## B. Restatements due to Change in Reporting Entity

	General Fund	Flexible Benefits plan	_	General Fund	Flexible Benefits plan
Restricted Cash Balance as previously reported at June 30, 2024	\$ -	\$ 177	Accounts Payable Balance as previously reported at June 30, 2024	\$ 17,085	\$ 177
Change in Reporting Entity	177	(177)	Change in Reporting Entity	177	(177)
Total restatements	177	(177)	Total restatements	177	(177)
Restricted Cash as restated at June 30, 2024	\$ 177	\$ -	Accounts Payable as restated at June 30, 2024	\$ 17,262	\$ -

During the fiscal year 2024-25 the City changed reporting of Flexible Benefits Plan from Custodial Funds to General Fund. As a result, the beginning restricted cash and accounts payable increased by \$177,000 respectively in the General Fund and restricted cash and accounts payable by decreased by the same amounts in the Flexible Benefits Plan. There was no overall impact on the Net position of the General Fund. However, this led to a decrease in the beginning net position of the total Custodial Funds which was overstated by \$177,000 in the previous year.

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## REQUIRED SUPPLEMENTARY INFORMATION

## City of Mountain View Required Supplementary Information For the year ended June 30, 2025 (Dollars in Thousands)

## Schedule of Changes in the Net Pension Liability and Related Ratios - Miscellaneous Plan Last Fiscal 10 Years\*

Fiscal year ended	 2016	2017	2018
Measurement period	2015	2016	2017
TOTAL PENSION LIABILITY			
Service cost	\$ 6,412	\$ 6,675 \$	7,473
Interest on the total pension liability	25,058	26,269	27,198
Changes in benefit terms	-	-	-
Changes in assumptions	(6,028)	-	22,221
Differences between expected and actual experience	(568)	(577)	(2,154)
Benefit payments, including refunds of			
employee contributions	 (14,861)	(15,518)	(17,303)
Net change in the total pension liability	10,013	16,849	37,435
Total pension liability - beginning	 338,379	 348,392	365,241
Total pension liability - ending (a)	\$ 348,392	\$ 365,241 \$	402,676
PLAN FIDUCIARY NET POSITION			
Contributions - employer	\$ 8,673	\$ 11,318 \$	12,413
Contributions - employee	3,148	3,065	3,121
Plan to plan resource movement	-	-	-
Investment income	5,709	1,328	29,071
Benefit payments, including refunds of			
employee contributions	(14,861)	(15,518)	(17,303)
Administrative expenses	 (288)	(156)	(378)
Net change in plan fiduciary net position	2,381	37	26,924
Plan fiduciary net position - beginning	 253,338	255,719	255,756
Plan fiduciary net position - ending (b)	\$ 255,719	\$ 255,756 \$	282,680
Net pension liability - ending (a) - (b)	\$ 92,673	\$ 109,485 \$	119,996
Plan fiduciary net position as a percentage of the total pension			
liability	73.4%	70.0%	70.2%
Covered payroll	\$ 36,233	\$ 38,450 \$	39,034
Net pension liability as a percentage of covered payroll	255.8%	284.7%	307.4%

## Notes to the Schedule:

Benefit Changes - The figures above generally include any liability impact that may have resulted from voluntary benefit changes that occurred on or before the Measurement Date. However, offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes) that occurred after the Valuation Date are not included in the figures above, unless the liability impact is deemed to be material by the plan actuary. In 2022, SB 1168 increased the standard retiree lump sum death benefit from \$500 to \$2,000 for any death occurring on or after July 1, 2023. The impact, if any, is included in the changes of benefit terms.

2019	2020	2021	2022	2023	2024	2025
2018	2019	2020	2021	2022	2023	2024
\$ 7,669 28,405	\$ 8,342 29,850	\$ 8,622 31,427	\$ 8,642 32,778	\$ 9,639 33,695	\$ 9,953 35,480 472	\$ 10,926 37,350
(2,554) 2,350	- 2,677	- 4,461	- 1,435	14,543 (1,882)	8,997	- 10,220
(18,056)	(19,708)	 (21,764)	(23,432)	(25,927)	(28,251)	(29,836)
17,814	21,161	22,746	19,423	30,068	26,651	28,660
402,676	420,490	441,651	464,397	483,820	513,888	 540,539
\$ 420,490	\$ 441,651	\$ 464,397	\$ 483,820	\$ 513,888	\$ 540,539	\$ 569,199
\$ 17,917 3,513 (1) 24,062 (18,056) (1,277) 26,158 282,680	\$ 17,514 3,549 20,477 (19,708) (219) 21,613 308,838	\$ 18,696 3,959 16,690 (21,764) (466) 17,115 330,451	\$ 15,273 5,489 - 78,758 (23,432) (347) 75,741 347,566	\$ 17,345 5,666 (31,970) (25,927) (264) (35,150) 423,307	\$ 17,839 6,214 - 24,132 (28,251) (285) 19,649 388,157	\$ 20,538 6,808 - 39,276 (29,836) (331) 36,455 407,806
\$ 308,838	\$ 330,451	\$ 347,566	\$ 423,307	\$ 388,157	\$ 407,806	\$ 444,261
\$ 111,652	\$ 111,200	\$ 116,831	\$ 60,513	\$ 125,731	\$ 132,733	\$ 124,938
\$ 73.4% 40,657 274.6%	\$ 74.8% 43,994 252.8%	\$ 74.8% 46,084 253.5%	\$ 87.5% 47,644 127.0%	\$ 75.5% 49,915 251.9%	\$ 75.4% 53,084 250.0%	\$ 78.1% 58,363 214.1%

Change in assumptions - During measurement period 2014, the discount rate was 7.50%. During measurement period 2015, the discount rate was increased from 7.50% to 7.65 percent. There is no change in discount rate during measurement period 2016. During measurement period 2017, the discount rate was reduced from 7.65% to 7.15 percent. During measurement period 2018, demographic assumptions and inflation rate were changed in accordance to the 2017 CalPERS Experience Study. There were no changes in assumptions during measurement periods 2019, 2020, and 2021. During measurement period 2022, the discount rate was reduced from 7.15% to 6.90%, inflation rate was reduced from 2.50% to 2.30%, and demographic assumptions were changed in accordance with the 2021 CalPERS Experience Study. There were no assumption changes in 2023 or 2024.

## City of Mountain View Required Supplementary Information For the year ended June 30, 2025 (Dollars in Thousands)

## Schedule of Changes in the Net Pension Liability and Related Ratios - Safety Plan Last Fiscal 10 Years\*

Fiscal year ended	 2016	 2017	2018
Measurement period	2015	2016	2017
TOTAL PENSION LIABILITY			
Service cost	\$ 6,061	\$ 5,945 \$	6,857
Interest on the total pension liability	21,792	22,704	23,599
Changes in benefit terms	-	-	-
Changes in assumptions	(5,345)	-	19,688
Differences between expected and actual experience Benefit payments, including refunds of	1,234	(1,633)	(157)
employee contributions	 (13,721)	 (14,765)	(15,977)
Net change in the total pension liability	10,021	12,251	34,010
Total pension liability - beginning	292,808	302,829	315,080
Total pension liability - ending (a)	\$ 302,829	\$ 315,080 \$	349,090
PLAN FIDUCIARY NET POSITION			
Contributions - employer	\$ 8,139	\$ 9,904 \$	10,572
Contributions - employee	2,656	2,697	2,709
Plan to plan resource movement	32	-	-
Investment income	4,852	1,117	24,545
Benefit payments, including refunds of			
employee contributions	(13,721)	(14,765)	(15,977)
Administrative expenses	 (246)	 (133)	(321)
Net change in plan fiduciary net position	1,712	(1,180)	21,528
Plan fiduciary net position - beginning	216,804	218,516	217,336
Plan fiduciary net position - ending (b)	\$ 218,516	\$ 217,336 \$	238,864
Net pension liability - ending (a) - (b)	\$ 84,313	\$ 97,744 \$	110,226
Plan fiduciary net position as a percentage of the total pension			
liability	72.2%	69.0%	68.4%
Covered payroll	\$ 22,547	\$ 22,493 \$	23,263
Net pension liability as a percentage of covered payroll	373.9%	434.6%	473.8%

## Notes to the Schedule:

Benefit Changes - The figures above generally include any liability impact that may have resulted from voluntary benefit changes that occurred on or before the Measurement Date. However, offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes) that occurred after the Valuation Date are not included in the figures above, unless the liability impact is deemed to be material by the plan actuary. In 2022, SB 1168 increased the standard retiree lump sum death benefit from \$500 to \$2,000 for any death occurring on or after July 1, 2023. The impact, if any, is included in the changes of benefit terms.

2019	2020	2021	2022	2023	2024	2025
2018	2019	2020	2021	2022	2023	2024
\$ 6,677 24,593 -	\$ 7,066 25,815 -	\$ 7,613 27,043	\$ 7,933 28,366 -	\$ 8,910 29,621	\$ 8,816 31,081 178	\$ 9,453 32,602
(1,385) 1,416	- 2,998	2,235	- 2,993	16,330 74	4,742	- 5,772
(16,998)	 (17,734)	(18,711)	 (19,902)	(21,344)	 (23,139)	(24,759)
14,303	18,145	18,180	19,390	33,591	21,678	23,068
 349,090	363,393	381,538	 399,718	 419,108	 452,699	474,377
\$ 363,393	\$ 381,538	\$ 399,718	\$ 419,108	\$ 452,699	\$ 474,377	\$ 497,445
\$ 14,872 2,965 (1) 20,199 (16,998)	\$ 14,385 2,951 - 17,013 (17,734)	\$ 15,569 3,345 - 13,769 (18,711)	\$ 12,508 4,329 - 65,428 (19,902)	\$ 13,748 4,295 (26,507) (21,344)	\$ 14,581 4,721 19,867 (23,139)	\$ 17,676 4,640 - 32,542 (24,759)
 (1,079) 19,958	 (184) 16,431	 (388)	 (289) 62,074	 (219)	 (236) 15,794	 (274)
238,864	258,822	13,584 275,253	288,837	350,911	320,884	29,825 336,678
\$ 258,822	\$ 275,253	\$ 288,837	\$ 350,911	\$ 320,884	\$ 336,678	\$ 366,503
\$ 104,571	\$ 106,285	\$ 110,881	\$ 68,197	\$ 131,815	\$ 137,699	\$ 130,942
\$ 71.2% 22,764 459.4%	\$ 72.1% 24,248 438.3%	\$ 72.3% 26,188 423.4%	\$ 83.7% 27,301 249.8%	\$ 70.9% 27,611 477.4%	\$ 71.0% 27,475 501.2%	\$ 73.7% 29,722 440.6%

Change in assumptions - During measurement period 2014, the discount rate was 7.50%. During measurement period 2015, the discount rate was increased from 7.50% to 7.65%. There is no change in discount rate during measurement period 2016. During measurement period 2017, the discount rate was reduced from 7.65% to 7.15%. During measurement period 2018, demographic assumptions and inflation rate were changed in accordance to the 2017 CalPERS Experience Study. There are no change in assumptions during measurement periods 2019, 2020, and 2021. During measurement period 2022, the discount rate was reduced from 7.15% to 6.90%, inflation rate was reduced from 2.50% to 2.30%, and demographic assumptions were changed in accordance with the 2021 CalPERS Experience Study. There were no assumption changes in 2023 or 2024.

## City of Mountain View Required Supplementary Information

For the year ended June 30, 2025 (Dollars in Thousands)

Schedule of Employer Pension Contributions - Miscellaneous and	l Safety Plans	s
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Fiscal Year Ended June 30,

Miscellaneous Plan		2016	2017	2018
Actuarially determined contribution (ADC) Contributions in relation to The ADC	\$	8,806 (11,318)	\$ 9,925 (12,413)	\$ 11,289 (17,917)
Contribution deficiency (excess)	\$	(2,512)	\$ (2,488)	\$ (6,628)
Covered payroll	\$	38,450	\$ 39,034	\$ 40,657
Contributions as a percentage of covered payroll		29.4%	31.8%	44.1%
Fiscal Year Ended June 30,				
Safety Plan		2016	 2017	2018
Safety Plan  Actuarially determined contribution  Contributions in relation to The ADC	\$	8,229 (9,904)	\$ 8,915 (10,572)	\$ 9,112 (14,872)
Actuarially determined contribution	\$	8,229	 8,915	 9,112
Actuarially determined contribution Contributions in relation to The ADC	\$ \$	8,229 (9,904)	 8,915 (10,572)	 9,112 (14,872)

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year ended June 30, 2025 were as follows:

ADC for fiscal year	June 30, 2025
Actuarial valuation date	June 30, 2023
Actuarial cost method	Entry-Age Normal Cost Method
Asset valuation method	Actuarial value of assets
Inflation	2.30%
Salary increases	Varies by entry age and services
Payroll growth	2.80%
Investment rate of return	6.80%, net of pension plan investment and administrative expenses, includes inflation.
Retirement age	The probabilities of retirement are based on the 2021 CalPERS Experience Study.
Mortality improvement	The probabilities of mortality are based on the 2021 CalPERS Experience Study.

2019	2020		2021		2022	2023	2024	2025
\$ 12,769 (17,514)	\$ 14,207 (18,696)	\$	14,159 (15,273)	\$	15,117 (17,345)	\$ 15,909 (17,837)	\$ 11,462 (20,537)	\$ 13,435 (20,934)
\$ (4,745)	\$ (4,489)	\$	(1,114)	\$	(2,228)	\$ (1,928)	\$ (9,075)	\$ (7,499)
\$ 43,994	\$ 46,084	\$	47,644	\$	49,915	\$ 53,084	\$ 58,363	\$ 69,485
39.8%	40.6%		32.1%		34.7%	33.6%	35.2%	30.1%
2010			2024		2022	2022	2024	2025
 2019	 2020		2021		2022	 2023	 2024	
\$ 10,277 (14,385)	\$ 11,682 (15,569)	\$	11,752 (12,508)	\$	12,341 (13,748)	\$ 13,456 (14,581)	\$ 9,568 (17,676)	\$11,054 (17,507)
\$ 10,277 (14,385)	\$ 11,682	_	11,752	\$	12,341	 13,456	 9,568	\$ \$11,054
 10,277 (14,385)	 11,682 (15,569)	_	11,752 (12,508)	_	12,341 (13,748)	 13,456 (14,581)	 9,568 (17,676)	\$ \$11,054 (17,507)

## City of Mountain View Required Supplementary Information For the year ended June 30, 2025 (Dollars in Thousands)

## Schedule of Changes in the Net OPEB Liability and Related Ratios

Fiscal year ended	 2018	2019	 2020
Measurement period	2017	2018	2019
Total OPEB Liability			
Service cost	\$ 3,054	\$ 3,231	\$ 3,336
Interest on the total OPEB liability	8,820	9,392	9,857
Changes of assumptions	15,660	-	(670)
Differences between expected and actual experience	(9,020)	-	(12,915)
Benefit payments	 (5,044)	(5,459)	(5,729)
Net change in the total OPEB liability	13,470	7,164	(6,121)
Total OPEB liability - beginning	 130,527	 143,997	 151,161
Total OPEB liability - ending (a)	 143,997	151,161	 145,040
Plan Fiduciary Net Position			
Contribution - employer	12,424	13,233	8,014
Net investment income	7,065	6,858	8,797
Benefit payments	(5,044)	(5,459)	(5,729)
Administrative expense	 (51)	(206)	(27)
Net change in plan fiduciary net position	14,394	14,426	11,055
Plan fiduciary net position - beginning	96,374	110,768	125,194
Plan fiduciary net position - ending (b)	110,768	125,194	136,249
Net OPEB liability/asset - ending (a) - (b)	\$ 33,229	\$ 25,967	\$ 8,791
Plan fiduciary net position as a percentage of the total pension			
liability	76.9%	82.8%	93.9%
Covered-employee payroll	\$ 44,181	\$ 46,799	\$ 49,135
Net OPEB liability as a percentage of covered-employee payroll	75.21%	55.49%	17.89%

Change in assumptions - During measurement period 2019, the discount rate was reduced from 6.50 percent to 6.25 percent. Demographic assumptions were change in accordance to the 2017 CalPERS Experience Study. There is no change in assumptions during measurement period 2020. During the measurement period 2021, the discount rate was reduced from 6.25 percent to 6.00 percent. Inflation rate was reduced from 2.75 percent to 2.50 percent. Other assumptions including projected salary increase, post retirement benefit increase, and other demographic assumptions were also changed. During the measurement period 2022, the discount rate was reduced from 6.00 percent to 5.60 percent. During the measurement period 2023, the healthcare cost trend rates changed to 6.5% in 2025, fluctuating down to 3.9% by 2075 and investment rate of return reduced from 6.00% to 5.60%. For FY 2025 no assumptions were changed.

<sup>\*</sup>Fiscal year ended June 30, 2018 was the first year of implementation of GASB Statement No. 75, therefore only eight years of information is shown.

 2021	 2022		2023	2024		2024		2025	
2020	2021		2022		2023		2023		2024
\$ 3,320 9,079	\$ 3,428 9,456	\$	3,474 8,929	\$	3,927 9,102	\$	3,979 9,170		
- (6,183)	4,921 (13,543) (6,772)		7,823 - (6,820)		(3,800) (615) (7,082)		3,349 (7,818)		
6,216	(2,510)		13,406		1,532		8,680		
 145,040	 151,256		148,746		162,152		163,684		
 151,256	148,746		162,152		163,684		172,364		
8,497	6,772		5,848		5,387		5,718		
7,384	28,673		(21,942)		5,445		12,715		
(6,183)	(6,772)		(6,820)		(7,082)		(7,818)		
 (67)	 (53)		(44)		(43)		(50)		
 9,631 136,249	28,620 145,880		(22,958) 174,500		3,707 151,542		10,565 155,249		
145,880	174,500		151,542		155,249		165,814		
\$ 5,376	\$ (25,754)	\$	10,610	\$	8,435	\$	6,550		
96.4%	117.3%		93.5%		94.8%		96.2%		
\$ 50,838	\$ 49,104	\$	49,318	\$	51,730	\$	52,639		
10.57%	-52.45%		21.51%		16.31%		12.44%		

# City of Mountain View Required Supplementary Information For the year ended June 30, 2025 (Dollars in Thousands)

## Schedule of Employer OPEB Contributions

Fiscal Year Ended June 30,	 2017	2018	2019
Actuarially determined contribution (ADC) Contributions in relation to The ADC	\$ 5,577 (12,424)	\$ 5,639 (13,233)	\$ 5,334 (8,014)
Contribution deficiency (excess)	\$ (6,847)	\$ (7,594)	\$ (2,680)
Covered employee payroll	\$ 44,181	\$ 46,799	\$ 49,135
Contributions as a percentage of covered employee payroll	28.12%	28.28%	16.31%

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year ended June 30, 2025 were as follows:

ADC for fiscal year	June 30, 2025
Actuarial valuation date	June 30, 2023
Actuarial cost method	Entry-Age Normal Cost Method
Asset valuation method	Actuarial value of assets
Inflation	2.50%
Projected salary increases	3.00%
Investment rate of return	5.60%
Post Retirement Benefit Increase	For medical plan premiums: 6.0% for the year
	beginning, fluctuating down to 3.90% by 2075
Mortality	Based on 2021 CalPERS Experience Study
Mortality Improvement	Based on MacLeod Watts Scale 2022

 2020	 2021	2022	 2023	 2024	2025
\$ 6,068 (8,497)	\$ 4,151 (6,772)	\$ 3,123 (5,848)	\$ 3,014 (5,387)	\$ 3,753 (5,718)	\$ 4,191 (6,680)
\$ (2,429)	\$ (2,621)	\$ (2,725)	\$ (2,373)	\$ (1,965)	\$ (2,489)
\$ 50,838	\$ 49,104	\$ 49,318	\$ 51,730	\$ 52,640	\$ 57,612
16.71%	13.79%	11.86%	10.41%	-10.86%	-11.59%

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# OTHER SUPPLEMENTARY INFORMATION

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# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Park Land Dedication Capital Project

For the year ended June 30, 2025

	 Budgeted Original	Amoun	ts Final	Actual Amounts		Variance with Final Budget Positive (Negative)
DEVENIUEC.	<u> </u>			76		(itegative)
REVENUES:						
Use of money and property	\$ 2,685	\$	2,685	\$ 3,32	1 \$	636
Total revenues	 2,685		2,685	3,32	<u> </u>	636
EXPENDITURES:						
Capital outlay	-		6,050	6,01	2	38
Total expenditures	 -		6,050	6,01	<u> </u>	38
REVENUES OVER (UNDER)						
EXPENDITURES	2,685		(3,365)	(2,69	1)	598
OTHER FINANCING SOURCES (USES):						
Transfers in	-		-	5,22	2	5,222
Transfers out	 (1,800)		(6,202)	(6,20	2)	<del>-</del>
Total other financing sources (uses)	 (1,800)		(6,202)	(98	<u>)                                    </u>	5,222
Net change in fund balances	\$ 885	\$	(9,567)	(3,67	1) _\$	5,820
FUND BALANCES:						
Beginning of year				65,32	5	
End of year				\$ 61,65	<u>-</u> 5	

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# City of Mountain View Nonmajor Governmental Funds June 30, 2025

#### SPECIAL REVENUE FUNDS

### Gas Tax Fund

The Gas Tax Fund accounts for gas tax revenues received from the State and expended for construction and maintenance of City streets.

### Other Streets and Transportation Fund (Formerly Vehicle Registration Fees Fund)

The Other Streets and Transportation Fund (Formerly Vehicle Registration Fees Fund) accounts for fees that voters approved to collect from vehicle registrations accounts for voters approved vehicle registrations fees and sales taxes used to fund local road improvements and repairs, and enhance transit, highways, expressways and active transportation.

#### **Construction Tax Fund**

The Construction Tax Fund accounts for revenues from excise tax imposed on the construction of buildings and mobile home lots for the sole purpose of raising revenue for municipal purposes. These revenues are used for acquisition, improvement, maintenance, expansion or implementation of the Capital Improvements Program.

#### Other Developer Fees Fund

The Other Developer Fees Fund accounts for revenues to be used to encourage development and rejuvenation of areas served by transit facilities.

### CSFRA / Rental Housing Committee Fund

The CSFRA / Rental Housing Committee Fund accounts for the activities related to stabilize rents and provide just cause eviction protections for certain rental units in the City.

### Mobile Home Rent Stabilization Ordinance Fund

The Mobile Home Rent Stabilization Ordinance Fund accounts for the activities related to stabilize rents and protect the rights for both the mobile home residents and the mobile park owners in the City.

### **Housing Successor Fund**

The Housing Successor Fund accounts for the activities related to the housing assets assumed by the City as Housing Successor to the former Revitalization Authority. The activities are governed by California redevelopment law and must be used to provide housing for people with low and moderate incomes.

### **Shoreline Golf Links Fund**

The Shoreline Golf Links Fund accounts for revenues from user fees at Shoreline Golf Links and related golf course operations and improvements.

### **Downtown Benefit Assessment District Fund**

The Downtown Benefit Assessment District Fund accounts for revenue received for offstreet parking, fees paid in-lieu of providing parking in the District and for annual ad valorem rate and direct assessments levied against the property owners within the

# City of Mountain View Nonmajor Governmental Funds June 30, 2025

#### SPECIAL REVENUE FUNDS (Continued)

### **General Special Purpose Fund**

The General Special Purpose Fund accounts for fees paid for replacement trees and the CASp training program.

### Police Asset Forfeitures Fund

The Police Asset Forfeitures Fund accounts for funds derived from criminal assets seized by police, primarily from illegal narcotics sales activity.

#### **Grants Fund**

The Grants Fund accounts for grants received, including Community Development Block Grants, Home Investment Partnership Act Grants, and other Housing related grants, the Local Law Enforcement Block Grant Program, the Supplemental Law Enforcement Services Grants and Traffic Safety grants

#### **Cable Television Fund**

The Cable Television Fund accounts for Public, Education and Government (PEG) fees collected by the cable providers and restricted for PEG channel support. The City passes a portion of these funds through to a third party to provide public, governmental and educational access television services.

### **Deferred Assessments Fund**

The Deferred Assessments Fund accounts for a program which allows certain property owners to defer up to 100 percent of any special assessment levied on their property. The assessment becomes due upon certain specified occurrences.

#### **DEBT SERVICE FUNDS**

### Shoreline Regional Park Community 2018 Revenue Bonds Fund

The Shoreline Regional Park Community 2018 Revenue Bonds Fund accounts for the resources used for the purpose of paying the principal, interest and related costs on the Shoreline Regional Park Community 2018 Revenue Bonds Series A and Series B as they become due.

### Shoreline Regional Park Community 2022 Revenue Bonds Fund

The Shoreline Regional Park Community 2022 Revenue Bonds Fund accounts for the resources used for the purpose of paying the principal, interest and related costs on the Shoreline Regional Park Community 2022 Refunding Revenue Bonds Series A as they become due.

# City of Mountain View Nonmajor Governmental Funds June 30, 2025

### **DEBT SERVICE FUNDS (Continued)**

### **Special Assessments Fund**

The Special Assessments Fund accounts for resources financed by special assessments levied against property receiving special benefits, contributions from other funds for general benefits and certain reserve requirements.

### **CAPITAL PROJECTS FUNDS**

### **Storm Drain Construction Fund**

The Storm Drain Construction Fund accounts for revenues derived from off-site drainage fees used for storm drain projects in the Capital Improvements Program.

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2025

	Special Revenue Funds							
	6	as Tax		reets and ortation	Consti	ruction Tax	Other	r Developer Fees
ASSETS								
Cash and investments Restricted cash and investments Receivables:	\$	4,038	\$	496 -	\$	9,380	\$	24,536 -
Accounts Interest Loans and notes		605 85		125 24		- 249		362
Inventory				<u>-</u>		<u>-</u>		
Total assets	\$	4,728	\$	645	\$	9,629	\$	24,898
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and accrued liabilities Refundable deposits Unearned revenue Total liabilities	\$	- - - -	\$	- - -	\$	- - -	\$	- - -
Fund Balances:								
Nonspendable Restricted Committed		- 4,728 -		- 645 -		9,629 -		3,986 20,912
Unassigned		-		-		-		-
Total fund balances		4,728		645		9,629		24,898
Total liabilities, deferred inflows of resources and fund balances	\$	4,728	\$	645	\$	9,629	\$	24,898

Special Revenue Funds

CSFRA / Rental Rent Sta Housing Ordi		Mobile Home Rent Stabilization Ordinance (MHRSO) Housing Successor			Sho	oreline Golf Links	Downtown Benefit Assessment District	General Special Purpose		
\$	1,224 -	\$	543 -	\$	1,683 -	\$	439 20	\$ 26,300	\$	377 -
	94 9 -		- 4 -		- - 11,410		- 1 - 112	- 168 -		- 2 -
\$	1,327	\$	547	\$	13,093	\$	572	\$ 26,468	\$	379
\$	6 - -	\$	2 -	\$	- - -	\$	82 6 412	\$ 358 2 -	\$	- 58 -
	6		2		-		500	 360		58
	- 1,321 - -		- 545 - -		- 13,093 -		112 - - (40)	- 26,108 - -		- - 321
	1,321		545		13,093		72	26,108		321
\$	1,327	\$	547	\$	13,093	\$	572	\$ 26,468	\$	379

(Continued)

Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025
(Dollars in Thousands)

	Special Revenue Funds							
	Police Asset Forfeitures			Grants		Cable Television		ferred ssments
ASSETS								
Cash and investments Restricted cash and investments Receivables:	\$	431	\$	10,194 -	\$	793 -	\$	390
Accounts Interest Loans and notes Inventory		- - -		53 20,804		- - -		- - -
Total assets	\$	431	\$	31,051	\$	793	\$	390
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and accrued liabilities Refundable deposits Unearned revenue	\$	- - -	\$	59 - -	\$	36 - -	\$	- - -
Total liabilities		-		59		36		
Fund Balances:								
Nonspendable Restricted Committed Unassigned		- 431 - -		- 30,992 - -		- 757 - -		390 - -
Total fund balances		431		30,992		757		390
Total liabilities, deferred inflows of								
resources and fund balances	\$	431	\$	31,051	\$	793	\$	390

		Debt Servi	ce Funds				l Projects unds		
Shoreline Regional Park Community 2018 Revenue Bonds		Shoreline Regional Park Community 2022 Revenue Bonds		Special Assessments		Storm Drain Construction		Total Nonmajor Governmental Funds	
\$	- 6,078	\$	-	\$	45 -	\$	148	\$	81,017 6,098
	- - -		- - -		- - -		- 7 -		824 964 32,214 112
\$	6,078	\$	-	\$	45	\$	155	\$	121,229
\$	- - -	\$	- -	\$	- -	\$	- -	\$	543 66 412
	-		-		-		-		1,021
	- 6,078 - -		- - -		- 45 -		- 155 - -		112 98,903 21,233 (40)
	6,078		-		45		155		120,208
\$	6,078	\$	-	\$	45	\$	155	\$	121,229

### **Combining Statement of Revenues, Expenditures and Changes in Fund Balances**

### **Nonmajor Governmental Funds**

For the year ended June 30, 2025

		Special Rev	enue Funds	
	Gas Tax	Other Streets and Transportation	Construction Tax	Other Developer Fees
REVENUES:				
Property taxes Other taxes Licenses, permits and fees	\$ - - -	\$ - - -	\$ - 4,866 -	\$ - - -
Use of money and property Intergovernmental Charges for services	117 4,765 -	(21) 1,463 125	96 - -	1,389 - -
Developer fees and contributions Other		<u>-</u>	<u>-</u>	59 
Total revenues	4,882	1,567	4,962	1,448
EXPENDITURES:				
Current: General government Public safety Public works Community development Culture and recreation Debt service: Principal Interest and fiscal charges	- - - - -	- 117 - - -	- - - - -	2,450 - - - - -
Total expenditures		117		2,450
REVENUES OVER (UNDER) EXPENDITURES	4,882	1,450	4,962	(1,002)
OTHER FINANCING SOURCES (USES):				
Transfers in Transfers out	727 (5,881)	155 (1,641)	4,494 (10,918)	1,125 (1,500)
Total other financing sources (uses)	(5,154)	(1,486)	(6,424)	(375)
Net change in fund balances	(272)	(36)	(1,462)	(1,377)
FUND BALANCES:				
Beginning of year	5,000	681	11,091	26,275
End of year	\$ 4,728	\$ 645	\$ 9,629	\$ 24,898

Special Revenue Funds

CSFRA / Rental Housing Committee	Mobile Home Rent Stabilization Ordinance (MHRSO)	Housing Successor	Shoreline Golf Links	Downtown Benefit Assessment District	General Special Purpose	
¢.	\$ -	\$ -	\$ -	ć 1217	Ć.	
\$ -	•	•	· -	\$ 1,317	\$ - 15	
-	-	-	-	296	-	
73	26	152	17	1,395	20	
-	-	-	-	3	-	
-	-	-	4,431	218	-	
-	-	-	-	258	-	
1,781	322		4	54		
1,854	348	152	4,452	3,541	35	
-	-	-	-	-	-	
-	-	-	-	-	-	
-	-	-	-	-	-	
2,009	230	-	- 4 212	602	27	
_	_	_	4,312	_	_	
_	-	-	_	-	-	
2,009	230		4,312	602	27	
(155)	118	152	140	2,939	8	
-	-	-	-	31	-	
(5)			(178)	(109)		
(5)			(178)	(78)	-	
(160)	118	152	(38)	2,861	8	
(100)	110	132	(30)	2,001	0	
1,481	427	12,941	110	23,247	313	
\$ 1,321	\$ 545	\$ 13,093	\$ 72	\$ 26,108	\$ 321	

(Continued)

### **Combining Statement of Revenues, Expenditures and Changes in Fund Balances**

### **Nonmajor Governmental Funds**

For the year ended June 30, 2025

		Special Rev	renue Funds	
	Police Asset Forfeitures	Grants	Cable Television	Deferred Assessments
REVENUES:				
Property taxes Other taxes Licenses, permits and fees Use of money and property Intergovernmental Charges for services Developer fees and contributions Other	\$ - - 2 - -	\$ - 571 1,314 - -	\$ - - - - - - 134	\$ - - - - - - -
Total revenues	2	1,885	134	
EXPENDITURES:				
Current: General government Public safety Public works Community development Culture and recreation Debt service: Principal Interest and fiscal charges	- - - - -	- 256 - 489 - -	202	- - - - -
Total expenditures		745	202	
REVENUES OVER (UNDER) EXPENDITURES	2	1,140	(68)	
OTHER FINANCING SOURCES (USES):				
Transfers in Transfers out	-	-	-	-
Total other financing sources (uses)		-		
Net change in fund balances	2	1,140	(68)	-
FUND BALANCES:				
Beginning of year	429	29,852	825	390
End of year	\$ 431	\$ 30,992	\$ 757	\$ 390

		Debt Service Funds		Capital Projects Funds	
Park 0 2018	ne Regional Community B Revenue Bonds	Shoreline Regional Park Community 2022 Revenue Bonds	Special Assessments	Storm Drain Construction	Total Nonmajor Governmental Funds
\$	-	\$ - -	\$ -	\$ - -	\$ 1,317 4,881
	-	-	-	-	296
	253	-	-	8	4,098
	-	-	-	-	7,545
	-	-	-	2	4,776
	<u>-</u>		<u>-</u>		317 2,295
	253			10	25,525
	-	-	-	-	2,652
	-	-	-	-	256
	-	-	-	-	117
	-	-	-	-	3,357
	-	-	-	-	4,312
	985	875	-	-	1,860
	2,996	968			3,964
	3,981	1,843			16,518
	(3,728)	(1,843)		10	9,007
	3,612	1,836	- -	134 (261)	12,114 (20,493)
	3,612	1,836		(127)	(8,379)
	(116)	(7)	-	(117)	628
	6,194	7	45	272	119,580
\$	6,078	\$ -	\$ 45	\$ 155	\$ 120,208

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### Gas Tax

For the year ended June 30, 2025

	Budgete Original	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES:				
Use of money and property Intergovernmental	\$ 307 4,427		\$ 117 4,765	\$ (190) 338
Total revenues	4,734	4,734	4,882	148
EXPENDITURES:				
Total expenditures		_	-	
REVENUES OVER (UNDER) EXPENDITURES	4,734	4,734	4,882	148_
OTHER FINANCING SOURCES (USES):				
Transfers in Transfers out	(5,656	- ) (5,881)	727 (5,881)	727
Total other financing sources (uses)	(5,656	(5,881)	(5,154)	727
Net change in fund balances	\$ (922	\$ (1,147)	(272)	\$ 875
FUND BALANCES:				
Beginning of year			5,000	
End of year			\$ 4,728	

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### Other Streets and Transportation

For the year ended June 30, 2025

	Budgeted Amounts Original Final				 Actual Amounts	Variance with Final Budget Positive (Negative)	
REVENUES:							
Use of money and property	\$	109	\$	109	\$ (21)	\$	(130)
Intergovernmental		550		976	1,463		487
Charges for services		-			125		125
Total revenues		659		1,085	1,567		482
EXPENDITURES:							
Current:							
Public works		50		189	 117		72
Total expenditures		50		189	117		72
REVENUES OVER (UNDER)							
EXPENDITURES		609		896	 1,450		554
OTHER FINANCING SOURCES (USES):							
Transfers in		-		-	155		155
Transfers out		100		(1,641)	 (1,641)		
Total other financing sources (uses)		100		(1,641)	(1,486)		155
Net change in fund balances	\$	709	\$	(745)	(36)	\$	709
FUND BALANCES:							
Beginning of year					681		
End of year					\$ 645		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### **Construction Tax**

For the year ended June 30, 2025

	Budgeted Amounts Original Final				Actual Amounts	Variance with Final Budget Positive (Negative)	
REVENUES:							
Other taxes Use of money and property	\$	5,010 1,233	\$	5,010 1,233	\$ 4,866 96	\$	(144) (1,137)
Total revenues		6,243		6,243	4,962		(1,281)
EXPENDITURES:  Total expenditures							
		-			 		
REVENUES OVER (UNDER) EXPENDITURES		6,243		6,243	4,962		(1,281)
OTHER FINANCING SOURCES (USES):							
Transfers in Transfers out		- (10,593)		- (10,918)	4,494 (10,918)		4,494 -
Total other financing sources (uses)		(10,593)		(10,918)	(6,424)		4,494
Net change in fund balances	\$	(4,350)	\$	(4,675)	(1,462)	\$	3,213
FUND BALANCES:							
Beginning of year					11,091		
End of year					\$ 9,629		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Other Developer Fees

For the year ended June 30, 2025

	 Budgeted	Amoui	nts	,	Actual	Fina	ance with al Budget ositive
	 Original		Final	Amounts		(N	egative)
REVENUES:							
Use of money and property  Developer fees and contributions	\$ 1,645 -	\$	1,645	\$	1,389 59	\$	(256) 59
Total revenues	1,645		1,645		1,448		(197)
EXPENDITURES:							
Current: General government							
City council	 -		2,450		2,450		
Total expenditures			2,450		2,450		_
REVENUES OVER (UNDER)							
EXPENDITURES	 1,645		(805)		(1,002)		(197)
OTHER FINANCING SOURCES (USES):							
Transfers in	-		-		1,125		1,125
Transfers out	 (1,500)		(1,500)		(1,500)		
Total other financing sources (uses)	 (1,500)		(1,500)		(375)		1,125
Net change in fund balances	\$ 145	\$	(2,305)		(1,377)	\$	928
FUND BALANCES:							
Beginning of year					26,275		
End of year				\$	24,898		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### CSFRA / Rental Housing Committee

For the year ended June 30, 2025

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
REVENUES:				
Use of money and property Other	\$ 33 1,697	\$ 33 1,697	\$ 73 1,781	\$ 40 84
Total revenues	1,730	1,730	1,854	124
EXPENDITURES:				
Current: Community development	2,342	2,478	2,009	469
Total expenditures	2,342	2,478	2,009	469
REVENUES OVER (UNDER) EXPENDITURES	(612)	(748)	(155)	593
OTHER FINANCING SOURCES (USES):				
Transfers out	(5)	(5)	(5)	
Total other financing sources (uses)	(5)	(5)	(5)	
Net change in fund balances	\$ (617)	\$ (753)	(160)	\$ 593
FUND BALANCES:				
Beginning of year			1,481	
End of year			\$ 1,321	

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Mobile Home Rent Stabilization Ordinance (MHRSO)

For the year ended June 30, 2025

	Budgeted Amounts Original Final					ctual	Final I	ce with Budget itive
	Ori	ginai		Finai	An	nounts	(Neg	ative)
REVENUES:								
Use of money and property Other	\$	8 316	\$	8 316	\$	26 322	\$	18 6
Total revenues		324		324		348		24
EXPENDITURES:								
Current:								
Community development		321		323		230		93
Total expenditures		321		323		230		93
REVENUES OVER (UNDER)								
EXPENDITURES		3		1		118		117
Net change in fund balances	\$	3	\$	1		118	\$	117
FUND BALANCES:								
Beginning of year						427		
End of year					\$	545		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### **Housing Successor**

For the year ended June 30, 2025

	Budgeted Amounts Original Final				Actı Amou		Variance with Final Budget Positive (Negative)	
REVENUES:								_
Use of money and property	\$	39	\$	39	\$	152	\$	113
Total revenues		39		39		152		113
EXPENDITURES:								
Current: Community development		1,000		1,000				1,000
Total expenditures		1,000		1,000		-		1,000
REVENUES OVER (UNDER) EXPENDITURES		(961)		(961)		152		1,113
Net change in fund balances	\$	(961)	\$	(961)		152	\$	1,113
FUND BALANCES:								
Beginning of year						12,941		
End of year					\$	13,093		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Shoreline Golf Links

Shoreline don Links

For the year ended June 30, 2025

	Budgeto Original	ed Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES:				
Use of money and property Charges for services	\$ 4,699	•	\$ 17 4,431	\$ 17 (268)
Other  Total revenues	4,708		4,452	(5)
EXPENDITURES:				
Current: Culture and recreation				
Community services	4,453	4,464	4,312	152
Total expenditures	4,453	4,464	4,312	152
REVENUES OVER (UNDER)				
EXPENDITURES	255	244	140	(104)
OTHER FINANCING SOURCES (USES):				
Transfers out	(78	(178)	(178)	
Total other financing sources (uses)	(78	(178)	(178)	
Net change in fund balances	\$ 177	\$ 66	(38)	\$ (104)
FUND BALANCES:				
Beginning of year			110	
End of year			\$ 72	

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

**Downtown Benefit Assessment District** 

For the year ended June 30, 2025

	Budgeted Amounts				Actual	Variance with Final Budget Positive	
		 Driginal		Final	Amounts	1)	Negative)
				_	 		<u> </u>
REVENUES:							
Property taxes	\$	1,327	\$	1,327	\$ 1,317	\$	(10)
Licenses, permits and fees		250		250	296		46
Use of money and property		658		658	1,395		737
Intergovernmental		3		3	3		-
Charges for services		231		231	218		(13)
Developer fees and contributions		-		-	258		258
Other		-		-	54		54
Total revenues		2,469		2,469	3,541		1,072
EXPENDITURES:							
Current:							
Community development		626		897	 602		295
Total expenditures		626		897	 602		295
REVENUES OVER (UNDER)							
EXPENDITURES		1,843		1,572	 2,939		1,367
OTHER FINANCING SOURCES (USES):							
Transfers in		-		-	31		31
Transfers out		(109)		(109)	 (109)		-
Total other financing sources (uses)		(109)		(109)	 (78)		31
Net change in fund balances	\$	1,734	\$	1,463	2,861	\$	1,398
FUND BALANCES:							
Beginning of year					23,247		
End of year					\$ 26,108		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

**General Special Purpose** 

For the year ended June 30, 2025

		Budgeted Ai		Actual	Variance with Final Budget Positive
	Ori	iginal	Final	Amounts	(Negative)
REVENUES:					
Other taxes	\$	- 5	\$ -	\$ 15	\$ 15
Use of money and property		11	11	20	9
Charges for services		50	50		(50)
Total revenues		61	61	35	(26)
EXPENDITURES:					
Current:					
Community development		131	136	27	109
Total expenditures		131	136	27	109
REVENUES OVER (UNDER)					
EXPENDITURES		(70)	(75)	8	83
Net change in fund balances	\$	(70)	\$ (75)	8	\$ 83
FUND BALANCES:					
Beginning of year				313	
End of year				\$ 321	

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### **Police Asset Forfeitures**

For the year ended June 30, 2025

	Budgeted Amounts Original Final			ual unts	Variance with Final Budget Positive (Negative)	
		- Tiller	74110	unts	(110)	<u>sative</u>
REVENUES:						
Use of money and property	\$ - \$		\$	2	\$	2
Total revenues	 			2		2
EXPENDITURES:						
Current:						
Public safety						
Police	 	430				430
Total expenditures	 	430				430
REVENUES OVER (UNDER)						
EXPENDITURES	 <u>-</u>	(430)		2		432
Net change in fund balances	\$ - \$	(430)		2	\$	432
FUND BALANCES:						
Beginning of year				429		
End of year			\$	431		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Grants

For the year ended June 30, 2025

	Or	Budgeted Amounts Original Final				tual punts	Variance with Final Budget Positive (Negative)	
REVENUES:								
Use of money and property Intergovernmental	\$	1,820	\$	1,902	\$	571 1,314	\$	571 (588)
Total revenues		1,820		1,902		1,885		(17)
EXPENDITURES:								
Current:								
Public safety Police		175		257		256		1
Community development		1,647		6,314		489		5,825
Total expenditures		1,822		6,571		745		5,826
REVENUES OVER (UNDER)								
EXPENDITURES		(2)		(4,669)		1,140		5,809
Net change in fund balances	\$	(2)	\$	(4,669)		1,140	\$	5,809
FUND BALANCES:								
Beginning of year						29,852		
End of year					\$	30,992		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### **Cable Television**

For the year ended June 30, 2025

	Or	Budgeted Amounts Original Final			tual	Variance with Final Budget Positive (Negative)	
REVENUES:							_
Other	\$	145	\$	145	\$ 134	\$	(11)
Total revenues		145		145	134		(11)
EXPENDITURES:							
Current: General government							
City manager		195		284	202		82
Total expenditures		195		284	202		82
REVENUES OVER (UNDER)							
EXPENDITURES		(50)		(139)	 (68)		71
Net change in fund balances	\$	(50)	\$	(139)	(68)	\$	71
FUND BALANCES:							
Beginning of year					825		
End of year					\$ 757		

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### **Deferred Assessments**

For the year ended June 30, 2025

	Budgete Original	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES:				
Total revenues	\$ -	\$ -	\$ -	\$ -
EXPENDITURES:				
Total expenditures				
REVENUES OVER (UNDER) EXPENDITURES				
Net change in fund balances	\$ -	\$ -	-	\$ -
FUND BALANCES:				
Beginning of year			390	
End of year			\$ 390	:

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

### **Storm Drain Construction**

For the year ended June 30, 2025

	Budgeted Amounts Original Final			Actual Amounts		Variance with Final Budget Positive (Negative)		
		igiriai		Tillai		lounts	(146)	gative)
REVENUES:								
Use of money and property	\$	32	\$	32	\$	8	\$	(24)
Charges for services		10		10		2		(8)
Total revenues		42		42		10		(32)
EXPENDITURES:								
Total expenditures				<u>-</u>				
REVENUES OVER (UNDER)								
EXPENDITURES		42		42		10		(32)
OTHER FINANCING SOURCES (USES):								
Transfers in		-		-		134		134
Transfers out		(261)		(261)		(261)		
Total other financing sources (uses)		(261)		(261)		(127)		134
Net change in fund balances	\$	(219)	\$	(219)		(117)	\$	102
FUND BALANCES:								
Beginning of year						272		
End of year					\$	155		

### City of Mountain View Internal Service Funds June 30, 2025

### **Equipment Maintenance and Replacement Fund**

The Equipment Maintenance and Replacement Fund accounts for equipment maintenance services provided to other funds and the replacement of certain equipment.

### **Workers' Compensation Insurance Fund**

The Workers' Compensation Insurance Fund accounts for the City's self-insurance program for workers' compensation benefits and for the administration of safety and loss prevention programs.

### **Unemployment Self-Insurance Fund**

The Unemployment Self-Insurance Fund accounts for State and Federal-mandated unemployment insurance benefits for employees.

### <u>Liability Self-Insurance Fund</u>

The Liability Self-Insurance Fund accounts for the City's general liability self-insurance and property insurance programs.

### Retirees' Health Plan Fund

The Retirees' Health Plan Fund accounts for the health plan contributions for retirees of the City and the funds set aside for future retirees' benefits.

### **Employee Benefits Plan Fund**

The Employee Benefits Plan Fund accounts for the City's self-insurance vision and other benefits for City employees.

# City of Mountain View Combining Statement of Net Position Internal Service Funds June 30, 2025 (Dollars in Thousands)

ASSETS	Equipment Maintenance & Replacement		Workers' Compensation Insurance		Unemployment Self- Insurance	
Current Assets:						
Cash and investments Restricted cash and investments	\$	28,312	\$	12,364 200	\$	612
Receivables:		-		200		-
Interest		210		70		4
Deposits and prepaid items		-		-		-
Total current assets		28,522		12,634		616
Noncurrent:						
Capital assets:						
Depreciable capital assets		178		-		-
Accumulated depreciation		(178)				
Net capital assets		-		-		-
Total noncurrent assets		-				-
Total assets		28,522		12,634		616
LIABILITIES						
Current liabilities:						
Accounts payable and accrued liabilities		854		151		-
Compensated absences - current Accrued self-insurance costs - current		15		-		-
Accrued seit-insurance costs - current				3,695		
Total current liabilities		869		3,846		-
Noncurrent liabilities:						
Compensated absences		97		-		-
Accrued self-insurance costs		-		8,309		
Total noncurrent liabilities		97		8,309		
Total liabilities		966		12,155		
NET POSITION						
Unrestricted		27,556		479		616
Total net position	\$	27,556	\$	479	\$	616

Liability Self-	Retirees' Health				
Insurance	Plan	Employee Benefits Plan	Totals		
		. ,			
\$ 4,844	\$ 504	\$ 519	\$ 47,155		
902	-	-	1,102		
32 402	2	3	321 402		
	506	522			
 6,180	506	522	48,980		
-	-	-	178		
 -			(178)		
6,180	506	522	48,980		
30	7	10	1,052		
-	-	-	15		
 507			4,202		
537	7	10	5,269		
- 524	-	-	97		
 524			8,833		
			8,930		
 1,061	7	10	14,199		
 5,119	499	512	34,781		
\$ 5,119	\$ 499	\$ 512	\$ 34,781		

# Combining Statement of Revenues, Expenses and Changes in Net Position

### **Internal Service Funds**

For the year ended June 30, 2025

	Main	Equipment Maintenance & Replacement		Unemployment Self- Insurance	
OPERATING REVENUES:					
Charges for services	\$	3,247	\$ 2,600	\$	-
Other		300	21		-
Total operating revenues		3,547	2,621		-
OPERATING EXPENSES:					
Salaries and related expenses		1,843	126		-
Insurance claims and premiums		-	4,505		-
General and administrative		7,675	196		21
Total operating expenses		9,518	4,827		21
Operating income (loss)		(5,971)	(2,206)		(21)
NONOPERATING REVENUES (EXPENSES):					
Investment income		1,752	689		35
Total nonoperating revenues (expenses)		1,752	689		35
Income before contributions and transfers		(4,219)	(1,517)		14
CONTRIBUTIONS AND TRANSFERS:					
Transfers in		2,089	-		-
Transfers out		(1,001)			
Total contributions and transfers		1,088			-
Change in net position		(3,131)	(1,517)		14
NET POSITION:					
Beginning of year	\$	30,712	\$ 1,996	\$	602
Restatements		(25)	-		-
Beginning of year, as restated		30,687	1,996		602
End of year	\$	27,556	\$ 479	\$	616

Liabilit Insur		Retirees' Health F	Plan .	Employee Be Plan	enefits	Totals		
\$	5,621 348		327 263	\$	37 2	\$	15,832 2,934	
	5,969	6,5	<u> 590</u> .		39		18,766	
	- 4,709	6,5	508		50		8,527 9,214	
	1,142		24		7		9,214	
	5,851	6,5	532		57		26,806	
	118		58		(18)		(8,040)	
	165		<u>(21)</u> .		29		2,649	
	165		(21)		29		2,649	
	283		37		11		(5,391)	
	200		300 300)		- -		5,089 (3,801)	
	200						1,288	
	483		37		11		(4,103)	
\$	4,636 - 4,636		162 - 162	\$	501 - 501		38,909 (25) 38,884	
\$	5,119	\$ 4	199	\$	512	\$	34,781	

# City of Mountain View Combining Statement of Cash Flows Internal Service Funds For the year ended June 30, 2025 (Dollars in Thousands)

	Main	uipment tenance & lacement	Con	Vorkers' npensation nsurance	Unemployr Insura	
CASH FLOWS FROM OPERATING ACTIVITIES:						
Cash received from Interfund charges Cash paid to suppliers for goods and services Cash paid to employees for services Claims paid	\$	3,547 (6,895) (1,843)	\$	2,621 (217) (126) (3,368)	\$	- (21) - -
Net cash provided by (used in) operating activities		(5,191)		(1,090)		(21)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Transfers in Transfers out		2,089 (1,001)		-		-
Net cash provided by (used in) noncapital financing activities		1,088				
CASH FLOWS FROM INVESTING ACTIVITIES:						
Interest received		1,716		684		34
Net cash provided by (used in) investing activities		1,716		684		34
Net cash flows		(2,387)		(406)		13
CASH AND INVESTMENTS - Beginning of year		30,699		12,970		599
CASH AND INVESTMENTS - End of year	\$	28,312	\$	12,564	\$	612
RECONCILIATION OF CASH AND CASH EQUIVALENTS:						
Cash and investments Restricted cash and investments		28,312		12,364 200		612
Total cash and cash equivalents	\$	28,312	\$	12,564	\$	612
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:						
Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:  Changes in assets and liabilities:	\$	(5,971)	\$	(2,206)	\$	(21)
Deposits and prepaid items Accounts payable and accrued liabilities Accrued compensated absences Accrued self-insurance costs		- 780 - -		(21) - 1,137		- - - -
Net cash provided by (used in) operating activities	\$	(5,191)	\$	(1,090)	\$	(21)

Liability S	Self-Insurance	Retirees' Pla		Emp	loyee Benefits Plan	Totals		
\$	5,969	\$	6,590	\$	39	\$	18,766	
	(1,154)		(20)		-		(8,307)	
	-		(6,508)		(50)		(8,527)	
	(4,605)						(7,973)	
	210		62		(11)		(6,041)	
	200		2 000				5.000	
	200		2,800 (2,800)		-		5,089 (3,801)	
-			(2,800)				(3,801)	
	200		-				1,288	
	157		(34)		29		2,586	
	157		(34)		29		2,586	
	567		28		18		(2,167)	
	5,179		476		501		50,424	
\$	5,746	\$	504	\$	519	\$	48,257	
	4,844		504		519		47,155	
	902		-		-		1,102	
\$	5,746	\$	504	\$	519	\$	48,257	
\$	118	\$	58	\$	(18)	\$	(8,040)	
	(12)		-		-		(12)	
	-		4		7		770	
	104		-		-		- 1,241	
\$	210	\$	62	\$	(11)	\$	(6,041)	
						_		

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## City of Mountain View Custodial Funds June 30, 2025

## Fire Union Custodial Fund

The Fire Union Custodial Fund accounts for money received on behalf of the Fire Union used for union activities.

## **Police Union Custodial Fund**

The Police Union Custodial Fund accounts for money received on behalf of the Police Union used for union activities.

## **Center for the Performing Arts Custodial Fund**

The Center for the Performing Arts Custodial Fund accounts for money received by the Center for the Performing Arts on behalf of the event organizers.

# City of Mountain View Combining Statement of Fiduciary Net Position Custodial Funds June 30, 2025 (Dollars in Thousands)

	Fire Union		Police Union		Flexible Benefits Plan		Center For the Performing Arts	Total Custodial Funds
ASSETS								
Cash and investments Restricted cash and investments	\$	43 -	\$	7 -	\$	- -	\$ - 400	\$ 50 400
Total assets		43		7		-	400	 450
LIABILITIES								
Total liabilities		-		-				 
NET POSITION								
Restricted for: Individuals, organizations, and other governments		43		7			400	450
Total Net Position	\$	43	\$	7	\$		\$ 400	\$ 450

# City of Mountain View Combining Statement of Changes in Fiduciary Net Position Custodial Funds For the year ended June 30, 2025 (Dollars in Thousands)

	Fire	Fire Union Police		Police Union		Flexible Benefits Plan		Center For the Performing Arts		otal stodial unds
ADDITIONS:										
Fees and others collected	\$	53	\$	16	\$	_	\$	406	\$	475
Total additions		53		16		-		406		475
DEDUCTIONS:										
Distribution to others	\$	45	\$	29	\$		\$	444		518
Total deductions		45		29				444		518
Change in net position		8		(13)		-		(38)		(43)
NET POSITION:										
Beginning of year	\$	35	\$	20	\$	177	\$	438		670
Restatements		-		-		(177)		-		(177)
Beginning of year, as restated		35		20		-		438		493
End of year	\$	43	\$	7	\$	-	\$	400	\$	450

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# **STATISTICAL SECTION**

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#### **Statistical Section**

## For the Fiscal Year Ended June 30, 2025

This section of the City's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

#### Sources

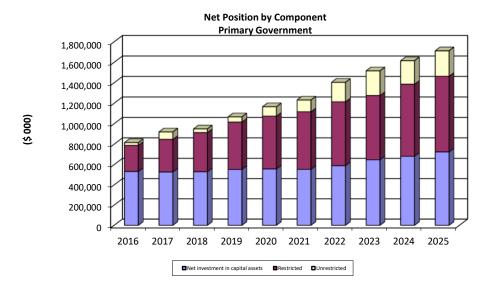
Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

## **Net Position by Component**

		Fiscal Year E	nded June 30,	 
	2016	2017	2018	 2019
Governmental activities				
Net investment in capital assets	\$ 450,011	\$ 446,280	\$ 450,851	\$ 466,424
Restricted	256,471	319,980	382,993	463,224
Unrestricted	(11,492)	20,918	(42,935) (1)	 (31,615)
Total governmental activities net position	\$ 694,990	\$ 787,178	\$ 790,909	\$ 898,033
Business-type activities				
Net investment in capital assets	82,555	80,809	79,783	86,332
Unrestricted	38,244	51,586	78,278	 82,193
Total business-type activities net position	\$ 120,799	\$ 132,395	\$ 158,061	\$ 168,525
Primary government				
Net investment in capital assets	\$ 532,566	\$ 527,089	\$ 530,634	\$ 552,756
Restricted	256,471	319,980	382,993	463,224
Unrestricted	26,752	72,504	35,343 (1)	 50,578
Total primary government net position	\$ 815,789	\$ 919,573	\$ 948,970	\$ 1,066,558

<sup>(1)</sup> The Unrestricted Net Position decreased in fiscal year ended June 30, 2018 due to the implementation of GASB No. 75.

<sup>(2)</sup> The Unrestricted Net Position restated in fiscal year ended June 30, 2021 due to the implementation of GASB No. 87.



## Fiscal Year Ended June 30,

		2021		Tiscai i cai	 		
 2020	(as	restated)		2022	 2023	 2024	 2025
			· <u></u>				
\$ 467,378	\$	467,855	\$	502,737	\$ 555,678	\$ 583,085	\$619,378
516,825		562,840		624,062	626,817	703,859	739,144
 (1,976)		8,772	(2)	66,457	 100,514	81,242	 88,890
\$ 982,227	\$	1,039,467	\$	1,193,256	\$ 1,283,009	\$ 1,368,186	\$ 1,447,412
89,969		86,020		87,218	92,486	99,104	104,891
 93,692		106,155		124,051	 141,036	 148,063	 159,731
\$ 183,661	\$	192,175	\$	211,269	\$ 233,522	\$ 247,167	\$ 264,622
\$ 557,347	\$	553,875	\$	589,955	\$ 648,164	\$ 682,189	\$ 724,269
516,825		562,840		624,062	626,817	703,859	739,144
 91,716		114,927		190,508	 241,550	 229,305	 248,621
\$ 1,165,888	\$	1,231,642	\$	1,404,525	\$ 1,516,531	\$ 1,615,353	\$ 1,712,034

## **Changes in Net Position**

		Fiscal Year E	Ended June 30,	
	2016	2017	2018	2019
Expenses				
Governmental activities				
General government	\$ 35,510	\$ 38,460	\$ 44,602	\$ 46,797
Public safety	53,538	57,759	66,688	70,435
Public works	31,052	29,541	36,057	35,195
Community development	11,991	13,564	18,206	18,859
Culture and recreation	30,105	31,275	35,698	35,619
Interest on long term debt	1,860	1,732	1,633	3,971
Total governmental activities expenses Business-type activities	164,056	172,331	202,884	210,876
Water	27,809	30,459	35,101	35,868
Wastewater	17,332	18,250	17,294	19,526
Solid Waste	11,945	11,762	13,235	13,682
Total business-type activities expenses	57,086	60,471	65,630	69,076
Total primary government expenses	\$ 221,142	\$ 232,802	\$ 268,514	\$ 279,952
Program Revenues Governmental activities Charges for services General government Public safety	\$ 28,846 1,643	\$ 34,198 1,205	\$ 39,415 1,333	\$ 53,704 1,407
Public works	3,911	3,165	3,546	3,906
Community development	11,941	14,055	20,485	18,266
Culture and recreation	5,106	5,057	5,315	5,741
Operating grants and contributions	4,297	3,902	3,265	5,111
Capital grants and contributions	31,291	68,541	68,479	62,861
Total government activities program revenues	87,035	130,123	141,838	150,996
Business-type activities Charges for services:				
Water	27,953	33,847	40,571	34,844
Wastewater	19,730	22,818	22,369	23,513
Solid Waste	13,125	14,053	14,870	15,588
Operating grants and contributions Capital grants and contributions	- 385	- 2,443	- 12,761	- 2,636
Total business-type activities program revenues	61,193	73,161	90,571	76,581
Total primary government program revenues	\$ 148,228	\$ 203,284	\$ 232,409	\$ 227,577
Not (Funence) Pougnus				
Net (Expense) Revenue Governmental activities	\$ (77,021)	¢ (42.200)	¢ (61.046)	¢ (E0.000)
Business-type activities	\$ (77,021) 4,107	\$ (42,208) 12,690	\$ (61,046) 24,941	\$ (59,880) 7,505
Total primary government net expense	\$ (72,914)	\$ (29,518)	\$ (36,105)	\$ (52,375)

<sup>(1)</sup> California Water and Wastewater Arrearage Payment Program funding received in Fiscal Year 2021-22 applied to delinquent water and wastewater bills during the COVID-19 pandemic.

Fiscal Year Ended June 30,									
	2020	2021	2022	2023	2024	2025			
\$	48,167	\$ 51,531	\$ 50,952	\$ 57,508	\$ 68,714	\$ 75,532			
	76,853	77,385	62,335	87,425	95,753	99,773			
	40,789	39,487	42,119	51,273	46,972	43,091			
	20,423	17,143	15,726	21,303	19,081	21,192			
	58,221	35,164	33,840	40,854	45,265	52,228			
	4,278	4,176	4,179	4,303	3,918	3,953			
	248,731	224,886	209,151	262,666	279,703	295,769			
	37,522	36,981	32,425	35,284	43,734	43,870			
	20,109	21,848	22,359	22,472	28,181	29,516			
	15,077	13,573	12,543	15,255	15,190	17,410			
	72,708	72,402	67,327	73,011	87,105	90,796			
\$	321,439	\$ 297,288	\$ 276,478	\$ 335,677	\$ 366,808	\$ 386,565			
\$	39,191	\$ 43,087	\$ 59,868	\$ 54,643	\$ 52,215	\$49,074			
	1,270	801	823	1,038	1,099	1,566			
	2,916	3,397	3,553	2,333	6,273	3,061			
	15,229	13,123	14,352	13,149	6,768	7,433			
	4,993	4,903	6,664	7,841	8,736	9,188			
	6,637	4,572	20,073	15,452	6,086	7,916			
	81,176	56,217	94,132	35,641	21,853	13,096			
	151,412	126,100	199,465	130,097	103,030	91,334			
	38,092	38,205	36,373	36,760	43,175	47,575			
	25,850	22,962	27,347	29,965	33,247	35,274			
	15,837	14,731	14,967	15,693	16,543	16,874			
	_	-	546 (1)	4	10	-			
	5,014	5,033	9,465	10,987	2,866	767			
	84,793	80,931	88,698	93,409	95,841	100,490			
\$	236,205	\$ 207,031	\$ 288,163	\$ 223,506	\$ 198,871	\$ 191,824			
\$	(97,319)	\$ (98,786)	\$ (9,686)	\$ (132,569)	\$ (176,673)	\$ (204,435)			
	12,085	8,529	21,371	20,398	8,736	9,694			
\$	(85,234)	\$ (90,257)	\$ 11,685	\$ (112,171)	\$ (167,937)	\$ (194,741)			

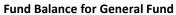
## **Changes in Net Position**

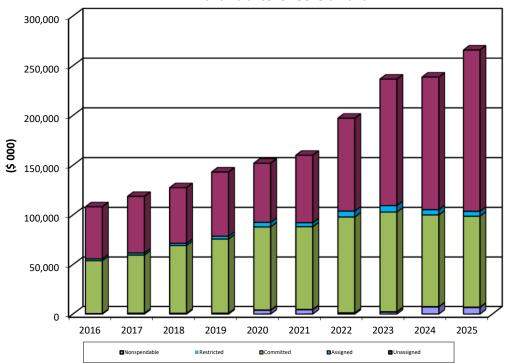
		ded June 30,		
	2016	2017	2018	
General Revenues and Other Changes in Net Position				
Governmental activities				
Taxes:				
Property taxes	\$ 71,563	\$ 86,373	\$ 92,478	
Sales taxes	21,401	21,829	20,713	
Transient occupancy tax	6,591	7,043	7,057	
Utility users tax	9,898	8,573	8,136	
Nonregulatory franchise and business	4,954	4,997	5,364	
Intergovernmental revenue	211	219	228	
Investment income	8,551	1,314	1,459	
Other	1,724	2,859	-	
Transfers	386	1,189	(588)	
Total government activities	125,279	134,396	134,847	
Business-type activities				
Investment income	498	95	137	
Transfers	(386)	(1,189)	588	
Total business-type activities	112	(1,094)	725	
Total primary government	\$ 125,391	\$ 133,302	\$ 135,572	
Change in Net Position				
Change in net position before extraordinary				
and special items:	ć 40.350	ć 02.400	ć 72.004	
Governmental activities	\$ 48,258	\$ 92,188	\$ 73,801	
Business-type activities	4,219	11,596	25,666	
Total primary government	52,477	103,784	99,467	
Change in net position	\$ 52,477	\$ 103,784	\$ 99,467	

			Fiscal Year Er	nded June 30,		
2019	2020	2021	2022	2023	2024	2025
\$ 95,420	\$ 107,192	\$ 119,678	\$ 128,861	\$ 143,153	\$ 153,598	\$ 164,321
25,058	19,792	18,284	23,456	25,394	24,492	21,177
7,051	5,602	1,918	4,437	9,522	7,961	10,565
7,850	7,870	7,654	8,717	9,672	7,648	11,084
5,549	7,886	9,408	11,784	11,789	11,766	12,208
219	245	242	281	270	293	374
26,411	33,613	1,056	(14,108)	23,594	57,607	71,041
-	-	-	-	-	-	-
(554)	(687)	(9)	47	(1,072)	(1,515)	(2,430)
167,004	181,513	158,231	163,475	222,322	261,850	\$ 288,340
	<del> </del>				· · · · · · · · · · · · · · · · · · ·	
2,405	2,364	(24)	(2,230)	783	3,394	5,769
554	687	9	(47)	1,072	1,515	2,430
2,959	3,051	(15)	(2,277)	1,855	4,909	8,199
\$ 169,963	\$ 184,564	\$ 158,216	\$ 161,198	\$ 224,177	\$ 266,759	\$ 296,539
\$ 107,124 10,464	\$ 84,194 15,136	\$ 59,445 8,514	\$ 153,789 19,094	\$ 89,753 22,253	\$ 85,177 13,645	\$ 83,905 17,893
117,588	99,330	67,959	172,883	112,006	98,822	101,798
\$ 117,588	\$ 99,330	\$ 67,959	\$ 172,883	\$ 112,006	\$ 98,822	\$ 101,798

## **Fund Balances of Governmental Funds**

		F	iscal Year	Ende	d June 30,	
	2016		2017		2018	2019
General Fund	500				407	540
Nonspendable	\$ 523	\$	541	\$	407	\$ 519
Restricted	-		410		420	424
Committed	53,399		58,655		68,483	74,881
Assigned	1,860		2,094		2,202	2,819
Unassigned	52,459		56,979		55,913	64,539
Total General Fund	\$ 108,241	\$	118,679	\$	127,425	\$ 143,182
All Other Governmental Funds						
Nonspendable	\$ 57	\$	64	\$	60	\$ 72
Restricted	256,281		318,281		382,132	532,282
Committed	4,149		17,027		10,553	8,175
Unassigned	(3)				(55)	(128)
Total all other governmental funds	\$ 260,484	\$	335,372	\$	392,690	\$ 540,401





Fisca	l Year	Fnded	June 30	L

 Fiscal Year Efficed Julie 30,												
 2020		2021		2022 2023 2024		2022		2023 2024		2024		2025
\$ 3,757	\$	4,292	\$	835	\$	1,960	\$	7,059	\$	6,567		
430		437		436		445		442		449		
83,827		83,453		96,704		100,554		92,519		91,754		
4,604		4,044		5,920		6,479		5,293		4,899		
59,394		67,792		93,390		127,142		133,341		162,136		
\$ 152,012	\$	160,018	\$	197,285	\$	236,580	\$	238,654	\$	265,805		
\$ 17,051	\$	17,060	\$	72	\$	75	\$	144	\$	112		
586,008		632,852		696,443		696,079		775,590		811,168		
13,318		20,869		36,067		34,634		23,024		21,233		
<u>-</u>		<u> </u>								(40)		
\$ 616,377	\$	670,781	\$	732,582	\$	730,788	\$	798,758	\$	832,473		

## **Changes in Fund Balances of Governmental Funds**

	Fiscal Year Ended June 30,						
	2016	2017	2018	2019	2020		
Revenues							
Taxes	\$ 116,783	\$ 131,921	\$ 136,206	\$ 146,048	\$ 149,433		
Licenses, permits and fees	28,136	12,554	17,202	14,688	12,368		
Fines and forfeitures	697	872	912	979	768		
Use of money and property	19,730	17,508	20,228	45,389	52,008		
Intergovernmental	6,415	4,590	5,706	7,062	6,397		
Charges for services	27,882	27,330	30,077	32,594	30,479		
Developer fees and contributions	-	57,628 (	1) 60,239	52,291	66,709		
Other	7,681	6,233	7,055	17,052	6,903		
Total Revenues	207,324	258,636	277,625	316,103	325,065		
Expenditures							
Current:							
General government	34,269	37,379	43,432	44,284	46,303		
Public safety	54,790	56,893	65,276	65,968	69,665		
Public works	11,924	12,852	16,229	16,400	16,875		
Community development	11,941	13,304	18,099	17,988	20,062		
Culture and recreation	23,979	24,707	29,257	28,315	52,912		
Capital outlay	17,914	16,495	32,688	39,817	24,490		
Debt service:							
Principal	7,187	4,782	3,355	3,453	1,927		
Interest and fiscal charges	1,936	1,782	1,673	2,847	4,533		
Total Expenditures	163,940	168,194	210,009	219,072	236,767		
Excess (deficiency) of revenues							
over (under) expenditures	43,384	90,442	67,616	97,031	88,298		
Other Financing Sources (Uses)							
Sale of capital assets	1,950	2,894	1,821	_	_		
Issuance of bonds	-	-	, -	63,800	_		
Bond premium	-	-	-	6,416	-		
Payment to refund bond escrow							
agent	-	-	-	-	-		
Lease and SBITA financing	-	-	-	-	-		
Transfers in	42,300	57,452	96,599	82,995	143,720		
Transfers (out)	(49,958)	(65,462)	(99,972)	(86,774)	(147,212)		
Total other financing sources							
(uses)	(5,708)	(5,116)	(1,552)	66,437	(3,492)		
Net Change in fund balances	\$ 37,676	\$ 85,326	\$ 66,064	\$ 163,468	\$ 84,806		
Debt service as a percentage of							
noncapital expenditures	6.1%	4.3%	2.8%	3.5%	3.0%		

<sup>(1)</sup> Beginning the fiscal year ended June 30, 2017, the City reclassified Developer fees & contributions from various line items. The City elected not to reclassify prior years' balances.

Fiscal	Vaar	Ende	ad lun	△ 20
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Fiscal Year Ended June 30,										
2021	2022	2023	2024	2025						
\$ 160,404	\$ 182,055	\$ 197,855	\$ 204,770	\$ 219,815						
12,521	11,867	11,835	11,044	11,136						
312	316	506	506	746						
22,833	18,359	54,272	86,615	98,352						
8,251	22,079	16,470	18,321	10,868						
27,642	32,495	32,864	27,755	27,823						
45,890	85,585	29,559	6,399	2,915						
7,509	15,448	7,487	9,409	7,800						
285,362	368,204	350,848	364,819	379,455						
49,541	53,605	55,564	65,138	70,043						
71,579	75,243	78,556	83,768	90,385						
18,548	21,245	23,339	23,429	25,311						
16,828	17,981	21,305	18,413	19,715						
27,192	30,584	33,219	35,918	40,397						
29,699	74,108	93,942	56,721	66,931						
1,997	2,135	2,403	3,039	3,293						
4,437	4,439	4,599	4,172	4,203						
219,821	279,340	312,927	290,598	320,278						
213,021	273,340	312,327	230,330	320,270						
65,541	88,864	37,921	74,221	59,177						
-	-	-	-	-						
-	-	21,565	-	-						
-	-	-	-	-						
-	-	(21,100)	-	-						
-	6,549	4,790	474	5,407						
58,910	114,413	131,160	131,943	98,042						
(62,041)	(108,553)	(136,835)	(136,594)	(101,760)						
(3,131)	12,409	(420)	(4,177)	1,689						
\$ 62,410	\$ 101,273	\$ 37,501	\$ 70,044	\$ 60,866						
		, ,===								
3.3%	3.0%	3.0%	3.0%	2.9%						

3 revenue

## **Assessed Value of Taxable Property**

Last Ten Fiscal Years (Dollars in Thousands)

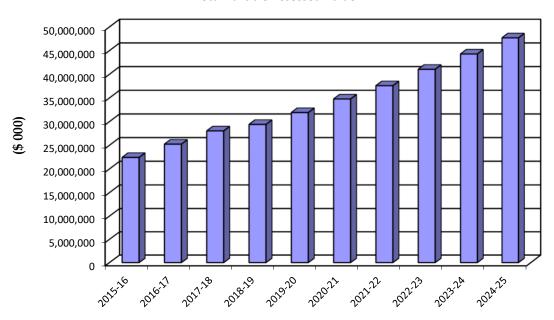
		Real Property								
Fiscal	Residential	Commercial Industrial		Oth						
Year	Property	Property	Property	Other						
2015-16	\$ 12,697,503	\$ 3,633,892	\$ 3,381,658	\$ 1,016,306						
2016-17	14,015,191	4,794,158	3,420,298	1,125,702						
2017-18	15,613,793	5,376,731	3,676,616	1,072,122						
2018-19	16,641,242	6,027,299	3,944,104	1,087,814						
2019-20	18,323,758	6,408,156	4,373,020	1,386,810						
2020-21	20,011,424	6,971,532	4,498,546	1,936,547						
2021-22	21,255,921	7,778,649	4,680,879	2,537,478						
2022-23	23,103,147	8,136,153	5,125,851	3,454,199						
2023-24	24,560,282	8,893,367	5,488,294	3,771,063						
2024-25	26,642,137	9,551,259	5,852,661	3,739,636						

Source: Santa Clara County Assessor

Note: Actual property value data not available in California.

(1) California cities do not set their own direct tax rate. The state constitution establishes the rate at 1 percent and allocates a portion of that amount, by an annual calculation, to all the taxing entities within a tax rate area. The City of Mountain View encompasses more than 15 tax rate areas.

## **Total Taxable Assessed Value**



 Unsecured		Less: Tax-Exempt Property		otal Taxable Assessed Value	Total Direct Tax Rate (1)	
\$ 2,689,859	\$	(993,411)	\$	22,425,807		1.00%
2,972,482		(1,094,913)		25,232,918		1.00%
3,437,332		(1,145,258)		28,031,336		1.00%
2,830,453		(1,125,615)		29,405,297		1.00%
2,816,506		(1,400,344)		31,907,906		1.00%
2,969,624		(1,611,881)		34,775,792		1.00%
2,815,937		(1,487,266)		37,581,597		1.00%
2,873,920		(1,643,803)		41,049,467		1.00%
3,220,524		(1,650,242)		44,283,288		1.00%
3,807,327		(1,993,586)		47,687,355		1.00%

#### **Direct and Overlapping Property Tax Rates**

# Last Ten Fiscal Years (Rate per \$100 of assessed value)

	City Dire	ct Rates		Overlapping Rates (1)						
Fiscal Year	Basic Rate (2)	Total Direct	Coun Santa	•	School [	Districts	Hospitals	Special Districts		Direct rlapping
2015-16	1.00	1.00	0.0476	0.0476	0.0632	0.1174	0.0129	0.0065	1.1173	1.1844
2016-17	1.00	1.00	0.0474	0.0474	0.0772	0.0943	0.0129	0.0092	1.1338	1.1638
2017-18	1.00	1.00	0.0597	0.0597	0.0737	0.1052	0.0100	0.0071	1.1405	1.1820
2018-19	1.00	1.00	0.0565	0.0565	0.1015	0.1259	0.0100	0.0060	1.1640	1.1984
2019-20	1.00	1.00	0.0557	0.0557	0.0962	0.1158	0.0100	0.0057	1.1576	1.1872
2020-21	1.00	1.00	0.0457	0.0457	0.1110	0.1578	0.0100	0.0052	1.1619	1.2187
2021-22	1.00	1.00	0.0576	0.0576	0.1015	0.1392	0.0100	0.0066	1.1657	1.2134
2022-23	1.00	1.00	0.0559	0.0559	0.0854	0.1479	0.0090	0.0057	1.1470	1.2185
2023-24	1.00	1.00	0.0538	0.0538	0.0783	0.1259	0.0050	0.0053	1.1374	1.1900
2024-25	1.00	1.00	0.0486	0.0486	0.0769	0.1340	0.0020	0.0054	1.1309	1.1900

Source: County of Santa Clara

<sup>(1)</sup> Overlapping rates are those of local and county governments that apply to property owners within the City of Mountain View. Not all overlapping rates apply to all Mountain View property owners. These are voter approved levies in addition to the 1 percent State levy.

<sup>(2)</sup> The City's share of the basic state wide property tax rate can only be increased by a 2/3 vote of the City's residents.

## **Principal Property Tax Payers**

# Current Year and Nine Years Ago (Dollars in Thousands)

	Fiscal Year 2024-25			Fiscal Year 2015-16				
Taxpayer		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Google LLC	\$	8,493,793	1	17.8%	\$	3,036,853	1	13.5%
Baccarat Shoreline LLC		708,842	2	1.5%		188,422	3	0.8%
Sobrato Interests		497,582	3	1.0%		-		-
Microsoft Corporation		261,595	4	0.5%		80,831	7	0.4%
Nor Cal Plymouth Realty LLC		234,681	5	0.5%		-		-
Intuit Inc.		546,786	6	1.1%		135,371	6	0.6%
P A Charleston Road LLC		124,938	7	0.3%		106,034	5	0.5%
Del Rey Investment		122,100	8	0.3%		-		0.0%
Orion V Sac Village Office Property LLC		669,092	9	1.4%		-		-
IL SH Hotel LLC		85,239	10	0.2%		-		-
HCP Life Science REIT Inc.		-		-		347,804	2	1.6%
Richard T. Peery Trustee		-		-		138,079	4	0.6%
Richard M. & Beverly J. Salado Trustee		-		-		78,908	8	0.4%
LinkedIn Corporation		-		-		56,027	9	0.2%
Murphy Road Apartments - San Jose LP		-		-		49,069	10	0.2%
Subtotal	\$	11,744,648		24.6%	\$	4,217,398		18.8%

Fiscal Year 2024-25 Total Net Assessed Valuation: \$ 47,687,355 Fiscal Year 2015-16 Total Net Assessed Valuation: \$ 22,425,807

Source: Santa Clara County Assessor Fiscal Year Combined Tax Rolls.
Ranking based on Tax Revenue.

## **Property Tax Levies and Collections**

# Last Ten Fiscal Years (Dollars in Thousands)

Fiscal Year	Taxes Levied (1)	Current Collections (2)	Percent of Levy Collected	Delinquent Tax Collections	Ta	otal exes ected	Percent of Levy
2015-16	\$ 71,563	\$ 71,563	100%	-	\$	71,563	100%
2016-17	86,373	86,373	100%	-		86,373	100%
2017-18	92,478	92,478	100%	-		92,478	100%
2018-19	95,420	95,420	100%	-		95,420	100%
2019-20	107,192	107,192	100%	-		107,192	100%
2020-21	119,678	119,678	100%	-		119,678	100%
2021-22	128,861	128,861	100%	-		128,861	100%
2022-23	143,153	143,153	100%	-		143,153	100%
2023-24	153,598	153,598	100%	-		153,598	100%
2024-25	164,321	164,321	100%	-		164,321	100%

Source: City of Mountain View

<sup>(1)</sup> Levies include real and personal property. Amount excludes Special Assessments and the penalties and fees on delinquent Special Assessments.

<sup>(2)</sup> The City selected to participate in the "Teeter" plan offered by the County whereby cities receive 100 percent of the taxes levied in exchange for foregoing any interest and penalties collected on delinquent taxes.

The "Teeter" plan does not apply to Special Assessment Districts.

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## **Ratio of Outstanding Debt by Type**

Last Ten Fiscal Years (Dollars in Thousands)

Governmenta	l Activities
-------------	--------------

Fiscal Year	Tax Allocation Bonds	Certificates of Participation	Bank Loan	Lease Liabilities	SBITA Liabilities	Special Assessment Debt
2015-16	\$ 32,955	\$ -	\$ 6,265	\$ -	\$ -	\$ 174
2016-17	31,290	-	3,187	-	-	134
2017-18	29,555	-	1,607	-	-	95
2018-19	97,863 (3)	-	-	-	-	49
2019-20	95,756	-	-	-	-	12
2020-21	93,554	-	-	-	-	-
2021-22	91,252	-	-	6,499	-	-
2022-23	89,885	-	-	3,817	1,308	- (4)
2023-24	87,574	-	-	3,946	395	-
2024-25	85,497	-	-	3,367	4,948	-

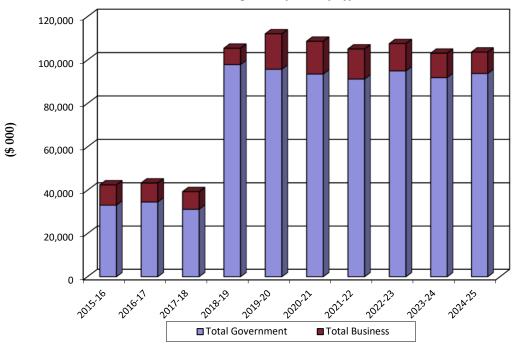
Sources: City of Mountain View

State of California, Department of Finance (population)

U.S. Department of commerce, Bureau of the Census (income)

- (1) Includes the City of Palo Alto Loan. See Note 7 for additional information.
- (2) See Schedule 14 (Demographic Statistics) for personal income and population data.
- (3) Includes 2018 SRPC Revenue Bonds, Series A and Series B (2018 Bonds).
- (4) Fiscal Year 2022-23 restated to include SBITA liabilities.
- (5) Personal income data for Fiscal Year 2024-25 is not available until May of 2026.

## **Outstanding Debt by Activity Type**



Business-Type Activities

Activities										
	Water Bonds (1)		D	WasteWater Direct Financing		Total Primary Government		Percentage of Personal Income (2)		er a (2)
	\$	9,355	\$	-	\$	48,749		0.76%		0.61
		8,740		-		43,351		0.59%		0.54
		8,110		-		39,367		0.49%		0.49
		7,470		59		105,441		1.21%		1.30
		6,810		9,521		112,099		1.17%		1.36
		6,135		8,979		108,668		1.13%		1.31
		5,445		8,419		111,615		0.96%		1.33
		4,735		7,840		107,585		0.88%		1.27
		4,005		7,241		103,161		0.79%		1.19
		3,250		6,622		103,684		(5)		1.20

#### **Ratio of General Bonded Debt Outstanding**

# Last Ten Fiscal Years (Dollars in Thousands)

**General Bonded Debt Outstanding** Percentage of Tax **Actual Taxable Fiscal** Allocation Value of Per Year **Bonds** Total **Property** Capita (1) 2015-16 \$ 32,955 \$ 32,955 0.15% 0.41 2016-17 31,290 31,290 0.12% 0.39 0.37 2017-18 29,555 29,555 0.11% 97,863 (2) 1.21 2018-19 97,863 0.33% 2019-20 95,756 0.30% 1.16 95,756 2020-21 93,554 93,554 0.27% 1.13 2021-22 1.09 91,252 91,252 0.24% 2022-23 1.06 89,885 89,885 0.22% 2023-24 87,574 87,574 0.20% 1.01 2024-25 85,497 85,497 0.18% 0.99

<sup>(1)</sup> Per capita numbers are restated as updated population numbers are available.

<sup>(2)</sup> Total bonds outstanding increased due to issuance of 2018 SRPC Revenue Bonds, Series A and Series B.

# Direct and Overlapping Governmental Activities Debt As of June 30, 2025

2024-25 Assessed Valuation: \$47,687,354,998 (A)

	Total Debt		City's Share of
OVERLAPPING TAX AND ASSESSMENT DEBT:	6/30/25	% Applicable (1)	Debt 6/30/25
Santa Clara County	\$ 1,217,905,000	6.857%	\$ 83,511,746
Foothill-DeAnza Community College District	592,800,578	19.271	114,238,599
Fremont Union High School District	717,450,088	0.433	3,106,559
Mountain View-Los Altos Union High School District	245,162,900	59.074	144,827,532
Los Altos School District	128,450,000	17.624	22,638,028
Sunnyvale School District	363,305,820	0.937	3,404,176
Mountain View-Whisman School District	415,490,000	91.791	381,382,426
Whisman School District	1,421,091	98.599	1,401,182
El Camino Hospital District	98,789,066	33.617	33,209,920
Midpeninsula Regional Open Space District	114,920,000	11.154	12,818,177
Shoreline Regional Park Community	80,490,000	100.000	80,490,000
Santa Clara Valley Water District Benefit Assessment District	24,940,000	6.857	<u>1,710,136</u>
TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT			\$882,738,481
DIDECT AND OVERLADDING CENERAL FUND DEDT			
DIRECT AND OVERLAPPING GENERAL FUND DEBT:	ć 4 002 4E0 020	C 0570/	¢ co 700 coo
Santa Clara County General Fund Obligations	\$ 1,002,458,930	6.857%	\$ 68,738,609
Santa Clara County Pension Obligation Bonds	317,654,990	6.857	21,781,603
Santa Clara County Board of Education Certificates of Participation	12,072,417	6.857	827,806
Mountain View-Los Altos Union High School District General Fund Obligations		59.074	640,953
Los Altos School District Certificates of Participation	911,776	17.624 <b>100.000</b>	160,691
City of Mountain View	74,065,600	11.154	- 8,261,277
Midpeninsula Regional Park District General Fund Obligations TOTAL GROSS DIRECT AND OVERLAPPING GENERAL FUND DEBT	74,065,600	11.154	\$100,410,939
Less: Santa Clara County supported obligations			165,939
TOTAL NET DIRECT AND OVERLAPPING GENERAL FUND DEBT			\$100,245,000
TOTAL NET DIRECT AND OVERLAPPING GENERAL FOND DEBT			\$100,245,000
TOTAL DIRECT DEBT			<b>\$93,811,026 (</b> 2) (3)
TOTAL GROSS OVERLAPPING DEBT			\$983,149,420
TOTAL NET OVERLAPPING DEBT			\$982,983,481
GROSS COMBINED TOTAL DEBT			\$988,155,447 (3) (4)
NET COMBINED TOTAL DEBT			\$987,989,508 (3) (4)

- (1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.
- (2) Includes unamortized premium of \$5,006,027 for direct debt.
- (3) Includes lease and SBITA liabilities.
- (4) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations.

## Ratios to 2024-25 Assessed Valuation:

Total Overlapping Tax and Assessment Debt	1.85%
Total Direct Debt (\$0)	0.20%
Gross Combined Total Debt	
Net Combined Total Debt	2.07%

Source: California Municipal Statistics, Inc.

(A)The assessed valuation number provided by Santa Clara County Assessor.

## **Legal Debt Margin Information**

	Fiscal Year							
	2015-16	2016-17	2017-18	2018-19				
Debt limit	\$ 3,363,871	\$ 3,784,938	\$ 4,204,700	\$ 4,410,795				
Total net debt applicable to limit								
Legal debt margin	\$ 3,363,871	\$ 3,784,938	\$ 4,204,700	\$ 4,410,795				
Total net debt applicable to the limit as a percentage of debt limit	0.0%	0.0%	0.0%	0.0%				

<sup>(1)</sup> Source: Santa Clara County Assessor.

<sup>(2)</sup> The legal debt margin for the City of Mountain View, California, is calculated using a debt limit of 15 percent of the assessed value of property within the city limits.

## **Legal Debt Margin Calculation for Fiscal Year 2024-25**

Assessed value (net) - June 30, 2025 (1)	\$	47,687,355
Debt limit: 15% of assessed value	\$	7,153,103
Less total bonded debt, general obligation	=	
Legal debt margin (2)	\$	7,153,103

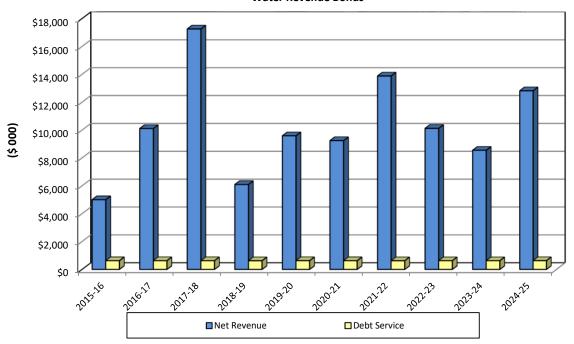
## **Fiscal Year**

1100011001									
2019-20	2020-21	2021-22	2022-23	2023-24	2024-25				
\$ 4,786,186	\$ 5,216,369	\$ 5,637,240	\$ 6,157,420	\$ 6,642,493	\$ 7,153,103				
\$ 4,786,186	\$ 5,216,369	\$ 5,637,240	\$ 6,157,420	\$ 6,642,493	\$ 7,153,103				
0.0%	0.0%	0.0%	0.0%	0.0%	0.0%				

## **Debt Pledged-Revenue Coverage**

Last Ten Fiscal Years (Dollars in Thousands)

#### **Water Revenue Bonds**



#### **Water Revenue Bonds**

Fiscal		Gross	O <sub>l</sub>	Less: perating	A	Net vailable		Debt :	Service		
Year	Re	venues (1)		Costs (2)	Re	evenues	Pri	ncipal	Int	terest	Coverage
2015-16	\$	28,479	\$	23,472	\$	5,007	\$	350	\$	277	8.0
2016-17		36,005		25,894		10,111		365		263	16.1
2017-18		48,005		30,746		17,259		380		248	27.5
2018-19		37,520		31,425		6,095		390		234	9.8
2019-20		42,135		32,544		9,591		410		219	15.2
2020-21		40,978		31,733		9,245		425		202	14.7
2021-22		41,390		27,507		13,883		440		184	22.2
2022-23		40,246		30,123		10,123		460		166	16.2
2023-24		46,714		38,163		8,551		480		146	13.7
2024-25		50,865		38,043		12,822		505		124	20.4

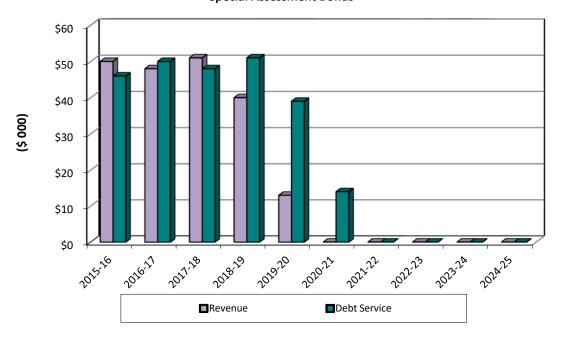
Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

- (1) Gross revenues include developer capital contribution fees, non-operating interest earnings and transfers in.
- (2) Operating costs exclude depreciation or amortization.

## **Debt Pledged-Revenue Coverage**

Last Ten Fiscal Years (Dollars in Thousands)

## **Special Assessment Bonds**



	Special Assessment Bonds								
Fiscal	Special Assessment Collections (1)			Debt S	Coverage				
Year			Principal			Interest			
2015-16	\$	50	\$	34	\$	12	1.1		
2016-17		48		39		11	1.0		
2017-18		51		40		8	1.1		
2018-19		40		46		5	0.8		
2019-20		13		37		2	0.3		
2020-21		-		12		2	-		
2021-22		-		-		-	-		
2022-23		-		-		-	-		
2023-24		-		-		-	-		
2024-25		-		-		-	-		

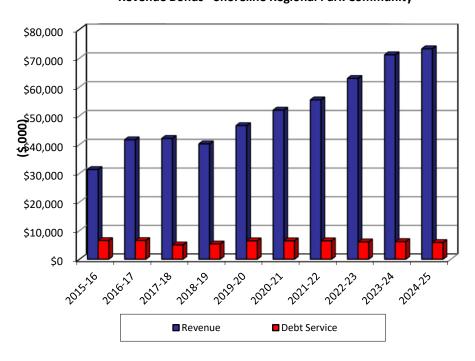
Note: Current fiscal year debt service is paid from prior year collections.

(1) Collections include interest payments from property owners.

## **Debt Pledged-Revenue Coverage**

# Last Ten Fiscal Years (Dollars in Thousands)

## **Revenue Bonds - Shoreline Regional Park Community**



## **Revenue Bonds-Shoreline Regional Park Community**

Tax Fiscal Increment		Debt Service				
Revenues	Principal	Interest (1)	Coverage			
\$ 31,304	\$ 4,623	\$ 1,884	4.8			
41,635	4,743	1,771	6.4			
42,100	3,315	1,665	8.5			
40,219	3,407	1,917	7.6			
46,565	1,890	4,531	7.3			
51,943	1,985	4,435	8.1			
55,486	2,085	4,333	8.6			
62,947	1,615	4,422	10.4			
71,154	2,095	4,048	11.6			
73,235	1,860	3,964	12.6			
	\$ 31,304 41,635 42,100 40,219 46,565 51,943 55,486 62,947 71,154	Increment Revenues   Principal	Increment Revenues         Debt Service           Principal         Interest (1)           \$ 31,304         \$ 4,623         \$ 1,884           41,635         4,743         1,771           42,100         3,315         1,665           40,219         3,407         1,917           46,565         1,890         4,531           51,943         1,985         4,435           55,486         2,085         4,333           62,947         1,615         4,422           71,154         2,095         4,048			

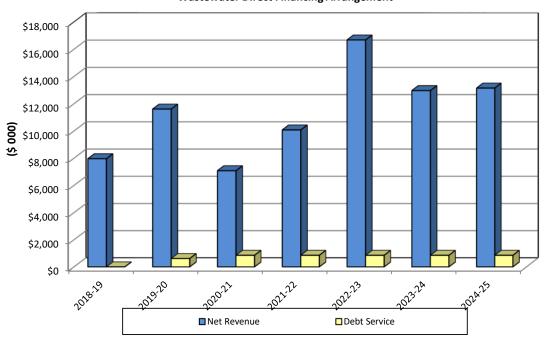
Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Includes other fiscal charges and other related costs.

#### **Debt Pledged-Revenue Coverage**

Last Ten Fiscal Years (Dollars in Thousands)

#### **Wastewater Direct Financing Arrangement**



**Wastewater Direct Financing Arrangement** 

	Fiscal			Gross	Less: perating	A	Net vailable		Debt S	Service		
_	Year	_	Rev	renues (2)	 osts (3)	Re	evenues	Pri	ncipal	Int	erest	Coverage
	2018-19	(1)	\$	25,394	\$ 17,434	\$	7,960	\$	_	\$	1	7,960.0
	2019-20			29,452	17,847		11,605		579		35	18.9
	2020-21			26,380	19,300		7,080		542		311	8.3
	2021-22			29,147	19,073		10,074		560		292	11.8
	2022-23			35,456	18,774		16,682		579		273	19.5
	2023-24			36,951	23,988		12,963		599		253	15.2
	2024-25			38,763	25,615		13,148		619		233	15.4

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Fiscal Year 2018-19 was the first year of the Wastewater debt, therefore, only seven years of information is presented.

<sup>(2)</sup> Gross revenues include developer capital contribution fees, non-operating interest earnings, and transfers in.

<sup>(3)</sup> Operating costs exclude depreciation or amortization.

#### **Demographic Statistics**

#### Last Ten Fiscal Years (Dollars in Thousands)

Fiscal Year	Population (1)	Population Density (Sq. Mile) (2)	Personal Income (3)	Per Capita Personal Income (3)	School Enrollment	Unemployment Rate (%) (3)
2015-16	79,429	6,511	6,433,749	81	7,577	4.0%
2016-17	79,966	6,555	7,356,872	92	7,620	3.5%
2017-18	80,104	6,566	8,010,400	100	7,678	2.9%
2018-19	80,986	6,638	8,746,488	108	7,719	2.6%
2019-20	82,376	6,752	9,555,616	116	7,511	9.3%
2020-21	83,128	6,814	10,307,872	124	7,427	4.8%
2021-22	83,856	6,818	11,655,984	139	7,294	2.3%
2022-23	84,463	6,867	12,078,209	143	7,146	3.9%
2023-24	86,535	7,035	13,066,785	151	7,212	4.4%
2024-25	86,513	7,034	(4)	(4)	7,274	4.8%

Sources: Santa Clara County Office of Education.

State of California, Department of Finance.

U.S. Census Bureau.

<sup>(1)</sup> Population numbers are provisional estimates as of January 1st, revised annually.

<sup>(2)</sup> Population Density per square mile calculations are restated from 12.2 to 12.3 square miles starting Fiscal Year 2021-22.

<sup>(3)</sup> Per capita personal income and unemployment rate are for Santa Clara County.

Personal income is the product of the countywide per capita amount and the City's population.

<sup>(4)</sup> Personal income data for Fiscal Year 2024-25 is not available until May of 2026.

#### **Principal Employers**

#### **Current Year and Nine Years Ago**

	Fisc	cal Year 20	24-25	Fiscal Year 2015-16		
Employer	Estimated Number of Employees	Rank	Percentage of Total City Employment	Estimated Number of Employees	Rank	Percentage of Total City Employment
Google LLC	23,100	1	19.1%	19,711	1	17.1%
El Camino Health	3,400	2	2.8%	1,273	5	1.1%
Intuit Inc.	3,400	3	2.8%	1,287	4	1.1%
Microsoft Corporation	3,000	4	2.5%	1,668	3	1.5%
LinkedIn Corporation	2,500	5	2.1%	2,018	2	1.8%
Waymo LLC	1,700	6	1.4%	-		-
Palo Alto Medical Foundation	1,000	7	0.8%	-		-
Mountain View Whisman School District	600	8	0.5%	-		-
Bytedance	560	9	0.5%	-		-
Nuro, Inc.	500	10	0.4%	-		-
Samsung Research American Inc.	-		-	1,085	6	0.9%
Synopsys, Inc.	-		-	1,031	7	0.9%
Pure Storage	-		-	900	8	0.8%
Veritas Technologies	-		-	801	9	0.7%
City of Mountain View	-		-	596	10	0.5%
Subtotal	39,760		32.9%	30,370		26.3%
Total City Daytime Population	120,900			115,000		

Sources: City of Mountain View Business License Data

Silicon Valley Business Journal Company Representatives

#### Full-Time Equivalent City Government Employees by Function

#### **Last Ten Fiscal Years**

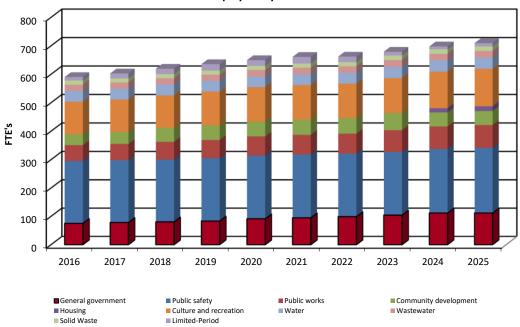
2016 2017 2018 2019 **Function** General government 75.40 78.65 80.65 83.65 Public safety: Fire: Firefighters and Safety Officers 74.00 74.00 73.00 73.00 Civilians 5.60 4.60 7.60 5.60 Police: 96.00 95.00 95.00 95.00 Sworn Police Civilians 44.00 45.50 46.00 46.00 Public works 56.20 57.70 62.40 63.90 49.00 51.00 Community development 38.75 41.75 Housing Culture and recreation: **Community Services** 83.75 84.25 88.50 84.50 30.00 29.75 29.75 30.75 Library Water 38.25 38.25 38.35 37.35 Wastewater 21.60 21.60 21.70 21.70 Solid Waste 14.70 14.70 14.80 14.80 **Total Regular Positions** 578.25 585.75 600.75 613.25 **Limited-Period Positions** 22.50 12.25 17.50 19.00 Total 590.50 603.25 619.75 635.75

Adopted for Fiscal Year Ended June 30,

Source: City of Mountain View

(1) New department established in FY 2023-24. FY 2023-24 FTE includes transfer of 13.5 positions from the Community Development Department and a newly added position.

#### **Employees by Function**



#### Adopted for Fiscal Year Ended June 30,

	Adopted for Fiscal Year Ended June 30,									
2	020	2021	2022	2023	2024	2025				
	91.65	95.15	99.15	104.60	112.10	112.10				
	71.00	71.00	71.00	71.00	71.00	74.00				
	8.60	8.60	8.60	8.60	10.60	10.60				
	96.00	96.00	95.00	95.00	96.00	96.00				
	47.50	47.50	47.50	47.50	47.50	48.50				
	66.90	68.90	69.90	77.00	79.50	80.50				
	52.00	54.00	55.00	60.00	49.50	49.50				
	-	-	-	-	14.50 (1)	16.50				
	90.50	90.50	90.50	91.25	96.25	99.25				
	30.75	30.75	30.75	31.75	32.25	32.25				
	37.35	37.85	37.85	39.70	39.70	39.70				
	22.70	22.70	22.70	23.50	23.00	23.00				
	14.80	14.80	14.80	16.10	16.10	16.10				
	629.75	637.75	642.75	666.00	688.00	698.00				
	20.00	23.50	19.50	13.25	10.00	11.50				
·	649.75	661.25	662.25	679.25	698.00	709.50				

#### Operating Indicators by Function/Program Last Ten Fiscal Years

Function/Program	2016	2017	2018	2019
Public safety:	_			
Fire:				
Fire calls for service	5,955	6,117	6,049	6,188
Primary fire inspections conducted	2,844 (2)	1,972 (3)	1,520	2,262
Environmental safety inspections conducted	1,641	1,572	1,613	1,363
Police:				
Communication Center calls answered	91,826	91,782	92,011	83,400
Police calls for service	48,875 (4)	48,515	44,188	44,725
Law violations:				
Part I and Part II crimes	4,901	4,689	4,914	5,335
Physical arrests (adult and juvenile)	1,978	2,218	2,119	1,970
Traffic violations	11,821	8,233	3,563	4,270
Parking violations	6,733	8,149	12,506	12,144
Public works				
Street resurfacing (miles)	2.40	6.80	2.97	3.93
Potholes repaired (square feet)	1,800	3,271	1,071	3,724
Culture and recreation:				
Community Services:				
Recreation class participants	8,697	8,412	8,501	9,023
Performing Arts Center performances	399	437	555	504
Library:				
Volumes in Collection (thousands)	326	329	302	308
Total Volumes Borrowed (thousands)	1,416	1,339	1,177	1,253
Water				
Water service connections	17,516	18,004	18,199	18,341
Water main breaks	5	10	2	8
Average daily consumption (thousands of gallons)	6,917	7,807	8,395	8,341
Wastewater				
Storm drain inlets	3,030	3,086	3,086	3,086
Sewer service connections	16,906 (7)	16,906	16,863 (8)	16,990
Sewer main blockages	4	3	6	6
Average daily treatment (thousands of gallons)	6,235	6,285	7,005	7,295
Solid Waste				
Landfilled (tons per year)	40,961	40,092	41,320	47,578
Recyclables Processed (tons per year)	40,499	41,649	41,381	42,248

Source: City of Mountain View

- (1) Variance, unless otherwise noted, due to the COVID-19 public health crisis and Shelter-in-Place restrictions.
- (2) Beginning in the Fiscal Year ended June 30, 2016, includes total multi-family housing inspections completed by FEPD not previously accounted for.
- (3) Lower due to vacancy and turnover in personnel, resulting in reduced staffing.
- (4) For the Fiscal Year ended June 30, 2016, Police calls for service number is restated. Number of calls have decreased due to the different way the new CAD system records some activities.
- (5) Fiscal Year ended June 30, 2023 was restarted in Fiscal Year ended June 30, 2024 due to PD using a new records management software (RMS).
- (6) The City was unable to advertise and bid the surface project; therefore, street resurfacing project was delayed.
- (7) Methodology to estimate number of sewer connections changed to reflect more accurate count.
- (8) Fiscal Year ended June 30, 2018 was restated in Fiscal Year ended June 30, 2019 due to incorrect figures reflected for the year.
- (9) Includes curbside, multi-family, commercial and school recycling, yard waste, debris box recycling, MV Recycling Center, and recyclables recovered from refuse at the SMaRT station.

Fiscal	l Year	Ended	June	30.
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riscal fear Ended June 30,								
2020 (1)	2021 (1)	2022 (1)	2023	2024	2025			
6,120	5,604	6,741	7,979	7,820	7,672			
2,498	1,401	1,321	1,288	976	953			
1,718	1,605	1,841	1,540	1,239	1,357			
73,201	93,101	107,424	110,453	104,226	100,800			
40,254	34,953	39,194	41,151	43,145	46,027			
4,873	4,241	4,488	4,916 (5)	4,884	4,043			
1,732	1,147	841	1,134 (5)	1,342	1,820			
3,073	1,307	1,131	1,280	1,664	2,025			
6,761	559	2,019	6,047	6,540	9,792			
9.62	2.25	- (6)	- (6)	2.29	5.90			
2,025	780	684	4,617	3,413	1,199			
2,606	2,356	8,709	11,159	11,749	13,395			
276	274	396	397	560	862			
305	283	273	260	263	250			
961	742	1,232	1,310	1,373	1,375			
501	7-72	1,232	1,310	1,373	1,373			
18,572	18,747	18,838	18,920	18,999	19,055			
7	15	8	13	7	4			
8,823	8,950	8,265	7,574	8,260	8,683			
3,086	3,242	3,242	3,253	3,256	3,334			
17,373	17,373	17,373	17,428	17,487	17,535			
6	9	8	5	4	2			
7,598	6,400	6,130	6,471	6,914	7,574			
42,667 (9)	35,067	31,506	28,314	26,691	27,358			
36,751	35,961	34,484	34,185	35,967	31,535			

#### Capital Asset Statistics by Function/Program Last Ten Fiscal Years

	Fiscal Year Ended June 30,			
	2016	2017	2018	2019
Function/Program				
Public safety:				
Fire stations	5	5	5	5
Police stations	1	1	1	1
Police patrol units	38	38	38	38
Public works				
Miles of streets	140.2	140.2	140.2	140.1 (1)
Street lights	4,120	4,120	4,120	4,270
Traffic Signals	83	83	85	85
Culture and recreation:				
Community services:				
City parks (2)	42	42	42	42
City parks acreage (2)	212.32 (2)	212.32	212.32	212.32
Playgrounds (2)	30	30	30	30
City trails (2)	5	5	5	5
City trails miles (2)	9.26	9.26	9.71 (3)	9.71
Roadway landscaping acreage	120.25	120.25	120.25	120.25
Regional park acreage (including trails) (4)	784.13	784.13	784.13	784.13
Regional park facilities:				
Golf courses (18 holes)	1	1	1	1
Boathouse	1	1	1	1
Sailing lake acreage	50	50	50	50
Clubhouse and banquet facility	1	1	1	1
Historic Buildings	1	3 (5)	3	3
Community gardens	2	2	2	3
Community centers	1	1	1	1
Senior centers	1	1	1	1
Teen Center	0	1 (6)	1	1
Sports centers	2	2	2	2
Performing arts centers	1	1	1	1
Swimming pools	2	2	2	2
Tennis courts	35	35	35	35
Baseball/softball diamonds	8	8	8	8
Soccer/football fields	16	16	16	16
Library:				
City Libraries	1	1	1	1
Water	476	477	400	100
Miles of water mains	176	177	188	188
Fire hydrants	2,118	2,118	2,136	2,136
Storage capacity (thousands of gallons)	38,530	38,530	38,530	38,530
Wastewater  Miles of sanitary sewers	158	158	158	157 (7)
Miles of storm sewers	109	109	109	109
Treatment capacity (thousands of gallons) (8)	15,100	15,100	15,100	15,100
rreatment capacity (thousands of gailons) (8)	13,100	13,100	13,100	13,100

Source: City of Mountain View

- (1) The miles of streets are based on the certified report dated May 22, 2019 derived from the updated database.
- (2) Shoreline Athletic Fields converted 12 acres of Regional park acreage to City parks acreage in Fiscal Year ended June 30, 2016.
- (3) Additions of Permanente Creek Trail Rock St to Middlefield Rd and Hetch-Hetchy Trail between N Whisman Rd and Tyrella Ave.
- (4) Includes assets not owned by the City but maintained by the City.
- (5) Includes Adobe Building and Immigrant House beginning Fiscal Year ended June 30, 2017.
- (6) Reflects Teen Center as a separate category beginning Fiscal Year ended June 30, 2017.
- (7) The miles of sanitary sewers are updated based on correction by GIS due to mischaracterization.
- (8) The City of Mountain View owns treatment capacity at the Palo Alto Treatment Plant.

Fisca	l Year	Ended	June	30.
-------	--------	-------	------	-----

Fiscal Year Ended June 30,								
2020	2021	2022	2023	2024	2025			
5	5	5	5	5	5			
1	1	1	1	1	1			
38	38	38	38	38	38			
140.1	140.1	140.1	140.1	140.1	140.1			
4,270	4,270	4,270	4,270	4,270	4,305			
86	87	88	91	92	92			
42	42	44	44	45	46			
212.32	212.59	215.80	215.80	216.30	216.99			
30	33	35	35	36	38			
5	5	5	5	5	5			
9.71	9.71	9.71	9.71	9.71	9.71			
120.25	120.25	120.25	120.25	120.25	120.25			
784.13	784.13	784.13	784.13	784.13	784.13			
1	1	1	1	1	1			
1	1	1	1	1	1			
50	50	50	50	50	50			
1	1	1	1	1	1			
3	3	3	3	3	3			
3	3	3	3	3	3			
1	1	1	1	1	1			
1 1	1 1	1 1	1 1	1 1	1			
2	2	2	2	2	1 2			
1	1	1	1	1	1			
2	2	2	2	2	2			
35	35	35	35	35	35			
8	8	8	8	8	8			
16	16	16	16	16	16			
1	1	1	1	1	1			
188	188	188	188	188	190			
2,136	2,117	2,117	2,118	2,126	2,206			
38,530	38,530	38,530	38,530	38,530	38,530			
157	157	157	157	157	157			
109	114	114	114	114	117			
15,100	15,100	15,100	15,100	15,100	15,100			

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# Mountain View Shoreline Regional Park Community

A Component Unit of the City of Mountain View, California

**Basic Financial Statements** 

For the Fiscal Year Ended June 30, 2025

Prepared by:

Finance and Administrative Services Department

## **Mountain View Shoreline Regional Park Community Annual Financial Report**

#### **Table of Contents**

	<u>Page</u>
Independent Auditor's Report	205
Management's Discussion and Analysis (Required Supplementary Information - Unaudited)	209
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	
Statement of Activities	225
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	229
Reconciliation of the Balance Sheet of Governmental Funds to the Government-wide	
Statement of Net Position - Governmental Activities	
Statement of Revenues, Expenditures, and Changes in Fund Balances	231
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of	
Governmental Funds to the Government-wide Statement of Activities -	
Governmental Activities	232
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and	
Actual – Shoreline Regional Park Community Fund	233
Notes to Basic Financial Statements	237
Required Supplementary Information – Unaudited:	
Schedule of the Shoreline Community's Proportionate Share	
of the Net Pension Liability	260
Schedule of the Shoreline Community Pension Contributions	262
Schedule of the Shoreline Community's Proportionate Share	
of the Net OPEB Liability	264
Schedule of the Shoreline Community OPEB Contributions	266
Other Supplementary Information:	
Shoreline Regional Park Community Fund:	
Combining Balance Sheet	272
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	273
Independent Auditor's Report on Internal Control Over Financial Reporting	
and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	275

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of the Mountain View Shoreline Regional Park Community Mountain View, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund of the Mountain View Shoreline Regional Park Community (Shoreline Community), a component unit of the City of Mountain View, California (City) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Shoreline Community's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Shoreline Community, as of June 30, 2025, and the respective changes in financial position thereof and the budgetary comparison for the Shoreline Regional Park Community Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Shoreline Community and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

To the Board of Directors of the Mountain View Shoreline Regional Park Community Mountain View, California Page 2

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Shoreline Community's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Shoreline Community's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Shoreline Community's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

To the Board of Directors of the Mountain View Shoreline Regional Park Community Mountain View, California Page 3

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required pension and OPEB schedules, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Shoreline Community's basic financial statements. The Shoreline Regional Park Community Fund combining fund statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Shoreline Regional Park Community Fund combining fund statements are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Shoreline Regional Park Community Fund combining fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

To the Board of Directors of the Mountain View Shoreline Regional Park Community Mountain View, California Page 4

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025 on our consideration of the Shoreline Community's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Shoreline Community's internal control over financial reporting and compliance.

Badawi & Associates, CPAs Emeryville, California

December 9, 2025

## Mountain View Shoreline Regional Park Community Management's Discussion and Analysis (MD&A) (Unaudited) for the Fiscal Year Ended June 30, 2025

This section of the Mountain View Shoreline Regional Park Community's (Shoreline Community or SRPC) basic financial statements presents a narrative overview and analysis of the financial activities of the Shoreline Community for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that has been furnished in the financial statements and our transmittal letter for the financial statements of the City of Mountain View (City).

#### FINANCIAL HIGHLIGHTS

The Shoreline Community's principal revenue source is property taxes, which have historically fluctuated due to economic conditions that have resulted in changes in the commercial vacancy rate and assessed values. For Fiscal Year 2024-25, property taxes increased by \$2.1 million or 2.9%. Fiscal Year 2024-25 financial highlights include the following:

- The Shoreline Community's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources for the fiscal year ended June 30, 2025 by \$155.7 million (net position). Of this amount, \$38.9 million reflects its net investment in capital assets, \$117.1 million is restricted for Shoreline Community indebtedness, and negative \$210,000 is unrestricted.
- The Shoreline Community's total net position increased by \$30.9 million during the fiscal year compared to the prior fiscal year increase of \$26.2 million. The change is primarily due to a \$6.7 million increase in capital contributions, \$2.1 million increase in property revenues and a \$1.5 million rise in investment earnings.
- Revenues of \$94.4 million, including program revenues and general revenues, excluding net transfers, are \$10.4 million more than the prior fiscal year. The change is primarily due to the same reasons stated above.
- Shoreline Community expenses are \$42.0 million, an increase of \$2.7 million over the prior fiscal year.
- Governmental fund balances for the fiscal year ended June 30, 2025 increased \$20.2 million to \$135.5 million, primarily due to higher property tax revenues and an excess of revenues over expenditures.
- Governmental fund revenues are \$82.6 million for the fiscal year ended June 30, 2025, an
  increase of \$3.7 million from the prior fiscal year, primarily due to higher property tax
  revenues and higher investment earnings, as mentioned before.

- Governmental fund expenditures are \$40.3 million for the fiscal year ended June 30, 2025, an increase of \$2.9 million from the prior fiscal year's expenditures of \$37.4 million.
- The Shoreline Community's total noncurrent liabilities decreased by \$2.1 million compared with the prior fiscal year, primarily due to the annual principal payment of bonds.

#### **OVERVIEW OF THE BASIC FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the Shoreline Community's component unit basic financial statements. The Shoreline Community's component unit basic financial statements comprise three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to the basic financial statements. This report also contains required and other supplementary information.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Shoreline Community's finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the Shoreline Community's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Shoreline Community is improving or deteriorating.

The Statement of Activities presents information showing how the Shoreline Community's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

#### **Fund Financial Statements**

The fund financial statements are designed to report information about groupings of related accounts, which are used to maintain control over resources that have been segregated for specific activities or objectives. The Shoreline Community, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u> are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in determining what financial resources are available in the near future to finance the Shoreline Community's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Shoreline Community has three individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the SRPC Fund, SRPC 2018 Revenue Bonds Fund, and SRPC 2022 Revenue Bonds Fund, all of which are reported as major funds.

The Shoreline Community adopts an annual appropriated budget for the SRPC Fund. A budgetary comparison statement has been provided for this fund to demonstrate compliance with budget.

#### **Notes to Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Other

Required Supplementary Information includes schedules required to be presented showing information related to the SRPC's cost-sharing arrangement with the City's pension and other postemployment benefits (OPEB) plans.

Other Supplementary Information includes the Combining Statements of the SRPC Fund.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The Shoreline Community has presented its financial statements under the reporting model required accounting principles generally accepted in the United States of America. Two years of financial information and a comparative analysis of government-wide data are included in this MD&A.

#### **Analysis of Net Position**

A summary of the Shoreline Community's net position is as follows:

#### **Condensed Statement of Net Position**

(Dollars in Thousands)

	2025	2024
Assets:		
Current and other assets	\$ 142,286	\$ 121,805
Capital assets	110,601	102,487
Total assets	252,887	224,292
Deferred outflows of resources:		
Pension items	1,617	2,116
OPEB items	1,587	44
Total deferred outflows of resources	3,204	2,160
Liabilities:		
Current and other liabilities	10,397	10,037
Noncurrent liabilities	83,557	85,714
Net pension liability	5,567	5,850
Net OPEB liability	518	44
Total liabilities	100,039	101,645
Deferred inflows of resources:		
Deferred inflows related to pension	325	29
Net Position:		
Net investment in capital assets	38,884	25,838
Restricted for Shoreline Community indebtedness	117,053	100,585
Unrestricted	(210)	(1,645)
Total net position	\$ 155,727	\$ 124,778

As noted earlier, net position may serve as a useful indicator of a government's financial position. For the Shoreline Community, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$155.7 million at the end of the fiscal year. The components of net position are as follows:

- Net investment in capital assets was \$38.9 million, which was an increase of \$13.1 million compared to the prior fiscal year. This increase was mainly due to increased capital assets and decreased debt outstanding during the current fiscal year.
- Another significant component of the Shoreline Community's net position is \$117.1 million in Restricted for Shoreline Community Indebtedness, which may be used to meet the Shoreline Community's current and future obligations. The balance increased by \$16.5 million from the prior fiscal year.

The Shoreline Community's current and other assets increased \$20.5 million, mainly due to an increase in cash and restricted cash. The net position increased by \$30.9 million compared to the prior fiscal year, primarily due to revenues exceeding expenses by \$53.1 million partially offset by net transfers out to the City totaling \$22.2 million.

#### **Statement of Activities**

A summary of the Shoreline Community's changes in net position is as follows:

#### **Condensed Statement of Activities**

(Dollars in Thousands)

	 2025	2024		
Revenues:				
Program revenues	\$ 573	\$	498	
General revenues:				
Taxes	73,235		71,154	
Capital contributions	11,802		5,063	
Investment income	 8,810		7,288	
Total revenues	 94,420		84,003	
Expenses:				
General government	27,060		25,437	
Public safety	172		133	
Public works	2,657		2,219	
Community development	302		517	
Culture and recreation	7,390		7,143	
Interest on long-term debt	 3,712		3,795	
Total expenses	 41,293		39,244	
Increase in net position before transfers	 53,127		44,759	
Transfers (net)	 (22,178)		(18,578)	
Change in net position	 30,949		26,181	
Beginning net position	124,778		98,597	
Ending net position	\$ 155,727	\$	124,778	

The major component of the Shoreline Community's current fiscal year revenues is \$73.2 million of property taxes. This is an increase of \$2.1 million when compared to the prior fiscal year due to increases in assessed property values. Program revenues were \$573,000, remaining relatively consistent with the prior fiscal year. Capital contributions increased by \$6.7 million, primarily due to the \$3.5 million expenditure on the Fire Station 5 Classroom/Training Construction Project (CIP 20-35) in this fiscal year. Investment earnings were \$8.8 million, an increase of \$1.5 million compared to the prior fiscal year, driven by a rise in the fair market value of the investment portfolio and relatively high interest income due to elevated interest rates.

Expenses totaling \$41.3 million increased \$2.1 million when compared to the prior fiscal year. This was attributable primarily to increases in general government.

The change in net position is an increase of \$30.9 million compared to the prior fiscal year increase of \$26.2 million. The difference is due to the items mentioned above, notably the increases in property tax revenues and investment earnings.

#### FINANCIAL ANALYSIS OF THE SHORELINE COMMUNITY'S FUNDS

As noted earlier, the Shoreline Community uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the Shoreline Community's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the Shoreline Community's financing requirements.

As of June 30, 2025, the Shoreline Community's funds reported combined fund balances of \$135.5 million, an increase of \$20.2 million from the prior fiscal year. The Committed Fund Balance increased by \$845,000 while the Restricted Fund Balance increased by \$19.3 million when compared to the prior fiscal year. The increase in the Restricted Fund Balance is mainly due to higher property tax revenues, which exceed expenditures as previously noted.

Revenues for the fiscal year ended June 30, 2025 totaled \$82.6 million, an increase of \$3.7 million, or 4.7%, when compared to the prior fiscal year. The increase is primarily due to increases in property tax revenues and investment earnings during the fiscal year. Expenditures totaling \$40.3 million were \$2.9 million higher compared to the prior fiscal year.

<u>The SRPC Fund</u> receives tax revenues on properties within the Shoreline Community. The fund accounts for the revenues and expenditures of the Shoreline Community. At the end of the fiscal year, its fund balance was \$129.4 million. As a measure of the SRPC Fund's liquidity, it may be useful to compare the total fund balance to total fund expenditures. The total fund balance represents 375.6% of the total fund expenditures of \$34.4 million.

The fund balance of the SRPC Fund increased by \$20.3 million during the current fiscal year. Key factors contributing to this increase are as follows:

- Total revenues are \$82.4 million in the current fiscal year, an increase of \$3.8 million from the prior fiscal year. The increase is primarily attributable to higher property tax revenues and unrealized gains on the investment portfolio.
- Expenditures for the year total \$34.4 million, representing an increase of \$3.2 million compared to the previous fiscal year. This rise is primarily attributable to higher contributions to the school districts, increased retirement override and pass-through payments to Santa Clara County, and rising salaries and benefits costs.
- The transfer out to the City, primarily for capital projects, remained consistent with the prior year. The transfer in from the City decreased by \$3.5 million, mainly due to fewer refunds from the General Capital Projects Fund for completed CIP projects in the current fiscal year compared to the prior year.

<u>The SRPC 2018 Revenue Bonds Fund</u> accounts for the resources used for the purpose of paying the principal, interest, and related costs on the SRPC 2018 Revenue Bonds as they become due.

Debt service expenditures included \$985,000 in principal retirement and \$3.0 million in interest and fiscal charges for the fiscal year ended June 30, 2025. Both the principal repayment and the interest charges are comparable to the prior fiscal year.

The SRPC 2022 Revenue Bonds Fund was created in Fiscal Year 2022-23 and accounts for the resources used for the purpose of paying the principal, interest, and related costs on the SRPC 2022 Revenue Bonds as they become due. Debt service expenditures included \$875,000 in principal retirement and \$968,000 in interest and fiscal charges for the fiscal year ended June 30, 2025. Both the principal repayment and the interest charges are moderately lower than the prior fiscal year.

#### **CAPITAL ASSETS**

A summary of Shoreline Community's capital assets is as follows:

#### **Capital Assets**

(Dollars in Thousands)

	 2025	_	2024		
Land	\$ 48,225		\$ 48,225		
Construction in progress	33,555		24,017		
Buildings	23,908		23,908		
Improvements other than buildings	109,864		107,657		
Machinery and equipment	2,452		2,331		
Traffic signals	1,500		1,500		
Streetlights	1,070		1,070		
Less accumulated depreciation	 (109,973)	_	(106,221)		
Total	\$ 110,601	=	\$ 102,487		

For the fiscal year ended June 30, 2025, capital assets, net of accumulated depreciation, totaled \$110.6 million, an increase of \$8.1 million compared to prior fiscal year. At June 30, 2025, construction commitments were \$4.7 million. Additional information about the Shoreline Community's capital assets is discussed in Note 6 to the Basic Financial Statements.

#### **DEBT ADMINISTRATION**

As of June 30, 2025, the Shoreline Community has \$85.5 million of outstanding noncurrent liabilities. During the fiscal year, the Shoreline Community's total long-term debt decreased by \$2.1 million compared with the prior fiscal year, primarily due to the scheduled principal retirement of \$2.1 million. Standard & Poor's (S&P) raised the Shoreline Community's underlying credit rating from "A" to "A+" in November 2018. The Shoreline Community's noncurrent liabilities are discussed in Note 7 to the Basic Financial Statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

Property taxes for the Shoreline Community are expected to increase moderately for the upcoming fiscal year, compared to the July 1, 2024 tax roll, due to the 2.0 CCPI applied to secured property. Property values are rising due to the high development demand in the community, but there are also pending appeals filed by owners of property in the Shoreline Community that could impact future property tax revenues if successful.

#### **REQUESTS FOR INFORMATION**

These financial statements are intended to provide citizens, taxpayers, investors, and creditors with a general overview of the Shoreline Community's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Finance and Administrative Services Department, 500 Castro Street, P.O. Box 7540, Mountain View, California, 94039-7540, or <a href="mailto:FinanceAdmin@mountainview.gov">FinanceAdmin@mountainview.gov</a>.

# BASIC FINANCIAL STATEMENTS

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# GOVERNMENT-WIDE FINANCIAL STATEMENTS

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### **Mountain View Shoreline Regional Park Community Statement of Net Position**

June 30, 2025

(Dollars in Thousands)

ASSETS	
Current assets:	
Cash and investments	\$ 126,854
Restricted cash and investments	13,781
Receivables:	443
Accounts	142
Interest	1,509
Total current assets	142,286
Noncurrent assets:	
Capital assets:  Nondepreciable	81,780
Depreciable	138,794
Less accumulated depreciation	(109,973)
Total capital assets	110,601
Total noncurrent assets	110,601
Total assets	252,887
DEFERRED OUTFLOWS OF RESOURCES	
Pension items	1,617
OPEB items	1,587
Total deferred outflows of resources	3,204
LIABILITIES	
Current liabilities:	
Accounts payable and accrued liabilities	6,655
Interest payable	1,633
Refundable deposits	57
Unearned revenue	112
Long-term debt - current portion	1,940
Total current liabilities	10,397
Noncurrent liabilities:	
Net pension liability	5,567
Net OPEB liability	518
Long-term debt	83,557
Total noncurrent liabilities	89,642
Total liabilities	100,039
DEFERRED INFLOWS OF RESOURCES	
OPEB items	325
Total deferred inflows of resources	325
NET POSITION	
Net investment in capital assets	38,884
Restricted for:	
Shoreline community indebtedness	117,053
Total restricted	117,053
Unrestricted	(210)
Total net position	\$ 155,727

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#### Mountain View Shoreline Regional Park Community Statement of Activities For the year ended June 30, 2025 (Dollars in Thousands)

			Program Revenues					Net (Expense)		
Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Revenue and Changes in Net Position	
Governmental activities:										
General government	\$	27,060	\$	-	\$	-	\$	-	\$	(27,060)
Public safety		172		-		-		-		(172)
Public works		2,657		-		-		-		(2,657)
Community development		302		-		-		-		(302)
Culture and recreation		7,390		573		-		-		(6,817)
Interest on long-term debt		3,712		-		-		-		(3,712)
Total governmental activities	\$	41,293	\$	573	\$	-	\$			(40,720)
	Gene	eral Revenue								
		Property ta					_			73,235
		Capital conf			City of Mo	ountain V	iew			11,802
		Investment	income	(1055)						8,810
		sfers:								
Transfers from the City of Mountain View						5,579				
	Tra	ansfers to the	e City of	Mountain '	View					(27,757)
Total general revenues and transfers						71,669				
	Change in net position								30,949	
	Net position - beginning of year							124,778		
	Beginning of year, as restated								124,778	
	Ne	t position -	end of y	ear					\$	155,727

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# FUND FINANCIAL STATEMENTS

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# **Mountain View Shoreline Regional Park Community**

Balance Sheet Governmental Funds June 30, 2025 (Dollars in Thousands)

	Shoreline Regional Park Community		Par	noreline Regional k Community 2018 Revenue Bonds	Shoreline Regional Park Community 2022 Revenue Bonds		G	Total overnmental Funds
ASSETS								
Cash and investments	\$	126,854	\$	-	\$	-	\$	126,854
Restricted cash and investments		7,703		6,078		-		13,781
Receivables:								
Accounts		142		-		-		142
Interest		1,509		-				1,509
Total assets	\$	136,208	\$	6,078	\$		\$	142,286
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable and accrued liabilities	\$	6,655	\$	-	\$	-	\$	6,655
Refundable deposits		57		-		-		57
Unearned revenue		112		-		_		112
Total liabilities		6,824		-				6,824
Deferred Inflows of Resources								
Total deferred inflows of resources		-		-		-		-
Fund Balances:								
Restricted		124,753		6,078		-		130,831
Committed		4,631		-		-		4,631
Total fund balances		129,384		6,078				135,462
Total liabilities, deferred inflows of								
resources and fund balances	\$	136,208	\$	6,078	\$		\$	142,286

# **Mountain View Shoreline Regional Park Community**

# Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position

June 30, 2025

(Dollars in Thousands)

Total Fund Balances - Total Governmental Funds	\$ 135,462
Amounts reported for governmental activities in the statement of net position are different	
Capital assets net of depreciation have not been included as financial resources in governmental fund activity.	
Nondepreciable	81,780
Depreciable, net	28,821
Interest payable on long-term debt does not require the use of current financial resources and, therefore, interest payable is not accrued as a liability in the balance sheet of governmental funds.	(1,633)
Deferred outflows and inflows of resources for pension and OPEB items in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	
Deferred outflows of resources	3,204
Deferred inflows of resources	(325)
Noncurrent liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.	
Net pension liability	(5,567)
Net OPEB liability	(518)
Bonds and loans payable	 (85,497)
Net Position of Governmental Activities	\$ 155,727

# Mountain View Shoreline Regional Park Community Statement of Revenues, Expenditures and Changes in Fund Balances

### **Governmental Funds**

For the year ended June 30, 2025

(Dollars in Thousands)

	Shoreline Reg Park Commi	-	Shoreline R Park Commu Revenue I	nity 2018	Shoreline Regional Park Community 202 Revenue Bonds		Total Governmental Funds		
REVENUES:									
Property taxes Use of money and property Charges for services Other	-	3,235 8,997 56 77	\$	- 253 - -	\$	- - -	\$ 73,235 9,250 56 77		
Total revenues	8	2,365		253			82,618		
EXPENDITURES:									
Current:									
General government	2	7,028		-		-	27,028		
Public safety		136		-		-	136		
Public works Community development		1,728		-		-	1,728		
Community development		451		_		_	451		
Culture and recreation		5,042		-		-	5,042		
Capital outlay		64		-		-	64		
Debt service:						_			
Principal		-		985	87 96		1,860		
Interest and fiscal charges				2,996	90	<u> </u>	3,964		
Total expenditures	3	4,449		3,981	1,84	3	40,273		
REVENUES OVER (UNDER)									
EXPENDITURES	4	7,916		(3,728)	(1,84	3)	42,345		
OTHER FINANCING SOURCES (USES):									
Transfers in		-		3,612	1,83	6	5,448		
Transfers out		5,447)		-		-	(5,447)		
Transfers from the City of Mountain View		5,579		-		-	5,579		
Transfers to the City of Mountain View		7,757)					(27,757)		
Total other financing sources (uses)	(2	7,625)		3,612	1,83	6	(22,177)		
Net change in fund balances	2	0,291		(116)	(	7)	20,168		
FUND BALANCES:									
Beginning of year	10	9,093		6,194		7	115,294		
End of year	\$ 12	9,384	\$	6,078	\$		\$ 135,462		

# **Mountain View Shoreline Regional Park Community**

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-Wide Statement of Activities

For the year ended June 30, 2025

(Dollars in Thousands)

Net Change in Fund Balances - Total Governmental Funds	\$ 20,168
Amounts reported for governmental activities in the Government-Wide Statement of Activities were different because:	
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital asset additions - contributions from the City of Mountain View Depreciation Transfer of capital assets to the City of Mountain View	11,869 (3,752)
Pension and OPEB contributions made subsequent to the measurement date are expenditures in the governmental funds, but reported as deferred outflows of resources in the government-wide financial statements.	1,470
Pension and OPEB expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(916)
The repayment of principal of long-term debt consumes the current financial resources of governmental funds.	1,860
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Amortization of bond premium Change in accrued interest payable	217 33

30,949

**Change in Net Position of Governmental Activities** 

# **Mountain View Shoreline Regional Park Community**

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Shoreline Regional Park Community Fund

For the year ended June 30, 2025

(Dollars in Thousands)

		Budgeted Original	l Amou	nts Final	Actual Amounts	Fin	iance with lal Budget Positive Negative)
REVENUES:							_ <del></del>
Property taxes	\$	77,122	\$	73,214	\$ 73,235	\$	21
Use of money and property		4,613		7,423	8,997		1,574
Charges for services		55 45		55 45	56 77		1 32
Other		43		43			32
Total revenues		81,835		80,737	82,365		1,628
EXPENDITURES:							
Current:							
General government							
City attorney		70		90	-		90
Finance and administrative services		27,282		27,322	27,028		294
Public safety							
Fire		193		209	97		112
Police		40		40	39		1
Public works Community development		2,137		2,210	1,728		482
Community development		720		750	429		321
Housing		22		22	22		521
Culture and recreation							
Community services		5,691		5,800	5,042		758
Capital outlay	-	141		185	64		121
Total expenditures		36,296		36,628	34,449		2,179
REVENUES OVER (UNDER)							
EXPENDITURES		45,539		44,109	47,916		3,807
OTHER FINANCING SOURCES (USES):							
Transfers in		-		-	-		-
Transfers out		-		-	(5,447)		(5,447)
Transfers from the City of Mountain View		-		-	5,579		5,579
Transfers to the City of Mountain View		(23,622)		(33,586)	(27,757)		5,829
Total other financing sources (uses)		(23,622)		(33,586)	(27,625)		5,961
Net change in fund balances	\$	21,917	\$	10,523	20,291	\$	9,768
FUND BALANCES:							
Beginning of year					109,093		
End of year					\$ 129,384		

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# NOTES TO BASIC FINANCIAL STATEMENTS

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#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Mountain View Shoreline Regional Park Community (Shoreline Community) was established in 1969 pursuant to the provisions of the Mountain View Shoreline Regional Park Community Act (Act). The purpose of the Shoreline Community is to provide for the development of approximately 1,550 acres of Bayfront lands.

The Shoreline Community is an integral part of the City of Mountain View (City). The Shoreline Community's Board (Board) is comprised of the same members as the City Council and the City's management has operational responsibility of the Shoreline Community. Therefore, the Shoreline Community is considered a blended component unit of the City and its financial activities are included within the City's annual comprehensive financial report.

The Shoreline Community's primary source of revenue is property taxes, which are computed and allocated to the Shoreline Community as follows:

- The assessed valuation of all property within the Shoreline Community's boundaries is determined and
  "frozen" for allocation purposes on the date of adoption by the Shoreline Community of a designation
  of a "base year" assessment roll. Shoreline Community designated the fiscal year ended 1977-78 as the
  base year.
- Increments in property taxes resulting from any increase in assessed values after the adoption of the Shoreline Community are allocated to the Shoreline Community; all property taxes on the "frozen" assessed valuation of the property are allocated to the City and other taxing entities receiving taxes within the Shoreline Community's boundaries.

The Shoreline Community has no power to levy or collect taxes. Any legislative property tax reduction would lower the amount of tax revenues that would otherwise be available to pay principal and interest on debt or loans from the City and any increase in the tax rate or assessed valuation or any elimination of present exemptions would increase the amount of tax revenues available for this purpose. The Shoreline Community is also authorized to finance the North Bayshore Plan from other sources, including assistance from the City, the State and federal governments, interest income and the issuance of Shoreline Community debt.

#### A. Basis of presentation

The Shoreline Community's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities. These standards require that the financial statements described below be presented.

<u>Government-wide Statements</u> - The Statement of Net Position and the Statement of Activities display information about the financial activities of the primary government (the Shoreline Community). Eliminations have been made to minimize the double counting of internal activities.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. Basis of presentation (Continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Shoreline Community's activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions of capital assets or resources that are restricted for capital purposes. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

<u>Fund Financial Statements</u> - The fund financial statements provide information about the Shoreline Community's funds. The emphasis of fund financial statements is on major individual funds, each of which is displayed in a separate column.

#### B. Major Funds

The Shoreline Community reports major governmental funds in the basic financial statements as follows:

<u>Shoreline Regional Park Community Fund (General)</u> - This fund receives property tax revenues on properties within the Shoreline Community. The fund accounts for the revenues and expenditures of the Shoreline Community. This is the operating fund of the Shoreline Community.

<u>Shoreline Regional Park Community 2018 Revenue Bonds Fund (Debt Service)</u> - This fund accounts for the resources used for the purpose of paying the principal, interest and related costs on the Shoreline Regional Park Community 2018 Revenue Bonds (Series A and Series B) as they become due.

<u>Shoreline Regional Park Community 2022 Revenue Bonds Fund (Debt Service)</u> - This fund accounts for the resources used for the purpose of paying the principal, interest and related costs on the Shoreline Regional Park Community 2022 Refunding Revenue Bonds Series A as they become due.

#### C. Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Shoreline Community considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after fiscal year end.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured and are due and payable at year end. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt issuance and acquisitions under capital leases are reported as other financing sources.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Basis of Accounting (Continued)

Non-exchange transactions, in which the Shoreline Community gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements and donations. On the accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Those revenues susceptible to accrual are property taxes, earned grant entitlements, and investment revenue. All other revenue items are considered to be measurable and available only when cash is received.

The Shoreline Community may receive funding for specific programs that is restricted to the operations of these programs. The Shoreline Community also receives unrestricted revenues from different funding sources. When restricted program expenses are incurred, it is the Shoreline Community's policy to first apply revenues from the restricted sources to these programs and then apply unrestricted general revenue.

Certain indirect costs are included in program expenses reported for individual functions and activities.

#### D. Property Taxes

The County of Santa Clara (County) assesses properties and bills, collects, and distributes property taxes to the Shoreline Community. The County remits to the Shoreline Community the entire amount levied above the frozen base and handles all delinquencies, retaining interest and penalties. Secured and unsecured property taxes are levied on July 1 for the fiscal year.

Secured property tax becomes a lien on January 1 and is due in two installments, on November 1 and February 1. It becomes delinquent after December 10 and April 10, respectively. Unsecured property tax bills are distributed in July and are due upon receipt, and become delinquent after August 31. Collection of delinquent accounts is the responsibility of the County, which retains all penalties.

The term "unsecured" refers to taxes on personal property other than real estate, land and buildings and are secured by liens on the property owner. Unsecured may also include the property taxes paid in lieu on leased property. Property tax revenues are recognized by the Shoreline Community in the fiscal year they are levied, provided they become available as defined above.

#### E. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Pension and Other Postemployment Benefits (OPEB) Items

For purposes of measuring the net pension liability and net OPEB liability, deferred outflows/inflows of resources related to pension and OPEB, and pension and OPEB expenses, information about the fiduciary net position of the City's Pension and OPEB plans and additions to/deductions from the plans' fiduciary net positions have been determined on the same basis as they are reported by the California Public Employees' Retirement System (CalPERS) and the California Employer's Retiree Benefit (CERBT) Trust Fund, respectively. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. CalPERS plan member contributions are recognized in the period in which the contributions are due. Investments are reported at fair value. The Shoreline Community's financial statements reflect its proportionate share of the Pension and OPEB liabilities, deferred outflows/inflows of resources and expenses.

#### G. Effects of New GASB Pronouncements

The Community adopted new accounting standards in order to conform to the following Governmental Accounting Standards Board Statements in Fiscal Year 2024-25:

- 1. In June 2022, the GASB issued Statement No. 101, Compensated Absences. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Implementation of these requirements did not have a significant impact on the Community's financial statements for the fiscal year ended June 30, 2025.
- 2. In December 2024, the GASB issued Statement No. 102, Certain Risk Disclosures. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. Implementation of these requirements did not have a significant impact on the Community's financial statements for the fiscal year ended June 30, 2025.

The Community is currently analyzing its accounting practices to identify the potential impact on the financial statements for the GASB statements as follows:

1. In April 2025, the GASB issued Statement No. 103, Financial Reporting Model Improvements. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this statement are going to be effective for the Community's fiscal year ending June 30, 2026.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Effects of New GASB Pronouncements (Continued)

2. In September 2025, the GASB issued Statement No. 104, Disclosure of Certain Capital Assets – The primary objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, Leases, and intangible right-to-use assets recognized in accordance with Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, should be disclosed separately by major class of underlying asset in the capital as-sets note disclosures. Subscription assets recognized in accordance with Statement No. 96, Subscription-Based Information Technology Arrangements, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. The requirements of this statement are going to be effective for the Community's fiscal year ending June 30, 2026.

#### H. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING

#### A. Budgets And Budgetary Accounting

The Shoreline Community adopts an annual budget before July 1 for the ensuing fiscal year for the Shoreline Regional Park Community Fund.

No annual budgets are adopted for the Shoreline Community's Debt Service Funds. Repayment of the debt is authorized by the adoption of the indenture provisions for the life of the debt.

Budget appropriations become effective each July 1. The Board may amend the budget during the fiscal year. The legal level of budgetary control has been established at the fund and department level. Appropriations generally lapse at the end of the fiscal year to the extent they have not been expended or encumbered.

The Shoreline Regional Park Community Fund's annual budget is presented on a basis consistent with the basic financial statements prepared in accordance with GAAP.

Budgeted revenue amounts represent the original budget modified by adjustments authorized during the fiscal year. Budgeted expenditure amounts represent original appropriations adjusted for supplemental appropriations during the fiscal year and reappropriated amounts for encumbrances and donations outstanding at the end of each prior fiscal year.

The Shoreline Community's Board must approve appropriation increases to departmental budgets; however, management may transfer Board-approved budgeted amounts within fund and departmental expenditure classifications. Judgments, settlements and accrual entries are not subject to budgetary control and expenditures exceeding budget due to these items do not constitute a violation of budget policy or control. Supplemental appropriations were approved during the course of the fiscal year as needed.

#### NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING (Continued)

#### B. Encumbrance Accounting

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of formal budgetary integration. Encumbrances outstanding at fiscal year-end are automatically reappropriated for inclusion in the following fiscal year's budget.

#### NOTE 3 CASH AND INVESTMENTS

#### A. Classification

Cash and investments are classified in the financial statements, based on whether or not their use is restricted under the terms of debt instruments. Investments are carried at fair value as of June 30, 2025. Cash and investments are as follows (dollars in thousands):

Cash and investments	\$ 126,854
Restricted cash and investments	 13,781
Total cash and investments	\$ 140,635

The Shoreline Community's cash and investments of \$126.9 million are invested in the City's cash and investments pool. Restricted cash and investments are held by bond trustee and are invested in money market mutual funds.

#### B. Investments in City's Cash and Investment Policy

The City Council is responsible for the regulatory oversight of the City 's cash and investments pool. The City's Investment Policy and the California Government Code permit investments in the following: Securities issued by the U.S. Government or as an agency of the U.S. Government, mortgage-backed securities, commercial paper, banker's acceptances, medium term notes issued by U.S. corporations, mutual funds invested in U.S. government securities, negotiable certificates of deposit, municipal bonds issued by the City or any of its component units, the Local Agency Investment Fund (LAIF), and Supranational securities.

As of June 30, 2025, the City's cash and investments pool was comprised primarily of investments in securities issued by the U.S. Government and its agencies, medium term notes, supranational securities, LAIF, bonds issued by the Shoreline Community, and money market mutual funds. The City's cash and investments pool is unrated and has a modified duration of 1.88 years. Additional information regarding the interest rate, credit, concentration of credit risks and fair value hierarchy of the City's cash and investments pool can be found in the notes to the City's basic financial statements.

#### C. Investments Held by Bond Trustee

The Shoreline Community must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of its debt issues. These funds are pledged as reserves to be used if the Shoreline Community fails to meet its obligations under these debt issues. The investment of debt proceeds held by bond trustee is governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's Investment Policy. These debt agreements do not address interest rate, credit and concentration of credit risks.

#### NOTE 3 CASH AND INVESTMENTS (Continued)

#### C. Investments Held by Bond Trustee (Continued)

The investment types that are authorized for investments held by bond trustee are as follows:

Authorized Investment Type	Maximum Maturity
U.S. Treasury Obligations	No Limit
U.S. Agency Securities  Deposit Accounts, Federal Funds and Banker's	No Limit
Acceptances	180 days
FDIC Insured Certificates of Deposit	No Limit
Commercial Paper	180 days
Money Market Mutual Funds	No Limit
State and Local Agency Bonds	No Limit
Insurer Approved Investment Contracts Insurer Approved Other Forms of Investments Including	No Limit
Repurchase Agreements	No Limit
Local Agency Investment Fund (LAIF)	No Limit
Certificate of deposit	2 years

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City monitors the interest rate risk inherent in its portfolio by measuring the modified duration (modified duration is a measure of a fixed income's cash flows using present values, weighted for cash flows as a percentage of the investments' full price) of its portfolio. The City monitors interest rate risk inherent in investments held by the trustee by using specific identification. The Shoreline Community's investments in money market mutual funds are available for withdrawal on demand and as of June 30, 2025, have an average maturity of less than 60 days.

#### **Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As of June 30, 2025, the Shoreline Community's investments in money market mutual funds are rated A+ by Standard & Poor's.

#### **Concentration of Credit Risk**

The Shoreline Community is required to disclose investments that represent a concentration of 5.0 percent or more of investments in any one issuer other than U.S. Treasury Obligations, money market funds and external investment pools. As of June 30, 2025, none of the Shoreline Community's investments are subject to concentration of credit risk disclosure.

#### NOTE 3 CASH AND INVESTMENTS (Continued)

#### D. Fair Value Hierarchy

The Shoreline Community categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Shoreline Community's investment in the U.S. Treasury Obligations are measured using level 2 inputs, while investment in the City's cash and investments pool and money market mutual funds are not subject to fair value hierarchy. Investments measured using level 2 inputs are valued using prices determined by the use of matrix pricing techniques maintained by the pricing vendors for these investments. Matrix pricing is used to value investments based on the investments' relationship to benchmark quoted prices.

#### NOTE 4 INTERFUND TRANSACTIONS

With Board approval, resources may be transferred from one fund to another. The purpose of the majority of transfers is to allocate resources from the fund that receives them to the fund where they will be spent without a requirement for repayment. For the fiscal year ended June 30, 2025, Shoreline Regional Park Community Fund transferred \$3.6 million, and \$1.8 million, to the Shoreline Regional Park Community 2018 Revenue Bonds Fund, and Shoreline Regional Parking Community 2022 Revenue Bonds Fund, respectively, to fund debt service payments.

#### NOTE 5 TRANSACTIONS WITH THE CITY

Transfers Between the Shoreline Community and the City

The City expends funds on capital projects on behalf of the Shoreline Community which transfers the required funds to the City prior to the commencement of the project. Any unspent funds are returned to the Shoreline Community upon completion of the project.

During the fiscal year ended June 30, 2025, the Shoreline Community transferred to the City \$24.6 million to fund capital projects, \$3.1 million for equipment replacements, and \$48,000 for operating costs. The City transferred \$5.6 million to the Shoreline Community to return interest earnings on available capital projects balances and unspent funds on completed capital projects.

#### NOTE 6 CAPITAL ASSETS

All capital assets, including intangible assets, are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are valued at their acquisition value. The Shoreline Community defines capital assets as assets with an initial individual cost of more than \$100,000 for land and infrastructure, \$25,000 for buildings and improvements other than buildings, and \$5,000 for others, and an estimated useful life in excess of two years.

#### NOTE 6 CAPITAL ASSETS (Continued)

Depreciation is provided using the straight-line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each fiscal year until the asset is fully depreciated. The Community has assigned the useful lives to capital assets as follows:

Buildings	25 to 50 years
Improvements other than buildings	5 to 50 years
Machinery and equipment	3 to 20 years
Traffic signals	20 years
Streetlights	50 years

Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### A. Capital Asset Activities

Capital assets activity for the fiscal year ended June 30, 2025, is as follows (dollars in thousands):

	_	Balance							Balance		
Governmental Activities	Jun	e 30, 2024	Ad	ditions	Retire	ments	Transfers		June 30, 20		
Capital assets not being depreciated:											
Land	\$	48,225	\$	-	\$	-	\$	-	\$	48,225	
Construction in Progress		24,017		13,317		-		(3,779)		33,555	
Total capital assets not being depreciated		72,242		13,317		-		(3,779)		81,780	
Capital assets being depreciated:											
Buildings		23,908		-		-		-		23,908	
Improvements other than buildings		107,657		-		-		2,207		109,864	
Machinery and equipment		2,331		121		-		-		2,452	
Traffic signals		1,500		-		-		-		1,500	
Streetlights		1,070		-		-		-		1,070	
Total capital assets being depreciated		136,466		121		-		2,207		138,794	
Less accumulated depreciation:											
Buildings		(13,734)		(537)		-		-		(14,271)	
Improvements other than buildings		(88,778)		(3,082)		-		-		(91,860)	
Machinery and equipment		(2,059)		(73)		-		-		(2,132)	
Traffic signals		(959)		(38)		-		-		(997)	
Streetlights		(691)		(22)		-		-		(713)	
Total accumulated depreciation		(106,221)		(3,752)		-		-		(109,973)	
Net capital assets being depreciated		30,245		(3,631)				2,207		28,821	
Total Capital Assets, Net	\$	102,487	\$	9,686	\$	-	\$	(1,572)	\$	110,601	

During the fiscal year ended June 30, 2025, the Shoreline Community transferred certain infrastructure including bridges and culverts; sidewalks, curbs and gutters; and streets and roads funded by the Shoreline Community totaling \$1.6 million to the City in accordance with the Act.

#### NOTE 6 CAPITAL ASSETS (Continued)

#### B. Depreciation Allocation

Depreciation expense is charged to functions and programs based on their usage of the related assets. The amounts allocated to each governmental activity function for the fiscal year ended June 30, 2025 are as follows (dollars in thousands):

General government	\$	32
Public safety		35
Public works		918
Culture and recreation	,	2,767
Total	\$	3,752

#### C. Construction Commitments

The Shoreline Community has active construction projects that include land; improvements other than buildings; and infrastructure. Commitments with contractors for construction, as of June 30, 2025, are as follows (dollars in thousands):

		Spent	Re	maining	
	t	o Date	Commitmen		
Improvements other than buildings	\$	15,222	\$	3,701	
Buildings		5,406		814	
Infrastructure		12,927		177	
Total		33,555	\$	4,692	

#### NOTE 7 NONCURRENT LIABILITIES

The Shoreline Community generally incurs long-term debt to finance projects or purchase assets, which will have useful lives equal to or greater than the related debt. The Shoreline Community's debt issues and transactions are summarized below and discussed in detail thereafter.

#### NOTE 7 NONCURRENT LIABILITIES (Continued)

#### A. Composition and Changes

Noncurrent liabilities activities for the fiscal year ended June 30, 2025, are as follows (dollars in thousands):

	Original Issue Amount		Issue		Issue Balan		Additions		Retirements		Balance June 30, 2025		Due within one year	
Revenue Bonds: Shoreline Regional Park Community 2018 Revenue Bonds Series A 5.0%, due Fiscal Year 2048-49	\$	53,485	\$	53,485	\$	-	\$	-	\$	53,485	\$	-		
Add unamortized premium		6,416		5,223		-		(217)		5,006		-		
Subtotal 2018 Revenue Bonds Series A		59,901		58,708		-		(217)		58,491		-		
Shoreline Regional Park Community 2018 Revenue Bonds Series B 3.36% to 4.24%, due Fiscal Year 2031-32		10,315		8,445		-		(985)		7,460		1,020		
Shoreline Regional Park Community 2022 Refunding Revenue Bonds Series A 4.83%, due Fiscal Year 2039-40		21,565		20,421		<u>-</u>		(875)		19,546		920		
Total non-current liabilities	\$	91,781	\$	87,574	\$		\$	(2,077)	\$	85,497	\$	1,940		

#### B. Descriptions of Noncurrent Liabilities

2018 Revenue Bonds Shoreline Regional Park Community - On December 19, 2018, the Shoreline Community issued 2018 Revenue Bonds, Series A (Tax-Exempt) and Series B (Taxable) (2018 Bonds) of \$53.5 million and \$10.3 million, respectively. Proceeds from the 2018 Bonds were used to provide funds to acquire and construct certain capital improvements of benefit to the Shoreline Community. The 2018 Bonds are special obligations of the Shoreline Community and are secured by a portion of all taxes levied upon all taxable property within the Shoreline Community Principal payments are payable annually on August 1 and interest payments semi-annually on August 1 and February 1 from property tax revenues generated within the Shoreline Community. The Shoreline Community is considered to be in default if the Shoreline Community fails to pay the principal of and interest on the outstanding bonds when become due and payable. If an event of default has occurred and is continuing, the trustee may, and if requested in writing by the owners of a majority in aggregate principal amount of the bonds then outstanding, declare the accreted value and principal of the bonds, together with the accrued interest, to be due and payable immediately.

#### NOTE 7 NONCURRENT LIABILITIES (Continued)

#### B. Descriptions of Noncurrent Liabilities (Continued)

2022 Refunding Revenue Bonds Shoreline Regional Park Community - On November 22, 2022, the Shoreline Community issued the 2022 Bonds of \$21.6 million through private placement. Proceeds from the 2022 Bonds were used to fully refund the outstanding 2011 Bonds of \$21,100,000. The 2022 Bonds are special obligations of the Shoreline Community and are secured by a portion of all taxes levied upon all taxable property within the Shoreline Community. Principal payments are payable annually on August 1 and interest payments semi-annually on August 1 and February 1 from property tax revenues generated within the Shoreline Community. The refunding resulted in net present value savings of \$1.1 million. The Shoreline Community is considered to be in default if the Shoreline Community fails to pay the principal of and interest on the outstanding bonds when they become due and payable. If an event of default has occurred and is continuing, the trustee may, and if requested in writing by the owners of a majority in aggregate principal amount of the bonds then outstanding, declare the accreted value and principal of the bonds, together with the accrued interest, to be due and payable immediately.

#### C. Debt Service Requirements

The pledge of future tax increment revenues ends upon repayment of the \$137.0 million in remaining debt service on the Shoreline Community's Revenue Bonds, which is scheduled to occur in Fiscal Year 2048-49. For the fiscal year ended June 30, 2025, tax increment revenues amounted to \$73.2 million, which represented coverage of 12.6 over the \$5.8 million in debt service.

Annual debt service requirements to maturity are as follows (dollars in thousands):

For the Fiscal Year				
Ending June 30	P	rincipal	nterest	 Total
2026	\$	1,940	\$ 3,878	\$ 5,818
2027		2,025	3,793	5,818
2028		2,105	3,703	5,808
2029		2,205	3,607	5,812
2030		2,300	3,507	5,807
2031-2035		13,110	15,795	28,905
2036-2040		16,740	12,153	28,893
2041-2045		19,175	7,901	27,076
2046-2050		20,891	2,153	23,044
Total	\$	80,491	\$ 56,490	\$ 136,981

#### NOTE 8 PENSION PLANS

#### A. General Information about the Pension Plans

**Plan Descriptions** – All qualified regular and probationary employees are eligible to participate in the City's Miscellaneous Plan (Plan), agent multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plan are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website at <a href="www.calpers.ca.gov">www.calpers.ca.gov</a>. The Shoreline Community participates in a cost-sharing arrangement in the City's Plan and a proportionate share of pension balances are allocated to the Shoreline Community.

**Benefits Provided** – CalPERS provides service retirement and disability benefits, annual cost-of- living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, age at retirement and compensation. The cost-of-living adjustments for the CalPERS plans are applied as specified by the Public Employees' Retirement Law. The California Public Employees' Pension Reform Act (PEPRA), which became effective in January 2013, changes the way CalPERS retirement and health benefits are applied, and places compensation limits on members. As such, members who established CalPERS membership on or after January 1, 2013, are known as "PEPRA" members.

The Plans' provisions and benefits in effect at June 30, 2025, are summarized as follows:

	Miscellaneous				
	Prior to	On or after			
Hire Date	January 1, 2013	January 1, 2013			
Benefit formula	2.7% 55	2.0% @ 62			
Benefit vesting schedule	5 years service	5 years service			
Benefit payment	Monthly for life	Monthly for life			
Retirement age	50+	52+			
Required employee contribution rates	8.00%	7.00%			
Required employer contribution rates	11,67%	11.67%			

**Contributions** – Section 20814(c) of the California Public Employees' Retirement Law requires the employer contribution rates for all public employers to be determined on an annual basis by the CalPERS actuary and shall be effective on the July 1 following notice of a change in the rate. The actuarially determined rate is the projected amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Shoreline Community is required to contribute its proportionate share of the difference between the actuarially determined rate and the contribution rate of employees. For Fiscal Year 2024-25, the Shoreline Community recognized \$942,000 as contributions for pension.

#### NOTE 8 PENSION PLANS (Continued)

#### B. Net Pension Liability

The Shoreline Community's net pension liability in the Plan is measured as the proportionate share of the City's net pension liability. The net pension liability of the Plan is measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023 using standard update procedures. The Shoreline Community's proportion of the net pension liability was based on the projection of the Shoreline Community's long-term share of contributions to the pension plan relative to the projected contributions of all participating City funds, actuarially determined.

The change in the Shoreline Community's proportionate share of the net pension liability as of June 30, 2025 and 2024, (measurement dates of June 30, 2024 and 2023, respectively) for the Plan are as follows (dollars in thousands):

	 Pension ability	Proportion of the City's Miscellaneous Plan
Proportion - Measurement date June 30, 2024	\$ 5,567	4.46%
Proportion - Measurement date June 30, 2023	 5,850	4.41%
Change	\$ (283)	0.05%

**Actuarial Assumptions** – The total pension liabilities in the June 30, 2023 actuarial valuations were determined using actuarial assumptions as follows:

	Miscellaneous Plan
Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Projected Salary Increase	Varies by Entry Age and Service
Post Retirement Benefit Increase	The lessor of contract COLA or 2.30% until
	Purchasing Power Protection Allowance Floor on
	purchasing power applies, 2.30% thereafter.
Mortality	Derived using CalPERS Membership Data
	for all Funds (1)

(1) The mortality table used was developed based on CalPERS' specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

#### NOTE 8 PENSION PLANS (Continued)

#### B. Net Pension Liability (Continued)

All other actuarial assumptions used in the June 30, 2023 actuarial valuation were based on the 2021 CalPERS Experience Study for the period from 2001 to 2019, including updates to salary increase, mortality and retirement rates. Further details of the 2021 CalPERS Experience Study can be found on the CalPERS website under Forms and Publications.

Change of Assumptions – There were no assumption changes in measurement period 2024.

**Discount Rate** – The discount rate used to measure the total pension liability was 6.90 percent. The projection of cash flows used to determine the discount rate assumed that the contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted to account for assumed administrative expense of 10 basis points. The expected real rates of return by asset class are as follows:

	Assumed Asset	
Asset Class	Allocation	Real Return (1, 2)
Global Equity - cap-weighted	30.00%	4.54%
Global Equity - non-cap-weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real Assets	15.00%	3.21%
Leverage	-5.00%	-0.59%
Total	100%	

<sup>(1) -</sup> An expected inflation of 2.30% used for this period.

<sup>(2) -</sup> Figures are based on the 2021 Asset Liability Management study.

#### NOTE 8 PENSION PLANS (Continued)

#### B. Net Pension Liability (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The Shoreline Community's proportionate share as of the measurement date, calculated using the discount rate of 6.90 percent, as well as what the Shoreline Community's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate are as follows (dollars in thousands):

	Current					
	Discount Rate -1% (5.90%)		Discount Rate (6.90%)		Discount Rate +1% (7.90%)	
Shoreline Community's proportionate share of		0 (3.3070)		(0.5070)		11/0 (7.50/0)
the City's Miscellaneous Plan						
net pension liability	\$	8,846	\$	5,567	\$	2,860

#### C. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the fiscal year ended June 30, 2025, the Shoreline Community recognized pension expense of \$1,131,000. The Shoreline Community reported deferred outflows of resources related to pensions by sources for the fiscal year ended June 30, 2025 are as follows (dollars in thousands):

	Outf	ferred lows of ources	 Deferred Inflows of Resources	
Pension contributions subsequent to measurement date Differences between actual and expected experience Net differences between projected and actual earnings on plan	\$	942 418	\$	-
investments		257		
Total	\$	1,617	\$	

As of June 30, 2025, the Shoreline Community reported \$942,000 as deferred outflows of resources related to contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2025. Net amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense are as follows (dollars in thousands):

Year Ending		
June 30	T	otal
2026	\$	269
2027		604
2028		(88)
2029		(110)
Total	\$	675

#### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS

#### A. General Information about the OPEB Plan

**Plan Descriptions** — By Council resolution and through agreements with its labor units, the City provides certain health care benefits for retirees (spouse and dependents are not included for CalPERS Miscellaneous employees, but are included for CalPERS Safety employees in the CalPERS Health Program governed by the Public Employees' Medical and Hospital Care Act (PEHMCA)) under a single employer defined benefit OPEB plan. In December 2008, the City entered into an agreement with CalPERS to participate in CERBT, an agent multiple-employer other postemployment benefits plan, to fund the Citys OPEB. CERBT is administrated by CalPERS, is managed by an appointed board not under the control of the City Council. CERBT issues a publicly available financial report that can be found on the CalPERS website at <a href="https://www.calpers.ca.gov">www.calpers.ca.gov</a>. The Shoreline Community participates in a cost-sharing arrangement in the City's OPEB plan and a proportionate share of OPEB balances are allocated to the Shoreline Community.

The City also offers a Defined Contribution (DC) Plan to eligible miscellaneous employees. If an employee elects to participate in the DC Plan, the City makes contributions on behalf of the employee into a Health Savings Account (HSA). Employees who have elected the DC Plan are not included in the City's actuarial valuation for OPEB.

**Benefits Provided** – The City provides medical and vision OPEB benefits. Additional information regarding the benefits provided for the City's OPEB plan can be found in the notes to the City's basic financial statements.

**Contributions** – The City's OPEB funding policy is to contribute 100 percent or more of the actuarially determined contribution each year. For the fiscal year ended June 30, 2025, the Shoreline Community's contributions totaled \$528,000.

#### B. Net OPEB Liability

The Shoreline Community's net OPEB liability in the City's OPEB Plan is measured as the proportionate share of the City's net OPEB liability. The City's net OPEB liability is measured as of June 30, 2024 was determined by an actuarial valuation as of June 30, 2023 using standard update procedures. The Shoreline Community's proportion of the net OPEB liability was based on the projection of the Shoreline Community's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating City funds, actuarially determined.

The change in the Shoreline Community's proportionate share of the net OPEB liability as of June 30, 2025 and 2024 (measurement dates of June 30, 2024 and 2023, respectively) for the OPEB Plan is as follows (dollars in thousands):

			t OPEB ability	Proportion of the City's OPEB Plan	
Proportion	n - Measurement date June 30, 2024	\$	518	7.91%	
Proportion	n - Measurement date June 30, 2023	\$	44	0.52%	
	Change	\$	474	7.39%	

#### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### B. Net OPEB Liability (Continued)

**Actuarial Assumptions** – The total OPEB liability as of June 30, 2024 were determined using actuarial assumptions as follows:

Valuation Date	June 30, 2023			
Measurement Date	June 30, 2024			
Actuarial Cost Method	Entry-Age Normal Cost Method			
Actuarial Assumptions:				
Discount Rate	5.60%			
Inflation	2.50%			
Projected Salary Increase	3.00%			
Healthcare cost trend rates	6.0% in 2026, fluctuating down to 3.9% by 2075			
Mortality	2021 CalPERS Experience Study			
Mortality Improvement	MW Scale 2022			

<sup>(1)</sup> Demographic actuarial assumptions used are based on the 2021 CalPERS Experience Study for the period from 1997 to 2019, except for using the MacLeod Watts Scale 2020 applied generationally from 2015 as the basis to project future morality improvements.

Change in Assumptions – There were no changes in assumptions during measurement.

**Discount Rate** - The discount rate used to measure the total OPEB liability is 5.6 percent. The projection of cash flows used to determine the discount rate assumed that the City's contribution will be made equal to the actuarially determined contribution. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OEPB plan investments is applied to all periods of projected benefit payments to determine the total OPEB Liability.

The long-term expected rate of return for OPEB plan investments is 5.6 percent. Using historical returns of all the funds' asset classes, expected compound geometric returns were calculated over the short -term (1-5 years) and the long-term (6-20 years) using a building-block approach:

The long-term expected real rate of return by asset class and the target allocation are as follows:

	Current		
	Target	Real Return	Real Return
Asset Class	Allocation	Years 1-5 (1)	Years 6-20 (2)
Global Equity	34.00%	6.30%	7.10%
Fixed Income	41.0	5.10	5.00
REITS	17.0	6.10	6.40
TIPS	5.0	4.10	3.80
Commodities	3.0	5.30	4.40

To derive the expected future trust return specifically for the City, we first adjusted CalPERS' future return expectations to align with the 2.5% general inflation assumption used in this report. Then applying the plan specific benefit payments (as determined from the June 30, 2023, valuation) to CalPERS' bifurcated return expectation, we determined the single equivalent long-term rate of return to be 5.60%.

#### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### B. Net OPEB Liability (Continued)

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate – The Shoreline Community 's proportionate share of the net OPEB liability, calculated using the discount rate of 5.6 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate are as follows (dollars in thousands):

		Current		
Discount Rate		Discount Rate	ı	Discount Rate
 -1% (4.60%)		(5.60%)		+1% (6.60%)
\$ 2,907	\$	518	\$	(1,210)

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates — The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current rate are as follows (dollars in thousands):

Healthcare	Healthcare			Healthcare				
Cost Trend	Cost	Trend Current	Cost Trend					
 Rate -1%		Rate	Rate +1%					
\$ (1.351)	\$	518	\$	3.096				

#### C. OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2025, the Shoreline Community recognized OPEB income of \$215,000. As of June 30, 2025, the Shoreline Community reported \$1.6 million as deferred outflows of resources related to contributions for OPEB subsequent to the measurement date, which will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2025.

#### **NOTE 10 RISK MANAGEMENT**

The Shoreline Community is covered under the City's insurance program and therefore contributes its proportionate share of cost. The City is exposed to various risks of loss related to torts, errors and omissions, injuries to employees or others, and unemployment. The City has established various self-insurance programs to account for and finance its uninsured risks of loss. Under the self-insurance programs, the City retains the risk of loss up to a maximum of \$1.0 million for general liability claims, \$750,000 for workers' compensation claims with statutory excess insurance and actual costs incurred for unemployment.

For general liability claims, the City has excess liability coverage through the Authority for California Cities Excess Liabilities (ACCEL) to cover the risk of loss for claims in excess of \$1.0 million per incident. ACCEL is a joint powers authority of medium-sized California municipalities, which pools catastrophic general liability, automobile liability and public officials' errors and omissions losses.

Additional information regarding the City's insurance program can be found in the notes to the City's basic financial statements

#### **NOTE 11 NET POSITION AND FUND BALANCES**

#### A. Net Position

Net position is the excess of all assets and deferred outflows of resources over all liabilities and deferred inflows of resources, regardless of fund. Net position is divided into three captions on the Statement of Net Position. These captions apply only to net position, which is determined at the Government-wide level and are described as follows:

Net investment in capital assets - This caption groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt, including debt related deferred outflows and inflows of resources that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

Restricted - This caption represents net position, which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws or other restrictions which the Shoreline Community cannot unilaterally alter.

Unrestricted - This caption represents net position of the Shoreline Community not restricted for any project or purpose.

#### B. Fund Balances

Governmental fund balances represent the assets and deferred outflows of resources less the liabilities and deferred inflows of resources of each fund. Governmental funds report fund balance in classifications based primarily on the extent to which the Shoreline Community is bound to honor constraints on how specific amounts in the funds can be spent. For programs with multiple funding sources, the Shoreline Community prioritizes and expends funds in the following order: Restricted, Committed, Assigned and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint as follows:

Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form; or (b) legally or contractually required to be maintained intact.

Restricted fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation, which requires the resources to be used only for a specific purpose. Nonspendable amounts subject to restrictions are included along with spendable resources. As of June 30, 2025, the Shoreline Community has restricted fund balances of \$124.7 million for Shoreline Community indebtedness and \$5.8 million for debt service.

Committed fund balances have constraints imposed by resolution of the Board, which may only be altered by resolution of the Board. Nonspendable amounts subject to Board commitments are included along with spendable resources. As of June 30, 2025, the Shoreline Community has committed fund balances of \$4.6 million for capital projects.

#### NOTE 11 NET POSITION AND FUND BALANCES (Continued)

#### B. Fund Balances (Continued)

Assigned fund balances are amounts constrained by the Board's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by the Board or its designees and may be changed at the discretion of the Board or its designees. The Board has not delegated the authority to make assignments of fund balance. This category also includes residual fund balances which have not been restricted or committed.

Unassigned fund balance represents residual fund deficits.

#### C. Minimum Fund Balance / Net Position Policies

The Shoreline Regional Park Community Special Revenue Fund shall maintain a reserve of 25 percent of operating expenditures; the landfill reserve shall be incrementally increased to accumulate funds to rebuild the landfill system based on the most recent Landfill Master Plan. The reserve shall have adequate balance to rebuild the landfill system, in case of a catastrophic event; and the sea level rise reserve is to be incrementally increased to accumulate funds for projects identified in the most recent Shoreline Sea Level Rise Study. The contributed amount shall be determined annually based on the available resources, timeline of the projects, and results of the Shoreline Sea Level Rise Study.

#### D. Landfill Containment Reserve

In 2013, CalRecycle regulations required the City to create a reserve, in whole or incrementally, for potential corrective actions associated with a non-water release event at the landfill site. The estimated costs of the corrective actions are adjusted annually by an inflation factor approved by CalRecycle. On June 25, 2013, the City Council approved to restrict funds for landfill containment in the Landfill reserve of the Shoreline Community Fund. The City estimated the costs for the corrective actions to be \$1.2 million for the fiscal year ended June 30, 2025, and \$13.0 million to rebuild a new landfill system. As of June 30, 2025, the City restricted \$13.0 million for landfill containment and planned to increase the balance to accumulate funds to rebuild the landfill system based on the most recent Landfill Master Plan.

#### **NOTE 12 COMMITMENTS AND CONTINGENCIES**

#### A. Encumbrances

The Shoreline Community's outstanding encumbrances as of June 30, 2025, are \$430,000 recorded as part of restricted fund balance.

#### B. Education Enhancement Reserve Joint Powers Agreement (JPA)

On June 30, 2013, the Shoreline Community entered into an Education Enhancement JPA with the Mountain View Los Altos Unified High School District (MVLAUHSD) and the Mountain View Whisman School District (MVWSD) effective July 1, 2013, for a period of 10 years, superseding any prior agreements dating back to the first such agreement in 2006. The purpose of the Education Enhancement JPA is to create an Education Enhancement Reserve in which funds provided by the Shoreline Community are used to enhance the educational and technology capacity of students in the districts, which will contribute to the availability of a local technology workforce to further the objectives of the Shoreline Community. The agreement provides for minimum annual payments, which commenced with the fiscal year ended June 30, 2014, and have increased annually based on growth in property tax revenues in the preceding fiscal year. Each subsequent fiscal year increases based on growth in property tax revenues in the preceding fiscal year. The Agreement expired in June 2023. In May 2023, the Shoreline Community and the school districts extended the Agreement until June 30, 2024. An amendment to the 2023 EER Agreement, dated June 13, 2024, for a three-year extension was finalized in October 2024. In May 2025, a new EER Agreement was executed by all parties to supersede any prior agreements and will remain effective through June 30, 2035.

For the fiscal year ended June 30, 2025, the Shoreline Community paid a total of \$12.0 million in contributions to the school districts, including \$7.3 million to MVWSD and \$4.7 million to MVLAUHSD.

#### C. Tax Revenue Sharing

Pursuant to an agreement between the City, the Shoreline Community, and the County dated June 22, 2005, the Shoreline Community is annually obligated to pay the County from tax revenues, an amount equal to the County's total retirement tax override levies and pass-through an additional amount of taxes that would have been allocated to the County in the absence of the existence of the Shoreline Community. For the fiscal year ended June 30, 2025, \$2.8 million and \$3.5 million in retirement tax override levies and pass-through payments, respectively, were paid to the County.

# REQUIRED SUPPLEMENTARY INFORMATION

# Mountain View Shoreline Regional Park Community Required Supplementary Information For the year ended June 30, 2025 (Dollars in Thousands)

#### Schedule of the Shoreline Community's Proportionate Share of the Net Pension Liability

Fiscal year ended	6/	30/2016	6/	30/2017	6/30/2018		6/30/2019	
Measurement Period		2015		2016	2017		2018	
Shoreline Community's proportion of the net pension liability (NPL)		4.5%		4.5%		4.5%		4.5%
Shoreline Community's proportionate share of the NPL	\$	4,177	\$	4,948	\$	5,431	\$	5,038
Shoreline Community's covered payroll		1,520		1,622		1,797		1,907
Shoreline Community's proportionate share of the NPL								
as a percentage of its covered payroll		274.8%		305.1%		302.2%		264.2%
City Miscellaneous Plan's fiduciary net position as a								
percentage of the City Miscellaneous Plan's								
total pension liability		73.4%		70.0%		70.2%		73.4%

#### Note to schedule:

Benefit Changes- The figures above generally include any liability impact that may have resulted from voluntary benefit changes that occurre d on or before the Measurement Date. However, offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes) that occurred after the Valuation Date are not included in the figures above, unless the liability impact is deemed to be material by the plan actuary. In 2022, SB 1168 increased the standard retiree lump sum death benefit from \$500 to \$2,000 for any death occurring on or after July 1, 2023. The impact, if any, is included in the changes of benefit terms.

Change In assumptions- During measurement period 2014, the discount rate was 7.50%. During measurement period 2015, the discount rate was increased from 7.50% to 7.65%. There is no change in discount rate during measurement period 2016. During measurement period 2017, the discount rate was reduced from 7.65% to 7.15%. During measurement period 2018, demographic assumptions and inflation rate were changed in accordance to the 2017 CalPERS Experience Study. There were no changes in assumptions during measurement periods 2019, 2020, and 2021. During measurement period 2022, the discount rate was reduced from 7.15% to 6.90%, inflation rate was reduced from 2.50% to 2.30%, and demographic assumptions were changed in accordance with the 2021 CalPERS Experience Study. There were no changes in assumptions during measurement period 2023 and 2024.

6/30/2020		6/30/2021		6/30/2022		6,	/30/2023	6,	/30/2024	6/30/2025 2024		
2019		2020		2021			2022		2023			
	4.5%		4.5%		4.6%		4.4%		4.4%		4.5%	
\$	5,032 2,009	\$	5,268 2,037	\$	2,788 2,149	\$	5,582 2,301	\$	5,850 2,233	\$	5,567 2,760	
	250.5%		258.6%		129.7%		242.6%		262.0%		201.7%	
	74.8%		74.8%		87.5%		75.5%		75.4%		78.5%	

# **Mountain View Shoreline Regional Park Community**

# **Required Supplementary Information**

For the year ended June 30, 2025

(Dollars in Thousands)

#### Schedule of the Shoreline Community Pension Contributions

Fiscal Year Ended June 30,	2016	 2017	2018	2019	
Contractually required contributions (actuarially determined) (CRC) Contributions in relation to the CRC	\$ 509 (509)	\$ 565 (565)	\$ 819 (819)	\$	779 (779)
Contribution deficiency (excess)	\$ _	\$ -	\$ -	\$	_
Covered payroll	\$ 1,622	\$ 1,797	\$ 1,907	\$	2,009
Contributions as a percentage of covered payroll	31.4%	31.4%	42.9%		38.8%

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year ended June 30, 2025 were as follows:

ADC for fiscal year	June 30, 2025
Actuarial valuation date	June 30, 2024
Actuarial cost method	Entry-Age Normal Cost Method
Asset valuation method	Actuarial value of assets
Inflation	2.30%
Salary increases	Varies by entry age and services
Payroll growth	2.80%
Investment rate of return	6.8%, net of pension plan investment and administrative expenses, includes inflation.
Retirement age	The probabilities of retirement are based on the 2021 CalPERS Experience Study.
Mortality improvement	The probabilities of mortality are based on the 2021 CalPERS Experience Study.

 2020		2021		2022		2023	2024	2025		
\$ 847 (847)	\$	680 (680)	\$	761 (761)	\$	768 (768)	\$ 857 (857)	\$	942 (942)	
\$ _	\$	_	\$	_	\$	_	\$ _	\$	_	
\$ 2,037	\$	2,149	\$	2,301	\$	2,233	\$ 2,760	\$	3,099	
41.6%		31.6%		33.1%		34.4%	31.1%		30.4%	

# Mountain View Shoreline Regional Park Community Required Supplementary Information For the year ended June 30, 2025 (Dollars in Thousands)

#### Schedule of the Shoreline Community's Proportionate Share of the Net OPEB Liability

Fiscal Year Ended June 30,	2018	2019	2020	2021
Measurement Period	2017	2018	2019	2020
Shoreline Community's proportion of the net OPEB liability (NOPEBL)	3.3%	1.1%	6.8%	2.1%
Shoreline Community's proportionate share of the NOPEBL	1,085	\$ 290 \$	602	\$ 112
Shoreline Community's covered payroll	1,797	1,907	2,009	2,037
Shoreline Community's proportionate share of the NOPEBL as a percentage of its covered payroll	60.4%	15.2%	30%	5.5%
City OPEB Plan's fiduciary net position as a percentage of the City OPEB Plan's total OPEB liability	76.9%	82.8%	93.9%	96.4%

#### Note to schedule:

Change In assumptions- During measurement period 2019, the discount rate was reduced from 6.50% to 6.25%. Demographic assumptions were change in accordance to the 2017 CalPERS Experience Study. There is no change in assumptions during measurement period 2020. During the measurement period 2021, the discount rate was reduced from 6.25% to 6.00%. Inflation rate was reduced from 2.75% to 2.50%. Other assumptions including projected salary increase, post retirement benefit increase, and other demographic assumptions were also changed. During the measurement period 2022, the discount rate was reduced from 6.00% to 5.60%. During the measurement period 2023, the healthcare cos trend rates were changed to 6.5% in 2025, fluctuating down to 3.9% by 2075, Mortality was changed to based on 2021 CalPERS Experience Study, and Mortality Improvement was changed to based on MW Scale 2022. There were no assumption changes during FY 2024.

<sup>\*</sup>Fiscal year ended June 30, 2018 was the first year of implementation of GA5B Statement No. 75, therefore only eight years of information is shown.

2022	2023	 2024	2025		
2021	2022	2023	2024		
-0.5%	0.5%	0.5%		7.9%	
\$ 127	\$ 58	\$ 44	\$	649	
2,149	2,301	2,233		2,760	
5.9%	2.5%	1.97%		23.51%	
117.3%	93.5%	94.80%		96.20%	

# **Mountain View Shoreline Regional Park Community**

# **Required Supplementary Information**

For the year ended June 30, 2025

(Dollars in Thousands)

Mortality Improvement

### Schedule of the Shoreline Community OPEB Contributions

Fiscal Year Ended June 30,	2017	 2018	 2019	 2020
Contractually required contributions (actuarially determined) (ADC) Contributions in relation to the ADC	\$ 1,014 (1,014)	\$ 1,085 (1,085)	\$ 290 (290)	\$ 602 (602)
Contribution deficiency (excess)	\$ 	\$ _	\$ _	\$ -
Covered payroll	\$ 1,797	\$ 1,907	\$ 2,009	\$ 2,037
Contributions as a percentage of covered payroll	56.4%	56.9%	14.4%	29.6%

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year ended June 30, 2023 were as follows:

ADC for fiscal year	June 30, 2025
Actuarial valuation date	June 30, 2023
Actuarial cost method	Entry-Age Normal Cost Method
Asset valuation method	Actuarial value of assets
Inflation	2.50%
Projected salary increases	3.00%
Investment rate of return	5.60%
Post Retirement Benefit Increase	For medical plan premiums: 6.50% for the year beginning, fluctuating down to 3.90% by 2075
Mortality	Based on

<sup>\*</sup>Fiscal year ended June 30, 2017 was the first year of implementation of GASB Statement No. 75, therefore only nine years of information is shown.

Based on MacL Based on MacLeod Watts Scale 2022

2021		2022	2023	2024	2025		
\$	112 (112)	\$ 127 (127)	\$ 58 (58)	\$ 44 (44)	\$	649 (649)	
\$	_	\$ -	\$ _	\$ _	\$	_	
\$	2,149	\$ 2,301	\$ 2,233	\$ 2,760	\$	4,557	
	5.2%	5.5%	2.6%	1.6%		14.2%	

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# OTHER SUPPLEMENTARY INFORMATION

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# Mountain View Shoreline Regional Park Community Shoreline Regional Park Community Fund June 30, 2025

The **Administrative Fund** in accordance with the Act, accounts for moneys may be transferred from the Special Fund for deposit to pay for the administrative expenses and overhead of the Shoreline Community.

The **Special Fund** in accordance with the Act, accounts for all tax revenues received by the Shoreline Community are deposited in the Special Fund and will be used to pay the principal of and interest on loans, advances, or other indebtedness of the Shoreline Community.

The **North Bayshore Impact Fee Fund** accounts for the revenues collected for fees adopted to assist with funding improvements in the Shoreline Community.

# **Mountain View Shoreline Regional Park Community**

Combining Balance Sheet
Shoreline Regional Park Community Fund
June 30, 2025
(Dollars in Thousands)

	Shoreline Regional Park Community Administrative		Shoreline Regional Park Community Special		North Bayshore Impact Fee		Interfund Elimination		Total	
ASSETS										
Cash and investments Restricted cash and investments	\$	118,489 7,703	\$	3,900	\$	4,465 -	\$	-	\$	126,854 7,703
Receivables: Accounts Interest		142 1,343		- -		- 166		-		142 1,509
Total assets	\$	127,677	\$	3,900	\$	4,631	\$	-	\$	136,208
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES										
Liabilities:										
Accounts payable and accrued liabilities Refundable deposits Unearned revenue	\$	6,655 57 112	\$	- - -	\$	- - -	\$	- - -	\$	6,655 57 112
Total liabilities		6,824				-		-		6,824
Fund Balances:										
Restricted Committed		116,222 4,631		3,900		4,631 -		-		124,753 4,631
Total fund balances		120,853		3,900		4,631		-		129,384
Total liabilities, deferred inflows of resources and fund balances	\$	127,677	\$	3,900	\$	4,631	\$	_	\$	136,208

# Mountain View Shoreline Regional Park Community Combining Statement of Revenues, Expenditures and Changes in Fund Balances Shoreline Regional Park Community Fund For the year ended June 30, 2025 (Dollars in Thousands)

	Shoreline Regional Park Community Administrative	Shoreline Regional Park Community Special	North Bayshore Impact Fee	Interfund Elimination	Total
REVENUES:					
Property taxes Use of money and property Charges for services Other	\$ - 8,657 56 77	\$ 73,235 186 - -	\$ - 154 - -	\$ - - - -	\$ 73,235 8,997 56 77
Total revenues	8,790	73,421	154		82,365
EXPENDITURES:					
Current:					
General government	27,028	-	-	-	27,028
Public safety	136	-	-	-	136
Public works	1,728	-	-	-	1,728
Community development	451	-	-	-	451
Culture and recreation	5,042	-	-	-	5,042
Capital outlay	64		-		64
Total expenditures	34,449	-			34,449
REVENUES OVER (UNDER)					
EXPENDITURES	(25,659)	73,421	154		47,916
OTHER FINANCING SOURCES (USES):					
Transfers in	67,933	-	-	(67,933)	-
Transfers out	-	(73,380)	-	67,933	(5,447)
Transfers from the City of Mountain View	4,888	-	691	-	5,579
Transfers to the City of Mountain View	(27,757)				(27,757)
Total other financing sources (uses)	45,064	(73,380)	691		(27,625)
Net change in fund balances	19,405	41	845	-	20,291
FUND BALANCES:					
Beginning of year	101,448	3,859	3,786		109,093
End of year	\$ 120,853	\$ 3,900	\$ 4,631	\$ -	\$ 129,384

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### Independent Auditor's Report

Board of Directors of the Mountain View Shoreline Regional Park Community City of Mountain View, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities and each major fund of the Mountain View Shoreline Regional Park Community (Shoreline Community), a component unit of the City of Mountain View (City), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Shoreline Community's basic financial statements, and have issued our report thereon dated December 9, 2025.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Shoreline Community's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Shoreline Community's internal control. Accordingly, we do not express an opinion on the effectiveness of the Shoreline Community's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Board of Directors of the Mountain View Shoreline Regional Park Community City of Mountain View, California Page 2

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Shoreline Community's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Badawi & Associates, CPAs Emeryville, California

December 9, 2025

